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May 2021

Honorable Bob Palumbo, Mayor
Members of the City Council
City of Canandaigua
2 North Main Street
Canandaigua, NY 14424

Report Number: S9-21-18

Dear Mayor Palumbo and Members of the City Council:

The COVID-19 pandemic (pandemic) has had various levels of impact on the financial operations of local governments across New York State. Some local governments have seen little to no impact on their financial operations, while others have seen more significant impacts due to reductions and/or increases to their revenues and/or expenditures. This has led to some local governments having to reduce or eliminate some services and temporarily or permanently reduce staff positions. In addition, some local officials have decided to delay capital projects, which could result in future delays to other projects to maintain and improve local government infrastructures.

The pandemic has also created a difficult environment for officials to develop annual budgets given the unknowns of future financial impacts. The pandemic increases the need for local officials to more closely monitor their budgeted estimates for revenues and expenditures against actual results and modify their budgetary estimates accordingly, when warranted, during the course of their fiscal year.

To assess whether local officials adequately considered the impact of the pandemic on their financial operations while developing their 2021 fiscal year budgets, our office conducted reviews of 20 adopted budgets of various counties, cities, towns and villages across the State. The City of Canandaigua (City) is one of the local governments included in our review.

The objective of the review was to provide an independent evaluation of certain aspects of the adopted budget. Our review addressed the following question related to the City's adopted budget for the 2021 fiscal year:

- Did officials adequately assess the impact of the pandemic on financial operations while developing estimates for significant revenues and expenditures in the 2021 adopted budget?

Summary of Findings

Our review found that officials adequately assessed the impact of the pandemic on financial operations while developing estimates for significant revenues and expenditures in the 2021 adopted budget.

However, in consideration of the continually new and evolving impacts caused by the pandemic, City officials should carefully monitor their budgeted to actual revenues and expenditures and make amendments to the budget as needed throughout the year.

Methodology

To accomplish our objective in this review, we requested your adopted budget and other pertinent information. We interviewed officials and reviewed the adopted budget to gain an understanding of the budget development process and to determine whether any estimates in the adopted budget were adjusted by officials due to the potential impact the pandemic could have on financial operations. We identified and examined for reasonableness significant estimated revenues and expenditures¹ and estimated revenues and expenditures below our established threshold that could more likely be impacted by the pandemic. We also identified any significant new revenue or expenditure estimates, made appropriate inquiries and reviewed supporting documentation to assess whether the estimates were realistic and reasonable. In addition, we evaluated the amount of fund balance and/or reserves appropriated in the adopted budget to be used as a financing source and determined whether these amounts were available and sufficient for that purpose.

The scope of our review does not constitute an audit under generally accepted government auditing standards (GAGAS). We do not offer comments or make specific recommendations on public policy decisions, such as the type and level of services under consideration to be provided.

Background

The City is located in Ontario County. An elected nine-member City Council (Council), composed of the Mayor and eight Council members, governs the City and is responsible for the general oversight of the City's operations and finances. The Council appoints a City Manager (Manager) who serves as the chief financial officer, budget officer and administrative head of the City, overseeing daily operations.

The Manager requests estimates from department heads to use in the preparation of the tentative budget. Once the Manager prepares the tentative budget, it is presented to the Council. The Council makes any necessary revisions to the tentative budget and the preliminary budget is prepared. The

¹ For this review, we established significant estimated revenues and expenditures to be those consisting of 5 percent or more of a fund's total budget estimates.

City holds a public hearing on the preliminary budget and then makes any necessary final revisions prior to adopting the budget.

The City’s operating funds consist of a general fund and enterprise water and sewer funds. In addition to the three operating funds, the City also maintains separate funds for capital projects, capital fund reserves, debt service, technology, water fund reserves and sewer fund reserves. The City provides various services to its residents, including maintaining and improving City roads, snow removal, public safety, refuse collection, public improvements, planning and zoning, recreation and cultural activities, water, sewer and general governmental support. The City’s operations are predominately financed by real property taxes, sales tax and water and sewer charges.

Following are the 2021 adopted budget figures, broken down by fund, along with the 2020 adopted budget total for all funds for comparative purposes.

Figure 1: 2021 Adopted Budget					
Fund	Appropriations and Provisions for Other Uses	Financing Sources			
		Estimated Revenues	Appropriated Fund Balance	Interfund Transfers	Real Property Taxes
General	\$15,509,794	\$8,037,515	\$749,747	\$678,528	\$6,044,004
Enterprise Water	4,987,933	3,979,080	160,073	848,780	0
Enterprise Sewer	6,169,679	2,507,268	148,269	3,514,142	0
Capital Projects	3,698,108	1,670,108	0	2,028,000	0
Capital Fund Reserve	3,186,171	265,100	1,121,071	1,800,000	0
Debt Service	1,438,915	0	233,753	1,205,162	0
Technology	199,185	147,627	51,558	0	0
Water Fund Reserve	848,780	1,000	347,780	500,000	0
Sewer Fund Reserve	3,514,142	1,539,219	1,412,648	562,275	0
Total for 2021	\$39,552,707	\$18,146,917	\$4,224,899	\$11,136,887	\$6,044,004
Total for 2020	\$39,229,247	\$17,442,677	\$4,011,931	\$12,129,369	\$5,645,270

Our review found that while developing 2021 budgetary estimates for significant revenues and expenditures, City officials adequately considered the pandemic's impact on financial operations. If you have any questions on the scope of our work, please feel free to contact Julie Landcastle, Chief Examiner of the Statewide and Regional Projects Unit, at (607) 721-8306.

Sincerely,

Elliott Auerbach
Deputy Comptroller

cc: John Goodwin, City Manager
Nancy Abdallah, City Clerk-Treasurer
Edward V. Grant, Regional Chief Examiner