

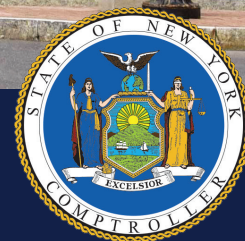
STATE OF NEW YORK

Basic Financial Statements and Other Supplementary Information

for Fiscal Year Ended March 31, 2025



New York State Comptroller THOMAS P. DiNAPOLI



STATE OF NEW YORK

Basic Financial Statements and Other Supplementary Information

for Fiscal Year Ended March 31, 2025



New York State Comptroller THOMAS P. DiNAPOLI





THOMAS P. DiNAPOLI
STATE COMPTROLLER



110 STATE STREET
ALBANY, NEW YORK 12236

STATE OF NEW YORK
OFFICE OF THE STATE COMPTROLLER

July 25, 2025

To Members of the New York State Legislature:

In accordance with Section 8(9) of the State Finance Law, I am pleased to enclose my 2025 Financial Report to the Legislature which includes the 2025 basic financial statements prepared in accordance with generally accepted accounting principles, together with the report of the State's independent auditors, dated July 25, 2025.

Sincerely,

A handwritten signature in blue ink, appearing to read "Tom DiNapoli", written over a horizontal line.

Thomas P. DiNapoli
State Comptroller

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KPMG LLP
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Independent Auditors' Report

The Audit Committee
New York State Legislature:

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of New York (the State), as of and for the year ended March 31, 2025, and the related notes to the financial statements, which collectively comprise the State's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of New York, as of March 31, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

We did not audit the financial statements of the following entities and funds:

- *Business-Type Activities*

100% State's Lottery, which is a major enterprise fund.

100% City University of New York (CUNY), which is a major enterprise fund.

These funds collectively represent 32% and 48% of the total assets and revenues, respectively, of the business-type activities.

- *Fiduciary Activities*

Tuition Savings Program that represents 14% and 9% of the total assets and revenues, respectively, of the aggregate remaining fund information.

- *Aggregate Discretely Presented Component Units*

The discretely presented component units listed in note 14 to the basic financial statements collectively represent 70% and 76% of the total assets and revenues, respectively, of the aggregate discretely presented component units.

Those statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for the entities and funds listed above are based solely on the reports of the other auditors.



Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the State of New York and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. generally accepted accounting principles, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the State of New York's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State of New York's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the State of New York's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.



Required Supplementary Information

U.S. generally accepted accounting principles require that the management's discussion and analysis and the information listed under Required Supplementary Information in the accompanying table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of New York's basic financial statements. The other supplementary information listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information listed in the accompanying table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 25, 2025 on our consideration of the State of New York's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the State of New York's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State of New York's internal control over financial reporting and compliance.

KPMG LLP

Albany, New York
July 25, 2025



MANAGEMENT'S DISCUSSION AND ANALYSIS

(unaudited)

The following Management's Discussion and Analysis (MD&A) is required supplementary information to the State of New York's financial statements. It provides a narrative overview and analysis of the financial activities of the State of New York (State) for the fiscal year ended March 31, 2025. The MD&A is intended to serve as an introduction to the State's basic financial statements, which have the following components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to the financial statements. The MD&A is designed to (a) assist the reader in focusing on significant financial matters, (b) provide an overview of the State's financial activities, (c) identify any material changes from the original budget, and (d) highlight individual fund matters. The following presentation is, by necessity, highly summarized, and in order to gain a thorough understanding of the State's financial condition, the following financial statements, notes and required supplementary information should be reviewed in their entirety.

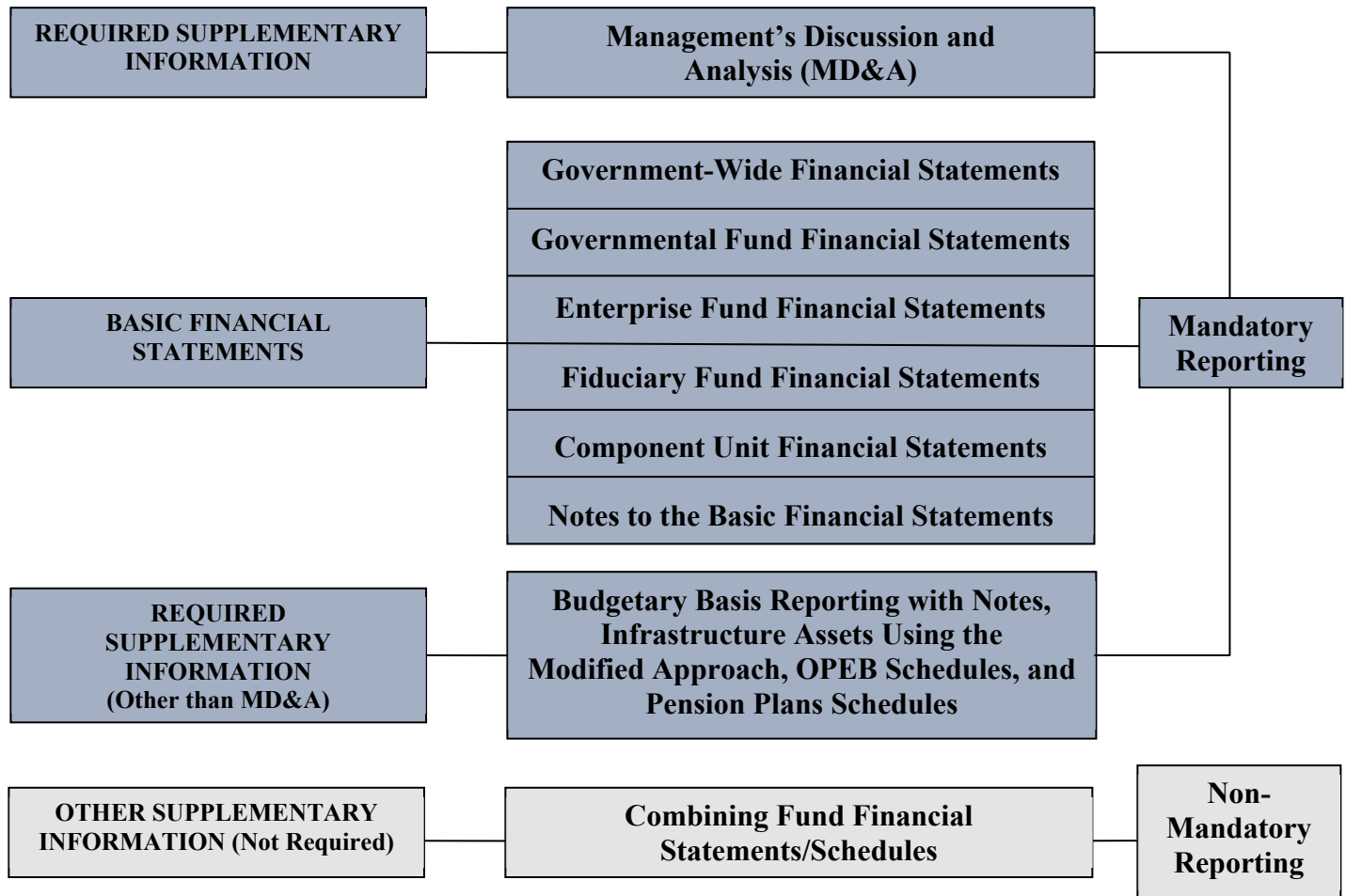
FINANCIAL HIGHLIGHTS

- New York State reported a net position surplus of \$60.8 billion, comprising \$288.5 billion in total assets and \$13.6 billion in deferred outflows of resources, less \$226.2 billion in total liabilities and \$15.1 billion in deferred inflows of resources (Table 1).
- The State's net position increased by \$15.5 billion as a result of this year's operations. The net position for governmental activities increased by \$12.1 billion and the net position for business-type activities increased by \$3.4 billion due to current year operations (Table 2).
- The State's governmental activities had total revenues of \$284 billion, which exceeded total expenses of \$266.8 billion, excluding transfers to business-type activities of \$5.1 billion, by \$17.2 billion (Table 2).
- The total cost of all the State's programs, which includes \$27.9 billion in business-type activities, was \$294.7 billion (Table 2).
- The General Fund reported a surplus this year of \$9.6 billion, which increased the accumulated fund balance to \$60 billion.
- Total debt outstanding at year-end was \$62.2 billion, comprising \$48.3 billion in governmental activities and \$13.9 billion in business-type activities (Table 5).

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements and supplementary information. The Statement of Net Position and the Statement of Activities (on pages 26 and 27, respectively) provide information about the activities of the State as a whole and present a longer-term view of the State's finances. Fund financial statements start on page 28. For governmental activities, these statements show how services were financed in the short-term, as well as the amount of resources that remain available for future spending. Fund financial statements also report the State's operations in more detail than the government-wide statements by providing information about the State's most significant funds. The remaining statements provide financial information about activities for which the State acts solely as a trustee for the benefit of those outside the government and about public benefit corporations for

which the State is accountable. The layout and relationship of the financial statements and supplementary information is visually illustrated as follows:



Reporting the State as a Whole

The Statement of Net Position and the Statement of Activities

The analysis of the State, as a whole, begins on page 14. One of the most important questions asked about the State's finances is: "Is the State, as a whole, better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the State, as a whole, and about its activities in a way that helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources, using the accrual basis of accounting, which is similar to the accounting method used by most private sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash was received or paid.

These two statements report the State's net position and changes in it. One can think of the State's net position—the difference between (a) assets and deferred outflows of resources, and (b) liabilities and deferred inflows of resources—as one way to measure the State's financial health, or financial position. Over time, increases or decreases in the State's net position are indicators of whether its financial health is improving or deteriorating. One may need to consider other nonfinancial factors, such as changes in the State's tax structure, population, employment, and the condition of the State's roads, bridges and buildings, in order to assess the overall health of the State.

In the Statement of Net Position and the Statement of Activities, operations of the State are divided into three kinds of activities:

- **Governmental Activities**—Most of the State's basic services are reported here, including education, public health, public welfare, public safety, transportation, environment and recreation, support and regulate business, general government, and interest on long-term debt. Federal grants, personal income taxes, consumption and use taxes, business and other taxes, transfer of lottery revenues, and bond proceeds finance most of these activities.
- **Business-Type Activities**—The State charges a fee to customers to help it cover all or part of the cost of certain services it provides. The State's Lottery Fund, Unemployment Insurance Benefit Fund, the State University of New York (SUNY) and the City University of New York (CUNY) Senior Colleges are reported here.
- **Component Units**—The State includes 43 separate legal entities in its report, as disclosed in Notes 1 and 14 of the Notes to the Basic Financial Statements. Although legally separate, these "component units" are important because the State is financially accountable for them and may be affected by their financial well-being. In addition, the State blends one other component unit in with the governmental activities, because it provides services exclusively to the State.

Reporting the State's Most Significant Funds

Fund Financial Statements

Financial statements prepared at the fund level provide additional details about the State's financial position and activities. By definition, funds are accounting entities with a self-balancing set of accounts created for the purpose of carrying on specific activities or achieving specific goals. Information presented in the fund financial statements differs from the information presented in the government-wide statements because the perspective and basis of accounting used to prepare the fund financial statements are different than the perspective and basis of accounting used to prepare the government-wide statements. The State's governmental and proprietary fund types use different perspectives and accounting bases. The funds presented in the fund financial statements are categorized as either major or non-major funds, as required by generally accepted accounting principles (GAAP). The State uses three fund types for operations – governmental, proprietary and fiduciary. The analysis of the State's major funds begins on page 18. The fund financial statements begin on page 28 and provide detailed information about the most significant funds, not the State as a whole.

- **Governmental Funds**—Most of the State's basic services and expenditures are reported in governmental funds, which focus on how money flows into and out of those funds as well as the balances remaining at year-end that are available for spending. Governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. Assets and liabilities that do not impact current financial resources, such as capital assets and long-term liabilities, are not recognized in the governmental funds statements. The governmental funds statements provide a detailed short-term view of the State's general government operations and the basic services the State provides. Governmental funds information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the State's programs. The relationships (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are presented in the reconciliations following the fund financial statements.

- **Proprietary Funds**—These funds are utilized when the State charges customers to recover its costs of providing services. Proprietary funds report on business-type activities, which include enterprise-type funds and internal service-type funds. The State has no internal service-type funds on a GAAP basis and, therefore, has only one proprietary fund type – Enterprise. The State’s enterprise funds are the same as the business-type activities reported in the government-wide statements. Proprietary Funds statements are prepared using the economic resources measurement focus and the accrual basis of accounting. In addition to a Statement of Net Position and a Statement of Revenues, Expenses and Changes in Fund Net Position, Enterprise Funds are also required to report a Statement of Cash Flows (page 35).

Reporting the State’s Fiduciary Responsibilities

The State is the trustee, or fiduciary, for certain of its employees’ postretirement benefit and pension plans. It is also responsible for other assets that, because of a trust arrangement, can be used only for the trust beneficiaries. All of the State’s fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position on pages 37 and 38, respectively. We exclude these activities from the State’s government-wide financial statements because the State cannot use these assets to finance its operations. The State is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

Component Units of the State

The State has created numerous public benefit corporations – one provides services exclusively to the State government itself, the Tobacco Settlement Financing Corporation (TSFC), and the rest provide services directly to citizens. The financial position and activities of TSFC have been blended within the Statement of Net Position and the Statement of Activities in the governmental activities column and in the governmental funds. The financial position and activities of the public benefit corporations that provide services directly to citizens have been presented in the Statement of Net Position and the Statement of Activities under the component units column and also in more detail in the Combining Statement of Net Position and the Combining Statement of Activities for the component units. These component units have been discretely presented in the State’s financial statements because their nature and significance to the State cause them to have an effect on the fiscal condition of the State and because the State is accountable for them.

OVERALL FINANCIAL POSITION AND RESULTS OF OPERATIONS

Governmental entities are required by GAAP to report on their net position. The Statement of Net Position presents the value of all of New York State's assets and deferred outflows of resources, and of its liabilities and deferred inflows of resources, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of changes in a government's financial position. In the fiscal year ended March 31, 2025, the State reported a net position surplus of \$60.8 billion, comprising \$83.1 billion in net investment in capital assets, and \$9 billion in restricted net position, offset by an unrestricted net position deficit of \$31.3 billion.

Net position reported for governmental activities increased by \$12.1 billion to a \$70.2 billion net position surplus.

The following table (Table 1) was derived from the current and prior year government-wide Statements of Net Position:

Table 1
State's Net Position as of March 31, 2025 and 2024
(Amounts in millions)

	Governmental Activities		Business-Type Activities*		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Assets:						
Noncapital assets:						
Cash and investments.....	\$ 96,592	\$ 88,838	\$ 12,245	\$ 11,592	\$ 108,837	\$ 100,430
Receivables, net	51,185	47,922	4,468	3,811	55,653	51,733
Other	3,082	2,968	414	406	3,496	3,374
Total noncapital assets.....	150,859	139,728	17,127	15,809	167,986	155,537
Capital assets.....	100,294	98,372	20,262	19,977	120,556	118,349
Total assets.....	251,153	238,100	37,389	35,786	288,542	273,886
 Deferred outflows of resources	 11,129	 12,520	 2,473	 2,893	 13,602	 15,413
 Liabilities:						
Other liabilities.....	64,357	64,833	4,313	3,813	68,670	68,646
Long-term liabilities.....	116,554	116,610	40,986	42,891	157,540	159,501
Total liabilities.....	180,911	181,443	45,299	46,704	226,210	228,147
 Deferred inflows of resources.....	 11,209	 11,115	 3,929	 4,754	 15,138	 15,869
 Net position:						
Net investment in capital assets	80,197	77,740	2,869	2,563	83,066	80,303
Restricted	6,272	7,748	2,791	2,015	9,063	9,763
Unrestricted deficits	(16,307)	(27,426)	(15,026)	(17,357)	(31,333)	(44,783)
Total net position.....	\$ 70,162	\$ 58,062	\$ (9,366)	\$ (12,779)	\$ 60,796	\$ 45,283

*As of June 30, 2024 and 2023 for SUNY and CUNY activities

Unrestricted net position for governmental activities is the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements. The net position deficit in unrestricted governmental activities of \$16.3 billion decreased by \$11.1 billion (40.5 percent) in 2025 primarily as a result of excess cash and increased tax receivables, State issued debt for purposes not resulting in a capital asset related to State governmental activities, and the increased obligation (\$1.2 billion) related to other postemployment benefits. Such outstanding debt included: borrowing for local highway and bridge projects (\$3.4 billion); local mass transit projects (\$6.9 billion); and a wide variety of grants and other expenditures not resulting in State capital assets (\$15.5 billion). The majority of such debt resulted in capital assets owned by local governments and public authorities and included a Sales Tax Asset Receivable Corporation (STARC) debt refunding grant for NYC. This deficit in unrestricted net position of governmental activities can be expected to continue for as long as the State continues to have obligations outstanding for purposes other than the acquisition of State governmental capital assets.

The net position deficit in business-type activities decreased by \$3.4 billion (26.7 percent) to \$9.4 billion in 2025 as compared to \$12.8 billion in 2024. The decrease in net position deficit for business-type activities were primarily due to CUNY Senior Colleges' revenues and State support exceeding expenses

by \$720 million, SUNY revenues and State support exceeding expenses by \$1.5 billion, and employer contributions and other revenue exceeding unemployment benefit payments for the Unemployment Insurance Fund by \$1.2 billion.

The following table (Table 2) was derived from the current and prior year government-wide Statements of Activities:

Table 2
Changes in Net Position for the Fiscal Years Ended March 31, 2025 and 2024
(Amounts in millions)

	Governmental Activities		Business-Type Activities*		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Revenues:						
Program revenues:						
Charges for services	\$ 29,821	\$ 30,378	\$ 21,315	\$ 20,566	\$ 51,136	\$ 50,944
Operating grants and contributions.....	102,197	98,504	3,586	3,629	105,783	102,133
Capital grants and contributions	1,784	1,782	71	98	1,855	1,880
General revenues:						
Taxes	122,618	110,505	-	-	122,618	110,505
Other.....	27,537	24,550	2,306	1,945	29,843	26,495
Total revenues.....	283,957	265,719	27,278	26,238	311,235	291,957
Expenses:						
Education.....	50,679	48,561	-	-	50,679	48,561
Public health	128,608	121,815	-	-	128,608	121,815
Public welfare.....	22,592	22,221	-	-	22,592	22,221
Public safety	10,962	8,748	-	-	10,962	8,748
Transportation	16,211	14,464	-	-	16,211	14,464
Other.....	37,733	33,186	-	-	37,733	33,186
Lottery	-	-	6,858	7,016	6,858	7,016
Unemployment insurance.....	-	-	3,104	3,158	3,104	3,158
State University of New York ...	-	-	13,820	12,515	13,820	12,515
City University of New York	-	-	4,083	3,981	4,083	3,981
Total expenses.....	266,785	248,995	27,865	26,670	294,650	275,665
Increase (decrease) in net position before transfers	17,172	16,724	(587)	(432)	16,585	16,292
Transfers.....	(5,107)	(5,115)	3,957	3,218	(1,150)	(1,897)
Changes in net position	12,065	11,609	3,370	2,786	15,435	14,395
Net position, beginning of year, as previously reported.....	58,062	46,453	(12,779)	(15,565)	45,283	30,888
Error correction	35	-	94	-	129	-
Change in accounting principle	-	-	(51)	-	(51)	-
Net position - beginning of year, as restated	58,097	46,453	(12,736)	(15,565)	45,361	30,888
Net position, end of year	\$ 70,162	\$ 58,062	\$ (9,366)	\$ (12,779)	\$ 60,796	\$ 45,283

* As of June 30, 2024 and 2023 for SUNY and CUNY activities

Governmental Activities

In fiscal year 2025, the State's total revenues for governmental activities of \$284 billion exceeded its total expenses of \$266.8 billion by \$17.2 billion (Table 2). Compared to the previous year, the State's change in Net Position before transfers increased by \$448 million. The primary reason for this was an increase in tax revenues offset by an increase in expenses related to public health. Personal income tax (PIT) revenue increased due to continued growth and an increase in the expected tax collections from the 2024 filing year. The increase in expenses resulted from additional spending in public health to assist with the continued challenges related to mental health care, public safety and the health care delivery system; public education reflecting changes to the Foundation Aid formula; and general government for operations including salary increases and investments in cybersecurity. As shown in the Statement of Activities on page 27, the amount that State taxpayers ultimately financed for activities through State taxes and other State revenues was \$150.1 billion. Overall, the State's governmental program revenues, including intergovernmental aid, fees for services and capital grants, were \$133.8 billion in 2025. The State paid for the remaining "public benefit" portion of governmental activities with \$122.6 billion in taxes and \$27.5 billion in unrestricted grants and other revenues, including investment earnings.

Table 3 presents the cost of State support for each of the State's five largest programs: education, public health, public welfare, public safety, and transportation, as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the financial obligation that was placed upon the State's taxpayers by each of these functions.

Table 3
Governmental Activities for the Fiscal Years Ended March 31, 2025 and 2024
(Amounts in millions)

	2025			2024
	Total Cost of Services	Program Revenues	Net Cost of Services	Net Cost of Services
Education	\$ 50,679	\$ 9,375	\$ 41,304	\$ 39,310
Public health	128,608	92,122	36,486	31,764
Public welfare	22,592	15,777	6,815	5,778
Public safety.....	10,962	4,403	6,559	6,215
Transportation.....	16,211	4,045	12,166	10,580
All others.....	37,733	8,080	29,653	24,684
Totals.....	\$ 266,785	\$ 133,802	\$ 132,983	\$ 118,331

Business-Type Activities

The cost of all business-type activities this year was \$27.9 billion, an increase of \$1.2 billion over the \$26.7 billion cost in 2024 (Table 2). Increases in spending for SUNY hospitals and clinics, and SUNY Senior Colleges' educational and general expenses were slightly offset by decreases in Lottery benefits and prizes paid and Unemployment Insurance Benefit Fund payments. As shown in the Statement of Activities on page 27, the amount reported as transfers that governmental activities ultimately financed for business-type activities was \$4 billion after activity costs were paid by those directly benefiting from the programs (\$21.3 billion), operating grants and contributions (\$3.6 billion), and capital grants and contributions (\$71 million). The increase in revenues from charges for services (\$749 million) resulted from an increase in SUNY hospital and clinics and auxiliary enterprises revenues. The decrease in

operating grants and contributions (\$43 million) is a result of lower federal and State grants received by the SUNY and CUNY Senior Colleges.

THE STATE'S FUNDS

The State uses fund accounting to ensure and demonstrate compliance with legal and finance-related requirements. As the State completed the fiscal year, its governmental funds (as presented in the balance sheet on page 28) reported a combined fund balance of \$84.7 billion. Included in this year's total change in fund balance is a surplus of \$9.6 billion in the State's General Fund, resulting from expenditures exceeding revenues by \$28.5 billion, which was offset by net other financing sources of \$38.1 billion to the General Fund. The General Fund reported increases in personal income taxes (\$5.4 billion), consumption and uses taxes (\$227 million), federal grants (\$1.4 billion), and miscellaneous revenues (\$734 million), offset by decreases in business taxes (\$694 million), and other taxes (\$435 million). Compared to the prior year, personal income tax revenue increased due to continued growth and an increase in the timing of tax filing year 2024. Total General Fund revenues increased \$6.7 billion, while expenditures increased \$13.2 billion. Local assistance expenditures increased by \$6.2 billion, due primarily to the timing of education assistance as well as public health and public welfare expenditures. State operations expenditures increased \$7 billion. The State ended the 2024-25 fiscal year with a General Fund accumulated fund balance of \$60 billion. The State's Federal Special Revenue Funds reported a fund balance of \$1 million. Revenues and expenditures primarily consist of federal grant receipts and local assistance grants respectively, with the largest spending occurring in the public health and public welfare grant program areas. Revenues exceeded expenditures this year by \$3.7 billion, offset by other financing uses of \$3.7 billion. Also included in this year's total change in fund balance is a deficit of \$1.9 billion in the State's General Debt Service Fund, resulting from revenues exceeding expenditures by \$46 billion, which was offset by net other financing uses of \$47.9 billion. The General Debt Service Fund reported increases in personal income taxes (\$6.3 billion), consumption and use taxes (\$0.2 billion) and net other financing uses (\$9.3 billion), offset by decreases in debt service expenditures (\$1.9 billion). Compared to the prior year, personal income tax revenue increased due to an increase in dedicated revenues. The increase in consumption and use taxes was due to moderate growth in taxable consumption resulting in an increase in allocated revenues. The General Debt Service Fund debt service expenditures decreased \$1.9 billion due to less defeasances on outstanding debt. The increase in net financing uses was primarily due to an increase in transfers of excess revenues (\$9.3 billion) to the General Fund after debt service requirements were met. The General Debt Service Fund ended the 2024-25 fiscal year with an accumulated fund balance of \$3.5 billion.

The Enterprise Funds financial statements provide the same type of information found in the government-wide financial statements, but in more detail. The change in net position of the Enterprise Funds has already been discussed in the preceding discussion of business-type activities.

General Fund Budgetary Highlights

The State's financial plan, which uses the cash basis of accounting, is reviewed and updated quarterly by the Division of the Budget throughout the year as required by the State Finance Law. The quarterly updates to the 2024-25 financial plan reflected revisions to the original financial plan based on actual operating results and an updated analysis of underlying economic activity and forecasts, programmatic trends and experience, and other actions and developments that impact receipts and disbursements. This discussion includes comparisons to estimates from two different financial plan updates in 2024-25: the

original financial plan (the “Enacted Budget Financial Plan” issued May 24, 2024) and the final quarterly financial plan update (the “Updated Financial Plan” issued February 20, 2025).

General Fund receipts exceeded disbursements by \$10.6 billion in the 2024-25 fiscal year. Total General Fund receipts for the year (including transfers from other funds) were \$119.3 billion. Total General Fund disbursements for the year (including transfers to other funds) were \$108.7 billion. The State ended the 2024-25 fiscal year in a stronger overall position in comparison to the estimates in both the Enacted Budget Financial Plan and the Updated Financial Plan. Results reflected both strong receipts, delayed and lower than planned spending, and the release of the \$2 billion Transaction Risk Reserve which was included in the estimates to guard against unexpected declines in receipts or unplanned costs, including transaction execution risk. Positive results led to additional resources that have been carried forward into future years through the prepayment of expenses and advances, as well as increased fund balances that are expected to offset timing of payments and other costs in future years of the Financial Plan.

Tax receipts and General Fund balance continue to be impacted by the enactment of the Pass-Through Entity Tax (PTET) program which resulted in business tax collections of \$17.8 billion and a reduction in personal income tax (PIT) collections by an estimated \$13.7 billion due to PTET credits, resulting in a net \$4.1 billion increase in tax receipts. The net increase is set aside in the reserve for this purpose to fund credits and refunds in subsequent years.

The General Fund ended the fiscal year with a closing cash fund balance of \$56.9 billion, which consisted of \$8.7 billion in the State’s rainy-day reserve funds (\$1.6 billion in the Tax Stabilization Reserve Account and \$7.1 billion in the Rainy Day Reserve Fund), \$25 million in the Community Projects Fund, \$21 million in the Contingency Reserve Fund, and \$48.1 billion in the Refund Reserve Account. At the close of the 2024-25 fiscal year, the Division of the Budget (DOB) informally designated the Refund Reserve Fund balance for specified purposes including: timing of PTET/PIT Credits (\$18.2 billion), economic uncertainties (\$12.8 billion), debt management (\$1.9 billion), transfers to capital projects funds (\$732 million), and future operational needs (\$3.1 billion).

General Fund receipts in the 2024-25 fiscal year were \$9.3 billion higher than the Enacted Budget Financial Plan estimate. Tax receipts exceeded the initial estimate by \$6.1 billion, however, excluding prepayments executed at the close of the fiscal year and the net impact of the PTET program, tax receipts exceeded the Enacted Budget Financial Plan estimate by \$2.1 billion. General Fund PIT receipts were affected by the prepayment of debt service due in future years, which reduced PIT receipts deposited to the General Fund and the net impact of the PTET program. PIT receipts, excluding \$560 million in debt prepayments and PTET, were \$3.1 billion higher than projected. Higher PIT receipts were mainly driven by stronger-than-expected withholding, current estimated payments and assessments, as well as fewer-than-anticipated total refunds, partially offset by weaker-than-expected final returns. Consumption/use tax receipts were \$580 million lower than planned, excluding \$208 million in debt prepayments, mainly due to lower-than-anticipated sales tax collections. Business taxes fell below projections by nearly \$500 million due to lower-than-expected Combined Fuel Tax (CFT) collections coupled with greater-than-expected CFT refunds, partially offset by higher-than-projected bank audits and gross insurance tax receipts. Increased PTET receipts were driven by higher-than-anticipated estimated payments and extensions as well as weaker-than-expected refunds. Miscellaneous receipts exceeded initial estimates due mainly to Abandoned Property, reimbursements, and licenses and fees. Transfers from other funds exceeded initial estimates due almost entirely to the release of the Transaction Risk Reserve.

General Fund disbursements in 2024-25 were \$904 million above the Enacted Budget Financial Plan estimate. Assistance and Grants disbursements were \$2.6 billion lower than planned due to routine timing of payments and conservative estimation of disbursements. Agency operations were \$1.9

billion above initial expectations, driven almost exclusively by the prepayment of the fiscal year 2026 New York State and Local Employees' Retirement System (ERS) and the New York State and Local Police and Fire Retirement System (PFRS) pension bills and increased operational spending in several agencies, including Department of Corrections and Community Supervision costs related to stabilizing the correctional system, as well as the Office of Mental Health, and the Department of Health. Transfers to other funds were \$1.6 billion higher than initial projections driven largely by higher-than-projected transfers to reimburse disbursements on capital projects, partially offset by a lower-than-projected SUNY Operating and other transfers.

Net operating results compared to the Updated Financial Plan were positive by \$3.5 billion. The improvement was composed of higher receipts of \$3.7 billion partially offset by higher disbursements of \$287 million. Higher receipts occurred primarily due to greater-than-projected PTET collections and the release of the Transaction Risk Reserve, partially offset by the prepayment of debt service due in future years, which reduced tax receipts deposited to the General Fund. Higher disbursements were driven by transfers to reimburse higher-than-projected disbursements on capital projects, partially offset by normal underspending, routine timing, and conservative estimation of disbursements.

The State's current year General Fund GAAP surplus of \$9.6 billion reported on page 30 differs from the General Fund's cash basis operating surplus of \$10.6 billion reported in the reconciliation found under Budgetary Basis Reporting on page 170. This variation results from differences in basis of accounting, and entity and perspective differences between budgetary reporting versus those established as GAAP and followed in preparation of this financial statement.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

As of March 31, 2025, the State has \$120.6 billion invested in a broad range of capital assets, including equipment, buildings, construction in progress, land preparation, and infrastructure, which primarily includes roads and bridges (Table 4). This amount represents a net increase (including additions and deductions) of \$2.2 billion over last year.

Table 4
Capital Assets as of March 31, 2025 and 2024
(Net of depreciation, amounts in millions)

	Governmental Activities		Business-Type Activities*		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Land and land improvements.....	\$ 4,966	\$ 4,829	\$ 1,176	\$ 1,170	\$ 6,142	\$ 5,999
Land preparation	4,458	4,409	-	-	4,458	4,409
Buildings	5,348	5,270	14,105	14,131	19,453	19,401
Equipment and library books	443	352	787	789	1,230	1,141
Leases.....	2,034	2,116	920	1,033	2,954	3,149
Construction in progress ...	4,703	3,595	2,178	1,835	6,881	5,430
Infrastructure	77,705	77,197	827	851	78,532	78,048
Artwork and historical treasures	-	-	47	47	47	47
Intangible assets	637	604	222	215	859	819
Totals.....	\$ 100,294	\$ 98,372	\$ 20,262	\$ 20,071	\$ 120,556	\$ 118,443

*As of June 30, 2024 and 2023 for SUNY and CUNY activities

State-owned roads and bridges that are maintained by the Department of Transportation (DOT) are being reported using the modified approach. As allowed by the reporting provisions in GASB Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*, infrastructure assets that meet prescribed criteria do not have to be depreciated but must be maintained at levels defined by State policy. The State currently has 42,755 lane miles of roads. The State has 7,953 bridges in the inventory, of which 7,745 are highway bridges. The remainder include railroad and pedestrian structures.

Highway condition is rated using a scale of 1 (very poor) to 10 (excellent) based on the prevalence of surface-related pavement distress. For bridges, in 2016, the State transitioned to the American Association of State Highway and Transportation Officials (AASHTO) element-based rating system that utilizes a 1 (good) through 4 (severe) scale as mandated by the Federal Highway Administration (FHWA). The new bridge goal will be based on the percentage of Structurally Deficient (SD) bridges as defined by FHWA. The SD calculations are based on the National Bridge Inventory (NBI) inspection data that has been collected by the DOT for more than 15 years and reported to FHWA on an annual basis. Refer to the Required Supplementary Information (RSI) for additional information regarding infrastructure assets using the modified approach. Pavement condition rating parameters for the current year are between 6.7 and 7.2. Using the new criteria to identify Structurally Deficient bridges, it is the State's intention to maintain the percentage of SD bridges at or below 15 percent of the State highway bridge population. Previously, it was the State's intention to maintain the bridges at an average condition rating level of between 5.3 and 5.6. Capital spending for highway and bridge maintenance and preservation projects was approximately \$870 million in 2025.

The State's 2025-26 fiscal year capital budget calls for it to spend \$19.4 billion for capital projects, of which \$8.5 billion is for transportation projects. To pay for these capital projects, the State plans to use \$403 million in general obligation bond proceeds, \$8.4 billion in other financing arrangements with public authorities, \$3.3 billion in federal funds, and \$7.3 billion in funds on hand or received during the year. More detailed information about the State's capitalization policy for capital assets is presented in Note 1 of the Notes to the Basic Financial Statements. For further information on capital asset balances, refer to Note 5. For a comparison of estimated-to-actual spending for maintenance and preservation costs, refer to the RSI.

Debt Administration

The State has obtained long-term financing in the form of voter-approved General Obligation debt (voter-approved debt) and other obligations that are authorized by legislation but not approved by the voters (non-voter-approved debt), including contractual obligations where the State's legal obligation to make payments is subject to and paid from annual appropriations made by the Legislature. Installation commitments and mortgage loan commitments, which represent \$214 million as of March 31, 2025, do not require legislative or voter approval. Other obligations include certain bonds issued through State public authorities and certificates of participation. The State administers its long-term financing needs as a single portfolio of State-supported debt that includes general obligation bonds and other obligations of both its governmental activities and business-type activities.

Most of the debt reported under business-type activities, all of which was issued for capital assets used in those activities, is supported by payments from resources generated by the State's governmental activities—thus it is not expected to be directly repaid from resources generated by business-type activities. The State Finance Law allows the bonded portion of this single combined debt portfolio, which includes debt reported in both governmental and business-type activities, to include debt instruments which result in a net variable rate exposure in an amount that does not exceed 15 percent of total outstanding State-supported debt, and interest rate exchange agreements (swaps) that do not exceed

15 percent of total outstanding State-supported debt. As of March 31, 2025, there are no swaps outstanding.

At March 31, 2025, the State had \$62.2 billion in bonds, notes, and other financing agreements outstanding compared with \$61.6 billion in the prior year, an increase of \$600 million as shown below in Table 5.

Table 5
Outstanding Debt as of March 31, 2025 and 2024
(Amounts in millions)

	Governmental Activities		Business-Type Activities*		Total Primary Government	
	2025	2024	2025	2024	2025	2024
State-supported debt as defined by the State Finance Law:						
General obligation bonds (voter-approved).....	\$ 2,269	\$ 2,128	\$ -	\$ -	\$ 2,269	\$ 2,128
Other financing arrangements	41,163	39,783	12,353	13,097	53,516	52,880
Installation commitments	-	-	146	145	146	145
Mortgage loan commitments...	-	-	68	57	68	57
Other long-term debt	-	-	31	32	31	32
Unamortized bond premiums (discounts)	4,832	4,954	1,352	1,399	6,184	6,353
Totals	\$ 48,264	\$ 46,865	\$ 13,950	\$ 14,730	\$ 62,214	\$ 61,595

*As of June 30, 2024 and 2023 for SUNY and CUNY activities

In addition to the debt outlined above, the State reported \$2.1 billion in collateralized borrowings (\$218 million in governmental activities and \$1.9 billion in business-type activities) for which specific revenues have been pledged. In the prior year, the State reported \$2.1 billion in collateralized borrowings (\$235 million in governmental activities and \$1.9 billion in business-type activities).

On July 8, 2024, the State entered into a service contract with the Gateway Development Commission (GDC) whereby the State pledged to fund GDC's contract payments to the Federal Department of Transportation, not to exceed \$2.85 billion plus interest, to secure project funding through a Railroad Rehabilitation and Improvement Financing loan. As of March 31, 2025, GDC has drawn approximately \$14 million on the loan and the State has recorded an outstanding long-term liability; see Note 15 of the Notes to the Basic Financial Statements.

During the 12-month period reported, the State issued \$6.9 billion in bonds, of which \$2.1 billion was for refunding and \$4.8 billion was for new borrowing (Table 6). For additional information related to outstanding debt, see Note 7 of the Notes to the Basic Financial Statements. See Note 16 for State debt issued subsequent to the reporting period.

Table 6
New Debt Issued During Prior 12-Month Period
(Amounts in millions)

	Governmental Activities		Business-Type Activities*		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Voter-approved debt:						
General obligation:						
New issues	\$ 345	\$ 468	\$ -	\$ -	\$ 345	\$ 468
Refunding issues.....	195	105	-	-	195	105
Total voter-approved debt	540	573	-	-	540	573
Non-voter-approved debt:						
Other financing arrangements:						
New issues	4,064	4,162	358	5	4,422	4,167
Refunding issues.....	505	1,725	1,417	-	1,922	1,725
Total non-voter-approved debt ..	4,569	5,887	1,775	5	6,344	5,892
Totals	\$ 5,109	\$ 6,460	\$ 1,775	\$ 5	\$ 6,884	\$ 6,465

*As of June 30, 2024 and 2023 for SUNY and CUNY activities

The State's assigned general obligation bond ratings on March 31, 2025 were as follows: AA+ by Standard & Poor's Investor Services (S&P), Aa1 by Moody's Investor Service, Inc., and AA+ by Fitch Investor Service. The State Constitution, with exceptions for emergencies, limits the amount of general obligation bonds that can be issued to that amount approved by the voters for a single work or purpose in a general election. Currently, the State has \$5.6 billion in authorized but unissued bond capacity that can be used to issue bonds for specifically approved purposes. The State may issue short-term debt without voter approval in anticipation of the receipt of taxes and revenues or proceeds from duly authorized but not issued general obligation bonds. For detailed information related to general obligation bonds, refer to Note 6.

The State Finance Law, through the Debt Reform Act of 2000 (the Act), also imposes phased-in caps on the issuance of new State-supported debt and related debt service costs. The Act also limits the use of debt to capital works and purposes, and establishes a maximum term length for repayment of 30 years. The Act applies to all State-supported debt. The Act does not apply to debt issued prior to April 1, 2000 or to other obligations issued by public authorities where the State is not the direct obligor.

State legislation authorized in connection with the Enacted Budgets for the 2020-21 and 2021-22 fiscal years suspended the Debt Reform Act as part of the State response to the COVID-19 pandemic. Accordingly, any State-supported debt issued in 2020-21 and 2021-22 was not limited to capital purposes and was not counted towards the statutory caps on debt outstanding and debt service.

ECONOMIC FACTORS AFFECTING THE STATE

Despite persistent inflation, the national economy continued its expansion in 2024. In the first half of the year, growth was higher than in the same period of 2023. While slowing somewhat in the second half of the year, economic growth remained above 2 percent, due largely to stronger consumption during this time. As a result, the real gross domestic product (GDP) increased by 2.8 percent on an annual basis in 2024, just slightly lower than the 2.9 percent growth in 2023.

New York's economy, while growing at a faster pace than in 2023, still lagged economic growth nationwide, with an increase of 2.4 percent in 2024. While the nation regained jobs lost during the pandemic shutdown in June 2022, the State had regained jobs lost by March 2024. Employment for the entire year increased by 1.6 percent, greater than national job growth nationwide of 1.1 percent.

In addition, job recovery by industry was mixed. By the end of the year, only four industry sectors had employment above February 2020 levels: healthcare and social assistance, financial activities, professional and business services, and transportation and utilities. With the faster employment growth, wages also grew strongly. The annual change in total wages paid to New York employees, which increased at a faster pace, was 6.0 percent, up from 4.4 percent in 2023. Wage growth was also stronger than the national increase of 5.7 percent. However, as opposed to total wages, which reflect employment growth, the increase in annual wages per employee was slightly higher nationally than in New York, at 4.5 percent versus 4.4 percent.

Despite easing from 2023, inflation remained above the Federal Reserve Board's (the Fed) preferred target rate of 2 percent. At the beginning of 2024, inflation began to rise, and the year-over-year change in the Consumer Price Index (CPI) increased to 3.5 percent in March 2024. However, over the next six months, the rate of inflation slowed, decreasing to 2.4 percent in September. With inflation slowing, the Fed decided to reduce interest rates by 50 basis points in September. Despite an uptick in inflation in the fourth quarter of the year, the Fed reduced rates by an additional 50 basis points. This led to a total reduction of 100 basis points between September and December.

CONTACTING THE STATE'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the State's finances and to show the State's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the State Comptroller's Communications Office at 110 State Street, 15th Floor, Albany, New York 12236 or visit our website at www.osc.ny.gov.

Basic Financial Statements

Statement of Net Position

March 31, 2025

(Amounts in millions)

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
ASSETS:				
Cash and investments.....	\$ 96,592	\$ 12,245	\$ 108,837	\$ 71,786
Receivables, net of allowances for uncollectibles:				
Taxes.....	24,045	-	24,045	-
Leases.....	33	24	57	2,969
Due from Federal government.....	16,422	38	16,460	-
Loans and notes.....	-	-	-	32,533
Other.....	9,304	5,024	14,328	5,456
Internal balances.....	1,381	(618)	763	-
Net pension asset.....	-	-	-	42
Net other postemployment benefits asset.....	-	155	155	213
Other assets.....	3,082	259	3,341	4,434
Capital assets:				
Land, infrastructure and construction in progress.....	90,932	3,387	94,319	20,352
Buildings, equipment, land improvements and infrastructure, net of depreciation.....	6,691	15,733	22,424	107,104
Leases, net of amortization.....	2,034	920	2,954	2,429
Intangible assets, net of amortization.....	637	222	859	605
Derivative instruments.....	-	-	-	95
Total assets.....	251,153	37,389	288,542	248,018
DEFERRED OUTFLOWS OF RESOURCES	11,129	2,473	13,602	9,348
LIABILITIES:				
Tax refunds payable.....	20,600	-	20,600	-
Accounts payable.....	1,153	1,006	2,159	940
Accrued liabilities.....	18,940	2,462	21,402	22,429
Payable to local governments.....	14,330	-	14,330	-
Interest payable.....	87	208	295	-
Pension contributions payable.....	1	-	1	32
Unearned revenues.....	9,246	637	9,883	3,850
Long-term liabilities:				
Due within one year.....	2,689	876	3,565	4,896
Due in more than one year:				
Tax refunds payable.....	1,778	-	1,778	-
Accrued liabilities.....	5,228	1,334	6,562	1,035
Payable to local governments.....	818	-	818	-
Due to Federal government.....	100	6,355	6,455	-
Lottery prizes payable.....	-	781	781	-
Net pension liability.....	6,516	1,535	8,051	7,220
Net other postemployment benefits liability.....	48,840	13,482	62,322	23,882
Pollution remediation.....	1,386	-	1,386	169
Asset retirement obligations.....	58	-	58	417
Collateralized borrowings.....	200	1,917	2,117	-
Lease liability.....	1,857	894	2,751	2,268
Subscription-based IT arrangements.....	15	85	100	171
Other financing arrangements.....	44,861	13,724	58,585	-
Notes payable.....	-	-	-	694
Bonds payable.....	2,208	-	2,208	97,016
Other long-term liabilities.....	-	-	-	9,336
Derivative instruments.....	-	3	3	116
Total liabilities.....	180,911	45,299	226,210	174,471
DEFERRED INFLOWS OF RESOURCES	11,209	3,929	15,138	15,609
NET POSITION:				
Net investment in capital assets.....	80,197	2,869	83,066	56,642
Restricted for:				
Debt service.....	4,353	469	4,822	3,358
Health and patient care.....	803	-	803	177
Education and research programs.....	7	1,774	1,781	5,400
Environmental projects and energy programs.....	12	-	12	12,295
Economic development, housing and transportation.....	259	-	259	3,816
Insurance and administrative requirements.....	145	-	145	2,978
Future lottery prizes.....	-	393	393	-
Pensions.....	-	-	-	39
Other postemployment benefits.....	-	155	155	-
Other government programs.....	693	-	693	-
Unrestricted deficits.....	(16,307)	(15,026)	(31,333)	(17,419)
Total net position.....	\$ 70,162	\$ (9,366)	\$ 60,796	\$ 67,286

See accompanying notes to the basic financial statements.

Statement of Activities

For the Year Ended March 31, 2025
(Amounts in millions)

Functions/Programs	Net (Expense) Revenue and Changes in Net Position				
	Program Revenues		Primary Government		Component Units
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Primary Government:					
Governmental activities:					
Education.....	\$ 50,679	\$ 387	\$ 8,988	\$ -	\$ -
Public health.....	128,608	19,763	72,359	-	-
Public welfare.....	22,592	512	15,265	-	-
Public safety.....	10,962	152	4,190	61	-
Transportation.....	16,211	1,907	504	1,634	-
Environment and recreation.....	2,354	275	563	42	-
Support and regulate business.....	3,177	1,152	66	47	-
General government.....	30,639	5,673	230	-	-
Interest on long-term debt.....	1,563	-	32	-	-
Total governmental activities.....	266,785	29,821	102,197	1,784	(132,983)
Business-Type activities:					
Lottery.....	6,858	10,256	-	-	3,398
Unemployment insurance.....	3,104	3,748	13	-	657
State University of New York.....	13,820	6,734	2,264	71	(4,751)
City University of New York.....	4,083	577	1,309	-	(2,197)
Total business-type activities.....	27,865	21,315	3,586	71	(2,893)
Total primary government.....	\$ 294,650	\$ 51,136	\$ 105,783	\$ 1,855	(135,876)
Total component units.....	\$ 49,366	\$ 22,711	\$ 16,405	\$ 5,356	(4,894)
General revenues:					
Taxes:					
Personal income.....				79,963	-
Consumption and use.....				22,500	-
Business.....				13,999	-
Other.....				6,156	-
Grants and contributions not restricted to specific programs.....				3,645	5,274
Investment earnings.....				640	2,707
Miscellaneous.....				19,719	4,810
Total general revenues.....				2,306	12,791
Transfers.....				(5,107)	-
Total general revenues and transfers.....				6,263	12,791
Change in net position.....				3,370	7,897
Net position - beginning of year, as previously reported.....				58,062	59,776
Error correction.....				35	-
Change in accounting principle.....				(51)	(387)
Net position - beginning of year, as restated.....				58,097	59,389
Net position - end of year.....				\$ 70,162	\$ 67,286

See accompanying notes to the basic financial statements.

Balance Sheet
Governmental Funds

March 31, 2025

(Amounts in millions)

	Major Funds			Other Governmental Funds	Eliminations	Total
	General	Federal Special Revenue	General Debt Service			
ASSETS:						
Cash and investments.....	\$ 63,545	\$ 9,741	\$ 3,501	\$ 19,805	\$ -	\$ 96,592
Receivables, net of allowances for uncollectibles:						
Taxes.....	13,165	-	9,997	883	-	24,045
Leases.....	30	-	-	3	-	33
Due from Federal government.....	-	16,101	15	495	-	16,611
Other.....	4,986	1,699	-	2,619	-	9,304
Due from other funds.....	5,056	172	-	2,974	(5,910)	2,292
Other assets.....	2,960	1	-	121	-	3,082
Total assets.....	\$ 89,742	\$ 27,714	\$ 13,513	\$ 26,900	\$ (5,910)	\$ 151,959
LIABILITIES:						
Tax refunds payable.....	\$ 11,915	\$ -	\$ 7,550	\$ 1,135	\$ -	\$ 20,600
Accounts payable.....	712	71	-	370	-	1,153
Accrued liabilities.....	8,720	6,720	30	207	-	15,677
Payable to local governments.....	4,625	8,884	527	294	-	14,330
Due to other funds.....	809	1,697	1,458	2,405	(5,910)	459
Pension contributions payable.....	1	-	-	-	-	1
Unearned revenues.....	187	9,058	-	1	-	9,246
Total liabilities.....	26,969	26,430	9,565	4,412	(5,910)	61,466
DEFERRED INFLOWS OF RESOURCES.....	2,770	1,283	456	1,282	-	5,791
FUND BALANCES (DEFICITS):						
Restricted.....	283	1	3,350	1,368	-	5,002
Committed.....	51,745	-	142	16,671	-	68,558
Assigned.....	7,969	-	-	5,050	-	13,019
Unassigned.....	6	-	-	(1,883)	-	(1,877)
Total fund balances.....	60,003	1	3,492	21,206	-	84,702
Total liabilities, deferred inflows of resources and fund balances.....	\$ 89,742	\$ 27,714	\$ 13,513	\$ 26,900	\$ (5,910)	\$ 151,959

See accompanying notes to the basic financial statements.

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position

March 31, 2025

(Amounts in millions)

Total fund balances - governmental funds **\$ 84,702**

Amounts reported for governmental activities in the statement of net position are different because:

Capital, lease and intangible assets used in governmental activities are not financial resources and therefore are not reported in the funds.	100,294
Deferred inflows of resources related to the State's revenues that will be collected after year-end, but are not available soon enough to pay for the current period's expenditures, are deferred in the funds.	5,234
Deferred inflows of resources related to deferred gains on refundings of bonds payable and other financing arrangements are not reported in the funds.	(559)
Deferred inflows of resources related to pension and other postemployment benefits are not reported in the funds.	(10,093)
Medicaid cost recoveries are not available soon enough to reduce current period expenditures that are due to the Federal government.	(189)
Deferred outflows of resources related to deferred losses on refundings of bonds payable and other financing arrangements are not reported in the funds.	68
Deferred outflows of resources related to pension and other postemployment benefits are not reported in the funds.	11,032
Deferred outflows of resources related to asset retirement obligations	29

Some liabilities (listed below) are not due and payable in the current period and therefore are not reported in the funds:

Interest payable	(87)
Due to business-type activities	(452)
Claimant liability for escheated property	(3,263)
Long-term liabilities due within one year	(2,689)
Tax refunds payable	(1,778)
Accrued liabilities	(5,228)
Payable to local governments	(818)
Due to Federal government	(100)
Net pension liability	(6,516)
Other postemployment benefits	(48,840)
Pollution remediation	(1,386)
Asset retirement obligations	(58)
Lease liability	(1,857)
Subscription-based IT arrangements	(15)
Collateralized borrowings	(200)
Other financing arrangements	(44,861)
Bonds payable	(2,208)

Total net position - governmental activities **\$ 70,162**

See accompanying notes to the basic financial statements.

**Statement of Revenues, Expenditures
and Changes in Fund Balances**
Governmental Funds

Year Ended March 31, 2025
(Amounts in millions)

	Major Funds			Other		
	General	Federal Special Revenue	General Debt Service	Governmental Funds	Eliminations	Total
REVENUES:						
Taxes:						
Personal income.....	\$ 38,116	\$ -	\$ 40,488	\$ 1,470	\$ -	\$ 80,074
Consumption and use.....	9,634	-	9,996	2,854	-	22,484
Business.....	10,286	-	-	3,290	-	13,576
Other.....	1,244	-	7	4,879	-	6,130
Federal grants.....	3,643	101,189	29	2,627	-	107,488
Public health/patient fees.....	-	-	-	7,718	-	7,718
Tobacco settlement.....	-	-	-	462	-	462
Miscellaneous.....	37,632	578	99	7,009	-	45,318
Total revenues.....	100,555	101,767	50,619	30,309	-	283,250
EXPENDITURES:						
Local assistance grants:						
Education.....	34,311	8,758	-	6,939	-	50,008
Public health.....	40,119	68,379	-	8,009	-	116,507
Public welfare.....	5,214	13,611	-	1,715	-	20,540
Public safety.....	683	3,403	-	357	-	4,443
Transportation.....	250	92	-	11,043	-	11,385
Environment and recreation.....	10	3	-	854	-	867
Support and regulate business.....	286	9	-	1,426	-	1,721
General government.....	1,474	65	-	839	-	2,378
State operations:						
Personal service.....	12,014	790	-	258	-	13,062
Non-personal service.....	27,876	2,505	19	2,082	-	32,482
Pension contributions.....	2,125	69	-	31	-	2,225
Other fringe benefits.....	4,658	347	-	117	-	5,122
Capital construction.....	-	-	-	8,063	-	8,063
Debt service, including payments on financing arrangements.....	-	-	4,641	94	-	4,735
Total expenditures.....	129,020	98,031	4,660	41,827	-	273,538
Excess (deficiency) of revenues over expenditures.....	(28,465)	3,736	45,959	(11,518)	-	9,712
OTHER FINANCING SOURCES (USES):						
Transfers from other funds.....	52,585	1	349	13,974	(63,522)	3,387
Transfers to other funds.....	(14,667)	(3,769)	(48,230)	(5,422)	63,522	(8,566)
General obligation bonds issued.....	-	-	-	345	-	345
Financing arrangements issued.....	169	33	-	4,079	-	4,281
Refunding debt issued.....	-	-	700	-	-	700
Payments to escrow agents for refundings.....	-	-	(779)	-	-	(779)
Premiums/discounts on bonds issued.....	-	-	80	383	-	463
Net other financing sources (uses).....	38,087	(3,735)	(47,880)	13,359	-	(169)
Net change in fund balances.....	9,622	1	(1,921)	1,841	-	9,543
Fund balances (deficits), as previously reported.....	50,346	-	5,413	19,365	-	75,124
Error correction.....	35	-	-	-	-	35
Fund balances (deficits) at April 1, 2024, as restated.....	50,381	-	5,413	19,365	-	75,159
Fund balances (deficits) at March 31, 2025.....	\$ 60,003	\$ 1	\$ 3,492	\$ 21,206	\$ -	\$ 84,702

See accompanying notes to the basic financial statements.

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year Ended March 31, 2025

(Amounts in millions)

Net change in fund balances - total governmental funds **\$ 9,543**

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported as expenditures in governmental funds and the sale of capital assets is recorded as revenue in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation and amortization expense. In the current period, these amounts are:

Depreciation and amortization expense, net of asset disposal	\$ (583)	
Disposal of assets	(305)	
Purchase of assets	<u>2,693</u>	1,805

Payments for leases and subscription-based IT arrangements are reported as expenditures in governmental funds, and an asset and long-term liabilities are established in the statement of net position. In the statement of activities those expenditures are reduced to liquidate the long-term liabilities in the statement of net position. The assets are amortized over the term of the arrangement as amortization expense. In the current period, these amounts are:

Arrangement payments	\$ 284	
Amortization expense	(318)	
Initiation of lease and subscription-based IT arrangements	<u>217</u>	183

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Amortization of premiums and discounts recorded only in the statement of net position as an adjustment of interest expense. These amounts are the net effect of proceeds, amortization and repayments:

Repayment of principal	\$ 2,587	
Amortization of Premiums/Discounts	585	
Long-term debt proceeds	(5,572)	
Payments to escrow agents for refundings	<u>779</u>	(1,621)

Increase in revenues in the statement of activities that do not reduce current financial resources and are not reported in the funds.

827

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Local assistance grants	\$ 1,481	
State operations	(3,534)	
Capital construction	3,309	
Transfers to business-type activities	<u>72</u>	1,328

Change in net position of governmental activities

\$ 12,065

See accompanying notes to the basic financial statements.

Statement of Net Position
Enterprise Funds
March 31, 2025

(Amounts in millions)

	Unemployment Insurance Benefit		June 30, 2024		
	Lottery		SUNY	CUNY	Total
ASSETS:					
Current assets:					
Cash and cash equivalents.....	\$ 1,317	\$ 77	\$ 3,535	\$ 984	\$ 5,913
Investments.....	78	-	610	750	1,438
Deposits with trustees and DASNY.....	-	-	152	85	237
Receivables, net of allowance for uncollectibles.....	-	-	-	-	-
Leases.....	-	-	-	4	4
Due from Federal government.....	-	38	-	-	38
Other.....	430	2,364	1,853	288	4,935
Due from other funds.....	-	-	260	507	767
Other assets.....	18	-	144	11	173
Total current assets.....	1,843	2,479	6,554	2,629	13,505
Noncurrent assets:					
Restricted cash and cash equivalents.....	-	-	149	15	164
Long-term investments.....	619	-	1,800	388	2,807
Deposits with trustees.....	-	-	1,109	577	1,686
Receivables, net of allowance for uncollectibles.....	-	-	-	-	-
Leases.....	-	-	-	20	20
Other.....	-	-	88	1	89
Due from other funds.....	-	-	502	-	502
Net other postemployment benefits asset.....	-	-	76	79	155
Capital assets:					
Land, construction in progress and artwork.....	-	-	2,469	918	3,387
Buildings and equipment, net of depreciation.....	1	-	11,605	4,127	15,733
Leases, net of amortization.....	17	-	459	444	920
Intangible assets, net of amortization.....	-	-	90	132	222
Other assets.....	-	-	86	-	86
Total noncurrent assets.....	637	-	18,433	6,701	25,771
Total assets.....	2,480	2,479	24,987	9,330	39,276
DEFERRED OUTFLOWS OF RESOURCES:					
Pension activities.....	6	-	795	107	908
Other postemployment benefits activities.....	6	-	1,232	156	1,394
Derivative activities.....	-	-	-	3	3
Deferred loss on refunding.....	-	-	82	71	153
Other.....	-	-	9	6	15
Total deferred outflows of resources.....	12	-	2,118	343	2,473
LIABILITIES:					
Current liabilities:					
Accounts payable.....	8	-	644	354	1,006
Accrued liabilities.....	521	192	1,278	713	2,704
Lottery prizes payable.....	129	-	-	-	129
Due to other funds.....	623	-	1,264	-	1,887
Interest payable.....	-	-	152	56	208
Unearned revenues.....	5	-	408	224	637
Collateralized borrowings.....	-	-	99	-	99
Lease liability.....	2	-	105	45	152
Subscription-based IT arrangements.....	-	-	17	11	28
Other financing arrangements.....	-	-	181	45	226
Total current liabilities.....	1,288	192	4,148	1,448	7,076

(Continued)

Statement of Net Position (cont'd)

Enterprise Funds

March 31, 2025

(Amounts in millions)

	Lottery	Unemployment Insurance Benefit	June 30, 2024		Total
			SUNY	CUNY	
Noncurrent liabilities:					
Accrued liabilities.....	-	-	1,208	126	1,334
Due to Federal government.....	-	6,355	-	-	6,355
Lottery prizes payable.....	781	-	-	-	781
Net pension liability.....	6	-	1,006	523	1,535
Net other postemployment benefits liability.....	63	-	11,797	1,622	13,482
Collateralized borrowing.....	-	-	1,917	-	1,917
Lease liability.....	15	-	445	434	894
Subscription-based IT arrangements.....	-	-	77	8	85
Other financing arrangements.....	-	-	9,438	4,286	13,724
Derivative instruments.....	-	-	-	3	3
Total noncurrent liabilities.....	865	6,355	25,888	7,002	40,110
Total liabilities.....	2,153	6,547	30,036	8,450	47,186
DEFERRED INFLOWS OF RESOURCES:					
Pension activities.....	3	-	552	140	695
Other postemployment benefits activities.....	9	-	2,102	721	2,832
Lease activities.....	-	-	25	23	48
Deferred gain on refunding.....	-	-	326	-	326
Other.....	-	-	28	-	28
Total deferred inflows of resources.....	12	-	3,033	884	3,929
NET POSITION:					
Net investment in capital assets.....	1	-	1,991	877	2,869
Restricted for:					
Nonexpendable purposes:					
Instruction and departmental research.....	-	-	400	-	400
Scholarships, fellowships and general education support.....	-	-	207	-	207
Investments.....	-	-	-	52	52
General operations and other.....	-	-	188	-	188
Expendable purposes:					
Instruction and departmental research.....	-	-	268	-	268
Scholarships, fellowships and general education support.....	-	-	134	191	325
Loans.....	-	-	-	7	7
Debt service.....	-	-	-	469	469
General operations and other.....	-	-	190	137	327
Future prizes.....	393	-	-	-	393
Other postemployment benefits.....	-	-	76	79	155
Unrestricted (deficit).....	(67)	(4,068)	(9,418)	(1,473)	(15,026)
Total net position.....	\$ 327	\$ (4,068)	\$ (5,964)	\$ 339	\$ (9,366)

See accompanying notes to the basic financial statements.

**Statement of Revenues, Expenses
and Changes in Fund Net Position**
Enterprise Funds

Year Ended March 31, 2025

(Amounts in millions)

	Unemployment Insurance		June 30, 2024		
	Lottery	Benefit	SUNY	CUNY	Total
OPERATING REVENUES:					
Ticket and video gaming sales.....	\$ 10,256	\$ -	\$ -	\$ -	\$ 10,256
Employer contributions.....	-	3,748	-	-	3,748
Tuition and fees, net.....	-	-	1,749	568	2,317
Government grants and contracts.....	-	-	1,064	389	1,453
Private gifts, grants and contracts.....	-	-	506	132	638
Hospitals and clinics.....	-	-	4,310	-	4,310
Auxiliary enterprises.....	-	-	675	9	684
Other.....	-	16	235	27	278
Total operating revenues.....	10,256	3,764	8,539	1,125	23,684
OPERATING EXPENSES:					
Benefits paid.....	-	3,104	-	-	3,104
Prizes.....	4,752	-	-	-	4,752
Commissions and fees.....	1,900	-	-	-	1,900
Educational and general.....	-	-	7,209	3,585	10,794
Hospitals and clinics.....	-	-	4,655	-	4,655
Auxiliary enterprises.....	-	-	607	-	607
Instant game ticket costs.....	19	-	-	-	19
Depreciation and amortization.....	2	-	867	331	1,200
Other.....	144	-	43	-	187
Total operating expenses.....	6,817	3,104	13,381	3,916	27,218
Operating income (loss).....	3,439	660	(4,842)	(2,791)	(3,534)
NONOPERATING REVENUES (EXPENSES):					
Investment earnings.....	80	-	303	119	502
Other income (expenses), net.....	50	504	23	543	1,120
Private gifts, grants, and contracts.....	-	-	203	6	209
Federal and city appropriations.....	-	-	19	59	78
Federal and State nonoperating grants.....	-	13	675	729	1,417
Net increase (decrease) in the fair value of investments.....	(5)	-	121	17	133
Plant and equipment write-off.....	-	-	(2)	-	(2)
Interest expense.....	(36)	-	(437)	(167)	(640)
Total nonoperating revenues (expenses).....	89	517	905	1,306	2,817
Income (loss) before other revenues and transfers.....	3,528	1,177	(3,937)	(1,485)	(717)
TRANSFERS, CAPITAL CONTRIBUTIONS & ADDITIONS TO PERMANENT ENDOWMENTS:					
State transfers.....	-	-	4,581	1,756	6,337
Federal and State hospital support transfers.....	-	-	728	-	728
Education aid transfer.....	(3,584)	-	-	-	(3,584)
Capital transfers.....	-	-	27	449	476
Capital gifts and grants.....	-	-	71	-	71
Additions to permanent endowments.....	-	-	59	-	59
Increase (decrease) in net position.....	(56)	1,177	1,529	720	3,370
Net position - beginning of year, as previously reported.....	383	(5,245)	(7,442)	(475)	(12,779)
Error correction.....	-	-	-	94	94
Change in accounting principle.....	-	-	(51)	-	(51)
Net position - beginning, as restated	383	(5,245)	(7,493)	(381)	(12,736)
Net position - end of year.....	\$ 327	\$ (4,068)	\$ (5,964)	\$ 339	\$ (9,366)

See accompanying notes to the basic financial statements.

Statement of Cash Flows

Enterprise Funds

Year Ended March 31, 2025

(Amounts in millions)

		Unemployment	June 30, 2024		
	Lottery	Insurance Benefit	SUNY	CUNY	Total
CASH FLOWS FROM OPERATING ACTIVITIES:					
Receipts from:					
Contributions.....	\$ -	\$ 3,675	\$ -	\$ -	\$ 3,675
Ticket sales.....	10,266	-	-	-	10,266
Tuition and fees.....	-	-	1,721	564	2,285
Government grants and contracts.....	-	-	1,057	326	1,383
Private grants and contracts.....	-	-	555	171	726
Hospitals and clinics.....	-	-	3,592	-	3,592
Auxiliary enterprises.....	-	-	641	9	650
Other.....	51	-	179	-	230
Payments for:					
Claims.....	-	(3,135)	-	-	(3,135)
Prizes.....	(4,772)	-	-	-	(4,772)
Commissions and fees.....	(1,938)	-	-	-	(1,938)
Operating expenses.....	(130)	-	(9,979)	(3,248)	(13,357)
Other.....	-	-	(275)	(258)	(533)
Net cash provided (used) by operating activities.....	3,477	540	(2,509)	(2,436)	(928)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Transfer to education.....	(3,903)	-	-	-	(3,903)
Temporary loan from Federal government.....	-	2,311	-	-	2,311
Repayment of temporary loan from Federal government.....	-	(2,869)	-	-	(2,869)
Transfers from governmental activities.....	-	-	3,202	1,732	4,934
Federal and State nonoperating grants.....	-	(500)	682	723	905
Private gifts and grants.....	-	504	187	-	691
Gifts and grants.....	-	12	-	6	18
Repayment of short-term loans.....	-	-	(2)	-	(2)
Direct loan receipts.....	-	-	986	-	986
Direct loan disbursements.....	-	-	(986)	-	(986)
Enterprise fund transactions.....	-	-	184	548	732
Net cash provided (used) by noncapital financing activities.....	(3,903)	(542)	4,253	3,009	2,817
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES:					
Proceeds from capital debt.....	-	-	1,685	808	2,493
Capital transfers.....	-	-	22	438	460
Purchase of capital assets.....	(1)	-	(1,023)	(270)	(1,294)
Principal payments on capital debt and leases.....	-	-	(2,145)	(205)	(2,350)
Principal payments on refunded bonds.....	-	-	-	(822)	(822)
Interest payments on capital debt and leases.....	-	-	(513)	(243)	(756)
Capital gifts and grants received.....	-	-	59	-	59
Proceeds from sale of capital assets.....	-	-	1	-	1
Deposits advanced from State.....	-	-	334	-	334
Deposits held by bond trustees and DASNY.....	-	-	(96)	(265)	(361)
Decrease in amounts held by DASNY.....	-	-	-	29	29
Net cash provided (used) by capital financing activities.....	(1)	-	(1,676)	(530)	(2,207)

(Continued)

Statement of Cash Flows (cont'd)

Enterprise Funds

Year Ended March 31, 2025

(Amounts in millions)

	Lottery	Unemployment Insurance Benefit	June 30, 2024		Total
			SUNY	CUNY	
CASH FLOWS FROM INVESTING ACTIVITIES:					
Interest, dividends and realized gains (loss) on investments.....	68	-	312	119	499
Proceeds from sales and maturities of investments.....	404	-	340	1,817	2,561
Purchases of investments.....	(254)	-	(477)	(1,950)	(2,681)
Net cash provided (used) by investing activities.....	218	-	175	(14)	379
Net increase (decrease) in cash and cash equivalents.....	(209)	(2)	243	29	61
Cash and cash equivalents - beginning of year.....	1,526	79	3,441	970	6,016
Cash and cash equivalents - end of year.....	\$ 1,317	\$ 77	\$ 3,684	\$ 999	\$ 6,077
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:					
Operating income (loss).....	\$ 3,439	\$ 660	\$ (4,842)	\$ (2,791)	\$ (3,534)
Adjustments to reconcile operating income (loss) to net cash provided (used) by nonoperating and noncash activities:					
Depreciation and amortization.....	2	-	867	331	1,200
Bad debt expense.....	-	-	-	18	18
Investment expense.....	(36)	-	-	-	(36)
Other nonoperating and noncash items.....	50	-	2,205	-	2,255
Change in assets and liabilities:					
Receivables, net.....	(12)	(89)	(551)	(49)	(701)
Other assets.....	(2)	-	344	(1)	341
Lottery prizes payable.....	(47)	-	-	-	(47)
Unclaimed and future prizes.....	85	-	-	-	85
Accrued liabilities.....	(1)	(31)	(932)	51	(913)
Net pension liability.....	(3)	-	-	(9)	(12)
Other postemployment benefits.....	-	-	325	6	331
Unearned revenues.....	(3)	-	75	8	80
Other payables.....	4	-	-	-	4
Deferred outflows.....	2	-	-	-	2
Deferred inflows.....	(1)	-	-	-	(1)
Net cash provided (used) by operating activities.....	\$ 3,477	\$ 540	\$ (2,509)	\$ (2,436)	\$ (928)
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:					
Unrealized gains (losses) on investments.....	\$ (5)	\$ -	\$ 91	\$ -	\$ 86
Accounts payable attributable to capital assets.....	\$ -	\$ -	\$ 1,414	\$ 10	\$ 1,424
Amortization of investment discount.....	\$ 24	\$ -	\$ -	\$ -	\$ 24
Noncash gifts.....	\$ -	\$ -	\$ 28	\$ -	\$ 28
Loans assigned to Federal Government.....	\$ -	\$ -	\$ -	\$ 2	\$ 2
Initiation of Leases.....	\$ -	\$ -	\$ 101	\$ 1	\$ 102
Initiation of SBITAs.....	\$ -	\$ -	\$ 29	\$ 28	\$ 57

See accompanying notes to the basic financial statements.

Statement of Fiduciary Net Position**Fiduciary Funds****March 31, 2025**

(Amounts in millions)

	Pension (and Other Employee Benefit) Trusts	Private Purpose Trusts	Custodial Funds
ASSETS:			
Cash and investments.....	\$ 1,899	\$ 53,375	\$ 2,105
Retirement system investments:			
Short-term investments.....	7,112	-	-
Domestic equities.....	68,607	-	-
Global fixed income.....	54,581	-	-
International equities.....	37,621	-	-
Private equities.....	40,828	-	-
Real estate and mortgage loans.....	29,222	-	-
Opportunistic/ARS investments.....	10,267	-	-
Real assets.....	11,160	-	-
Credit assets.....	13,891	-	-
Securities lending collateral, invested.....	31,015	-	-
Forward foreign exchange contracts.....	26	-	-
Receivables, net of allowances for uncollectibles:			
Employer contributions.....	222	-	-
Member contributions.....	14	-	-
Member loans.....	1,035	-	-
Accrued interest and dividends.....	513	-	-
Investment sales.....	426	-	-
Other.....	511	160	6
Other assets.....	580	-	-
Total assets.....	309,530	53,535	2,111
LIABILITIES:			
Securities lending obligations.....	31,020	-	-
Forward foreign exchange contracts.....	26	-	-
Employer Reserve and Prepayments.....	2,094	-	-
Accounts payable.....	-	-	1
Accounts payable - investments.....	649	-	-
Accounts payable - benefits.....	283	-	-
Other liabilities.....	462	201	-
Payable to local governments.....	-	-	1,416
Total liabilities.....	34,534	201	1,417
NET POSITION:			
Restricted for:			
Pension benefits.....	273,097	-	-
Other postemployment benefits.....	1,899	-	-
Individuals, organizations, and other governments.....	-	53,334	694
Total net position.....	\$ 274,996	\$ 53,334	\$ 694

See accompanying notes to the basic financial statements.

Statement of Changes in Fiduciary Net Position

Fiduciary Funds

Year Ended March 31, 2025

(Amounts in millions)

	Pension (and Other Employee Benefit) Trusts	Private Purpose Trusts	Custodial Funds
Additions:			
Investment earnings:			
Interest income.....	\$ 2,225	\$ -	\$ -
Dividend income.....	1,400	1,439	-
Securities lending income.....	1,564	-	-
Other income.....	1,724	11	-
Net decrease in the fair value of investments.....	11,214	4,427	-
Total investment earnings.....	18,127	5,877	-
Less:			
Securities lending expenses.....	(1,528)	-	-
Investment expenses.....	(862)	(80)	-
Net investment earnings.....	15,737	5,797	-
Contributions:			
College savings.....	-	4,705	-
NY ABLE savings.....	-	17	-
Employers.....	9,368	-	-
Members.....	964	-	-
Interest on accounts receivable.....	7	-	-
Other.....	89	-	-
Total contributions.....	10,428	4,722	-
Collection of sales tax for other governments.....	-	-	23,760
Collection of income tax for other governments.....	-	-	15,511
Collection of real estate tax for other governments.....	-	-	4,426
Miscellaneous.....	-	-	2,796
Total additions.....	26,165	10,519	46,493
Deductions:			
College aid redemptions.....	-	4,152	-
NY ABLE savings.....	-	8	-
Payments of sales tax to local governments.....	-	-	23,819
Payments of income tax to other governments.....	-	-	15,511
Payments of obligations on behalf of other governments.....	-	-	4,426
Payments to beneficiaries.....	-	-	228
Benefits paid:			
Retirement allowances.....	16,425	-	-
Death benefits.....	339	-	-
Other benefits.....	126	-	-
Administrative expenses.....	303	-	-
Other postemployment benefits.....	2,912	-	-
Other expenses.....	-	-	2,535
Total deductions.....	20,105	4,160	46,519
Net increase (decrease) in net position.....	6,060	6,359	(26)
Net position restricted for pension and other postemployment benefits at April 1, 2024.....	268,936	46,975	720
Net position restricted for pension and other postemployment benefits at March 31, 2025.....	\$ 274,996	\$ 53,334	\$ 694

See accompanying notes to the basic financial statements.

**Combining Statement of Net Position
Discretely Presented Component Units**

March 31, 2025

(Amounts in millions)

Major Component Units													
	Power Authority	Housing Finance Agency	Thruway Authority	Metropolitan Transportation Authority	Dormitory Authority	Long Island Power Authority	Urban Development Corporation	State Insurance Fund	SONYMA	Environmental Facilities Corporation	Non-Major Component Units	Eliminations	Total
ASSETS:													
Cash and investments.....	\$ 2,064	\$ 4,168	\$ 1,505	\$ 14,079	\$ 9,631	\$ 2,143	\$ 6,871	\$ 21,099	\$ 3,409	\$ 3,859	\$ 13,315	\$ (10,357)	\$ 71,786
Receivables, net of allowances for uncollectibles:													
Loans and notes.....	-	16,929	-	-	34,311	-	10,020	-	3,305	11,220	1,009	(44,261)	32,533
Leases.....	50	-	113	241	21	3	220	-	-	-	2,321	-	2,969
Other.....	384	77	82	1,583	539	747	-	317	46	126	1,555	-	5,456
Net pension asset.....	-	-	-	-	-	-	-	-	-	-	42	-	42
Net other postemployment benefits asset.....	213	-	-	-	-	-	-	-	-	-	-	-	213
Other assets.....	1,091	-	42	1,634	-	1,093	209	7	22	-	366	(30)	4,434
Capital assets:													
Land, infrastructure and construction in progress.....	1,362	-	1,184	15,072	2	543	1,230	5	-	-	954	-	20,352
Buildings, equipment, land improvement and infrastructure, net of depreciation.....	5,853	-	6,489	78,406	29	8,678	4,201	80	-	-	3,368	-	107,104
Leases.....	24	44	5	655	32	1,467	100	-	44	-	58	-	2,429
Intangible assets, net of amortization.....	59	41	2	220	-	233	-	-	-	-	50	-	605
Derivative instruments.....	-	31	-	-	-	48	-	-	16	-	-	-	95
Total assets.....	11,100	21,290	9,422	111,890	44,565	14,955	22,851	21,508	6,842	15,205	23,038	(54,648)	248,018
DEFERRED OUTFLOWS OF RESOURCES:													
Pension activities.....	128	4	65	2,165	24	2	17	-	5	5	229	-	2,644
Other postemployment benefits activities.....	82	8	44	5,826	34	3	7	40	8	4	165	-	6,221
Asset retirement obligation.....	17	-	2	-	-	-	-	-	-	-	-	-	19
Derivative instruments.....	20	-	-	62	-	-	-	-	-	-	82	-	82
Deferred loss on refunding.....	-	-	-	290	-	85	1	-	3	-	3	-	382
Total deferred outflows of resources.....	247	12	111	8,343	58	90	25	40	16	9	397	-	9,348
LIABILITIES:													
Accounts payable.....	-	16	-	701	-	-	-	-	-	-	223	-	940
Accrued liabilities.....	841	478	394	4,268	6,523	639	330	12,385	97	218	1,988	(5,732)	22,429
Pension contributions payable.....	-	-	-	32	-	-	-	-	-	-	-	-	32
Notes payable.....	438	-	-	-	-	300	-	-	-	-	32	-	770
Bonds payable.....	20	360	156	1,472	685	600	346	-	124	326	93	(909)	3,273
Unearned revenues.....	-	400	155	1,429	1,097	-	-	318	-	-	451	-	3,850
Long-term liabilities due within one year.....	16	3	4	158	10	359	189	-	3	-	111	-	853
Long-term liabilities due in more than one year:													
Accrued liabilities.....	-	-	-	-	453	483	-	-	-	-	99	-	1,035
Net pension liability.....	120	5	58	6,755	18	2	15	-	6	4	237	-	7,220
Net other postemployment benefits liability.....	-	44	1,095	20,229	202	31	130	697	49	36	1,369	-	23,882
Pollution remediation.....	-	-	2	166	-	-	-	-	-	-	1	-	169
Asset retirement obligations.....	304	-	4	-	-	109	-	-	-	-	-	-	417
Lease liability.....	14	42	5	868	32	1,113	97	-	42	-	55	-	2,268
Subscription-based IT arrangements.....	19	-	-	118	-	16	618	-	-	-	18	-	171
Notes payable.....	-	-	-	-	-	-	-	-	-	-	76	-	694
Bonds payable.....	3,172	18,291	6,374	47,232	35,106	8,981	15,578	-	2,990	5,436	1,888	(48,032)	97,016
Other long-term liabilities.....	381	-	10	7,539	94	570	586	-	-	-	77	-	9,257
Derivative instruments.....	-	-	-	89	-	27	-	-	-	-	-	-	116
Unearned revenues.....	-	33	-	-	-	-	-	-	-	-	46	-	79
Total liabilities.....	5,325	19,672	8,257	91,056	44,220	13,230	17,889	13,400	3,311	6,020	6,764	(54,673)	174,471

(Continued)

Combining Statement of Net Position (cont'd)
Discretely Presented Component Units

March 31, 2025

(Amounts in millions)

Major Component Units													
	Power Authority	Housing Finance Agency	Thruway Authority	Metropolitan Transportation Authority	Dormitory Authority	Long Island Power Authority	Urban Development Corporation	State Insurance Fund	SONYMA	Environmental Facilities Corporation	Non-Major Component Units	Eliminations	Total
DEFERRED INFLOWS OF RESOURCES:													
	66	3	34	335	11	1	8	-	3	2	126	-	589
Pension activities.....	176	12	274	8,439	53	2	49	82	18	15	816	-	9,936
Other postemployment benefits activities.....		-	-	-	-	10	-	-	-	-	-	-	10
Asset retirement obligation.....	43	-	374	209	7	3	207	-	-	-	2,364	-	3,207
Leases.....	-	31	-	-	-	42	-	-	29	-	-	-	102
Derivative instruments.....	-	-	95	-	-	18	-	-	-	-	-	-	113
Deferred gain on refunding.....	503	-	-	-	-	706	427	-	-	-	16	-	1,652
Other.....	788	46	777	8,983	71	782	691	82	50	17	3,322	-	15,609
Total deferred inflows of resources.....													
NET POSITION:													
	3,463	38	1,392	43,847	51	673	3,840	85	-	-	3,253	-	56,642
Net investment in capital assets.....													
Restricted for:													
Debt service.....	-	1,271	90	709	308	125	-	-	768	-	87	-	3,358
Health and patient care.....	-	-	-	-	-	-	-	-	-	-	177	-	177
Education and research programs.....	-	-	-	-	-	-	-	-	-	-	5,400	-	5,400
Environmental projects and energy programs.....	453	-	-	-	-	-	-	-	-	9,157	2,685	-	12,295
Economic development, housing and transportation.....	-	-	176	2,222	-	-	456	-	-	-	962	-	3,816
Insurance and administrative requirements.....	-	-	-	192	-	-	-	-	2,771	-	15	-	2,978
Pension.....	-	-	-	-	-	-	-	-	-	-	39	-	39
Unrestricted.....	1,318	275	(1,159)	(26,776)	(27)	235	-	7,981	(42)	20	731	25	(17,419)
Total net position.....	\$ 5,234	\$ 1,584	\$ 499	\$ 20,194	\$ 332	\$ 1,033	\$ 4,296	\$ 8,066	\$ 3,497	\$ 9,177	\$ 13,349	\$ 25	\$ 67,286

See accompanying notes to the basic financial statements.

Combining Statement of Activities
Discretely Presented Component Units

Year Ended March 31, 2025

(Amounts in millions)

	Major Component Units												
	Power Authority	Housing Finance Agency	Thruway Authority	Metropolitan Transportation Authority	Dormitory Authority	Long Island Power Authority	Urban Development Corporation	State Insurance Fund	SONYMA	Environmental Facilities Corporation	Non-Major Component Units	Eliminations	Total
EXPENSES:													
Program operations.....	\$ 2,837	\$ 780	\$ 489	\$ 16,996	\$ 115	\$ 3,180	\$ 1,355	\$ 1,949	\$ 81	\$ 458	\$ 10,989	\$ -	\$ 39,229
Interest on long-term debt.....	78	703	211	1,950	1,538	427	308	-	92	243	22	(1,770)	3,802
Other interest.....	33	-	-	-	-	-	-	-	-	-	7	-	40
Depreciation and amortization.....	353	-	375	3,951	5	479	175	-	-	-	290	-	5,628
Other expenses.....	48	8	-	-	159	-	601	62	100	-	290	(601)	667
Total expenses.....	3,349	1,491	1,075	22,897	1,817	4,086	2,439	2,011	273	701	11,598	(2,371)	49,366
PROGRAM REVENUES:													
Charges for services.....	3,436	847	1,075	7,560	1,554	4,078	23	1,820	139	276	3,362	(1,459)	22,711
Operating grants and contributions.....	-	-	3	8,169	-	-	2,392	-	-	317	6,211	(687)	16,405
Capital grants and contributions.....	-	-	4	4,368	-	-	-	-	-	644	340	-	5,356
Total program revenues.....	3,436	847	1,082	20,097	1,554	4,078	2,415	1,820	139	1,237	9,913	(2,146)	44,472
Net program revenue (expenses).....	87	(644)	7	(2,800)	(263)	(8)	(24)	(191)	(134)	536	(1,685)	225	(4,894)
GENERAL REVENUES:													
Non-State grants and contributions	-	37	-	4,844	-	48	-	-	-	-	345	-	5,274
Investment earnings:													
Restricted.....	-	147	-	-	357	8	-	992	132	175	265	-	2,076
Unrestricted.....	72	-	77	-	2	82	240	-	-	-	398	(240)	631
Miscellaneous.....	-	703	-	1,277	41	76	271	(51)	203	-	2,290	-	4,810
Total general revenues.....	72	887	77	6,121	400	214	511	941	335	175	3,298	(240)	12,791
Change in net position.....	159	243	84	3,321	137	206	487	750	201	711	1,613	(15)	7,897
Net position - beginning of year, as previously reported.....	5,075	1,341	415	17,247	206	827	3,809	7,316	3,296	8,466	11,738	40	59,776
Change in accounting principle.....	-	-	-	(374)	(11)	-	-	-	-	-	(2)	-	(387)
Net position - beginning of year, as restated.....	5,075	1,341	415	16,873	195	827	3,809	7,316	3,296	8,466	11,736	40	59,389
Net position - end of year.....	\$ 5,234	\$ 1,584	\$ 499	\$ 20,194	\$ 332	\$ 1,033	\$ 4,296	\$ 8,066	\$ 3,497	\$ 9,177	\$ 13,349	\$ 25	\$ 67,286

See accompanying notes to the basic financial statements.



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NOTES TO THE BASIC FINANCIAL STATEMENTS

March 31, 2025

NOTE 1 - Summary of Significant Accounting Policies

The accompanying basic financial statements of the State of New York (State) have been prepared in conformity with generally accepted accounting principles (GAAP) for governments. Such principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the standard-setting body for establishing governmental accounting and financial reporting principles in the United States of America.

The basic financial statements have been prepared primarily from accounts maintained by the State Comptroller. Additional data has been derived from reports prescribed by the State Comptroller and prepared by State departments, agencies, public benefit corporations and other entities based on independent or subsidiary accounting systems maintained by them.

a. Reporting Entity

The basic financial statements include all funds of the primary government, which is the State, as well as the component units and other organizational entities determined to be included in the State's financial reporting entity.

The decision to include a component unit in the State's reporting entity is based on several criteria, including legal standing, fiscal dependency and financial accountability. A brief review of certain entities included in the State's reporting entity follows.

Blended Component Unit – The Tobacco Settlement Financing Corporation (TSFC) was created by Part D3 of Chapter 62 of the Laws of 2003. TSFC was created as a subsidiary of the State of New York Municipal Bond Bank Agency (MBBA). The directors of the MBBA are members of TSFC. TSFC is governed by a seven-member board, consisting of the Chairman of the MBBA, the Secretary of State, the Director of the Budget, the State Comptroller or his appointee, and three directors appointed by the Governor. TSFC was created to issue long-term debt on behalf of the State to finance State operations plus amounts necessary to fund a capital reserve fund and other issuance costs. TSFC is legally separate but provides services exclusively to the State, and therefore is reported as part of the primary government as a blended component unit.

Discretely Presented Component Units – The public benefit corporations (Corporations) listed in Note 14 were established by State statute with full corporate powers. The Governor, with the approval of the State Senate, appoints most members of the board of directors of most Corporations and either the Governor or the board of directors selects the chairman and chief executive officer. Corporations generally submit annual reports to the Governor, the Legislature and the State Comptroller on their operations and finances, accompanied by an independent auditors' report thereon. Corporations also submit to the Governor and the Legislature annual budget information on operations and capital construction. The State Comptroller is empowered to conduct financial and management audits of the Corporations. Financial assistance was provided in the fiscal year ended March 31, 2025 to certain Corporations, and such assistance is expected to be required in future years. Accordingly, the fiscal condition of the State is related to the fiscal stability of the Corporations. Since the Corporations are legally separate organizations for which the Governor and the Legislature are financially accountable, they are discretely presented as component units of the State.

Related Organizations and Joint Ventures – The State’s officials are also responsible for appointing the members of the boards of various related organizations (e.g., the Nassau County Interim Finance Authority), but the State’s accountability for these organizations does not extend beyond making the appointments. As discussed in more detail in Note 15, the State participates in several joint ventures but only reports on two due to materiality considerations.

b. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effects of interfund activity within governmental and business-type activities have been eliminated from these statements. However, balances due and resource flows between governmental and business-type activities have not been eliminated. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Certain indirect costs have been allocated and are reported as direct program expenses of individual functions or programs. Program revenues include: charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; grants and contributions that are restricted to meeting the operational requirements of a particular function or segment; and capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Taxes and other items not included as program revenues are reported as general revenues, as required.

Separate financial statements are provided for Governmental Funds, Enterprise Funds and Fiduciary Funds, even though the latter are excluded from the government-wide financial statements. Major individual Governmental Funds and major individual Enterprise Funds are reported as separate columns in the fund financial statements.

c. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting, as are the Enterprise Funds, the Component Units and the Fiduciary Funds financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Taxes are recognized as revenues in the year in which they are earned. Grants, entitlements and donations are recognized as revenues as soon as all eligibility requirements have been met.

Governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collected within the current period or collectible within 12 months of the end of the current fiscal period.

Tax revenues are recorded by the State as taxpayers earn income (personal income, general business and other taxes), as sales are made (consumption and use taxes), and as the taxable event occurs

(miscellaneous taxes), net of estimated overpayments (refunds). Receivables not expected to be collected within the next 12 months are recorded as deferred inflows of resources. Expenditures and related liabilities are generally recorded in the accounting period the liability is incurred, to the extent it is expected to be paid within the next 12 months, with the exception of items covered by GASB Interpretation 6 (GASBI 6), *Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements*. GASBI 6 modified the recognition criteria of certain expenditures and liabilities. GASBI 6 requires that expenditures and liabilities such as debt service, leases, subscription-based IT arrangements, compensated absences, and claims and judgments be recorded in the governmental fund statements only when they mature or become due for payment within the period. Expenditure-driven grants are recognized as revenues when the qualifying expenditures have been incurred, and all other grant requirements have been met and amounts are considered available. Other nonexchange grants and subsidies, such as local assistance grants and public benefit corporation subsidies, are recognized as expenditures when all requirements of the grant and/or subsidy have been satisfied.

The State reports the following major and other governmental funds:

General Fund – is the primary operating fund of the State and is used to account for all financial transactions not required to be accounted for in another fund.

Federal Special Revenue Fund – accounts for federal grants received by the State that are earmarked for specific programs. In order to comply with federal accounting and reporting requirements, certain federal grants are accounted for in a number of accounts that are combined and reported as the Federal Special Revenue Fund. Accounts that are combined include the Federal USDA-Food and Nutrition Services Account (Federal USDA-FNS), the Federal Health and Human Services Account (Federal DHHS), the Federal Education Account, the Federal Operating Grants Account, the Unemployment Insurance Administration Account, the Unemployment Insurance Occupational Training Account and the Federal Employment and Training Grants Account.

General Debt Service Fund – accounts for the payment of principal and interest on the State's general obligation debt, and payments on other debt and contractual obligations.

Other Governmental Funds – is a summarization of all the non-major governmental funds.

The governmental fund financial statements include a reconciliation between the fund statements and the government-wide statements. Differences that make a reconciliation necessary include the differences in measurement focus and basis of accounting between the statements. The Statement of Activities reflects the net costs of each major function of State operations, which differs from the presentation of expenditures in the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds, which matches the State's budgetary (financial plan) presentation.

The State reports the following major Enterprise Funds:

Lottery Fund – accounts for lottery revenues that are earmarked for education assistance to local school districts, lottery administrative costs of the New York State Gaming Commission, and payment of lottery prizes.

Unemployment Insurance Benefit Fund (UIB Fund) – accounts for unemployment contributions from employers that are utilized for the payment of unemployment compensation benefits.

SUNY Fund – accounts for the operations of the State University of New York (SUNY). Information reported in this fund is obtained from the audited financial statements prepared by SUNY for the fiscal year ended June 30, 2024.

CUNY Fund – accounts for the operations of the City University of New York (CUNY) Senior Colleges. Information reported in this fund is obtained from the audited financial statements of the Senior Colleges prepared by CUNY for the fiscal year ended June 30, 2024.

Enterprise Funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with an Enterprise Fund's principal ongoing operations. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Fiduciary Funds are used to report assets held in a trustee or custodial capacity for others, which therefore cannot be used to support the government's own programs. The types of Fiduciary Funds maintained by the State consist of the following:

Pension (and Other Employee Benefit) Trusts – account for the activities of the New York State and Local Retirement System and the Retiree Health Benefit Trust Fund, for the purpose of accumulating resources for pension benefit payments to qualified public employees and postemployment benefits (OPEB), such as retiree health benefits for retired state employees and their dependents.

Private Purpose Trust Funds – account for resources held in trust to facilitate savings for higher education expenses and disability-related expenses, pursuant to New York's 529 College Savings and New York ABLE Savings programs, respectively. There is no requirement that any portion of these resources be preserved as capital. Information reported for the savings programs is obtained from the audited financial statements prepared by the programs for the fiscal year ended December 31, 2024.

Custodial Funds – report fiduciary activities that are not required to be reported in another fiduciary fund type. This includes funds that are held for the benefit of individuals, organizations, or other governments that are not part of the State's reporting entity, such as sales taxes and NYC income and real estate taxes collected on behalf of other governments.

Additionally, the State includes discretely presented component units:

Component Units – the public benefit corporations' financial statements, except for the State Insurance Fund, are prepared using the economic resources measurement focus and are accounted for on the accrual basis of accounting. The State Insurance Fund prepares financial statements in conformity with accounting practices prescribed or permitted by the New York State Department of Financial Services. The Department of Financial Services recognizes only New York Statutory Accounting Practices for determining and reporting the financial condition and results of operations of an insurance company and for determining its solvency under New York State Insurance Law. The impact of variances from GAAP is not material to the Corporations in total.

d. Cash and Investments

Cash balances of funds held in the State Treasury are commingled in a general checking account and several special purpose bank accounts. The available cash balance in the general checking account beyond immediate need is pooled for short-term investment purposes. The balances pooled are limited to legally stipulated investments, which are reported at cost, including accrued interest, which approximates fair value. Non-interest-bearing compensating balances of \$3 million are included in cash and investments at March 31, 2025. At various times during the year, compensating balances could be substantially higher. Cash balances not held in the State Treasury and controlled by various State officials are generally deposited in interest-bearing accounts or other legally stipulated investments. Additional information about the State's cash and investments is provided in Note 2.

Generally, for purposes of reporting cash flows, cash includes cash and cash equivalents. Cash equivalents are liquid assets with maturities of 90 days or less. The Enterprise Funds' Statement of Cash Flows use the direct method of reporting cash flows.

All investments with a maturity of more than one year are recorded on the Statement of Net Position and the balance sheet at fair value and all investment income, including changes in the fair value of investments, is reported as revenue. Fair values were determined using market values at the applicable entities' year-end. Investments of the short-term investment pool have a maturity of one year or less and are recorded at cost.

e. Receivables

Receivables are stated net of estimated allowances for uncollectible amounts, which are determined based upon past collection experience and current economic conditions. The lease category represents the amounts owed to the State for future payments the State will receive due to lease agreements in effect at fiscal year-end. The Due from federal government category represents amounts owed to the State to reimburse it for expenditures incurred pursuant to federally funded programs. Loans and notes receivable represents amounts due in accordance with various housing and clean water and drinking water financing agreements. The Other receivables category represents amounts owed to the State, including Medicaid drug rebates, financial service settlements, tobacco settlements, patient fees of SUNY and Health Department hospitals and various mental hygiene facilities, student loans, and lottery ticket sales. Additional information about receivables is provided in Note 4.

f. Internal Balances

All outstanding balances between funds at the end of the fiscal year are referred to as "due to/from other funds" on the fund financial statements. Generally, the effects of interfund activity within the governmental funds have been removed. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." For the most part, the remaining difference is a result of SUNY and CUNY having a different fiscal year than the State.

g. Other Assets

Other assets in governmental activities and business-type activities include payments for costs applicable to future accounting periods, and other types of assets not reported on other lines. Inventories reported by the governmental funds are recorded as expenditures when they are purchased. Inventories reported by the Enterprise Funds are valued at cost using the first-in/first-out (FIFO) method.

Other assets in the General Fund include the prepayment of the pension estimate of \$1.9 billion for fiscal year 2026 along with a pension reserve of \$171 million which will be used for future pension expenditures. The prepayments generate State interest savings. In addition, there are prepayments of \$752 million for health insurance programs and workers' compensation billings which will be used for future expenses.

h. Capital Assets (excluding lease and subscription-based IT arrangement assets)

Capital assets (excluding lease and subscription-based IT arrangement assets) are reported in the Statement of Net Position for government-wide and enterprise funds, and all capital assets are further disclosed in Note 5. Capital assets include land in urban centers, rural areas and forest preserves; land improvements; land preparation for roads; buildings which house State offices, correctional facilities, hospitals and educational facilities; equipment used in construction work, hospitals, offices, etc.; construction in progress; intangible assets (i.e., easements and internally generated software); and infrastructure assets such as roads and bridges. Capital assets are reported at historical cost or estimated historical cost, and donated capital assets are valued at their acquisition value at the date of donation.

For governmental activities, equipment that has a cost in excess of \$40,000 at the date of acquisition and has an expected useful life of two or more years is capitalized. All initial building and land costs are capitalized. Improvements to buildings and land in excess of \$100,000 are capitalized. Infrastructure assets in excess of \$1 million are also capitalized. Software is capitalized when the costs exceed \$1 million.

The costs of normal repairs and maintenance that do not add to the value or extend lives of assets materially are not capitalized, but are reported as expenses in the year incurred. All maintenance and preservation costs relating to roads and bridges are expensed in the year incurred and not capitalized. Expenses relating to roads and bridges that add to the capacity and efficiency of the road and bridge networks are capitalized rather than expensed.

Capital assets in business-type activities and Enterprise Funds are from SUNY and CUNY. These capital assets are stated at cost, or in the case of gifts, acquisition value at the date of receipt. SUNY capitalizes building renovations and additions costing over \$100,000, equipment items with a unit cost of \$5,000 or more, and intangible assets, including internally generated computer software, costing \$1 million or more. CUNY capitalizes renovations and improvements that significantly increase the value or extend the useful lives of the structures and equipment with a cost of more than \$5,000 and useful lives of two or more years. CUNY reports intangible assets with a unit cost of more than \$5,000.

Buildings, land improvements, equipment and intangible assets of the primary government are depreciated or amortized using the straight-line method over the following estimated useful lives:

Assets	Governmental Activities (Years)	Business-Type Activities (Years)
Buildings and building improvements.....	12-60	2-50
Equipment and vehicles	4-30	2-50
Land improvements	12-30	2-50
Intangibles – easements	20	2-50
Intangibles – computer software.....	10-12	2-50

Land preparation reflects the costs of preparing the land for the construction of roads. Since land preparation has an indefinite life, associated costs are not depreciated.

The State has elected to use the modified approach for reporting and accounting for its highways and bridges, which are reported by the State Department of Transportation (DOT). The modified approach requires the State to commit to preserving and maintaining these infrastructure assets at levels established by DOT. No depreciation expense is reported for these assets, and no amounts are capitalized in connection with improvements that lengthen the lives of such assets, unless the improvements also increase their capacity or efficiency. DOT maintains an inventory of these assets and performs periodic condition assessments to ensure that the predetermined condition level is maintained. The Required Supplementary Information (RSI) contains additional information regarding infrastructure reported using the modified approach.

Capital asset reporting does not include historical artifacts, artwork and collections that are maintained by various State agencies, the State Archives, the State Museum and the State Library with the exception of SUNY and CUNY. These items are protected, preserved, and held for public exhibition and educational purposes, and the proceeds from any sale of such items are used to acquire new items for the collection. SUNY reports all artwork, historical treasures and library books. CUNY reports artwork, historical treasures and library books with a unit cost of more than \$5,000.

i. Leases (Lessee and Lessor) and Similar Subscription-Based Information Technology (IT) Arrangements

As Lessee

The State is a lessee for various noncancellable leases. The State also has noncancellable subscription-based IT arrangements for the right-to-use information technology and hardware. Both are reported in the Statement of Net Position for government-wide and enterprise funds and further disclosed in Note 5.

Short-term Leases and Subscription-Based IT Arrangements

For leases and subscription-based IT arrangements with a maximum possible term of 12 months or less at commencement, the State recognizes an expense/expenditure based on the provisions of the lease contract or subscription-based IT arrangement, respectively.

Leases and Subscription-Based IT Arrangements other than short-term

For all other leases and subscription-based IT arrangements, the State recognizes a lease or subscription-based IT liability and an intangible right-to-use lease asset or subscription-based IT asset, respectively.

Measurement of Lease Amounts

At lease commencement, the State initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, less lease payments made at or before the lease commencement date, plus any initial direct costs ancillary to placing the underlying asset into service, less any lease incentives received at or before the lease commencement date. The lease asset is amortized on a straight-line basis over the shorter of

the lease term or the useful life of the underlying asset. If the State is reasonably certain of exercising a purchase option contained in a lease, the lease asset will be amortized over the useful life of the underlying asset.

Measurement of Subscription-Based IT Amounts

At subscription commencement, the State initially measures the subscription-based IT liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription-based IT liability is reduced by the principal portion of subscription payments made. The subscription-based IT asset is initially measured as the initial amount of the subscription-based IT liability, plus payments made to the vendor at or before the subscription commencement date, plus capitalizable implementation costs. The subscription-based IT arrangement asset is amortized on a straight-line basis over the shorter of the subscription term or the useful life of the underlying hardware or software.

To measure the lease or subscription-based IT arrangement liability, the State generally uses its estimated incremental borrowing rate as the discount rate unless the lease contract or subscription-based IT arrangement contains an explicit rate. The State's incremental borrowing rate is based on the rate of interest it would need to pay if it issued general obligation bonds, or similar, to borrow an amount equal to the payments under similar terms at the commencement or remeasurement date. The term includes the noncancellable period, plus any additional periods covered by an option to extend for which it is reasonably certain to be exercised, or by an option to terminate for which it is reasonably certain not to be exercised. Periods in which both the State and the lessor/vendor have a unilateral option to terminate (or if both parties must agree to extend) are excluded from the lease or subscription term. The State evaluates payments to determine if they should be included in the measurement of the lease and subscription-based IT liabilities, including those payments that require a determination of whether they are reasonably certain to be made. The State monitors lease and subscription-based IT arrangements for possible changes that may require remeasurement if they could materially affect the amount of the liability and related asset that should be recognized.

As Lessor

The State is also a lessor for various noncancelable leases.

Short-term Leases

For leases with a maximum possible term of 12 months or less at commencement, the State recognizes revenue based on the provisions of the lease contract.

Leases other than short-term

For all other leases, the State initially recognizes a lease receivable at the present value of lease payments expected to be received during the lease term. It also recognizes a deferred inflow of resources at the amount of the initial measurement of the lease receivable, adjusted for any lease payments received prior to the commencement of the lease term.

Lease receivables and the related deferred inflows of resources are reported in the accompanying financial statements as further disclosed in Note 4 and Note 1j, respectively.

Measurement of Lease Amounts

Similar to lessee arrangements, at the commencement of the lease, the State initially measures the lease receivable at the present value of lease payments expected to be received from lessees over the lease term. The estimated payments are discounted using the State's estimated incremental borrowing rate. Lease receivables are subsequently reduced by the principal portion of lease payments received.

The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Deferred lease inflows are recognized as revenue over the lease term on a straight-line basis.

j. Deferred Outflows and Deferred Inflows of Resources

Deferred outflows of resources are defined as a consumption of net assets by the government that is applicable to a future reporting period. Deferred inflows of resources are defined as an acquisition of net assets by the government that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets, and deferred inflows of resources decrease net position, similar to liabilities.

The components of the deferred outflows of resources and deferred inflows of resources related to the primary government at March 31, 2025 are as follows (amounts in millions):

	Governmental Activities	Business-Type Activities	Primary Government
Deferred outflows of resources:			
Pension.....	\$ 6,582	\$ 908	\$ 7,490
Other postemployment benefits.....	4,450	1,394	5,844
Asset retirement obligation.....	29	-	29
Derivative instruments.....	-	3	3
Loss on refunding of debt.....	68	153	221
Other	-	15	15
Total deferred outflows of resources.....	\$ 11,129	\$ 2,473	\$ 13,602
Deferred inflows of resources:			
Pension.....	\$ 3,342	\$ 695	\$ 4,037
Other postemployment benefits.....	6,751	2,832	9,583
Leases	33	48	81
Deferred gain on refunding.....	559	326	885
Federal grants.....	524	-	524
Other	-	28	28
Total deferred inflows of resources.....	\$ 11,209	\$ 3,929	\$ 15,138

The components of the deferred inflows of resources related to the governmental funds at March 31, 2025 are as follows (amounts in millions):

	<u>General</u>	<u>Federal Special Revenue</u>	<u>General Debt Service</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Deferred inflows of resources:					
Taxes considered unavailable...	\$ 930	\$ -	\$ 456	\$ 25	\$ 1,411
Medicaid receivables	1,671	385	-	-	2,056
Medicaid liabilities	-	374	-	2	376
Financial settlements	101	-	-	828	929
Oil spill	-	-	-	81	81
Miscellaneous agency	34	-	-	316	350
Federal grants	-	524	-	-	524
Leases	30	-	-	3	33
ENCON ⁽¹⁾	-	-	-	9	9
Public health/patient fees.....	-	-	-	18	18
Other	4	-	-	-	4
Total	\$ 2,770	\$ 1,283	\$ 456	\$ 1,282	\$ 5,791

(1) State Department of Environmental Conservation

k. Long-Term Obligations

In the Government-wide Statement of Net Position and in the Enterprise Funds Statement of Net Position, long-term debt and other long-term obligations are reported as liabilities. For governmental activities, bond premiums and discounts are reported as a component of the related bonds payable, and gains and losses on refunding are reported as deferred inflows of resources or deferred outflows of resources. Both are amortized over the life of the bonds using the straight-line method. For business-type activities, SUNY losses on refunding are reported as deferred outflows of resources and amortized over the life of the related debt. CUNY bond premiums and discounts are reported as a component of the related bonds payable, and gains and losses on refunding are reported as deferred inflows of resources or deferred outflows of resources. Both are amortized over the life of the bonds using the straight-line method. Issuance costs are reported as an expense in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued and the present value of the liability related to leases and subscription-based IT arrangements are reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as non-personal service expenditures in the period incurred.

l. Compensated Absences

The estimated vacation and other miscellaneous leave liability for State employees at March 31, 2025 is \$1.3 billion, which represents an increase of \$199 million from the prior year. State employees accrue vacation leave based primarily on the number of years employed up to a maximum rate of 25 days per year, but may accumulate no more than a maximum of 40 days.

SUNY employees accrue vacation leave based primarily on the number of years employed up to a maximum rate of 21 days per year and may accumulate no more than a maximum of 40 days. CUNY employees accrue vacation leave based upon the number of years employed, with the maximum accumulation generally ranging from 45 to 50 days. The liability for vacation leave approximated \$476 million and \$117 million for SUNY and CUNY, respectively, at June 30, 2024.

CUNY employees may receive payments of up to 50 percent of the value of their accumulated sick leave as of the date of retirement from CUNY. CUNY reported a liability of \$84 million for sick leave credits in other postemployment benefits liabilities at June 30, 2024.

Lottery's employees, upon termination, may receive vacation pay benefits up to a maximum of 30 days. Lottery recognizes employees' compensated absence benefits when earned. The liability for employees' compensated absences was approximately \$1 million as of March 31, 2025.

m. Accounting for Other Financing Arrangements

The construction of certain State office buildings, campus facilities and other public facilities has been financed through bonds and notes issued by public benefit corporations pursuant to financing arrangements with the State. The State has also entered into financing arrangements with public benefit corporations that have issued bonds to finance past State budgetary deficits and grants to local governments for both capital and operating purposes (Note 7).

These financing arrangements, which the State will repay over the duration of the agreements, constitute long-term liabilities. The amount included in obligations under other financing arrangements consists of total future principal payments and equals the outstanding balance of the related bonds and notes.

n. State Lottery

The State Lottery is accounted for as an Enterprise Fund. The revenues, administrative costs, aid to education and expenses for amounts allocated to prizes are reported, and uncollected ticket sales at March 31, 2025 are accrued. Prize monies to meet long-term prize payments are invested in United States government-backed obligations, New York City Transitional Finance Authority municipal bonds and U.S. Agency for International Development (AID) bonds, and are recorded at fair value. Lottery prize liabilities are recorded at a discounted value equivalent to the related investments. At March 31, 2025, the prize liabilities of approximately \$1.2 billion were reported at a discounted value of approximately \$910 million (at interest rates ranging from 0.28 percent to 6.65 percent).

o. Net Position

On the government-wide, enterprise fund, component unit and fiduciary fund financial statements, "Net Position" is the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources.

Net position is reported as restricted when constraints placed on net position use are either:

- a. Externally imposed by creditors (such as debt covenants), grantors, contributors, laws or regulations of other governments; or
- b. Imposed by law through constitutional provisions or enabling legislation.

Enabling legislation, which restricts net position, authorizes the State to assess, levy, charge or otherwise mandate payment of resources and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. A legally enforceable requirement is one that an outside party (such as citizens, public interest groups or the judiciary) can compel the government to honor. When both restricted and unrestricted resources are available for use, it is the State's policy to use restricted resources first, then unrestricted resources as they are needed.

At March 31, 2025, the Governmental Activities reported restricted net position of \$6.3 billion due to restrictions externally imposed by creditors or enabling legislation. This included \$4.4 billion restricted for debt service payments from various capital reserve funds, \$803 million restricted for health and patient care, \$259 million restricted for economic development, housing and transportation, \$145 million restricted for insurance and administrative requirements, \$12 million restricted for environmental projects and energy programs, \$7 million restricted for education and research programs, and \$693 million restricted for other purposes, of which \$605 million is for financing civil legal services.

The following terms, if applicable for the fiscal year, are used in the reporting of net position:

Net Investment in Capital Assets

Net investment in capital assets consists of capital assets, including restricted capital assets, and leases, net of accumulated amortization and depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings and liabilities that are attributable to the acquisition, construction, or improvement of those assets.

Debt Service

Net position restricted for the payment of future debt service payments from various capital reserve funds.

Health and Patient Care

Net position restricted for funding of Medicaid and health care delivery programs, and patient care.

Education and Research Programs

Net position restricted for funding of various education programs for instruction, scholarships, operations, and various types of research initiatives.

Environmental Projects and Energy Programs

Net position restricted for funding of various environmental projects and energy programs.

Economic Development, Housing and Transportation

Net position restricted for funding of various economic development, housing-related and transportation-related programs.

Insurance and Administrative Requirements

Net position restricted for funding certain insurance payments and administrative costs.

Future Lottery Prizes

Net position restricted for future lottery prize payments.

Pensions

Net position restricted for pension payments.

Other Postemployment Benefits

Net position restricted for other postemployment benefits.

Other Government Programs

Net position restricted for the funding of legal and law enforcement programs, various gifts, grants or bequests received by the State, and other legally restricted programs.

Unrestricted

Unrestricted net position (deficit) is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position described above.

p. Fund Balance

On governmental fund financial statements, “Fund Balance” is the difference between (a) fund assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources.

Fund Balance Hierarchy

Fund balance for governmental funds is reported in the following classifications, which describe the relative strength of the constraints that control how specific amounts in the funds can be spent:

Nonspendable fund balance includes amounts that cannot be spent because they either: (a) are not in spendable form; or (b) are legally or contractually required to remain intact.

Restricted fund balances have constraints placed on the use of resources that are either: (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balances can only be used for specific purposes pursuant to constraints imposed by formal action of the State’s highest level of decision-making authority, which includes establishment of laws of the State, and by bills passed by the Legislature and approved by the Governor, or any contracts approved by authorized State officials that are known to have their liability satisfied with the current fund balance. Commitments may be changed or lifted only by the State’s highest level of decision-making authority taking the same formal action that originally imposed the constraint.

Assigned fund balances are constrained by the intent to use amounts for specific purposes, but are neither restricted nor committed. The Director of the Budget is authorized to assign amounts to a specific purpose through the approval of budget certificates as required by statute.

Unassigned fund balance is the residual classification for the General Fund. Other governmental funds cannot report a positive unassigned fund balance but can report a negative unassigned fund balance if expenditures incurred for specific purposes exceed the amounts restricted or committed to those purposes.

For classification of governmental fund balances, the State considers expenditures to be made from restricted resources first, then in the following order: committed, assigned, and unassigned resources.

Reserve Accounts

Tax Stabilization Reserve Account

The authority for establishing the Tax Stabilization Reserve Account is in State Finance Law Section 92. The account was established in 1984.

At the close of each fiscal year, any surplus funds up to 0.2 percent of 1 percent of the “norm” shall be transferred to the Tax Stabilization Reserve Account, which shall not cumulatively exceed 2 percent of the “norm.” The norm is the aggregate amount disbursed from the State Purposes Account during the fiscal year.

In any given fiscal year, when receipts fall below the norm, funds shall be transferred from the Tax Stabilization Reserve Account to the State Purposes Account, in an amount equal to the difference between the norm and the receipts, to the extent that funds are available in the Tax Stabilization Reserve Account. Money in the Tax Stabilization Reserve Account may be temporarily loaned to the State Purposes Account during the year in anticipation of the receipt of revenues, but these funds must be repaid within the same fiscal year.

The balance in the Tax Stabilization Reserve Account at March 31, 2025 is \$1.6 billion, and is included in the unassigned fund balance of the General Fund. (See General Fund - Combining Schedule of Balance Sheet Accounts in the Other Supplementary Information section).

Rainy Day Reserve Account

The authority for establishing the Rainy Day Reserve Account is in State Finance Law Section 92-cc. The account was established in 2007.

Funds deposited to this account are transferred from the State Purposes Account. The maximum balance in this account shall not exceed 25 percent of the aggregate amount projected to be disbursed from the General Fund during the then current fiscal year.

The amounts in this account can be spent for two reasons:

- a. In the event of an economic downturn, as evidenced by a composite index of business cycle indicators prepared by the Commissioner of Labor. If the index declines for five consecutive months, the Commissioner of Labor shall notify the Governor, the Speaker

of the Assembly, the Temporary President of the Senate and the minority leaders of the Assembly and the Senate. Upon such notification, the Director of the Budget may authorize the State Comptroller to transfer funds from the Rainy Day Reserve Account to the State Purposes Account.

- b. A catastrophic event, e.g., the need to repel invasion, suppress insurrection, defend the State in war, or to respond to any other emergency resulting from a disaster, including but not limited to a disaster caused by an act of terrorism.

The balance in the Rainy Day Reserve Account at March 31, 2025 is \$7.1 billion, and is included in the committed fund balance of the General Fund (See General Fund - Combining Schedule of Balance Sheet Accounts in the Other Supplementary Information section).

Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for future expenditures are established in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. These amounts generally will become liabilities in future periods.

Significant encumbrances at March 31, 2025 include (amounts in millions):

Fund Type	Amount
General	\$ 2,830
Federal Special Revenue ⁽¹⁾	1,869
Other Special Revenue	117
Federal Capital Projects ⁽¹⁾	4,654
Other Capital Projects	9,423
(1) Spending in federal funds is typically reimbursed by the federal government	

Fund Balances

Fund balances at March 31, 2025 are as follows (amounts in millions):

	Major Funds			Other Governmental Funds
	General Fund	Federal Special Revenue	General Debt Service	
Restricted for:				
Education.....	\$ -	\$ -	\$ -	\$ 6
Public health.....	138	-	-	1
Health care initiatives.....	-	-	-	272
Public Welfare.....	-	-	-	214
Food.....	-	1	-	-
Environment and recreation	-	-	-	21
Public Safety	-	-	-	391
Transportation	-	-	-	272
Workers' Compensation.....	145	-	-	-
General administration	-	-	-	67
Debt service.....	-	-	3,350	114
Capital purposes	-	-	-	10
Committed to:				
Education.....	16	-	-	377
Public health.....	-	-	-	418
Mental hygiene.....	7	-	-	-
Health care initiatives.....	-	-	-	2,515
Environment and recreation	12	-	-	671
Public safety	-	-	-	1,099
Transportation	-	-	-	1,274
Economic development.....	-	-	-	37
General administration	-	-	-	161
Debt service.....	-	-	142	747
Capital purposes	-	-	-	9,372
Fund reserves	51,710	-	-	-
Assigned to:				
Education.....	332	-	-	626
Public health.....	2,992	-	-	-
Mental hygiene.....	11	-	-	-
Public welfare.....	34	-	-	-
Environment and recreation	11	-	-	38
Public safety	323	-	-	-
Transportation	1	-	-	183
Workers' Compensation.....	-	-	-	3,648
Insurance	-	-	-	555
General administration	4,123	-	-	-
Support and regulate business...	142	-	-	-
Unassigned	6	-	-	(1,883)
Total fund balance.....	\$ 60,003	\$ 1	\$ 3,492	\$ 21,206

q. Pensions

The State is the largest participating employer of the New York State and Local Retirement System (NYSLRS), consisting of the New York State and Local Employees' Retirement System (ERS) and the New York State and Local Police and Fire Retirement System (PFRS), which are cost-sharing, multiple-employer, defined benefit pension plans. Consequently, the State has recorded the largest proportionate share of the net pension liability and related deferred inflows and outflows from pension activities, which are reflected in the reported amounts on the balance sheet. For purposes of determining net pension liability and other pension-related amounts, information about the fiduciary net position of ERS and PFRS and additions to and deductions from the fiduciary net position of ERS and PFRS have been determined on the same basis reported by NYSLRS.

r. Postemployment Benefits

Other postemployment costs are measured and disclosed using the accrual basis of accounting in the government-wide and enterprise funds financial statements (Note 13). In addition to providing pension benefits, the State is statutorily required to provide health insurance coverage and survivor benefits for retired employees and their survivors. Postemployment benefits other than pensions are recognized on an actuarially determined basis as employees earn benefits that are expected to be used in the future. Substantially all of the State's employees may become eligible for these benefits if they reach normal retirement age while working for the State. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing postemployment benefits is shared between the State and the retired employee. The amounts earned include employee sick leave credits expected to be used to pay for a share of post-retirement health insurance. The State, including the Lottery, recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure in the respective fund in the year paid. Additionally, the survivor's benefit program provides for a death benefit to be paid by the State to a retiree's designated beneficiary.

The State has an established trust for the employees of the primary government, excluding SUNY Construction Fund, SUNY Hospitals, and CUNY, to cover future other postemployment benefits (OPEB) obligations that is separate from the State and the assets of which are currently held in the short-term investment pool (STIP), in joint custody between the State Comptroller and the Commissioner of the Department of Civil Service for the exclusive benefit of the Retiree Health Benefit Trust Fund (the OPEB Trust) beneficiaries. All OPEB Trust assets are irrevocably dedicated to, and are used for the exclusive purpose of, making payments of benefits to or for the benefit of the OPEB Plan and the OPEB Trust and will not be available to any creditors of the State. The OPEB Trust does not issue a stand-alone financial report and its financial statements are reported as a fiduciary fund in the State's financial report.

s. Deficit Fund Balances

As of March 31, 2025, a \$7.9 billion fund deficit was reported in the General Fund Local Assistance Account, and a \$102 million fund deficit was reported in the Health Insurance Program Fund. In addition, Capital Projects Funds reported fund deficits in the Housing Program Fund (\$705 million), the Mental Hygiene Facilities Capital Improvement Fund (\$440 million), Correctional Facilities Capital Improvement Fund (\$230 million), the Dedicated Highway and Bridge Trust Fund (\$227 million), and the Hazardous Waste Remedial Fund (\$17 million). The deficits related to the Capital Projects Funds are the result of differences in cash flow timing relating to the reimbursement of capital project costs and contractual commitments from bond proceeds and are routinely resolved during subsequent fiscal years.

t. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the basic financial statements. Estimates also affect the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

u. Implementation of New Accounting Pronouncements and Error Corrections

During the fiscal year ended March 31, 2025, the State adopted the following new accounting standards as issued by GASB.

GASB Statement No. 99, *Omnibus 2022* par. 4-10 (GASBS 99). The objective of GASBS 99, paragraphs 4-10, is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature related to financial guarantees, derivative instruments, and hedge accounting. There was no impact on the financial statements resulting from the adoption of GASBS 99 par. 4-10.

GASB Statement No. 100, *Accounting Changes and Error Corrections* (GASBS 100). GASBS 100 enhances accounting and financial reporting requirements for accounting changes and error corrections. The adoption of GASBS 100 resulted in updates to the presentation of financial statements, required supplementary information and supplementary information.

GASB Statement No. 101, *Compensated Absences* (GASBS 101). GASBS 101 updates recognition and measurement guidance under a unified model and amends previously required disclosures. The adoption of GASBS 101 did not have a significant impact on the State's financial statements.

The effect on beginning net position in governmental activities, business-type activities, and discretely presented component units of the State relating to the implementation of new accounting pronouncements and error corrections were as follows (amounts in millions):

	Net Position at March 31, 2024, as previously reported	Change in accounting principle	Error corrections	Net Position at April 1, 2024, as restated
Governmental Activities:				
General Fund.....	\$ 50,346	\$ -	\$ 35	\$ 50,381
Business-Type Activities/Enterprise:				
SUNY.....	\$ (7,442)	\$ (51)	\$ -	\$ (7,493)
CUNY	(475)	-	94	(381)
Discretely Presented Component Units:				
Metropolitan Transportation Authority	\$ 17,247	\$ (374)	\$ -	\$ 16,873
Dormitory Authority of the State of New York	206	(11)	-	195
Non-Major Component Units	11,738	(2)	-	11,736

The change in accounting principle in SUNY and discretely presented component units of the State were related to the implementation of GASB Statement No. 101, *Compensated Absences*.

The error correction in the General Fund is due to the removal of duplicate miscellaneous revenue that had accumulated in the General Fund that was also reported by the Higher Education Service Corporation (decrease of \$82 million), a discretely presented component unit, offset by a fund balance and accrued liabilities reclass calculation error in fiscal year 2024 (increase of \$117 million). The error correction in CUNY is the result of an adjustment of capital assets and the related depreciation of assets as of June 30, 2023 related to building, building improvements, construction in progress and land improvements.

NOTE 2 - Cash and Investments

Governmental Activities, Private Purpose and Custodial Funds

Deposits

The State maintains approximately 1,500 bank accounts for various purposes at locations throughout the State. Cash deposits in the State Treasury are under the joint custody of the State Comptroller and the Commissioner of Taxation and Finance. Cash balances not required for immediate use are invested in a short-term investment pool (STIP) administered by the State Comptroller or by the fund custodian to maximize interest earnings. Cash is invested in repurchase agreements involving United States (U.S.) Treasury obligations, U.S. Treasury bills, commercial paper, government-sponsored agency bonds, and certificates of deposit. Cash deposits not held in the State Treasury are under the sole custody of a specified State official and are generally held in interest-bearing accounts. Both the State Comptroller and the Commissioner of Taxation and Finance are sole custodians of certain accounts.

The custodial credit risk is the risk that, in the event of the failure of a depository financial institution, the State will not be able to recover deposits or collateral securities that are in the possession of an outside party.

For demand accounts, checking accounts and certificates of deposit, the State requires that its depository banks pledge collateral or provide a surety bond based on actual and average daily available bank balances. All securities pledged as collateral are held by the State's fiscal agent in the name of the State and are valued on a monthly basis. Surety bonds will be accepted only from companies which are highly rated by nationally recognized statistical rating organizations (NRSROs). The use of average daily available balances to determine collateral requirements may result in the available balances being undercollateralized at various times during the fiscal year. The State's cash management policy is to invest all major revenues as soon as the monies are available within the banking system, which limits undercollateralization. The State's cash deposits with financial institutions had a book and bank balance of \$9.1 billion and were fully collateralized at the end of the 2025 fiscal year. Included in these balances were certificates of deposit held in the STIP with a book and bank balance of \$3 billion. Also included are deposits with a book and bank balance of \$473 million held by the State's fiscal agent, of which \$472 million were exposed to custodial credit risk because they were uninsured and uncollateralized. The remaining \$1 million in deposits were fully insured and collateralized.

For the fiscal year ended March 31, 2025, the average daily balance of the STIP was \$81.7 billion, with an average annual yield of 5 percent and total investment income of \$4.2 billion.

Investments

The State holds investments both for its own benefit and as an agent for other parties. Major investment programs conducted for the direct benefit of the State include STIP, which is used for the temporary investment of funds not required for immediate payments, and sole custody funds administered by the Department of Taxation and Finance.

Investments are made in accordance with State Finance Law and vary by fund but generally include: obligations of, or guaranteed by, the United States; obligations of New York State and its political subdivisions; certificates of deposit; savings bank trust company notes; bankers' acceptances; repurchase agreements; corporate bonds; and commercial paper.

As of March 31, 2025 (except for New York's 529 College Savings Program, which is as of December 31, 2024), the State had the following investments and maturities (amounts in millions):

Investment Type	Carrying Value	Investment Maturities (in Years)		
		Less than 1	1–5	6–10
U.S. Treasury bills	\$ 57,182	\$ 57,182	\$ -	\$ -
Commercial paper	20,664	20,664	-	-
Government-sponsored agency bonds	5,879	5,843	-	36
U.S. Treasury notes/bonds	3,516	3,387	96	33
U.S. Treasury STRIPS	449	449	-	-
Repurchase Agreements	432	432	-	-
Municipal bonds	53	-	53	-
U.S. Treasury State and Local Government Series	27	27	-	-
Other	4	4	-	-
Subtotal	88,206	\$ 87,988	\$ 149	\$ 69
Investments held in an agent or trust capacity	54,765			
Total	\$ 142,971			

Included in the table are securities which either were not acquired for investment purposes or cannot be classified or categorized and are being held by the State in an agent or trust capacity. Parents, grandparents and other parties wishing to save for a child's college education may deposit money into the College Savings Program. Individuals with blindness or a disability wishing to save for disability-related expenses without jeopardizing other assistance programs like Social Security or Medicaid may deposit money into the NY Achieving a Better Life Experience (ABLE) Program. The State administers these programs on behalf of the account owners and holds the investment portfolios in a trust. The fair market value of the College Savings Program and ABLE Program portfolios were \$53.2 billion and \$29 million, respectively, at December 31, 2024. Securities that are unclaimed at financial institutions are transferred periodically to the State and are held temporarily by the State until they can be liquidated. The securities or proceeds can be claimed by the owners under established procedures. These securities had a carrying amount and fair value of \$1.6 billion at March 31, 2025. The State holds cash and securities deposited by contractors in lieu of retainage on contract payments (carrying amount and fair value of \$2 million).

Credit Risk

State law limits investments in commercial paper, repurchase agreements, government-sponsored agency bonds and municipal bonds to securities with the highest ratings issued by two NRSROs. For those short-term investments that are not obligations or guaranteed by the U.S. Government, the investments must have the highest rating from two independent rating services. If an investment in commercial paper drops in rating below the legal requirements during the year, the State's investment staff would consult with appropriate advisors to determine what action, if any, should be taken. Repurchase agreements are collateralized with U.S. Treasury obligations. Investments in government-sponsored agency bonds and municipal bonds must be assigned the highest rating by all rating agencies that rate such bonds.

The portfolios of the College Savings Program, a Private Purpose Trust Fund, have underlying fixed income mutual funds which are not rated by any NRSRO.

Custodial Credit Risk

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either (a) the counterparty or (b) the counterparty's trust department or agent but not in the government's name. The risk is that the State will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party if the counterparty fails. The State's policy is to hold all of its investments in the State's name; however, the investments listed below are exposed to custodial credit risk because they are not held by the State but are held by a public benefit corporation in the public benefit corporation's name or administered by a fiscal agent on behalf of New York State. The following table presents the amortized costs, which approximate fair value of investments by type (amounts in millions):

Investment Type	Fair Value
Government-sponsored agency bonds.....	\$ 5,176
U.S Treasury bills.....	4,571
U.S. Treasury notes/bonds.....	2,538
U.S. Treasury STRIPS.....	449
Total.....	\$ 12,734

Interest Rate Risk

The fair values of the State's fixed-maturity investments fluctuate in response to changes in market interest rates. Increases in prevailing interest rates generally translate into decreases in fair values of those instruments. Fair values of interest-rate-sensitive instruments may be affected by the creditworthiness of the issuer, prepayment options, relative values of alternative investments, the liquidity of the instrument and other general market conditions.

The State manages its interest rate risk by limiting the majority of its investments to a maturity structure of one year or less. All investments in the STIP portfolio mature in one year or less. Additionally, the State holds its investments to maturity, which minimizes the occurrence of a loss on an investment.

The State's investments in mutual funds and equity securities have no stated maturity and have not been allocated to a time period on the preceding table.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the State's investment in a single issuer (which may not exceed 5 percent of total investments). To mitigate this risk, it is the policy of the State to maintain a diversified portfolio among a variety of investment instruments in which it is legally permitted to invest.

Foreign Currency Risk

The State Finance Law, Section 98-a, does not expressly permit investment in foreign currency and there is no formal policy related to foreign currency; however, the College Savings Plan has certain underlying mutual funds which invest in foreign securities. There are certain additional risks involved when investing in foreign securities that are not inherent with investments in domestic securities. These risks may involve foreign currency exchange rate fluctuations, adverse political and economic

developments, and the possible prevention of currency exchange or other foreign governmental laws or restrictions. In addition, the liquidity of foreign securities may be more limited than that of domestic securities.

Fair Value

GASB Statement No. 72, *Fair Value Measurement and Application* (GASBS 72), establishes a three-level valuation hierarchy of fair value measurements. This valuation hierarchy is based on observable and unobservable inputs. Observable inputs reflect market data obtained from independent sources, while unobservable inputs reflect market assumptions and other inputs subject to management judgment. These inputs are incorporated in the following fair value hierarchy:

- **Level 1** inputs are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date.
- **Level 2** inputs are inputs – other than quoted prices included within Level 1 – that are observable for an asset or liability, either directly or indirectly.
- **Level 3** inputs are unobservable inputs for an asset or liability.

The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs. If the fair value of an asset or a liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority.

The State's Level 1 investments in mutual funds and equity securities are reported at fair value using prices quoted in active markets for those securities. The Level 2 mutual funds, Treasury investments, municipal bonds, government-sponsored agency bonds, equity securities and debt securities are reported at fair value using quoted prices for similar assets or quoted prices for identical items that are not actively traded. The State's Level 3 investments in equity securities include delisted, restricted, and fractional securities and securities with no value; Level 3 investments, except for those with no value, are reported at cost.

As of March 31, 2025, the State's composition of investments by levels within the fair value hierarchy were as follows (amounts in millions):

Investment Type	Fair Value	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Mutual funds.....	\$ 53,649	\$ 53,235	\$ 414	\$ -
Equity securities	1,108	1,097	3	8
U.S. Treasury notes/bonds.....	129	-	129	-
Municipal Bonds	55	-	55	-
Government-sponsored agency bonds	36	-	36	-
Debt securities	6	-	5	1
Subtotal.....	\$ 54,983	\$ 54,332	\$ 642	\$ 9
Investments valued at amortized cost.....	87,988			
Total.....	\$ 142,971			

Business-Type Activities

Deposits

SUNY does not have a formal policy for collateral requirements for cash deposits. At June 30, 2024, SUNY had \$3.5 billion in deposits held by the State Treasury and invested in the STIP, and \$78 million held by other local depositories. Deposits not held in the State Treasury that are not covered by depository insurance are: uncollateralized (\$59 million) and collateralized with securities held by a pledging financial institution (\$143 million). In addition, SUNY has \$129 million in cash and cash equivalents deposited with bond trustees, which are registered in SUNY's name and held by an agent or in trust accounts in SUNY's name.

CUNY's cash and cash equivalents were held by depositories and amounted to \$861 million (carrying value of \$849 million), of which \$377 million was insured and \$484 million was uninsured and uncollateralized, or collateralized with securities held by the pledging financial institution, or by its trust department or agent, but not in CUNY's name. Cash equivalents also include United States Treasury Bills of \$150 million which are purchased directly with U.S. Treasury and bear no custodial credit risk, as they are registered in CUNY's name and backed by the full faith and credit of the United States government.

Lottery deposits are made in accordance with State Finance Law and State Tax Law. At March 31, 2025, Lottery had \$1.3 billion in deposits held by the State Treasury, which were invested in the STIP.

The Unemployment Insurance Benefit Fund has a total of \$14 million in a sole custody bank account, which is on deposit with the State Comptroller and invested in the STIP, and is subject to the same collateralization requirements as the State's investments. The Unemployment Insurance Benefit Fund has an additional \$3 million in a trust fund held with the U.S. Treasury and managed by the Secretary of the U.S. Treasury and \$60 million held jointly by the State's Commissioner of Taxation and Finance and the State Comptroller.

Investments

Generally, SUNY and CUNY are allowed to invest in a diverse investment portfolio. Permitted investments include, but are not limited to, obligations of the U.S. Government and its agencies, municipal debt securities, repurchase agreements, corporate bonds, commercial paper, equity securities, mutual funds, asset-backed securities, money market funds and security lending transactions.

The Lottery is authorized by State statute to invest in U.S. Government-backed obligations and New York City Transitional Finance Authority municipal bonds that provide for payment of prizes payable.

As of June 30, 2024 (except for the State Lottery, which is as of March 31, 2025), the business-type type activities had the following investments and maturities (amounts in millions):

Investment Type	Carrying Value	Investment Maturities (in Years)			
		Less than 1	1-5	6-10	More than 10
U.S. Treasury notes/bonds.....	\$ 1,404	\$ 735	\$ 265	\$ 184	\$ 220
Government sponsored agency bonds.....	949	949	-	-	-
U.S. Treasury bills.....	481	481	-	-	-
Certificates of deposit.....	354	354	-	-	-
Municipal bonds.....	94	7	1	73	13
AID bonds.....	47	-	47	-	-
Fixed income.....	46	-	7	27	12
Corporate bonds.....	14	1	13	-	-
U.S. Treasury STRIPS.....	11	-	11	-	-
U.S. Treasury inflation-protected securities.....	7	-	4	2	1
U.S. fixed income.....	6	-	6	-	-
Subtotal.....	3,413	\$ 2,527	\$ 354	\$ 286	\$ 246
External investment pools.....	1,595				
Global equities.....	210				
Cash and cash equivalents.....	168				
Multi-strategy funds.....	112				
Limited partnership.....	107				
Private equity.....	100				
US equities.....	100				
Hedge funds (equities).....	95				
Foreign equities.....	30				
Equity mutual funds.....	19				
Credit securities.....	15				
U.S. money market fund.....	1				
Other.....	74				
Total.....	\$ 6,039				

Credit Risk

Generally, SUNY individual fixed income investment securities must be of investment grade. Parameters exist that allow some limited investments in non-investment grade securities; however, investments rated below B3 by Moody's or B- by S&P are prohibited.

CUNY's investment policy for the CUNY Investment Pool includes specific guidelines for investment managers with a target allocation to fixed income, as well as reference to specific guidelines for each investment manager.

As of June 30, 2024 (except for the State Lottery, which is as of March 31, 2025), the business-type activities had the following investments with ratings (amounts in millions):

Investment Type	Total	AAA	AA	A	BBB	Not Rated
Government-sponsored agency bonds	\$ 949	\$ 868	\$ -	\$ -	\$ -	\$ 81
Mutual funds non-equities.....	94	10	31	21	-	32
AID bonds	47	-	-	-	-	47
Fixed income	46	29	-	17	-	-
Corporate bonds	14	-	-	5	9	-
Total.....	\$ 1,150	\$ 907	\$ 31	\$ 43	\$ 9	\$ 160

Custodial Credit Risk

At June 30, 2024, SUNY had \$1.3 billion in cash and investments held by the Dormitory Authority of the State of New York (DASNY), which represents bond proceeds needed to finance capital projects and to establish required building and equipment replacement and debt service reserves. These cash and investments are registered in SUNY's name and held by an agent or in a trust in SUNY's name. SUNY's investment policy does not formally address custodial credit risk.

At June 30, 2024, CUNY had \$662 million in investments held by DASNY or the bond trustee, and not in CUNY's name. CUNY mitigates custodial credit risk by completing an annual review of the custodian bank, their credit rating, and their insurance policies.

Interest Rate Risk

SUNY has policies in place that limit fixed income investment duration within certain benchmarks, and a highly diversified portfolio is maintained which limits interest rate exposure. SUNY does not formally address any interest rate risk related to its investment pools. CUNY's investment policy does not formally limit investment maturities as a means of managing exposure to fair market value losses arising from increased interest rates. The Lottery's policy for managing interest rate risk is to hold investment securities to maturity, at which time the fair value of the investment is equal to the stated maturity value.

Investment Pool

SUNY has certain assets included in its financial statements that are attributable to the statutory colleges at Cornell University and Alfred University and are held as a portfolio of investments in external investment pools. The fair value of the investments is primarily based on the unit value of the pools and the number of shares owned in each pool. The unit values of the pools, as well as their fair values at June 30, 2024, are presented in the table as follows (fair value amounts in millions):

<u>Pool Type</u>	<u>Unit Value</u>	<u>Fair Value</u>
Cornell Statutory Colleges:		
Endowments:		
Long-term Investment Pool.....	\$ 74.30	\$ 1,507
Charitable Gift Annuities Master Trust Units	3.09	9
Charitable Trusts:		
Endowment Strategy	74.27	33
Common Trust Fund – Growth	67.61	7
Common Trust Fund – Income	11.02	2
Pooled Life Income Funds (PLIF):		
PLIF A.....	1.37	-
PLIF B.....	2.86	1
Alfred Ceramics:		
Endowment Long-term Investment Pool	9.30	36
Total External Investment Pools.....		\$ 1,595

Fair Value

Except for investments reported at net asset value (NAV) or its equivalent, as described in the table below, SUNY reports its investments at fair value. For investments in mutual funds and exchange-traded funds, fair value is determined based on quoted market prices as of balance sheet date June 30, 2024. Investments in limited liability partnerships and corporations represent investments measured at NAV or its equivalent and include hedge funds, real estate, domestic and foreign equity funds, fixed income securities, and private equity funds in various investment vehicles. These investments, which are not exchange-traded and for which fair values are not readily determinable, are typically redeemable at NAV under the terms of the investment agreements.

CUNY's investments in debt and equity securities and certain other investments with readily determinable fair values are reported at fair value, which is based upon values provided by CUNY's custodian or current market quotations. Notable investments in hedge funds, or other investment funds are reported at NAV as determined by the fund managers, without adjustment when assessed as reasonable, unless it is probable that all or a portion of the investment will be sold for an amount different from NAV. As of June 30, 2024, CUNY had no plans or intentions to sell such investments at amounts different from NAV.

Lottery investments are measured based upon quoted prices for the security in active markets, or based upon quoted prices for identical or similar assets in markets that are not active or upon other observable inputs such as interest rates and yield curves observable at commonly quoted intervals.

As of June 30, 2024 (except for the State Lottery, which is as of March 31, 2025), the composition of investments for the State's business-type activities by levels within the fair value hierarchy were as follows (amounts in millions):

Investment Type	Fair Value	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
U.S. Treasury notes/bonds.....	\$ 1,404	\$ 1	\$ 1,403	\$ -
Government-sponsored agency bonds	949	-	949	-
U.S. Treasury bills.....	481	48	433	-
Certificates of deposit.....	354	-	354	-
Cash equivalents.....	163	163	-	-
U.S. equities	100	100	-	-
Mutual fund non-equities	94	94	-	-
Global equity	51	28	23	-
AID bonds	47	-	47	-
Fixed income	46	46	-	-
Foreign equities	30	30	-	-
Equity mutual funds	19	19	-	-
Corporate bonds	14	-	14	-
U.S. Treasury STRIPS.....	11	11	-	-
U.S. Treasury inflation- protected securities	7	7	-	-
U.S. fixed income.....	6	6	-	-
U.S. money market fund.....	1	1	-	-
Other.....	48	45	-	3
Total.....	\$ 3,825	\$ 599	\$ 3,223	\$ 3

SUNY investments at June 30, 2024, measured at the NAV were as follows (amounts in millions):

Investment Type	Fair Value	Redemption Frequency (If Currently Eligible)	Redemption Notice Period
External investment pools.....	\$ 1,595	Monthly for funds functioning as endowments only	Two months
Global equities	159	Monthly, Quarterly, Annually	30-90 days
Private equity	100	N/A – See below	N/A
Multi-strategy funds.....	96	Monthly, Quarterly	45-95 days
Hedge funds (equities).....	71	Quarterly	90 days
Credit securities	15	Quarterly	45 days
Other	26	N/A	N/A
Total	\$ 2,062		

External investment pools represent ownership in Cornell University's and Alfred University's long-term investment pools (LTIP) or other split-interest agreement pools. The objective of the LTIP investment policy is to maximize total return within a reasonable risk parameter; specifically, to achieve a total return, net of investment expenses, of at least 5 percent in excess of inflation as measured by a rolling average of the Consumer Price Index.

Private equity fund investments include non-controlling shares or interests in funds where the controlling general partner serves as the investment's manager. Such investments are generally not eligible for redemption from the fund or general partner but can potentially be sold to third-party buyers in private transactions. It is SUNY's intent to hold these investments until the fund has fully distributed all proceeds to the investors. SUNY has unfunded commitments to private equity investments as of June 30, 2024 of approximately \$112 million.

CUNY investments at June 30, 2024, measured at the NAV were as follows (amounts in millions):

Investment Type	Fair Value	Unfunded Commitments	Redemption Frequency (If Currently Eligible)	Redemption Notice Period
Limited partnership	\$ 107	\$ 39	Daily, Illiquid, Monthly	N/A, 5 days or 28 days
Multi-strategy funds	16	-	Monthly	90 days
Global macro hedge funds	9	-	Monthly	60 days
Global equity long/short hedge funds	8	-	Monthly	30 days
Systematic trading hedge fund ..	7	-	Daily	2 days
Total.....	\$ 147	\$ 39		

CUNY's limited partnership investments include credit, debt, and private real assets funds, including private limited partnership investments in several funds that are diverse by sector (transportation, energy, metal/mining, commodities, middle market, and financial assets), type/structure, and geography (North/America, Western Europe, Australia). The systematic trading hedge funds invest in various security instruments which include futures and foreign exchange contracts. Global equity long/short hedge funds utilize over-the-counter (OTC) long-dated options as well as short options for investment purposes across several asset classes, such as equities, interest rates, commodities, and currencies. Global macro hedge funds generate returns through global macro, tactical, and relative value trading strategies based on fundamental data, price changes, and asset convergence. The multi-strategy funds category includes funds that invest in a diversified group of investment strategies utilizing both long and short positions in an unlimited range of financial instruments throughout the world.

Fiduciary Activities

Retirement System – New York State and Local Retirement System

Investments of the New York State and Local Retirement System (NYSLRS) are reported at fair value. Equity securities traded on a national or international exchange are valued at quoted fair value. Investments that do not have an established market are reported at net asset values as determined by the general partner or by the investment manager. NYSLRS trades in foreign exchange contracts in the normal course of its investing activities in order to manage exposure to market risks. Such contracts, which are generally for a period of less than one year, are used to purchase and sell foreign currency at a guaranteed future price. These contracts are recorded at fair value using foreign currency exchange rates. NYSLRS is exposed to various investment risks, which are discussed in the remainder of this Note.

Custodial Credit Risk

Equity and fixed income investments owned directly by NYSLRS which trade in the United States markets are generally held by NYSLRS's custodian, in separate accounts, in the name of the Comptroller of the State of New York in Trust for the Common Retirement Fund. These securities are typically held in electronic form through the Federal Book Entry System and by the Depository Trust Company (DTC) and its subsidiaries, acting as an agent of NYSLRS's custodian bank. Securities held directly by NYSLRS which trade in markets outside the U.S. are held by a subsidiary of NYSLRS's custodian bank in the local market, by a bank performing custodial services in the local market acting as an agent for NYSLRS's custodian bank, or, in some foreign markets, by a DTC subsidiary or an organization similar to DTC, which holds the securities in electronic format. Equity investments held indirectly by NYSLRS via limited partnerships, commingled investment funds, joint ventures, and other similar vehicles are held in custody by an organization contracted with by the general partner and/or the investment management firm responsible for the management of each investment organization. Title to real estate invested in by NYSLRS is either held by a real estate holding company or a real estate investment fund. Ownership of mortgage assets is documented by NYSLRS's holding of original mortgage and note documents by the Division of Pension Investment and Cash Management in the Office of the State Comptroller.

Credit Risk

New York State statutes and NYSLRS's investment policies provide investment guidance on credit risk. Approximately \$6.6 billion or 12.07 percent of NYSLRS's \$54.6 billion long-term bond portfolio is rated AAA by NRSROs. For the balance of the portfolio: 87.07 percent is rated BBB to AA; 0.4 percent is rated C to BB; and 0.46 percent is not rated.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of NYSLRS's fixed income securities. The price volatility of NYSLRS's fixed income holdings is measured by duration. The average duration of NYSLRS's core fixed income portfolio is 5.95 years.

Concentration of Credit Risk

Issuer limits for investments held by NYSLRS are established for each investment area by New York State Retirement and Social Security Law (RSSL), Article 2, Section 13 and Article 4A, Sections 176, 177, 178, and 313, and by policy guidelines adopted by the Comptroller.

Restrictions are placed on short-term fixed income investments, such that any one issuer of commercial paper must have the highest rating by two NRSROs and a maximum of \$500 million of the short-term portfolio can be invested in any one issuer. In addition, simultaneous purchase and sales of U.S. Treasury obligations may be executed with primary government dealers.

Restrictions are placed on fixed income investments with maturities longer than one year. These investments are generally limited to obligations payable in U.S. dollars issued by: any department, agency or political subdivision of the U.S. government; any corporation, company or other issuer of any kind or description created or existing under the laws of the U.S.; any state of the U.S.; the District of Columbia; the Commonwealth of Puerto Rico; and Canada or any province or city of Canada, provided each obligation is rated investment grade by two NRSROs. The aggregate investment by NYSLRS in the obligations of any one issuer should not exceed 2 percent of the assets of NYSLRS or 5 percent of

the direct liabilities of the issuer. In addition, the aggregate amount invested in interest-bearing obligations payable in U.S. dollars (which at the time of investment are rated one of the three highest grades by each NRSRO approved by the New York State Department of Financial Services) may not exceed 1 percent of the assets of NYSLRS; and bonds issued or guaranteed by the State of Israel, payable in U.S. dollars, may not exceed 5 percent of the assets of NYSLRS; and obligations issued or guaranteed by the International Bank for Reconstruction and Development may not exceed 5 percent of the assets of NYSLRS.

As of March 31, 2025, NYSLRS did not hold any investments in any one issuer that totaled 5 percent or more of fiduciary net position. Investments issued or explicitly guaranteed by the U.S. government and pooled investments are excluded from the above referenced aggregate investment policy.

Securities Lending

Section 177-d of the RSSL authorizes NYSLRS to enter into security loan agreements with broker/dealers and New York State or national banks. NYSLRS has one provider to manage a securities lending program. This program is subject to written contracts between NYSLRS and the Contractor, who acts as security lending agent for NYSLRS. The securities lending agent is authorized to lend securities within the borrower limits and guidelines established by NYSLRS. Types of collateral received from borrowers for securities loaned are cash, government securities and federal agency obligations. The securities lending provider is authorized to invest the cash collateral in short-term investments that are legal for NYSLRS. These include domestic corporate and bank notes, U.S. Treasury obligations, obligations of federal agencies, repurchase agreements and specific asset-backed securities. All rights of ownership to securities pledged as collateral remain with the borrower except in the event of default. As of March 31, 2025, there were no violations of legal or contractual provisions. NYSLRS has not experienced any losses resulting from the default of a borrower or lending agent during the year ended March 31, 2025.

NYSLRS lends fixed income, domestic equity, and international equity securities to approved broker/dealers. Collateral for securities loaned equals 102 percent of fair market value for domestic securities and 105 percent for international securities. Credit risk associated with the investment of cash collateral pledged by borrowers is mitigated by the maturity restrictions, percentage limitations, and rating requirements for individual asset classes included in NYSLRS's reinvestment guidelines. The Contractor acknowledges responsibility to reimburse NYSLRS for any losses that might arise from managing the program in a manner inconsistent with the contract. NYSLRS manages its market risk by recording investments at fair market value daily and maintaining the value of the collateral held by NYSLRS in excess of the value of the securities loaned.

As of March 31, 2025, the fair value of securities on loan was \$30.5 billion. The associated collateral was \$31.1 billion, all of which was cash collateral. The fair value of the invested cash collateral, as of March 31, 2025, was \$31 billion and the securities lending obligations were \$31 billion. The unrealized gain in invested cash collateral on March 31, 2025 was \$6 million, which is included in the Statement of Changes in Fiduciary Net Position as part of "Net increase in the fair value of investments."

All open security loans can be terminated on demand by either NYSLRS or the borrower. To provide sufficient liquidity, the policy of NYSLRS is to maintain a minimum of 5 percent of collateral in overnight investments, 10 percent must mature within seven days, and 20 percent must mature within 30 days. While the Securities Lending Investment Guidelines allow investments up to a maximum of three years for U.S. Treasury and federal agency obligations and up to one full year for all other

investments, the average term of open security loans at March 31, 2025 was 10 days. All loans were open loans. There were no direct matching loans. The collateral pool is valued at fair value as obtained from independent pricing services.

Foreign Currency Risk

As of March 31, 2025, NYSLRS's current position in publicly traded international equity securities, invested in directly or through commingled funds, is approximately \$33.9 billion. NYSLRS also has foreign investments held in U.S. dollars of \$19.3 billion; \$28 billion in private equity, opportunistic, absolute return strategy, real asset and credit funds; and \$4.7 billion in real property owned, made, or located outside the United States. The approximate total fair market value of NYSLRS's investments made outside of the United States is \$85.9 billion.

Fair Value

Investments classified in Level 1 of the fair value hierarchy are valued from predetermined external pricing vendors or primary dealers who source quoted prices in active markets, which are readily attainable exit values of these securities. Investments classified in Level 2 are subject to alternative pricing sources, including a combination of price sources, descriptive data and pricing models based on attributes such as spread data, sector, quality, duration, and prepayment characteristics. Investments classified as Level 3 are valued using best available sources such as property appraisals, discounted cash flow models and public market comparables of similar assets where applicable. The values are supplied by advisors or general partners who hold those or similar assets in investment vehicles they oversee. These pricing sources may or may not be indicative of realizable exit value attainable for the assets.

As of March 31, 2025, the composition of NYSLRS's investments by levels within the fair value hierarchy as of March 31, 2025 were as follows (amounts in billions):

Investment Type	Fair Value	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Domestic equities	\$ 64	\$ 64	\$ -	\$ -
Global fixed income securities	55	-	55	-
International equities	36	36	-	-
Securities lending collateral, invested	23	-	23	-
Short-term instruments	7	-	7	-
Real estate	2	-	-	2
Mortgage loans	1	-	-	1
Other	1	-	-	1
Subtotal.....	189	\$ 100	\$ 85	\$ 4
Investments valued at amortized cost	8			
Total.....	\$ 197			

NYSLRS's investments at March 31, 2025, measured at the net asset value (NAV) were as follows (amounts in billions):

Investment Type	Fair Value	Unfunded Commitments	Redemption Frequency (If Currently Eligible)	Redemption Notice Period
Private equity	\$ 40	\$ 17	N/A	N/A
Real Estate	26	9	N/A	N/A
				N/A, 1-60 days, 18 months
Credit assets	14	10	N/A, Monthly, 1-3 years	
Real assets	11	6	N/A	N/A
Opportunistic/ARS investments	10	5	N/A, Monthly, Quarterly	N/A, 5-90 days
Domestic equities.....	5	-	N/A, Weekly, Monthly, Annually	N/A, 2-90 days
International equity funds.....	1	-	Daily, Monthly, Quarterly	15-120 days
Total	\$ 107	\$ 47		

Domestic equities consist of one commingled investment vehicle and one fund for which NYSLRS is the only investor. The funds invest primarily in publicly traded domestic equity securities. The investments are valued at the NAV of units held at the end of the period based upon the fair value of the underlying investments.

International equity funds consist of six commingled investment vehicles and one fund for which NYSLRS is the only investor. The funds invest primarily in publicly traded global equity securities. The funds are valued at the NAV of units held at the end of the period based upon the fair value of the underlying investments.

NYSLRS alternative investments portfolio includes private equity, opportunistic/absolute return strategy funds, real assets, credit, and real estate through various fund structures. Private equity (13.4 percent of NYSLRS's total investments and securities lending collateral invested at March 31, 2025) consists of buyout, growth equity, co-investments, special situations, distressed debt and turnaround funds, venture capital, and funds of funds. Opportunistic/absolute return strategy investments (3.4 percent) consist of investments in strategies including hedged equity, credit, global macro, closed-end funds, and investments that do not meet the mandates of the other asset classes. Real assets (3.7 percent) consist of commodities, farmland, capital assets, infrastructure, and renewables. Credit assets (4.6 percent) consists of non-investment grade public and private credit strategies in direct lending, distressed and special situations, specialty finance, structured credit and real assets credit through closed-end and open-end funds, co-investments, separately managed accounts, and funds of funds. Real estate investments (9.1 percent) consist of investments in separate accounts, joint ventures, co-investments, and commingled funds. The fair values of the alternative investments have been determined using the NAV per share (or its equivalent) of NYSLRS's ownership interest in partner's capital. The private

equity, real assets, and real estate are not eligible for redemption. Distributions are received as underlying investments within the funds are liquidated, which on average can occur over a span of 5-10 years.

Retiree Health Benefit Trust Fund

Retiree Health Benefit Trust Fund (the OPEB Trust) deposits are made in accordance with State Finance Law. At March 31, 2025, the OPEB Trust had \$1.9 billion in cash deposits held by the State Treasury, which were invested in the STIP.

The money-weighted rate of return is calculated as the internal rate of return on OPEB Trust investments, net of OPEB Trust investment expense. A money-weighted rate of return expresses investment performance, net of OPEB Trust investment expense, adjusted for the changing amounts actually invested. Inputs to the money-weighted rate of return calculation are determined monthly. The annual money-weighted rate of return, net of investment expense calculated in accordance with the provisions of GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, was 5.1 percent for the fiscal year ended March 31, 2025.

NOTE 3 - Taxes Receivable, Tax Refunds Payable and Tax Abatements**Taxes Receivable**

Taxes receivable represent amounts owed by taxpayers for the 2024 calendar year and the first quarter of the 2025 calendar year, including prior year assessments for underpayments, penalties and interest. Taxes receivable are recognized as revenue when they become both measurable and available, based on actual collections or estimates of amounts to be collected during the next 12 months.

Personal income tax (PIT) revenues are reported as income when earned by the taxpayers. The primary components of the PIT receivable are the estimated and withholding payments that relate to the first quarter of the 2025 calendar year, payments with final returns which relate to the 2024 calendar year, and assessments which relate to prior tax periods.

Consumption and use tax revenues are reported in the fiscal period when the sale is made. The principal component of this receivable is sales tax receivables, which include sales taxes due through March 31, 2025 and assessments which relate to prior tax periods.

General business tax revenues are reported as businesses earn income. General business tax receivables comprise estimated tax payments, payments remitted with final returns, and assessments.

Other taxes receivable comprises estate and gift taxes, real property gains taxes, real estate transfer taxes, metropolitan commuter transportation mobility taxes and assessments.

Net taxes receivable at March 31, 2025 for the governmental funds totaled approximately \$24 billion. The following table summarizes taxes receivable by major tax type for the governmental funds (amounts in millions):

	General	General Debt Service	Other Governmental Funds	Total Governmental Funds
Current taxes receivable:				
Personal income	\$ 9,402	\$ 9,052	\$ 363	\$ 18,817
Consumption and use	652	609	156	1,417
Business.....	836	-	88	924
Other.....	1,463	-	258	1,721
Subtotal	12,353	9,661	865	22,879
Long-Term taxes receivable:				
Personal income	369	385	15	769
Consumption and use	71	71	5	147
Business.....	283	-	5	288
Other.....	207	-	-	207
Subtotal	930	456	25	1,411
Allowance for uncollectibles.....	(118)	(120)	(7)	(245)
Total.....	\$ 13,165	\$ 9,997	\$ 883	\$ 24,045

Tax Refunds Payable

Tax refunds payable primarily represent amounts owed to taxpayers because of overpayments of their 2024 calendar year and first quarter 2025 calendar year tax liabilities. Tax refunds payable, which reduce respective tax revenues, are accrued to the extent they are measurable based on payments and estimates. The amount of PIT refunds payable includes estimates of overpayments of the first calendar quarter 2025 tax liability and payments of 2024 calendar and prior year refunds. The remaining portion of tax refunds payable comprise payments made subsequent to the end of the fiscal year, including the Pass-Through Entity Tax refunds (PTET), and estimates of a remaining refund liability. Tax refunds payable at March 31, 2025 are summarized as follows (amounts in millions):

Governmental Activities:

	Current			Total	
	General	General Debt Service	Other Governmental Funds	Current	Long-term
Personal income.....	\$ 9,270	\$ 7,456	\$ 298	\$ 17,024	\$ 755
Consumption and use	95	94	25	214	503
Business.....	2,438	-	318	2,756	474
Other.....	112	-	494	606	46
Total.....	\$ 11,915	\$ 7,550	\$ 1,135	\$ 20,600	\$ 1,778

Tax Abatements

For financial reporting purposes, a tax abatement is defined as an agreement between the government and an individual or entity through which the government promises to forgo tax revenues and the individual or entity promises to subsequently take a specific action that contributes to economic development in the taxing entity's jurisdiction or otherwise benefits the government or its citizens.

As of March 31, 2025, the State provided tax abatements through the following programs:

Program Name	Film and Commercial Production Credit	Brownfields
Program Purpose	The program is designed to increase the presence and overall positive impact of the film production and post-production industry on the State's economy.	The program encourages cleanup and development of brownfield sites across the State to revitalize economically blighted communities.
Taxes being abated.....	Personal income tax and Corporate franchise tax.	Personal income tax, Corporate franchise tax, Insurance tax, and Corporate tax.
Authority under which abatements are entered into	State tax law: Article 22, Sections 606(gg), 606(jj) and 606(qq) Article 9-A, Sections 210-B(20), 210-B(23) and 210-B(32) Article 1, Sections 24, 28 and 31	State tax law: Article 22, Sections 606(dd), 606(ee) and 606(ff) Article 9-A, Sections 210-B(17), 210-B(18) and 210-B(19) Article 33, Sections 1511(u), 1511(v) and 1511(w) Article 9, Sections 187-G, 187-H and 187-I Article 1, Section 21, 22 and 23
Criteria to be eligible to receive abatements and commitment of the taxpayer.....	The program is limited to feature films, television series, relocated television series, television pilots, and films for television. The filming must be substantially in the State or the post-production work must be completed by a State company.	The program requires an application with the project description, purpose, and start and end date of remediation. The applicant commits to undertake remedial activities under the direction of the Department of Environmental Conservation.
How taxes are reduced	Allowance of credit against taxes. Taxpayer receives the full amount of the credit regardless of its tax liability Refundable credit.	Allowance of credit against taxes. Refundable credit.
How amount of abatement is determined.....	The credit is 25 percent of qualified production and post-production costs. It increases by 5 percent if post-production costs are incurred upstate and increases an additional 10 percent of any qualified labor expenses that are incurred in specific counties.	Credits result from various percentages of costs associated with three components of cleanup and development: site preparation, tangible property, and on-site groundwater remediation.
Provisions for recapturing abated taxes.....	N/A	N/A
Type of commitments other than taxes	N/A	N/A
Total revenue estimated to be reduced for calendar year 2024.....	\$1.1 billion	\$130 million

Program Name	Empire Zones (EZ)	Qualified Empire Zone Enterprise (QEZE)
Program Purpose.....	The program is designed to bring new businesses and jobs to the State in areas that need revitalization.	This program is designed to create jobs and prevent loss of employment in the Empire Zone and to enhance economic climate in EZ areas.
Taxes being abated.....	Personal income tax, Corporate franchise tax, Bank and Insurance taxes, and Corporate tax.	Personal income tax, Sales and use tax, Corporate franchise tax, Bank and Insurance taxes, and Corporate tax.
Authority under which abatements are entered into	State tax law: Article 22, Sections 606(j)(j-1), 606(k) and 606(l) Article 9-A, Sections 210-B(3 & 4) and 210-B(46) Article 33, Sections 1511(g) and 1511(h) Article 9, Sections 187-K, 187-L and 187-M	State tax law: Article 22, Sections 606(bb) and 606(cc) Article 28, Sections 1119(d) Article 9-A, Sections 210-B(5) and 210-B(6) Article 9, Sections 187-J Article 33, Sections 1511(r) and 1511(s) Article 1, Sections 14, 15 and 16
Criteria to be eligible to receive abatements and commitment of the taxpayer	An agreement is made between the State and a local government to designate an area as an EZ. Businesses will apply to be certified, and then will conduct business and make investments in the EZ to create new jobs or prevent loss of employment.	Businesses in the EZ apply to be certified as QEZE's. QEZE's are certified businesses that meet the employment test (increase level of employment between tax year and base year).
How taxes are reduced.....	Allowance of credit against taxes. Taxpayer receives the amount of the credit only up to the amount of their liability (nonrefundable credit) and can carry forward the credit against future tax liability. Refundable credit available for new businesses.	Allowance of credit against taxes. Refundable credit.
How amount of abatement is determined	The Investment Tax Credit and Employment Incentive Credit are equal to a percentage of the cost or other basis of tangible personal property for federal income tax purposes, including buildings and structural components of buildings located within a designated EZ. The Wage Tax Credit is calculated on the average number of newly hired employees. It is \$3,000 per targeted and \$1,500 per nontargeted employee. The Real Property Tax Credit equals 25 percent of wages, health and retirement benefits for new employees.	A credit is available for tax paid on tangible personal property and certain services purchased by a QEZE and used or consumed in an EZ. The Real Property Tax Credit equals 25 percent of the wages plus health and retirement benefits of net new employees. The Tax Reduction Credit is based on benefit period, employment increase, zone allocation, and tax factors.
Provisions for recapturing abated taxes.....	N/A	N/A
Type of commitments other than taxes	N/A	N/A
Total revenue estimated to be reduced for calendar year 2024.....	\$10 million	\$15 million

Program Name	Industrial Development Agencies (IDAs)	New York Youth Jobs Program (Formerly Urban Youth Jobs Program)
Program Purpose	The program is intended to foster economic development in specific localities.	The program is designed to provide employment for at-risk youth in full-time and part-time positions.
Taxes being abated.....	Sales and use tax.	Personal income tax and Corporate franchise tax.
Authority under which abatements are entered into	State tax law: Article 28, Section 1116(a)(1) General municipal law: Article 18-A	State tax law: Article 22, Section 606(tt) Article 9-A, Section 210-B(36)
Criteria to be eligible to receive abatements and commitment of the taxpayer.....	The IDA is an exempt government organization and receives all the benefits of that status. To extend the sales tax exemption benefit, the IDA can appoint an agent or project operator to make purchases for its project.	The taxpayer applies to be a qualified employer and receives a certificate of eligibility indicating the maximum amount of credit allowed to be claimed. The employer is required to hire high school students on a part-time or full-time basis and to retain those students for a period of time.
How taxes are reduced	Sales tax exemption on purchases.	Allowance of credit against taxes. Refundable credit.
How amount of abatement is determined.....	Purchases to acquire, build, and equip the project are exempt from sales taxes, including the 3/8 percent sales tax in the Metropolitan Commuter Transportation District (MCTD), to the extent provided by the terms of the IDA project agreement.	The credit is \$375 to \$1,500 per qualified employee, either part-time or full-time high school student, and additional amounts can be received if the employee is retained for additional time.
Provisions for recapturing abated taxes.....	N/A	N/A
Type of commitments other than taxes	N/A	N/A
Total revenue estimated to be reduced for calendar year 2024.....	\$86 million	\$40 million

Program Name	Excelsior Jobs Program and Empire State Job Retention Program Credit	Low-Income Housing Credit
Program Purpose	The program encourages businesses to expand in and relocate to the State while maintaining a guarantee to deliver on job and investment commitments to better the economy in selected regions.	The program is designed to promote the development of and facilitate investment in low-income housing.
Taxes being abated.....	Personal income tax, Corporate franchise tax, Bank and Insurance taxes.	Personal income tax, Corporate franchise tax and Insurance tax.
Authority under which abatements are entered into	State tax law: Article 22, Section 606(qq) and Section 606(tt) Article 9-A, Section 210-B(31) and Section 210-B(37) Article 33, Section 1511(y) and Section 1511(bb) Article 1, Section 31 and Section 36	State tax law: Article 22, Section 606(x) Article 9-A, Section 210-B(15) Article 33, Section 1511(n) Article 1, Section 18 Article 2, N.Y.S. Public Housing Law
Criteria to be eligible to receive abatements and commitment of the taxpayer.....	The taxpayer applies for a credit and, if approved, is issued a certificate entitling it to the credit. The taxpayer in return creates jobs or invests in the region as specified in the application submitted.	The participant makes a long-term commitment to offer low-income housing where the buildings must serve households whose incomes are at or below 90 percent of the area median income.
How taxes are reduced	Allowance of credit against taxes. Refundable credit.	Allowance of credit against taxes. Non-refundable credit, can be carried forward.
How amount of abatement is determined	The Job Tax Credit is 6.85 percent of wages per net new job. The Investment Tax Credit is 2 percent of the qualified investments. The Research and Development Tax Credit is 50 percent of the federal research and development credit, and up to 6 percent of research expenditures in the State. The Real Property Tax Credit is 50 percent of the property taxes assessed. The Child Care Services Tax Credit is 6 percent of child care services expenditures. Advanced credits offered with the eligibility for Green Project, Child Care Credits, and Green CHIPS Project.	The credit is determined by the Division of Housing and Community Renewal and depends on the applicable percentage of the qualified basis of each low-income building. The credit amount allocated is allowed as a credit for the next 10 tax years.
Provisions for recapturing abated taxes	N/A	N/A
Type of commitments other than taxes.....	N/A	N/A
Total revenue estimated to be reduced for calendar year 2024.....	\$191 million	\$61 million

Program Name.....	New York City (NYC) Musical and Theatrical Production Tax Credit
Program Purpose	The program is designed to help revitalize NYC's entertainment industry and support tourism as the city recovers from the COVID-19 pandemic.
Taxes being abated.....	Personal income tax; Corporation franchise tax
Authority under which abatements are entered into	State tax law: Article 1, Section 24-c Article 9-A, Section 210-b(57) Article 22, Section 606(mmm)
Criteria to be eligible to receive abatements and commitment of the taxpayer	Companies must implement State approved diversity and arts jobs training plan and take actions to increase access to productions for low-income residents. Production must occur in a qualified production facility in NYC.
How taxes are reduced	The credit is 25 percent of qualified production expenditures.
How amount of abatement is determined	Companies that apply with a first paid performance date prior to January 1, 2023 can receive up to \$3 million per production. The cap remains at \$3 million per production for all projects which have submitted original applications prior to June 30, 2023.
Provisions for recapturing abated taxes	N/A
Type of commitments other than taxes.....	N/A
Total revenue estimated to be reduced for calendar year 2024.....	\$50 million

The State had additional tax abatement programs each amounting to \$10 million or less in revenue estimated to be reduced in calendar year 2024. In total, these programs resulted in \$27 million in estimated tax abatements. These include Musical and Theatrical, the Employee Training Incentive Program, Empire State Digital Gaming Media Production Tax Credit, the Historic Homeownership Rehabilitation Tax Credit, the Excelsior Business Program (formerly START-UP NY Tax Elimination Credit), the Recovery Tax Credit, and the Workers with Disabilities Tax Credit.

NOTE 4 - Lessor Leases and Other Receivables**Lessor Leases**

The State is the lessor of buildings and land. The related receivables are presented in the Statement of Net Position for the amounts equal to the present value of lease payments expected to be received during the lease term. The total amount of lease revenue, interest revenue, and other lease-related revenues recognized in the current reporting period from leases is \$2 million.

The State does not have any variable payment clauses within its lease arrangements as the lessor. Likewise, the State did not earn revenue related to residual value guarantees or lease termination penalties. It also does not currently have agreements that include sale-leaseback and lease-leaseback transactions.

As of June 30, 2024, CUNY had leases as a lessor. The related receivables are presented in the Statement of Net Position for the amounts equal to the present value of lease payments expected to be received during the lease term. The total amount of lease revenue, interest revenue, and other lease-related revenues recognized in the current reporting period from leases is \$4.8 million.

CUNY does not have any leases as a lessor with partial or completely variable payments.

Other Receivables

Other receivables at March 31, 2025 are summarized as follows (amounts in millions):

Governmental Activities:

	<u>General</u>	<u>Federal Special Revenue</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Activities</u>
Other current receivables:				
Medicaid	\$ 1,211	\$ 1,470	\$ -	\$ 2,681
Public health/patient fees	38	2	700	740
Financial settlements	26	-	68	94
Tobacco settlement	-	-	299	299
Escheated property	287	-	-	287
Miscellaneous agency	206	56	177	439
Investment earnings	322	-	-	322
Health insurance	888	-	-	888
Oil spill	-	-	10	10
Public authorities	81	-	-	81
Casino	23	-	-	23
Other	183	20	107	310
Subtotal	3,265	1,548	1,361	6,174

	<u>General</u>	<u>Federal Special Revenue</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Activities</u>
Other long-term receivables:				
Medicaid	1,671	189	-	1,860
Public health/patient fees	-	1	27	28
Financial settlements	101	-	828	929
Appropriated loans	10	-	124	134
Miscellaneous agency	69	281	1,110	1,460
Oil spill	-	-	124	124
Other	-	-	15	15
Subtotal	1,851	471	2,228	4,550
Gross receivables	5,116	2,019	3,589	10,724
Allowance for uncollectibles ...	(130)	(320)	(970)	(1,420)
Total other receivables	\$ 4,986	\$ 1,699	\$ 2,619	\$ 9,304

Other receivables at June 30, 2024 (except for the State Lottery and Unemployment Insurance Benefit, which are as of March 31, 2025) are summarized as follows (amounts in millions):

Business-Type Activities:

	<u>Lottery</u>	<u>Unemployment Insurance Benefit</u>	<u>June 30, 2024</u>		<u>Total</u>
			<u>SUNY</u>	<u>CUNY</u>	
Other current receivables:					
Ticket sales	\$ 414	\$ -	\$ -	\$ -	\$ 414
Public health/patient fees	-	-	1,765	-	1,765
Student loans	-	-	64	-	64
Contributions	-	3,704	-	-	3,704
Benefit overpayments	-	454	-	-	454
State agencies/municipalities ..	-	14	-	-	14
Other	17	62	551	406	1,036
Subtotal	431	4,234	2,380	406	7,451
Allowance for uncollectibles	(1)	(1,870)	(527)	(118)	(2,516)
Net current receivables	430	2,364	1,853	288	4,935
Other long-term receivables:					
Accounts, notes and loans	-	-	46	1	47
Contributions	-	-	65	-	65
Subtotal	-	-	111	1	112
Allowance for uncollectibles	-	-	(23)	-	(23)
Net long-term receivables	-	-	88	1	89
Total other receivables	\$ 430	\$ 2,364	\$ 1,941	\$ 289	\$ 5,024

NOTE 5 - Capital Assets

Capital asset activity for the year ended March 31, 2025 was as follows (amounts in millions):

Governmental Activities:

	Beginning Balance	Additions	Retirements	Ending Balance
Depreciable and amortizable assets:				
Buildings and building improvements.....	\$ 14,959	\$ 555	\$ 92	\$ 15,422
Land improvements.....	1,071	146	6	1,211
Infrastructure	560	70	-	630
Equipment	1,147	240	148	1,239
Lease assets - buildings	2,630	208	58	2,780
Lease assets - other.....	20	-	-	20
Intangible assets – easements	205	11	-	216
Intangible assets – computer software.....	1,334	148	-	1,482
Intangible assets – subscription-based IT arrangements	101	14	-	115
Total depreciable and amortizable assets	22,027	1,392	304	23,115
Less accumulated depreciation and amortization:				
Buildings and building improvements.....	(9,689)	(416)	(31)	(10,074)
Land improvements.....	(618)	(70)	(6)	(682)
Infrastructure	(233)	(26)	-	(259)
Equipment	(795)	(94)	(93)	(796)
Lease assets - buildings	(526)	(280)	(53)	(753)
Leases assets - other	(8)	(5)	-	(13)
Intangible assets – easements	(133)	(11)	-	(144)
Intangible assets – computer software.....	(872)	(96)	-	(968)
Intangible assets – subscription-based IT arrangements	(31)	(33)	-	(64)
Total accumulated depreciation and amortization	(12,905)	(1,031)	(183)	(13,753)
Total depreciable and amortizable assets, net.....	9,122	361	121	9,362
Nondepreciable and nonamortizable assets:				
Land	4,376	61	-	4,437
Land preparation	4,409	49	-	4,458
Construction in progress (buildings)	1,638	812	424	2,026
Construction in progress (roads and bridges).....	1,957	1,289	569	2,677
Infrastructure (roads and bridges)	76,870	523	59	77,334
Total nondepreciable and nonamortizable assets	89,250	2,734	1,052	90,932
Governmental activities, capital assets, net	\$ 98,372	\$ 3,095	\$ 1,173	\$ 100,294

As of June 30, 2024 (except for the State Lottery, which is as of March 31, 2025), the business-type activities had the following capital assets (amounts in millions):

Business-Type Activities:

	Beginning Balance, as restated ⁽¹⁾	Additions	Retirements	Ending Balance
SUNY:				
Depreciable and amortizable assets:				
Infrastructure and land improvements	\$ 1,752	\$ 53	\$ 1	\$ 1,804
Buildings	17,108	520	4	17,624
Equipment and library books	3,389	197	79	3,507
Lease assets - buildings	494	73	11	556
Lease assets - other	112	20	6	126
Intangible assets – subscription-based IT arrangements	95	29	-	124
Total depreciable and amortizable assets.	22,950	892	101	23,741
Less accumulated depreciation and amortization:				
Infrastructure and land improvements	(956)	(70)	-	(1,026)
Buildings	(7,074)	(487)	(1)	(7,560)
Equipment and library books	(2,626)	(194)	(76)	(2,744)
Lease assets - building	(109)	(77)	(10)	(176)
Lease assets - other	(33)	(20)	(6)	(47)
Intangible assets – subscription-based IT arrangements	(15)	(19)	-	(34)
Total accumulated depreciation and amortization	(10,813)	(867)	(93)	(11,587)
Total depreciable and amortizable assets, net	12,137	25	8	12,154
Nondepreciable assets:				
Land	834	7	-	841
Construction in progress	1,303	832	544	1,591
Artwork	37	-	-	37
Total nondepreciable assets	2,174	839	544	2,469
SUNY capital assets, net	14,311	864	552	14,623

CUNY:

Depreciable and amortizable assets:				
Buildings and building improvements	8,102	211	52	8,261
Land improvements	71	1	-	72
Equipment	490	13	20	483
Infrastructure	182	3	-	185
Lease assets - buildings	697	2	87	612
Intangible assets – computer software	254	-	-	254
Intangible assets – subscription-based IT arrangements	22	26	5	43
Total depreciable and amortizable assets	9,818	256	164	9,910

Business-Type Activities (cont'd):

	Beginning Balance, as restated ⁽¹⁾	Additions	Deletions	Ending Balance
Less accumulated depreciation and amortization				
Buildings and building improvements	(4,005)	(215)	-	(4,220)
Land improvements	(56)	(2)	-	(58)
Equipment	(465)	(15)	(20)	(460)
Infrastructure	(127)	(9)	-	(136)
Lease assets - buildings	(146)	(58)	(36)	(168)
Intangible assets – computer software	(132)	(16)	-	(148)
Intangible assets – subscription-based IT arrangements	(9)	(16)	(8)	(17)
Total accumulated depreciation and amortization	(4,940)	(331)	(64)	(5,207)
Total depreciable and amortizable assets, net	4,878	(75)	100	4,703
Nondepreciable assets:				
Land	321	-	-	321
Construction in progress	532	213	158	587
Artwork and historical treasures	10	-	-	10
Total nondepreciable assets	863	213	158	918
CUNY capital assets, net	5,741	138	258	5,621
Lottery:				
Equipment	1	-	-	1
Lease assets - buildings	23	-	-	23
Total depreciable and amortizable assets	24	-	-	24
Less accumulated depreciation and amortization:				
Lease assets - buildings	(5)	(2)	(1)	(6)
Total accumulated depreciation and amortization:	(5)	(2)	(1)	(6)
Lottery capital assets, net	19	(2)	(1)	18
Business-type activities, capital assets, net	\$ 20,071	\$ 1,000	\$ 809	\$ 20,262

(1) Restated due to CUNY's correction of an immaterial error of assets among asset categories.

For the year ended March 31, 2025, governmental activities charged depreciation and amortization expense to the following governmental functions (amounts in millions):

Allocation of depreciation and amortization:	Capital Assets	Lease Assets	Subscription-Based IT Arrangement Asset	Total Governmental Activities
Education	\$ 4	\$ 8	\$ -	\$ 12
Public health	226	48	5	279
Public welfare	28	48	5	81
Public safety.....	184	26	12	222
Transportation.....	68	35	-	103
Environment and recreation.....	92	4	-	96
Support and regulate business..	5	20	-	25
General government.....	106	96	11	213
Total depreciation and amortization expense	\$ 713	\$ 285	\$ 33	\$ 1,031

As of June 30, 2024, (except for the State Lottery, which is as of March 31, 2025), business-type activities charged depreciation and amortization expense to the following business-type functions (amounts in millions):

Allocation of depreciation and amortization:	Capital Assets	Lease Assets	Subscription-Based IT Arrangement Asset	Total Business-Type Activities
SUNY	\$ 751	\$ 97	\$ 19	\$ 867
CUNY	257	58	16	331
Lottery.....	-	2	-	2
Total depreciation and amortization expense	\$ 1,008	\$ 157	\$ 35	\$ 1,200

NOTE 6 - Bonds Payable

General obligation bonds are backed by the full faith and credit of the State, and constitutionally must be repaid in equal annual principal installments or substantially level or declining debt service payments beginning not more than one year after issuance of such bonds and must mature within 40 years after issuance. The Debt Reform Act of 2000 further limits the maximum term of new State-supported debt issued on and after April 1, 2000, including general obligation bonds, to a maximum term of 30 years. Refer to Note 7 for further discussion of the Debt Reform Act of 2000. Changes for the year in bonds payable were as follows (amounts in millions):

Purpose	Outstanding April 1, 2024	Issued	Redeemed	Outstanding March 31, 2025
Accelerated capacity and transportation improvements of the 1990s.....	\$ 5	\$ -	\$ 2	\$ 3
Clean water/clean air	244	46	68	222
Clean Water/Clean Air and Green Jobs: Open Space Land Conservation and Recreation	-	3	-	3
Environmental quality (1986): Land acquisition, development, restoration, and forests	1	1	1	1
Solid waste management	40	6	13	33
Environmental quality (1972): Air	-	1	-	1
Land and wetlands	2	-	1	1
Water.....	4	-	-	4
Pure waters.....	14	2	1	15
Rebuild and Renew New York transportation: Highway facilities	412	85	147	350
Canals and waterways.....	3	-	1	2
Aviation	36	1	2	35
Mass transit - DOT	9	-	2	7
Mass transit - MTA.....	870	66	113	823
Rail and port.....	73	3	10	66
Smart Schools Bond Act.....	415	326	38	703
Total	\$ 2,128	\$ 540	\$ 399	\$ 2,269

Debt service expenditures (principal and interest) related to the above general obligation bonds during the year were approximately \$263 million. Federal subsidies related to the interest payments made during the year on Build America Bonds were \$7 million. The total amount of general obligation bonds authorized but not issued at March 31, 2025 was \$5.6 billion.

Debt service requirements for general obligation bonds in future years, which are financed by transfers from the General Fund to the General Debt Service Fund, are as follows (amounts in millions):

Fiscal Year	Principal	Interest	Total
2026.....	\$ 193	\$ 87	\$ 280
2027.....	201	81	282
2028.....	188	74	262
2029.....	164	68	232
2030.....	160	62	222
2031-2035	618	228	846
2036-2040	536	113	649
2041-2045	209	19	228
Total.....	\$ 2,269	\$ 732	\$ 3,001

Debt service requirements were calculated based upon actual rates ranging from 1.25 percent to 5 percent.

During the fiscal year ended March 31, 2025, \$195 million in general obligation refunding bonds were issued. The issues refunded \$212 million in existing debt with cash flow savings of \$4 million and a present value gain of \$4 million. The differences between the reacquisition price and the net carrying values of the refunded bonds generated deferred accounting gains and losses, resulting in deferred inflows and outflows of resources. The deferred accounting gain was \$17 million, all of which will be amortized into interest expense in future years. The deferred accounting loss was \$1 million, all of which will be amortized into interest expense in future years. The impact of the refunding issues is presented in the following (amounts in millions):

Issue Description	Refunding Amount	Refunded Amount	Cash Flow Gain (Loss)	Present Value Gain
General Obligation Bond Series 2025A	\$ 29	\$ 32	\$ (1)	\$ -
General Obligation Bond Series 2025C.....	166	180	5	4
Total	\$ 195	\$ 212	\$ 4	\$ 4

NOTE 7 - Other Financing Arrangements

Governmental Activities Debt

The State has entered into contractual financing arrangements with certain public benefit corporations and other entities for various capital assets, local assistance payments and deficit financing. Under these agreements, generally, construction costs are initially paid by the State from appropriations (reported as capital construction expenditures in the governmental funds). These appropriations are then repaid to the State from the proceeds of bonds issued by the public benefit corporations or other entities (reported as financing arrangements in the governmental funds). The State becomes the tenant of the facility under a financing agreement, which provides for the payment of rentals sufficient to cover the related bond debt service and for the passage of title to the State after the bonds have been repaid.

The State has also entered into contractual obligation financing arrangements (also referred to as “service contract bonds”) with certain public benefit corporations that have issued bonds to finance past State budgetary deficits, grants to local governments and various special project initiatives undertaken in partnership with private entities, including commercial enterprises, for both capital and operating purposes. The terms of these arrangements require the State to fund the debt service requirements of the specific debt issued by these entities.

Chapter 59 of the Laws of 2000 enacted the Debt Reform Act (Act) which applies to all new State-supported debt issued on and after April 1, 2000. The Act imposes statutory limitations which restrict the issuance of State-supported debt to capital purposes only and establishes a maximum term of 30 years for such debt. The Act also imposes phased-in caps that ultimately limit the amount of State-supported debt issued on and after April 1, 2000 to 4 percent of State personal income, and limit State-supported debt service on debt issued on and after April 1, 2000 to 5 percent of total governmental funds receipts. The Act requires that the limitations be calculated by October 31st of each year using the State-supported debt outstanding and State-supported debt service amounts from the previous fiscal year. As of March 31, 2024, the cumulative debt outstanding and debt service caps were at 4 and 5 percent and the actual levels of debt outstanding and debt service costs were in compliance with the statutory caps. There was \$39.4 billion of State-supported debt outstanding applicable to the debt reform cap, which was about \$25 billion below the statutory debt outstanding limitation. The debt service cost on this new debt was \$2.7 billion, about \$9 billion below the statutory debt service limitation. The Act does not apply to debt that is not considered State-supported and therefore does not encompass State-guaranteed debt, moral obligation debt, and contingent-contractual obligation financing.

State legislation enacted in connection with the Enacted Budgets for the 2020-21 and 2021-22 fiscal years suspended the Debt Reform Act as part of the State response to the COVID-19 pandemic. Accordingly, any State-supported debt issued in the 2020-21 and 2021-22 fiscal years was not limited to capital purposes and was not counted towards the statutory caps on debt outstanding and debt service. Following this temporary two-year suspension, the provisions of the Debt Reform Act were reinstated for State-supported debt issued in the fiscal year 2022-23 and beyond. One limited exception to the Debt Reform Act remains for debt issuances undertaken by the State for MTA capital projects which may be issued with maximum maturities longer than 30 years. This change allows bonds to be issued over the full useful life of the assets being financed, subject to federal tax law limitations, and is consistent with the rules that would have been in effect if the projects had been directly financed by the MTA.

The State and some of its public authorities which issue debt on behalf of the State have purchased letters of credit and standby purchase agreements from various providers to ensure that the liquidity needs of certain variable rate demand bonds can be met. As of March 31, 2025, these agreements covered \$70 million of variable rate demand bonds outstanding, with costs of 45 basis points of the amount of credit provided and an expiration date of June 5, 2026.

In 2003, the State enacted legislation creating the TSFC to finance a portion of its future revenues expected to be received under the 1998 Master Settlement Agreement (MSA) with the settling cigarette manufacturers. The MSA revenues were intended to compensate the State for all claims for past, present, and future health care costs originating from health care expenses incurred by the State from the effects of cigarette smoking by its citizens. In accordance with the legislation, TSFC issued \$4.6 billion in bonds to finance a payment of \$4.2 billion to the State's General Fund, enabling the State to finance a portion of the budget deficits occurring in fiscal years ending March 31, 2003 through March 31, 2005, to establish \$449 million in debt service reserves, and to provide \$129 million to finance a portion of the first debt service payments due on TSFC bonds. In accordance with the legislation, all future revenues from the 1998 MSA would be used to repay the debt until it was fully retired, after which all MSA revenues would revert to the State. In the fiscal year ended March 31, 2018, bonds secured by annual payments from tobacco manufacturers under the MSA were retired. The fiscal year 2018 Enacted Budget authorized and directed that MSA payments be used to help defray costs of the State's takeover of Medicaid costs for counties and New York City. During the fiscal year, pledged MSA revenues of \$298 million were recognized and \$97 million of Medicaid payments were made.

Chapter 56 of the Laws of 1993 authorized the New York State Thruway Authority to issue up to \$2.93 billion in bonds for State highway and bridge projects (the amount of authorized bonds has been raised eight times, most recently in 2025, up to \$22.3 billion). The bonds are secured and funded by a dedication of portions of the State's petroleum business tax, motor fuel tax, highway and fuel use tax, motor vehicle registration fees, auto rental tax, transmission and transportation tax and certain miscellaneous revenues.

In 2001, the State enacted legislation providing for the issuance of State Personal Income Tax Revenue Bonds (PIT bonds) to be issued by several State public benefit corporations. The original legislation provided that 25 percent of personal income tax receipts, excluding refunds owed to taxpayers, be deposited to the Revenue Bond Tax Fund (RBTF), which is an account of the General Debt Service Fund. These deposits are used to make debt service payments on PIT bonds, with excess amounts returned to the General Fund. In the event that the State Legislature fails to appropriate amounts required to make debt service payments on the PIT bonds, or if required payments have not been made when due, the original legislation required that deposits continue to be made to the RBTF until amounts on deposit equal the greater of 25 percent of personal income tax receipts or \$6 billion. Amounts in excess of that needed for current debt service are subsequently transferred to the General Fund. Effective April 1, 2018, enacted legislation amends the State Finance Law provisions to increase the level of personal income tax receipts to be deposited into the RBTF to 50 percent, in addition to a requirement that 50 percent of the Employer Compensation Expense Program (ECEP) receipts and 50 percent of the Pass-Through Entity Tax (PTET) receipts are deposited into the RBTF for the purposes of making debt service payments on PIT bonds. The legislation also provides that personal income tax receipts, ECEP and PTET receipts continue to be deposited to the RBTF equal to 40 percent of the aggregate annual receipts or \$12 billion, whichever is greater, in the event the State Legislature fails to appropriate

amounts required to make debt service payments on the PIT bonds, or if required payments have not been made when due. The first PIT bonds were issued on May 9, 2002, and approximately \$38.8 billion issued for both governmental and business-type activities were outstanding as of March 31, 2025.

In 2013, the State enacted legislation providing for the issuance of State Sales Tax Revenue Bonds to be issued by certain State public benefit corporations. The legislation created the Sales Tax Revenue Bond Tax Fund, an account of the General Debt Service Fund, to provide for the debt service payments on these bonds. The bonds are secured originally by the pledge of payments from this fund, which received 25 percent of the State's sales and use tax receipts. Upon the satisfaction of all of the obligations and liabilities of LGAC on April 1, 2021, this share increased to 50 percent of the State's sales tax receipts. Amounts in excess of that needed for current debt service will be transferred to the General Fund. The first sales tax bonds were issued on October 24, 2013, and approximately \$14.5 billion issued for both governmental and business-type activities were outstanding as of March 31, 2025.

Governmental Activities – Long-Term Debt

Changes in governmental activities long-term debt for the year were as follows (amounts in millions):

Issuer	Outstanding April 1, 2024	Issued	Redeemed	Outstanding March 31, 2025
Public Benefit Corporations:				
Dormitory Authority	\$ 20,168	\$ 3,853	\$ 1,893	\$ 22,128
Housing Finance Agency	-	384	-	384
Thruway Authority	4,722	-	189	4,533
Urban Development Corporation	14,893	332	1,107	14,118
Total	\$ 39,783	\$ 4,569	\$ 3,189	\$ 41,163

Debt service expenditures (principal and interest) for the aforementioned obligations during the fiscal year were \$4.5 billion. These expenditures were financed primarily by the revenues reported in the governmental funds. Federal subsidies related to the interest payments made during the year on Build America Bonds and Qualified School Construction Bonds were \$42 million (\$25 million related to governmental activities and \$17 million for business-type activities related to SUNY and CUNY).

Certain of the underlying bond indentures require the maintenance of various reserves. Such amounts totaled \$100 million at March 31, 2025 and are reported as cash and investments in the General Debt Service Fund and appropriate Other Governmental Funds, with a corresponding restriction of fund balance.

Following are summaries of the future minimum rental payments for long-term debt. The actual amounts of future interest to be paid are affected by changes in variable interest rates. Fixed rate interest ranges from 1.39 percent to 5.84 percent and variable rate interest is at 3.09 percent (amounts in millions):

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026.....	\$ 758	\$ 1,851	\$ 2,609
2027.....	399	1,819	2,218
2028.....	803	1,795	2,598
2029.....	888	1,757	2,645
2030.....	2,605	1,707	4,312
2031-2035	10,443	6,960	17,403
2036-2040	7,606	4,878	12,484
2041-2045	6,738	3,290	10,028
2046-2050	6,991	1,728	8,719
2051-2055	3,044	578	3,622
2056-2060	803	94	897
2061-2065	85	9	94
Total.....	\$ 41,163	\$ 26,466	\$ 67,629

Summarized by bond type/purpose, the schedule below details outstanding bonds that have assets pledged as collateral for debt and contain terms specified in debt agreements related to events of default, termination events and subjective acceleration clauses that have finance-related consequences.

	<u>Bonds Outstanding</u>	<u>Assets Pledged as Collateral</u>	<u>Events of Default</u>	<u>Termination Events</u>	<u>Subjective Acceleration Clauses</u>
Dormitory Authority:					
Personal Income Tax (Multiple Purposes)	\$ 16,216	(1)	(5)	(7)	(8)
Sales Tax (Multiple Purposes).....	5,881	(2)	(5)	(7)	(8)
Department of Health	31	(3)	(6)	(7)	(9)
Housing Finance Agency:					
Personal Income Tax	384	(1)	(5)	(7)	(8)
Urban Development Corporation:					
Personal Income Tax (Multiple Purposes)	10,284	(1)	(5)	(7)	(8)
Sales Tax (Multiple Purposes).....	3,834	(2)	(5)	(7)	(8)
Thruway Authority:					
Personal Income Tax (Multiple Purposes)	4,499	(1)	(5)	(7)	(8)
Dedicated Highway & Bridge	34	(4)	(5)	(7)	(8)
Total.....	\$ 41,163				

Footnotes for the column identified as Assets Pledged as Collateral:

- (1) Effective April 1, 2018, a statutory allocation of 50 percent of State of New York personal income tax receipts are deposited into the Revenue Bond Tax Fund which is held jointly by the State's Commissioner of Taxation and Finance and the State Comptroller. Also added was a requirement to deposit 50 percent of the New York State

Employer Compensation Expense Program receipts and 50 percent of New York State Pass-Through Entity Tax receipts as additional revenue sources. Annual State appropriations are required prior to any payments out of the account.

- (2) A statutory allocation of 2 percent rate of New York State sales taxation receipts are deposited in the Sales Tax Revenue Bond Tax Fund which is held jointly by the State's Commissioner of Taxation and Finance and the State Comptroller. Annual State appropriations are required prior to any payments out of the account. Should the balance be insufficient to make financing agreement payments that have been appropriated, the State Comptroller is required to transfer from the State's General Fund amounts necessary to meet the cash requirements.
- (3) Health Income Fund held by the State Comptroller where all patient care revenues are required to be deposited, as well as an annual State appropriation. The State Comptroller is required to maintain an amount sufficient to meet the next succeeding six months financing obligations before transferring the balance to the medical care facilities.
- (4) Secured by a pledge of Cooperative Agreement Payments to be made by the State to the Authority from funds in the Dedicated Highway and Bridge Trust Fund held in the joint custody of the State's Commissioner of Taxation and Finance and the State Comptroller.

Footnotes for the column identified as Events of Default:

- (5) There are no events of default that cause additional financial consequences. Bondholders continue to be entitled to receive all principal and interest that is due.
- (6) Failure of timely payment of amounts due and meeting all bond covenants, conditions, agreements, and provisions in the respective resolutions; or tax-exempt bonds have been deemed taxable.

Footnotes for the column identified as Termination Events:

- (7) There are no termination events with financial consequences.

Footnotes for the column identified as Subjective Acceleration Clauses:

- (8) The bond resolution does not permit the trustee or bondholders to declare the bonds immediately due and payable. Bondholders of not less than a majority in aggregate principal amount of bonds outstanding may bring an action or suit to enforce the rights of the bondholders.
- (9) Upon the written request of bondholders of not less than 25 percent in principal outstanding, the Trustee may declare all principal and interest on the outstanding bonds to be due immediately after a thirty-day notice period.

Refunding

During the fiscal year ended March 31, 2025, the State, acting through certain public authorities, refunded \$645 million in existing fixed and variable rate bonds by issuing refunding bonds in a par amount of \$505 million at a \$59 million premium and releasing a net amount of \$94 million from reserves and debt service accounts. The result will produce an estimated gain of \$76 million in future cash flow, with an estimated present value gain of \$47 million. The differences between the reacquisition prices and the net carrying values of the refunded bonds generated deferred accounting gains, resulting in deferred inflows of resources. The accounting gain was \$58 million, of which \$57 million was deferred and will be amortized as an adjustment to interest expense in future years. The impact of the refunding issues is presented in the following table (amounts in millions):

Issue Description	Refunding Amount	Refunded Amount	Cash Flow Gain (Loss)	Present Value Gain (Loss)
Dormitory Authority Sales Tax Bond Series 2024B	\$ 353	\$ 411	\$ 28	\$ 31
Dormitory Authority PIT General Purpose Bond Series 2025A	152	234	48	16
Total	\$ 505	\$ 645	\$ 76	\$ 47

Defeasance Using Only Existing Resources

During the fiscal year ended March 31, 2025, the State, acting through certain public authorities, deposited \$2.4 billion of cash into irrevocable escrow accounts for the defeasance of debt to provide debt service savings and significant debt cap relief. The differences between the reacquisition prices and the net carrying values of the defeased bonds generated a net gain of \$187 million. The gain was recognized in the Statement of Activities for the fiscal year ended March 31, 2025.

The State defeased certain of its obligations, whereby proceeds of new obligations or cash were placed in an irrevocable trust to provide for all future debt service payments on the defeased obligations. At March 31, 2025, approximately \$6.8 billion of such defeased obligations were outstanding. The assets and liabilities are not reported in the accompanying basic financial statements.

Business-Type Activities – Long-Term Debt

The State has issued bonds for SUNY educational facilities through the Dormitory Authority of the State of New York (DASNY) and the Urban Development Corporation (UDC). SUNY residence halls are issued through DASNY. CUNY Senior Colleges educational facilities have bonds issued through DASNY. Such debt, totaling \$13.7 billion, is funded by payments from the State's General Fund. The remainder of the debt of SUNY and CUNY (\$245 million) is funded from student fees and other operating aid provided by the State.

The following represents year-end principal balances (at June 30, 2024 for SUNY and CUNY) for financing arrangements for business-type activities (amounts in millions):

	Beginning Outstanding	Issued	Redeemed	Ending Outstanding
DASNY and UDC:				
SUNY educational facilities	\$ 9,014	\$ 1,109	\$ 1,608	\$ 8,515
Unamortized premium	953	145	144	954
CUNY educational facilities	4,083	666	911	3,838
Unamortized premium	446	73	121	398
Total DASNY and UDC	14,496	1,993	2,784	13,705
SUNY installation commitments	115	15	11	119
SUNY other long-term debt	32	1	2	31
CUNY installation commitments	30	-	3	27
CUNY mortgage loan commitments	57	70	59	68
Total	\$ 14,730	\$ 2,079	\$ 2,859	\$ 13,950

The following represents a year-end summary at June 30, 2024 of future minimum debt service payments on the bonds issued by DASNY and UDC for SUNY, including interest rates ranging from 2.50 percent to 5.63 percent (amounts in millions):

Fiscal Year	Principal	Interest	Total
2025.....	\$ 116	\$ 396	\$ 512
2026.....	220	393	613
2027.....	107	381	488
2028.....	232	375	607
2029.....	333	363	696
2030-2034	1,908	1,542	3,450
2035-2039	1,747	1,091	2,838
2040-2044	1,921	664	2,585
2045-2049	1,675	231	1,906
2050-2054	256	12	268
Total.....	\$ 8,515	\$ 5,448	\$ 13,963

The following represents a year-end summary at June 30, 2024 of future minimum debt service payments on the bonds issued by DASNY for CUNY Senior Colleges, including interest rates ranging from 1.9 percent to 5.6 percent (amounts in millions):

Fiscal Year	Principal	Interest	Total
2025.....	\$ 41	\$ 177	\$ 218
2026.....	94	180	274
2027.....	56	176	232
2028.....	64	173	237
2029.....	422	163	585
2030-2034	682	684	1,366
2035-2039	998	495	1,493
2040-2044	1,231	216	1,447
2045-2049	250	21	271
Total	\$ 3,838	\$ 2,285	\$ 6,123

The following represents a year-end summary at June 30, 2024 for SUNY and CUNY of future minimum debt service payments on installation commitments, mortgage loan commitments, other State-supported debt and other long-term debt for business-type activities (amounts in millions):

Fiscal Year	SUNY		CUNY		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 14	\$ 4	\$ 4	\$ 1	\$ 18	\$ 5
2026	12	3	4	1	16	4
2027	11	3	4	1	15	4
2028	11	3	4	-	15	3
2029	10	3	4	-	14	3
2030-2034	44	10	75	-	119	10
2035-2039	32	5	-	-	32	5
2040-2044	15	1	-	-	15	1
2045-2049	1	-	-	-	1	-
Total	\$ 150	\$ 32	\$ 95	\$ 3	\$ 245	\$ 35

The liabilities for mortgage loans, other State-supported debt and other long-term debt are reported as other financing arrangements in the Enterprise Funds.

Debt service expenditures (principal and interest) for all of the aforementioned obligations during the year ended June 30, 2024 totaled \$1.7 billion.

During SUNY's fiscal year ending June 30, 2024, Personal Income Tax (PIT) Bonds and Sales Tax Revenue Bonds were issued with a par amount of \$1.1 billion at a premium of \$145 million for the purpose of financing capital construction and major rehabilitation for educational facilities as well as to refund \$911 million of SUNY's existing educational facilities obligations. The refunding will produce an estimated savings of \$138 million in future cash flow, with an estimated present value gain of \$104 million.

In prior years, SUNY defeased various obligations, whereby proceeds of new obligations were placed in an irrevocable trust to provide for all future debt service payments on the defeased obligations. Accordingly, the trust account assets and liabilities for the defeased obligations are not included in SUNY's financial statements. As of June 30, 2024, outstanding educational facility obligations of \$1.49 billion and outstanding residence halls obligations were considered defeased.

During CUNY's fiscal year ending June 30, 2024, DASNY issued refunding bonds with par value of \$665 million and the original issue premium of \$73 million on behalf of CUNY Senior Colleges. Bond proceeds of \$551 million were used to defease \$822 million of existing debt. Under the terms of resolutions for the defeased bonds, bond proceeds were paid directly to the bondholders of the defeased bonds. As a result, the refunded debt is considered defeased. The remaining unamortized premium and discount of \$87 million are deferred and amortized in a systematic and rational manner over the remaining life of the old debt or new debt, whichever is shorter. There were no remaining unamortized bond issue costs, underwriter discounts, or any other related costs affiliated with the refunded debt.

At June 30, 2024, a total of \$530 million of previously outstanding CUNY Senior Colleges debt was defeased.

Leases

Governmental Activities – Leases

A lease is defined as a contractual agreement that conveys control of the right to use another entity's nonfinancial asset, for a minimum contractual period of greater than one year, in an exchange or exchange-like transaction. The State, as a lessee, leases a significant amount of nonfinancial assets such as real property, land, equipment, and infrastructure. The related obligations are presented in the amounts equal to the present value of lease payments payable during the remaining lease term. As the lessee, a lease liability and the associated lease asset is recognized on the government-wide Statement of Net Position.

As of March 31, 2025, the State had minimum principal and interest payment requirements for its leasing activities, with a remaining term in excess of one year, as follows (amounts in millions):

Fiscal Year	Principal	Interest	Total
2026	\$ 269	\$ 39	\$ 308
2027	245	34	279
2028	234	30	264
2029	221	26	247
2030	209	22	231
2031-2035	672	63	735
2036-2040	185	16	201
2041-2045	11	8	19
2046-2050	7	7	14
2051-2055	9	6	15
2056-2060	8	5	13
2061-2065	8	5	13
2066-2070	10	4	14
2071-2075	13	4	17
2076+	25	2	27
Total	\$ 2,126	\$ 271	\$ 2,397

Additionally, the State currently has no variable payment clauses associated with its lease arrangements, and did not incur expenses with its leasing activities related to residual value guarantees, lease termination penalties or losses due to impairment. Furthermore, there are currently no agreements that include sale-leaseback and lease-leaseback transactions. The State had no commitments for leases that have not commenced as of March 31, 2025, nor lease arrangements with third parties where it is a sublessee.

Business-Type Activities – Leases

As of June 30, 2024, SUNY and CUNY reported minimum principal and interest payment requirements for its leasing activities, with a remaining term in excess of one year, as follows (amounts in millions):

Fiscal Year	Principal	Interest	Total
2025	\$ 150	\$ 28	\$ 178
2026	144	24	168
2027	127	20	147
2028	119	15	134
2029	102	12	114
2030-2034	236	34	270
2035-2039	72	15	87
2040-2044	45	8	53
2045-2049	26	4	30
2050-2054	8	1	9
Total	\$ 1,029	\$ 161	\$ 1,190

As of March 31, 2025, Lottery reported minimum principal and interest payment requirements for its leasing activities, with a remaining term in excess of one year, as follows (amounts in millions):

Fiscal Year	Principal	Interest	Total
2026	\$ 2	\$ 1	\$ 3
2027	2	1	3
2028	2	1	3
2029	1	-	1
2030	1	-	1
2031-2035	5	2	7
2036-2040	4	-	4
Total	\$ 17	\$ 5	\$ 22

Business-type activities reported \$17 million in variable expenses associated with its lease arrangements, however, no expenses were incurred with its leasing activities related to residual value guarantees, lease termination penalties or losses due to impairment. Furthermore, there are currently no agreements that include sale-leaseback and lease-leaseback transactions. There were no commitments for leases that have not commenced as of June 30, 2024 or March 31, 2025, or lease arrangements with third parties where SUNY, CUNY or Lottery were a sublessee.

Subscription-Based IT Arrangements

Governmental Activities – Subscription-Based IT Arrangements

A subscription-based IT arrangement (SBITA) is defined as a contractual agreement that conveys control of the right-to-use another entity's IT asset, alone, or in conjunction with a tangible capital asset, for a minimum contractual period of greater than one year, in an exchange or exchange-like transaction.

The State enters into a significant amount of these SBITAs such as software licenses downloaded or available remotely, data storage, and hardware necessary to use the IT asset. The related obligations are presented in the amounts equal to the present value of SBITA payments, payable during the remaining SBITA term. As the lessee, the State recognizes a SBITA liability and an associated intangible-SBITA asset on the government-wide Statement of Net Position.

As of March 31, 2025, the State had minimum principal and interest payment requirements for SBITA, with a remaining term in excess of one year, as follows (amounts in millions):

Fiscal Year	Principal	Interest	Total
2026	\$ 25	\$ 1	\$ 26
2027	8	-	8
2028	4	-	4
2029	1	-	1
2030	1	-	1
2031-2035	1	-	1
Total	\$ 40	\$ 1	\$ 41

The State has a variety of variable payment clauses within its SBITA, including variable payments based on future performance, usage of the underlying asset, number of software licenses, or hours of access necessary. Such amounts are recognized as an expense in the period in which the obligation for those payments is incurred. Components of variable payments that are fixed in substance, are included in the measurement of the SBITA liability presented in the table above. During the year, the State recorded \$20 million for variable payments related to SBITA. As of March 31, 2025, the State had no losses reported from impairments of SBITA or payments for arrangements that have not yet commenced.

Business-Type Activities – Subscription-Based IT Arrangements

As of June 30, 2024, SUNY and CUNY reported minimum principal and interest payment requirements for SBITA, with a remaining term in excess of one year, as follows (amounts in millions):

Fiscal Year	Principal	Interest	Total
2025	\$ 28	\$ 3	\$ 31
2026	21	2	23
2027	16	2	18
2028	12	1	13
2029	12	1	13
2030-2034	24	1	25
Total	\$ 113	\$ 10	\$ 123

For business-type activities, as of June 30, 2024, SUNY reported \$19 million in variable payments related to SBITA and as of March 31, 2025, Lottery reported \$278 million. As of June 30, 2024, business-type activities had no losses reported from impairments of SBITA or payments for arrangements that have not yet commenced.

Governmental Activities – Collateralized Borrowings

In December 2013, \$370 million of Employer Assessment Revenue Bonds, Series 2013A, were issued by DASNY. These bonds are special revenue obligations of DASNY. Principal and interest on the Series 2013A Bonds are payable from employer assessments to be assessed and collected by the Chair of the Workers' Compensation Board. At March 31, 2025, principal and interest outstanding were \$218 million and \$61 million, respectively. Annual principal and interest payments will continue through December 1, 2034.

The State determined that these transactions meet the criteria for collateralized borrowings under GASBS No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*, since the pledged revenues are formally committed to directly collateralize or secure debt of a component unit. These Employer Assessment Revenue Bonds are reported as collateralized borrowings in the State's financial statements (amounts in millions):

Fiscal Year	Principal	Interest	Total
2026	\$ 18	\$ 10	\$ 28
2027	19	9	28
2028	19	9	28
2029	20	8	28
2030	21	7	28
2031-2035	121	18	139
Total.....	\$ 218	\$ 61	\$ 279

Business-Type Activities – Collateralized Borrowings

In March 2013, the State enacted legislation that authorized SUNY to assign all its rights, title and interest in revenues of certain residence halls to DASNY, and authorized DASNY to issue SUNY Dormitory Facilities Revenue Bonds payable from and secured by the residence hall revenues assigned to it by SUNY. The legislation also created a special fund to be held by the State's Commissioner of Taxation and Finance on behalf of DASNY. All residence hall revenues collected by SUNY are required to be deposited in this special fund.

The outstanding obligations under these bonds are reported as a collateralized borrowing, since these bonds are not payable from any money of SUNY or the State, and neither SUNY nor the State has any obligation to make any payments with respect to the debt service on the bonds. The pledged revenues recognized during SUNY's fiscal year ended June 30, 2024 amounted to \$582 million. There were principal payments of \$94 million and interest payments of \$69 million during the fiscal year ending June 30, 2024. These bonds are special obligations of DASNY payable solely from the dormitory facilities revenues collected by SUNY as agent for DASNY. During 2024, bonds with a par amount of \$352 million were issued for the purpose of refinancing existing residence hall obligation bonds as well as to refund \$301 million of the State University's existing residential financial obligation. The result will produce an estimated savings of \$26 million in future cash flow, with an estimated present value gain of \$26 million. In prior years, SUNY defeased various obligations, whereby proceeds of new obligations were placed in an irrevocable trust to provide for all future debt service payments on the defeased obligations. Accordingly, the trust account assets and liabilities for the defease are not included in the SUNY's financial statements. As of June 30, 2024, \$155 million of residence hall obligations were considered defeased.

At June 30, 2024, total principal and interest outstanding on the bonds were \$1.87 billion and \$715 million, respectively. Annual principal and interest payments will continue through July 1, 2053 (amounts in millions):

Fiscal Year	Principal	Interest	Total
2025	\$ 92	\$ 71	\$ 163
2026	94	68	162
2027	100	64	164
2028	98	58	156
2029	98	55	153
2030-2034.....	520	214	734
2035-2039.....	459	119	578
2040-2044.....	285	47	332
2045-2049.....	97	16	113
2050-2054.....	31	3	34
Total.....	\$ 1,874	\$ 715	\$ 2,589

NOTE 8 - Liabilities**Changes in Long-Term Liabilities**

The following table summarizes changes in long-term liabilities for governmental activities (amounts in millions):

Changes in Long-Term Liabilities – Governmental Activities

Description	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
Tax refunds payable	\$ 1,847	\$ -	\$ 69	\$ 1,778	\$ -
Accrued liabilities:					
Payroll and fringe benefits.....	\$ 191	\$ -	\$ 16	\$ 175	-
Compensated absences	1,102	259	60	1,301	65
Medicaid	1,752	2	188	1,566	85
Health insurance	192	-	-	192	-
Litigation	107	101	68	140	92
Workers' compensation reserve ...	2,565	653	578	2,640	583
Arbitrage Rebate	15	9	1	23	3
Gateway Program	-	14	-	14	-
Miscellaneous	11	6	11	6	1
Total	\$ 5,935	\$ 1,044	\$ 922	\$ 6,057	\$ 829

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Payable to local governments:					
Education aid - prior year adjustment.....	\$ 305	\$ 4	\$ -	\$ 309	-
Medicaid.....	306	50	-	356	-
Miscellaneous	98	119	64	153	-
Total.....	\$ 709	\$ 173	\$ 64	\$ 818	-
 Due to federal government.....	 \$ 300	 \$ -	 \$ 100	 \$ 200	 100
 Net pension liability	 \$ 9,477	 \$ -	 \$ 2,961	 \$ 6,516	 -
 Other postemployment benefits.....	 \$ 47,612	 \$ 3,866	 \$ 2,638	 \$ 48,840	 -
 Pollution remediation	 \$ 1,339	 \$ 496	 \$ 196	 \$ 1,639	 253
 Asset retirement obligations.....	 \$ 58	 \$ 1	 \$ 1	 \$ 58	 -
 Collateralized borrowings.....	 \$ 235	 \$ -	 \$ 17	 \$ 218	 18
 Lease liability	 \$ 2,175	 \$ 209	 \$ 258	 \$ 2,126	 269
 Subscription-based IT arrangements.....	 \$ 58	 \$ 14	 \$ 32	 \$ 40	 25
 General obligation bonds payable:					
General obligation bonds payable	\$ 2,128	\$ 540	\$ 399	\$ 2,269	193
Deferred amounts:					
Unamortized premiums	121	63	34	150	18
Total.....	\$ 2,249	\$ 603	\$ 433	\$ 2,419	211
 Other financing arrangements:					
Other financing arrangements.....	\$ 39,783	\$ 4,569	\$ 3,189	\$ 41,163	758
Deferred amounts:					
Unamortized premiums	4,834	400	551	4,683	227
Unamortized discounts	(1)	-	-	(1)	(1)
Total.....	\$ 44,616	\$ 4,969	\$ 3,740	\$ 45,845	984
 Total due within one year.....					\$ 2,689

The following table summarizes long-term liabilities at March 31, 2025 for business-type activities (June 30, 2024 for SUNY and CUNY) (amounts in millions):

Changes in Long-Term Liabilities – Business-Type Activities

Description	Beginning Balance, as restated	Additions	Deletions	Ending Balance	Due Within One Year
Accrued liabilities:					
Compensated absences ⁽¹⁾	\$ 618	\$ 66	\$ 6	\$ 678	\$ 228
Litigation	607	-	93	514	13
Miscellaneous	347	54	17	384	1
Total	\$ 1,572	\$ 120	\$ 116	\$ 1,576	242
Due to Federal government (UIB Fund)	\$ 7,433	\$ 2,457	\$ 3,535	\$ 6,355	-
Lottery prizes payable	\$ 956	\$ 47	\$ 93	\$ 910	129
Pension contributions payable					
SUNY	\$ 4	\$ -	\$ 4	\$ -	-
Total	\$ 4	\$ -	\$ 4	\$ -	-
Net pension liability:					
SUNY	\$ 1,400	\$ 436	\$ 830	\$ 1,006	-
CUNY	591	-	68	523	-
Lottery	9	-	3	6	-
Total	\$ 2,000	\$ 436	\$ 901	\$ 1,535	-
Other postemployment benefits:					
SUNY	\$ 11,327	\$ 1,024	\$ 554	\$ 11,797	-
CUNY	1,556	105	39	1,622	-
Lottery	59	4	-	63	-
Total	\$ 12,942	\$ 1,133	\$ 593	\$ 13,482	-
Collateralized borrowings:					
SUNY	\$ 1,917	\$ 352	\$ 395	\$ 1,874	92
Unamortized premiums	119	32	9	142	7
Total	\$ 2,036	\$ 384	\$ 404	\$ 2,016	99
Lease liability:					
SUNY	\$ 559	\$ 101	\$ 110	\$ 550	105
CUNY	603	1	125	479	45
Lottery	18	-	1	17	2
Total	\$ 1,180	\$ 102	\$ 236	\$ 1,046	152
Subscription-based IT arrangements:					
SUNY	\$ 81	\$ 29	\$ 16	\$ 94	17
CUNY	8	28	17	19	11
Total	\$ 89	\$ 57	\$ 33	\$ 113	28

Description	Beginning Balance, as restated	Additions	Deletions	Ending Balance	Due Within One Year
Other financing arrangements:					
SUNY	\$ 9,161	\$ 1,125	\$ 1,621	\$ 8,665	130
CUNY	4,170	736	973	3,933	45
Unamortized premiums:					
SUNY	953	145	144	954	51
CUNY	446	73	121	398	-
Total.....	\$ 14,730	\$ 2,079	\$ 2,859	\$ 13,950	226
Derivative instruments:					
CUNY	\$ -	\$ 3	\$ -	\$ 3	-
Total.....	\$ -	\$ 3	\$ -	\$ 3	-
Total due within one year					\$ 876

(1) Restated due to the implementation of GASB Statement No. 101, *Compensated Absences*.

Litigation and workers' compensation liabilities will be liquidated by the General Fund. Medicaid accrued liabilities and amounts payable to local governments will be liquidated by the General Fund and the Federal Special Revenue Fund. Payroll and related fringe benefits, compensated absences, health insurance, pension contributions, other postemployment benefits, pollution remediation, and miscellaneous accrued liabilities will be liquidated by the General Fund, Federal Special Revenue Fund, General Debt Service Fund and Other Governmental Funds.

Accrued Liabilities – Governmental Activities

The following table summarizes accrued liabilities at March 31, 2025 for governmental activities (amounts in millions):

Description	General	Federal Special Revenue	General Debt Service	Other Governmental Funds	Total Governmental Activities
Payroll	\$ 833	\$ 38	\$ -	\$ 67	\$ 938
Fringe benefits.....	516	8	-	14	538
Medicaid.....	6,102	6,535	-	-	12,637
Health programs	180	-	-	-	180
Miscellaneous.....	1,089	139	30	126	1,384
Total Governmental Funds ...	\$ 8,720	\$ 6,720	\$ 30	\$ 207	15,677
Claimant liability for escheated property					3,263
Total.....					\$ 18,940

Payable to Local Governments – Governmental Funds

The following table summarizes amounts payable to local governments at March 31, 2025 for governmental funds (amounts in millions):

Description	General	Federal Special Revenue	General Debt Service	Other Governmental Funds	Total
Education programs	\$ 2,049	\$ 777	\$ -	\$ 23	\$ 2,849
Temporary and disability assistance	627	1,397	-	-	2,024
Local health programs.....	1,308	926	-	87	2,321
Mental hygiene programs.....	109	25	-	-	134
Criminal justice programs.....	19	9	-	-	28
Child and family services programs.....	90	-	-	-	90
Local share of tax revenues.....	-	-	527	-	527
Public safety	25	5	-	50	80
Emergency management	92	5,373	-	-	5,465
Transportation	-	-	-	6	6
Miscellaneous	306	372	-	128	806
Total	\$ 4,625	\$ 8,884	\$ 527	\$ 294	\$ 14,330

Accrued Liabilities – Business-Type Activities

The following table summarizes current accrued liabilities at March 31, 2025 for business-type activities (June 30, 2024 for SUNY and CUNY) (amounts in millions):

Description	Lottery	Unemployment Insurance Benefit	SUNY	CUNY	Total
Payroll	\$ -	\$ -	\$ 394	\$ 120	\$ 514
Fringe benefits.....	-	-	471	144	615
Employer overpayments.....	-	117	-	-	117
Benefits due claimants.....	-	72	-	-	72
Unclaimed and future prizes....	520	-	-	-	520
Miscellaneous.....	-	3	289	332	624
Total.....	520	192	1,154	596	2,462
Long-term accrued liabilities - due within one year	1	-	124	117	242
Total.....	\$ 521	\$ 192	\$ 1,278	\$ 713	\$ 2,704

NOTE 9 - Interfund Transactions and Other Transfers**Interfund Transfers**

Interfund transfers for the year ended March 31, 2025 consisted of the following (amounts in millions):

		Transfers To						
Transfers From	General	Federal Special Revenue	General Debt Service	Other Govern- mental	Elimi- nation	Total Govern- mental Funds	Business- Type Activities	Total
General.....	\$ -	\$ 1	\$ 274	\$ 7,763	\$ -	\$ 8,038	\$ 6,629	\$ 14,667
Federal Special Revenue	477	-	-	2,741	-	3,218	551	3,769
General Debt Service	47,115	-	-	-	-	47,115	1,115	48,230
Other Governmental.....	4,945	-	75	131	-	5,151	271	5,422
Elimination.....	-	-	-	-	(63,522)	(63,522)	-	(63,522)
Total Governmental Funds.....	52,537	1	349	10,635	(63,522)	-	8,566	8,566
SUNY.....	42	-	-	(245)	-	(203)	-	(203)
Lottery.....	6	-	-	3,584	-	3,590	-	3,590
Governmental Activities	-	-	-	-	-	-	(72)	(72)
Total	\$ 52,585	\$ 1	\$ 349	\$ 13,974	\$ (63,522)	\$ 3,387	\$ 8,494	\$ 11,881

Transfers constitute the transfer of resources from the fund that receives the resources to the fund that utilizes them. Significant transfers include transfers to the General Fund from other funds representing excess revenues not needed in those funds. Transfers to the General Fund from the General Debt Service Fund for excess funds not needed for debt service on revenue bonds backed by personal income and sales tax revenues totaled approximately \$47.1 billion. Transfers to the General Fund from Other Governmental Funds are primarily due to: mental health patient fees in excess of debt service and rental reserve requirements of \$2.9 billion; excess real property transfer tax receipts from clean water and clean air programs of \$1 billion; \$377 million from the Dedicated Highway and Bridge Trust Fund to make required service contract payments; and \$350 million for health care-related expenditures. Transfers from the General Fund to the General Debt Service Fund are primarily due to State debt service payments of \$274 million. Transfers from the Other Governmental Funds to the General Debt Service Fund include \$41 million to the Dedicated Highway and Bridge Trust Fund, and \$32 million to the Clean Water Clean Air Fund. Transfers from the General Fund to Other Governmental Funds include: \$5 billion to the State Capital Project Fund for capital projects; \$816 million to the Housing Program Fund; \$125 million to the Health Care Transformation Fund; \$400 million to the MTA Financial Assistance Fund; and \$660 million to the Dedicated Infrastructure Investment Fund. Transfers from the General Fund to the Enterprise Funds comprise State support to the Lottery, SUNY and CUNY Funds (\$6.6 billion). Transfers from the Federal Special Revenue Fund to Other Governmental Funds comprise the federal share of Medicaid payments for a variety of purposes, including transfers to the Mental Health Services Fund for recipients residing in State-operated facilities (\$2.7 billion). Transfers from the Lottery to Other Governmental Funds represent Lottery support for school aid payments (\$3.6 billion). The eliminations of \$63.5 billion represent transfers made between the governmental funds.

Transfers from the governmental funds to the SUNY and CUNY Funds are reported as transfers to other funds by the governmental funds and as State appropriations by the SUNY and CUNY Funds. As explained in Note 1, the amounts reported for the SUNY and CUNY Funds are derived from their annual financial statements for the fiscal year ended June 30, 2024. Therefore, because of the different fiscal year-end for the SUNY and CUNY Funds, total transfers from other funds exceed total transfers to other funds by \$1.2 billion. The following is a reconciliation of transfers resulting from different year-ends (amounts in millions):

Governmental Activities transfers:	
SUNY	\$ (6,416)
CUNY	(2,282)
Lottery (State transfers)	7
Lottery (Education aid)	3,584
Total Governmental Activities transfers	<u>(5,107)</u>
Business-Type Activities transfers:	
State	6,337
Federal and State hospital support transfers	728
Education aid	(3,584)
Capital	476
Total Business-Type Activities transfers	<u>3,957</u>
Total transfers	<u>\$ (1,150)</u>

Due To/From Other Funds

The following is a summary of the amounts due to other funds and due from other funds at March 31, 2025 (amounts in millions):

Due To Other Funds									
Due From Other Funds	General	Federal Special Revenue	General Debt Service	Other Governmental	Elimination	Total Governmental Funds	Business-Type Activities	Governmental Activities	Total
General	\$ -	\$ 1,253	\$ 1,457	\$ 2,332	\$ -	\$ 5,042	\$ 14	\$ -	\$ 5,056
Federal Special Revenue	172	-	-	-	-	172	-	-	172
Other Governmental	254	441	1	-	-	696	2,278	-	2,974
Elimination	-	-	-	-	(5,910)	(5,910)	-	-	(5,910)
Total Governmental Funds	426	1,694	1,458	2,332	(5,910)	-	2,292	-	2,292
Business-Type Activities	383	3	-	73	-	459	-	452	911
Total	\$ 809	\$ 1,697	\$ 1,458	\$ 2,405	\$ (5,910)	\$ 459	\$ 2,292	\$ 452	\$ 3,203

The more significant balances in due to/from other funds include \$2.3 billion due to the General Fund to cover cash overdrafts in the short-term investment pool. These temporary interfund loans include \$63 million to the Federal Special Revenue Fund and \$2.3 billion to Other Governmental Funds. Due to other funds in the General Debt Service Fund includes \$1.5 billion for amounts owed to the General Fund for excess personal income revenues.

As explained in Note 1, the amounts reported for the SUNY and CUNY Funds are derived from their annual financial statements for the fiscal year ended June 30, 2024. Therefore, because the fiscal year-end of the SUNY and CUNY Funds differs from the State's fiscal year-end, the total amount reported as due to other funds exceeds the total amount reported as due from other funds by \$452 million. Of this amount, \$434 million is related to ongoing litigation between SUNY and other parties as discussed in Note 11.

NOTE 10 - Commitments and Contingencies

The State receives significant financial assistance from the federal government in the form of grants and entitlements. Receipt of grants is generally conditioned upon compliance with terms and conditions of the grant agreements and applicable federal regulations, including the expenditure of resources for eligible purposes. Substantially all federal grants are either subject to the Federal Single Audit Act or to financial and compliance audits by grantor agencies of the federal government or their designees. Disallowances by federal program officials as a result of these audits may become liabilities of the State.

Health care providers have a right to appeal Medicaid reimbursement rates. Based on an analysis of appeals, a liability of \$279 million has been recognized in the government-wide Statement of Net Position.

The Centers for Medicare and Medicaid Services (CMS) disallowed Medicaid claims for services provided by the New York State Office for People With Developmental Disabilities in fiscal years 2011, 2012 and 2013. The State and CMS reached a settlement agreement on March 20, 2015 on this matter, whereby the State agreed to pay a total of \$1.95 billion to CMS. The agreement called for the State to adjust the federal and State shares of Medicaid costs over 12 years to yield repayments of \$850 million in fiscal year 2016, and \$100 million in fiscal years 2017 through 2027. Through March 31, 2025, the State has reimbursed the federal government \$1.75 billion and, accordingly, has reported the remaining liabilities of \$200 million in the governmental activities.

In 1977-78, the State required that reserve funds held by insurance companies that underwrite the State employee health insurance programs be paid to the General Fund. The State is liable to replenish these reserve funds if needed to pay insured benefits or if the contracts with the insurance companies are terminated. Accordingly, based on actuarial calculations, the State has recorded a liability of \$192 million, which is reported as accrued liabilities due in more than one year on the government-wide Statement of Net Position.

The State recognizes the increasing cost related to other postemployment benefits (Note 13). The contribution requirements of NYSHIP members and the State are established and may be amended by the Legislature. The State is not required to provide funding above the PAYGO (paying the costs as they become due) amount necessary to provide current benefits to retirees. The State continues to fund these costs, along with all other employee health care expenses, on a PAYGO basis.

Generally, the State does not insure its buildings, contents or related risks and does not insure its State-owned automobiles for bodily injury and property damages, but the State does have fidelity insurance on State employees. A liability is estimated for unpaid automobile claims based on an analysis of property loss and claim settlement trends. Routine uninsured losses are recorded as expenditures in the General Fund as paid, while significant uninsured losses usually are the result of litigation that is discussed further in Note 11. Insured losses incurred by the State did not exceed coverage for any of the three preceding fiscal years. Litigation losses are estimated based on an assessment of pending cases conducted by the Office of the Attorney General.

Workers' compensation is provided with the State Insurance Fund acting as the State's administrator and claims processing agent. Under an agreement with the State Insurance Fund, the State pays only what is necessary to fund claims. Based on actuarial calculations, discounted at 4.2 percent as of March 31, 2025, the State is liable for unfunded claims and incurred but not reported claims totaling \$2.6 billion, which are reported as accrued liabilities in the government-wide Statement of Net Position.

Changes in the State's liability relating to workers' compensation claims, litigation and incurred but not reported loss estimates related to medical malpractice claims, and auto claims in fiscal years 2024 and 2025 were (amounts in millions):

Fiscal year	Claim Liability Beginning of Year	Increase in Liability Estimate	Payments and Decrease in Liability Estimate	Claim Liability End of Year
2023-2024	\$ 3,390	\$ 421	\$ 632	\$ 3,179
2024-2025	\$ 3,179	\$ 698	\$ 659	\$ 3,218

The State Finance Law requires the Abandoned Property Fund (Fund), a General Fund Account, to have a maximum cash balance of \$750,000 at fiscal year-end. All Fund receipts are recorded in the State Purposes Account (Account) and receipts recorded in the Fund are for payment upon approval of a claim. At March 31, 2025, the Fund included \$1.6 billion of securities not yet liquidated and not subject to the State Finance Law's cash provisions. Net collections from inception (1942) to March 31, 2025 of approximately \$20 billion, excluding interest, represent a contingent liability to the State since the owners of such property may file claims for refunds.

At March 31, 2025 the Fund had \$3.3 billion, representing the probable amount of escheat property that will be reclaimed and paid to claimants, reported as an accrued liability in the State's Statement of Net Position. To the extent that assets in the Fund are less than the claimant liability, a receivable (due from other funds) is reported in the Fund and an equal liability (due to other funds) is reported in the Account. At March 31, 2025, the amount reported was \$1.4 billion due from the Fund to the Account. Since receipts in the Fund are expected to be adequate to pay current claims, it is not expected that the Account will be required to support the Fund for that purpose. Claims paid from the Fund during the year totaled \$622 million.

The State is liable for costs relating to the closure and post-closure of landfills totaling \$1 million, which is recorded in accrued liabilities. Closure and post-closure requirements are generally governed by Title 6, Part 360 of the New York Code of Rules and Regulations. Since most landfills are inactive, the liability reflects the total estimated closure and post-closure cost at year-end. Liability estimates are based on engineering studies or on estimates by agency officials that are updated annually.

GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations* (GASBS 49), provides guidance for state and local governments in estimating and reporting the potential costs of pollution remediation. While GASBS 49 does not require the State to search for pollution, it does require the State to reasonably estimate and report a remediation liability when any of the following obligating events has occurred:

- Pollution poses an imminent danger to the public and the State is compelled to take action;
- The State is in violation of a pollution-related permit or license;
- The State is named or has evidence that it will be named as responsible party by a regulator;
- The State is named or has evidence that it will be named in a lawsuit to enforce a cleanup; or
- The State commences or legally obligates itself to conduct remediation activities.

Site investigation, planning and design, cleanup and site monitoring are typical remediation activities underway across the State. Several State agencies have dedicated programs, rules and regulations that routinely deal with remediation-related issues; others become aware of pollution conditions in the fulfillment of their missions. The State has the knowledge and expertise to estimate its remediation obligations based upon prior experience in identifying and funding similar remediation activities.

The standard requires the State to calculate pollution remediation liabilities using the expected cash flow technique. Where the State cannot reasonably estimate a pollution remediation obligation, it does not report a liability; however, the State has not identified any such situation.

The State's estimated pollution remediation obligations are subject to change over time. Costs may vary due to price fluctuations, changes in technology, changes in potential responsible parties, results of environmental studies, changes to statutes or regulations and other factors that could result in revisions to these estimated obligations. Prospective recoveries from responsible parties may reduce the State's obligation. Capital assets may be created when pollution remediation outlays are made under specific circumstances.

During the fiscal year, the State recognized estimated additional liabilities of \$496 million, spent \$183 million in activities related to pollution remediation obligations and recognized adjustments decreasing the liability by \$13 million. The State recovered \$37 million from other responsible parties. At March 31, 2025, the State had an outstanding pollution remediation liability of \$1.6 billion, with an estimated potential recovery of \$108 million from other responsible parties.

GASB Statement No. 83, *Certain Asset Retirement Obligations*, provides guidance for state and local governments in estimating and reporting the potential costs of asset retirement. GASBS 83 defines an Asset Retirement Obligation (ARO) as a legally enforceable liability associated with the retirement of a tangible capital asset with a legal obligation to perform future asset retirement activities. A liability exists with the occurrence of both an external and internal obligating event from normal operations.

An external event is one of the following:

- The approval of federal, state, or local laws or regulations;
- The creation of a legally binding contract;
- The issuance of a court judgement.

An internal event is one of the following:

- A contamination occurrence resulting from normal operations and not in the scope of pollution remediation;
- An occurrence resulting from placing a tangible capital asset into operations and consuming a portion of it in normal operations;
- An occurrence of acquiring a tangible capital asset.

At March 31, 2025, the State had an outstanding asset retirement obligation of \$58 million in two areas, petroleum bulk storage tanks and dams.

The Department of Environmental Conservation has AROs of \$46 million to take petroleum bulk storage tanks out of service. The AROs are measured using the current cost for closure or the best estimate for taking the tanks out of service, which consists of emptying the tanks, removing the secondary containment, and proper disposal. The tanks have estimated remaining useful lives of less than 1 year to 30 years. The petroleum bulk storage tanks are regulated under the New York Code, Rules, and Regulations Part 613 (6NYCRR Part 613). The AROs will be funded by state appropriations and there are no assets restricted for payment of the liabilities.

The Office of Parks, Recreation and Historic Preservation and the Department of Corrections and Community Supervision oversee numerous dams owned and regulated by the State. The AROs, calculated using the best estimate to dismantle the facilities, are projected to be \$13 million. The assets have estimated remaining useful lives of 3 to 19 years. Dams are regulated under the New York Code, Rules, and Regulations Part 673 (6NYCRR Part 673). The AROs will be funded by state appropriation and there are no assets restricted for payment of the liabilities.

Several unions have not reached labor settlement agreements with the State at this time. Settlements may result in added costs to the State.

Business-Type Activities

State funds support a significant portion of SUNY and CUNY operations. In the fiscal year 2025 Enacted Budget Financial Plan, which includes projections up to fiscal year 2027, the State provides \$2 billion to fully support fringe benefit costs of SUNY employees at State-operated campuses. The State is also projected to pay \$730 million in fiscal year 2025 for debt service on bond financed capital projects at SUNY and CUNY.

SUNY has entered into contracts for the construction and improvement of various projects. At June 30, 2024, these outstanding contractual commitments totaled approximately \$1.2 billion. CUNY Senior Colleges have also entered into contracts for the construction and improvement of various capital assets. At June 30, 2024, these outstanding contractual commitments totaled approximately \$300 million.

SUNY and CUNY Senior Colleges have insurance coverage for residence halls, but in general, do not insure educational facilities, contents or related risks and do not insure vehicles and equipment for claims and assessments arising from bodily injury, property damages, and other perils. Unfavorable judgments, claims, or losses incurred by SUNY and CUNY Senior Colleges are covered by the State on a self-insured basis. The fidelity insurance the State has on State employees includes SUNY and CUNY Senior Colleges employees.

The Lottery is party to a number of contracts with vendors relating to maintaining the traditional lottery gaming network, supplying instant game tickets, maintaining instant game ticket self-service terminals, supplying video lottery gaming machines to nine video lottery gaming facilities, and providing a central processing system for the operation of video lottery gaming.

The State Department of Labor (DOL) unemployment claim filings continue to have an inherent risk of fraudulent claims and the risk of improper unemployment benefit payments. To mitigate this risk, DOL continues to use the enhanced controls put in place during the pandemic for processing claims and identity verification procedures. DOL continues to process and pay unemployment claims with the enhanced procedures and the backlog and delays have decreased.

NOTE 11 - Litigation

The State is a defendant in numerous legal proceedings pertaining to matters incidental to the performance of routine governmental operations. Such litigation includes, but is not limited to, claims asserted against the State arising from alleged torts, alleged breaches of contracts, condemnation proceedings, and other alleged violations of State and federal laws.

Included in the State's outstanding litigation are a number of cases challenging the legality or the adequacy of a variety of significant social welfare programs, primarily involving the State's Medicaid and mental health programs. Adverse judgments in these matters generally could result in injunctive relief coupled with prospective changes in patient care that could require substantial increased financing of the litigated programs in the future.

With respect to pending and threatened litigation, the State has reported \$574 million in the primary government, \$140 million is related to governmental activities and \$434 million pertains to SUNY. SUNY reported \$514 million as of December 31, 2024 for awarded claims, anticipated unfavorable judgments, and incurred but not reported loss estimates related to medical malpractice claims. The difference of \$80 million is due to a timing difference between the State's and SUNY's fiscal year end. In addition, the State is party to other claims and litigation that its legal counsel has advised may result in possible adverse court decisions with estimated potential losses of approximately \$155 million.

NOTE 12 - Retirement Systems

New York State and Local Retirement System

The Office of the State Comptroller administers the following plans: the New York State and Local Employees' Retirement System (ERS) and the New York State and Local Police and Fire Retirement System (PFRS), which are collectively referred to as the New York State and Local Retirement System (NYSLRS). The net position of NYSLRS is held in the New York State Common Retirement Fund (the Fund), which was established to hold all assets and record changes in fiduciary net position allocated to NYSLRS. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of NYSLRS. ERS and PFRS are cost-sharing, multiple-employer, defined benefit pension plans. The Public Employees' Group Life Insurance Plan (GLIP) provides death benefits in the form of life insurance. For financial reporting purposes, GLIP amounts are apportioned to and included in ERS and PFRS.

NYSLRS issues a publicly available Annual Comprehensive Financial Report that includes financial statements, expanded disclosures, and required supplementary information for NYSLRS. The report may be obtained by writing to the New York State and Local Retirement System, Office of the State Comptroller, 110 State Street, Albany, New York, 12244-0001 or at osc.ny.gov/retirement.

Plan Benefits

NYSLRS provides retirement benefits as well as death and disability benefits. NYSLRS benefits are established by the New York State Retirement and Social Security Law (RSSL) and are dependent upon the point in time at which the employees last joined NYSLRS. The RSSL has established distinct classes of membership. NYSLRS uses a tier concept within ERS and PFRS to distinguish these groups, as follows:

ERS

- Tier 1 Those persons who last became members before July 1, 1973.
- Tier 2 Those persons who last became members on or after July 1, 1973, but before July 27, 1976.
- Tier 3 Generally, those persons who are State correction officers who last became members on or after July 27, 1976, but before January 1, 2010, and all others who last became members on or after July 27, 1976, but before September 1, 1983.
- Tier 4 Generally, except for correction officers, those persons who last became members on or after September 1, 1983, but before January 1, 2010.
- Tier 5 Those persons who last became members on or after January 1, 2010, but before April 1, 2012.
- Tier 6 Those persons who first became members on or after April 1, 2012.

PFRS

- Tier 1 Those persons who last became members before July 31, 1973.
- Tier 2 Those persons who last became members on or after July 31, 1973, but before July 1, 2009.
- Tier 3 Those persons who last became members on or after July 1, 2009, but before January 9, 2010.
- Tier 4 N/A
- Tier 5 Those persons who last became members on or after January 9, 2010, but before April 1, 2012, or who were previously PFRS Tier 3 members and elected to join Tier 5.
- Tier 6 Those persons who first became members on or after April 1, 2012.

Generally, members of ERS and PFRS must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Full benefits may be collected at age 55 for Tier 1 members. Members of Tiers 2 through 6 must generally have five years of service to be eligible to collect a retirement benefit. The full benefit age for members of Tiers 2 through 5 is 62. The full benefit age for Tier 6 is 63 for ERS members and 62 for PFRS members. Members generally need five years of service to be 100 percent vested. Members with less than five years of service may withdraw and obtain a refund, including interest, of the accumulated employee contributions; membership is automatically terminated once seven years has lapsed since employment if the years of service was not at least five years. Members with at least five years of service but less than ten years of service may choose: (1) to withdraw and obtain a refund of employee contributions plus interest or (2) leave contributions in their account and qualify for a retirement benefit at age 55.

Typically, the benefit for members in all Tiers within ERS and PFRS is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a Tier 1 or 2 member retires with 20 or more years of service, the benefit is 2 percent of final average salary for each year of service. If a Tier 3, 4 or 5 member retires with between 20 and 30 years of service, the benefit is 2 percent of final average salary for each year of service. If a Tier 3, 4 or 5 member retires with more than 30 years of service, an additional benefit of 1.5 percent of final average salary is applied for each year of service over 30 years. Final average salary for Tiers 1 through 5 is the average of the wages earned in the three highest-paid consecutive years of employment. For Tier 1 members who joined on or after June 17, 1971, earnings in any year included in the final average salary calculation cannot exceed the previous year's earnings by more than 20 percent. For Tier 2 members, earnings in any year included in the final average salary calculation cannot exceed the average of the previous two years by more than 20 percent. For Tier 3, 4 and 5 members, the earnings for any year used in computing final average salary cannot exceed the average of the previous two years by more than 10 percent. The benefit for Tier 6 members who retire with 20 years of service is 1.75 percent of final average salary for each year of service. If a Tier 6 member retires with more than 20 years of service, an additional benefit of 2 percent of final average salary is applied for each year of service over 20 years. The final average salary for a Tier 6 member is computed as the average of the wages earned in the five highest-paid consecutive years. For Tier 6 members, earnings for each year used in the final average salary calculation cannot exceed the average of the previous four years by more than 10 percent.

A cost-of-living adjustment is provided annually to: retirees who have attained age 62 and have been retired for five years; retirees who have attained age 55 and have been retired for 10 years; all disability retirees, regardless of age, who have been retired for five years; ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years; and the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one-half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible member as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50 percent of the annual Consumer Price Index as published by the U.S. Bureau of Labor, but cannot be less than 1 percent or greater than 3 percent.

Contributions

Employee contribution requirements depend upon the point in time at which an employee last joined NYSLRS. Most Tier 1 and Tier 2 members of ERS and most members of PFRS were not required to make employee contributions. Generally, employees in Tiers 3, 4 and 5 are required to contribute 3 percent of their salaries. However, as a result of Article 19 of the RSSL, eligible Tier 3 and 4 employees who have ten or more years of membership or credited service within NYSLRS are not required to contribute. The Tier 6 contribution rate varies from 3 percent to 6 percent, depending on salary. Generally, Tier 5 and 6 members are required to contribute for all years of service. Members cannot be required to begin contributing or to make increased contributions beyond what was required when their memberships began.

Participating employers are required under the RSSL to contribute to NYSLRS at an actuarially determined rate adopted annually by the Comptroller. The average contribution rate for ERS for the fiscal year ended March 31, 2025 was approximately 15.2 percent of covered payroll. The average contribution rate for PFRS for the fiscal year ended March 31, 2025 was approximately 31.2 percent of covered payroll. The State's contributions for the fiscal year ended March 31, 2025 were \$1.9 billion for ERS and \$262 million for PFRS.

Net Pension Liabilities and Other Pension-Related Amounts

For purposes of determining net pension liabilities and other pension-related amounts, information about the fiduciary net position of ERS and PFRS and additions to and deductions from the fiduciary net position of ERS and PFRS have been determined on the same basis reported by NYSLRS. Benefits are recognized when due and payable. Investments are recorded at fair value as further described in Note 2.

The State's proportionate shares of the collective net pension liability for ERS and net pension liability for PFRS reported at March 31, 2025, were measured as of March 31, 2024, and were determined using an actuarial valuation as of April 1, 2023, with update procedures used to roll forward the total pension liabilities to March 31, 2024. The overall State's ERS proportion of the net pension liability measured at March 31, 2024 was 44.45 percent, of which, the State's share net of SUNY Hospitals and SUNY Construction Fund (SUCF) was 41.30 percent. The overall State's PFRS proportion of the net pension liability measured at March 31, 2024 was 20.20 percent, of which, the State's share net of SUNY Hospitals and SUCF was 20.14 percent. The State's shares related to each plan were determined consistently with the manner in which contributions to the pension plan are determined. The State's

total projected long-term contribution effort to ERS and PFRS was compared to the total projected long-term contribution effort from all employers to ERS and PFRS in order to determine the State's proportionate share of the respective plan's net pension liability.

State employees engaged in governmental activities, as well as those employed by the SUNY and Lottery enterprise funds, are generally members of ERS. The State proportion of the ERS collective net pension liability measured at March 31, 2024 of 41.30 percent was allocated 38.19 percent to governmental activities, 3.07 percent to the SUNY enterprise fund, and 0.04 percent to the Lottery enterprise fund. In addition to its allocation of the State proportion, SUNY recognized a proportion of the ERS collective net pension liability of 3.15 percent associated with specific related entities excluded from the State proportion measured at March 31, 2024. The State proportion of the PFRS collective net pension liability measured at March 31, 2024 of 20.14 percent was allocated 18.81 percent to governmental activities and 1.33 percent to the SUNY enterprise fund. In addition to its allocation of the State proportion, SUNY recognized a proportion of the PFRS collective net pension liabilities of 0.06 percent associated with specific related entities excluded from the State proportion measured at March 31, 2024.

The State recognized a net pension liability of \$5.6 billion in governmental activities for its proportionate share of the ERS collective net pension liability. The State recognized a net pension liability of \$892 million in governmental activities for its proportionate share of the PFRS collective net pension liability. Pension expense recognized by the State in governmental activities was \$2.4 billion for ERS and \$301 million for PFRS for the year ended March 31, 2024. The State reported the following deferred outflows of resources and deferred inflows of resources in governmental activities for ERS and PFRS at March 31, 2024 (amounts in millions):

	ERS		PFRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 1,811	\$ 153	\$ 275	\$ -
Net difference between projected and actual investment earnings on pension plan investments	-	2,747	-	242
Changes in proportion and differences between employer contributions and proportionate share of contributions	22	170	4	30
Changes in assumptions	2,127	-	336	-
Contributions made subsequent to measurement date	1,762	-	245	-
Total	\$ 5,722	\$ 3,070	\$ 860	\$ 272

The amounts of deferred outflows of resources resulting from contributions made subsequent to the measurement date will be recognized as a reduction of the total pension liability in the year ended March 31, 2026. The remaining cumulative net amounts reported as deferred outflows of resources and

deferred inflows of resources related to pensions for the governmental activities will be recognized in future pension expense as follows (amounts in millions):

Fiscal Year	ERS	PFRS
2026.....	\$ (1,090)	\$ (75)
2027.....	1,015	259
2028.....	1,589	144
2029.....	(624)	(25)
2030.....	-	40
Total	\$ 890	\$ 343

SUNY recognized a net pension liability of \$916 million for its proportionate share of the ERS collective net pension liability measured on March 31, 2024. SUNY recognized a net pension liability of \$66 million for its proportionate share of the PFRS collective net pension liability measured on March 31, 2024. For the year ended June 30, 2024, SUNY recognized pension expense of \$384 million and \$22 million for ERS and PFRS, respectively. Deferred outflows of resources and deferred inflows of resources related to ERS and PFRS are from the following sources (amounts in millions):

	SUNY			
	ERS		PFRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience.....	\$ 295	\$ 25	\$ 20	\$ -
Net difference between projected and actual investment earnings on pension plan investments	-	448	-	18
Changes in proportion and differences between employer contributions and proportionate share of contributions	30	49	1	3
Changes in assumptions	347	-	25	-
Total.....	\$ 672	\$ 522	\$ 46	\$ 21

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions for SUNY ERS and SUNY PFRS will be recognized in future pension expense as follows (amounts in millions):

Fiscal Year	SUNY	
	ERS	PFRS
2025.....	\$ (178)	\$ (6)
2026.....	169	19
2027.....	259	11
2028.....	(100)	(2)
2029.....	-	3
Total	\$ 150	\$ 25

The Lottery recognized a net pension liability of \$6 million for its proportionate share of the ERS net pension liability. For the year ended March 31, 2025, Lottery recognized pension expense of \$3 million related to ERS. Deferred outflows of resources and deferred inflows of resources related to ERS are from the following sources (amounts in millions):

	Lottery	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 2	\$ -
Net difference between projected and actual investment earnings on pension plan investments	-	3
Changes in assumptions	2	-
Contributions made subsequent to measurement date	2	-
Total.....	\$ 6	\$ 3

The amounts of deferred outflows of resources resulting from contributions made subsequent to the measurement date will be recognized as a reduction of the total pension liability in the next fiscal year. Remaining amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions for Lottery will be recognized in future pension expense over the next five years.

Actuarial Assumptions

The total pension liability for the March 31, 2024 measurement date was determined by using an actuarial valuation as of April 1, 2023, with update procedures used to roll forward the total pension liability to March 31, 2024. The actuarial valuation for both ERS and PFRS used the following actuarial assumptions:

Actuarial cost method.....	Entry age normal
Inflation	2.9 percent
Salary scale.....	4.4 percent in ERS; 6.2 percent in PFRS, indexed by service
Investment rate of return, including inflation	5.9 percent compounded annually, net of investment expenses
Cost of living adjustments.....	1.5 percent annually
Active member decrements	Based upon fiscal year 2016-2020 experience
Pensioner mortality.....	Gender/Collar specific tables based upon fiscal year 2016-2020 experience
Mortality improvement.....	Society of Actuaries Scale MP-2021

Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are

combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation for ERS and PFRS as of April 1, 2024 are summarized below:

Asset Class	Target Allocation	Long-Term Expected Rate of Return⁽¹⁾
Domestic equities	32 %	4.00 %
International equities.....	15 %	6.65 %
Private equities.....	10 %	7.25 %
Real estate	9 %	4.60 %
Opportunistic/Absolute return strategies portfolio.....	3 %	5.25 %
Credit.....	4 %	5.40 %
Real assets	3 %	5.79 %
Fixed income	23 %	1.50 %
Cash.....	1 %	0.25 %
Total	100 %	

(1) Real rates of return are net of long-term inflation assumption of 2.9 percent.

Discount Rate

The discount rate used to measure the ERS and PFRS total pension liabilities as of March 31, 2024 was 5.9 percent. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon these assumptions, the ERS and PFRS fiduciary net positions were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the current period net pension liability (asset) of the State's governmental activities, SUNY, and Lottery calculated using the current period discount rate assumption of 5.9 percent, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (4.9 percent) or 1 percentage point higher (6.9 percent) than the current assumption (amounts in millions):

	1% Decrease (4.9%)	Current Assumption (5.9%)	1% Increase (6.9%)
Governmental activities ERS net pension liability (asset).....	\$ 17,681	\$ 5,624	\$ (4,447)
Governmental activities PFRS net pension liability (asset).....	2,085	892	(93)
SUNY - ERS net pension liability (asset)	2,881	916	(11)
SUNY - PFRS net pension liability (asset)	155	66	(7)
Lottery - ERS net pension liability (asset).....	19	6	(5)

Voluntary Defined Contribution Plan

The Voluntary Defined Contribution Plan (VDCP) is offered through the Teachers Insurance and Annuity Association (TIAA). TIAA is an Optional Retirement Program (ORP) and provides retirement and death benefits through annuity contracts to those employees who elected to participate in the ORP. The VDCP is a defined contribution pension plan. The SUNY ORP is the administrator of the VDCP.

Prior to March 16, 2012, a limited number of employees, most notably employees of SUNY and CUNY Senior Colleges, had the option of enrolling in this plan. Legislation signed into law on March 16, 2012, made the existing VDCP available to all eligible State employees who choose the plan as their retirement selection. The VDCP is available to unrepresented employees of New York State public employers who were hired on or after July 1, 2013 and who earn \$75,000 or more on an annual basis. The VDCP includes a 366-day vesting period, after which a participant has full and immediate vesting in all retirement benefits provided by the annuities purchased through the employee and employer contributions. The employer and employee contributions are not deposited into accounts until the completion of the 366-day vesting period. Until that time, the funds are held in escrow by the Office of the State Comptroller. A participant who does not complete the vesting period is entitled to a refund of contributions, plus interest, upon request. The VDCP is the employee's personal retirement account, and is supported by employer and employee contributions plus any applicable earnings. A participant's income in retirement will be determined by the account balance. The employee has the opportunity for higher or lower retirement income based on his or her investment decisions and the performance of the investment options selected by the employee. The retirement income benefit will depend on several factors including salary, duration of contributions, investment earnings and age at retirement. Income is not guaranteed.

Contribution rates are established by legislation passed by the State. Currently, the employer contribution of 8 percent of compensable salary is made to participants' accounts while enrolled in this plan. For the first three years of membership, the employee contribution rate is based on the reported annual wage. After the first three years of membership, the employee contribution will be based on annual pensionable salary from two years prior. Legislation signed into law on March 16, 2012 established the contribution rates. Employee contributions increase in a progressive fashion based on salary:

Annual Wage	Employee Contribution Rate
\$45,000 or less	3.00 %
\$45,000 to \$55,000	3.50 %
\$55,000 to \$75,000	4.50 %
\$75,000 to \$100,000	5.75 %
More than \$100,000	6.00 %

Employer and employee contributions for governmental activities to the VDCP were \$7 million and \$5 million, respectively, for March 31, 2025.

Other SUNY-Related Pension Plans

New York State Teachers' Retirement System

SUNY participates in the New York State Teachers' Retirement System (TRS). TRS was created and exists pursuant to Article 11 of the New York State Education Law. TRS is a cost-sharing, multiple-employer, defined-benefit public plan separately administered by a ten-member board to provide pension and ancillary benefits to teachers employed by participating employers in the State of New York, excluding New York City. TRS issues a publicly available financial report that includes financial statements, expanded disclosures, and required supplementary information for TRS. The report may be obtained at www.nystrs.org.

Plan Benefits

Plan benefits for TRS are similar to those for ERS. Benefits vary based on the date of membership, years of credited service and final average salary, vesting of retirement benefits, death and disability benefits, and optional methods of benefit payments.

The RSSL has established distinct classes of membership. TRS uses a Tier concept within TRS to distinguish these groups, as follows:

Tier 1.....	Members who last joined prior to July 1, 1973 are covered by the provisions of Article 11 of the Education Law.
Tier 2.....	Members who last joined on or after July 1, 1973, and prior to July 27, 1976 are covered by the provisions of Article 11 of the Education Law and Article 11 of the RSSL.
Tier 3.....	Members who last joined on or after July 27, 1976 and prior to September 1, 1983 are covered by the provisions of Article 14 and Article 15 of the RSSL.
Tier 4.....	Members who last joined on or after September 1, 1983 and prior to January 1, 2010 are covered by the provisions of Article 15 of the RSSL.
Tier 5.....	Members who joined on or after January 1, 2010 and prior to April 1, 2012 are covered by the provisions of Article 15 of the RSSL.
Tier 6.....	Members who joined on or after April 1, 2012 are covered by the provisions of Article 15 of the RSSL.

Tier 1 members are generally eligible, beginning at age 55, for a service retirement allowance of approximately 2 percent of final average salary per year of credited service. Tier 2 are eligible for the same benefit but receive a reduced benefit at ages 55 through 61 with less than 30 years of service. Tiers 3 and 4 members are eligible for a service retirement allowance of 1.67 percent of final average salary per year of credit service for years of service less than 20 or 2 percent of final average salary per year for 20 to 30 years of service, plus 1.5 percent of final average salary for years of service in excess of 30 years. Tiers 3 and 4 members receive an unreduced benefit for retirement at age 62 or retirement at ages 55 through 61 with 30 years of service, or a reduced benefit for retirement at ages 55 through 61 with less than 30 years of service. Tier 5 members are eligible for a service retirement allowance of 1.67 percent of final average salary per year of credit service for years of service less than 25 years or 2 percent of final average salary per year of credited service for 25 to 30 years of service, plus 1.5 percent

of final average salary per year for years of service in excess of 30 years. Tier 5 members receive an unreduced benefit for retirement at age 62 or retirement at ages 57 through 61 with 30 years of service, or a reduced benefit for retirement at ages 55 and 56 regardless of service credit, or ages 57 through 61 with less than 30 years of service. Tier 6 members are eligible for a service retirement allowance of 1.67 percent of final average salary per year of credit service for years of service less than 20 years or 1.75 percent of final average salary per year of credited service for 20 years of service plus 2 percent of final average salary per year for years of service in excess of 20 years. Tier 6 members receive an unreduced benefit for retirement at age 63 and receive a reduced benefit at ages 55 through 62 regardless of service credit. Plan benefits generally vest after five years of credited service. Vested Tier 6 members with an inactive membership must be at least 63 to retire. Obligations of employers and employees to contribute, and related benefits, are governed by the RSSL and the Education Law and may only be amended by the Legislature with the Governor's approval.

Permanent cost-of-living adjustment (COLA) benefits for both current and future retired members are provided in Section 532-a of the Education Law. This benefit will be paid commencing September of each year to retired members who have attained age 62 and have been retired for five years or who have attained age 55 and have been retired for 10 years. Disability retirees must have been retired for five years, regardless of age, to be eligible. The annual COLA percentage is equal to 50 percent of the increase in the consumer price index, not to exceed 3 percent nor be lower than 1 percent. It is applied to the first \$18,000 of the annual benefit.

Contributions

Tier 3 and Tier 4 members were required by law to contribute 3 percent of salary to TRS until they had reached 10 years of service or membership. Tier 5 members are required by law to contribute 3.5 percent of salary throughout their active membership. Tier 6 members are required by law to contribute between 3 percent and 6 percent of salary throughout their active membership, in accordance with a schedule based upon salary earned. Pursuant to Article 14 and Article 15 of the RSSL, those member contributions are used to help fund the benefits provided by TRS. However, if a member dies or leaves covered employment with less than 5 years of credited service for Tiers 3 through 6, the member contributions with interest calculated at 5 percent per annum are refunded to the employee or designated beneficiary. Eligible Tier 1 and Tier 2 members may make member contributions under certain conditions pursuant to the provisions of Article 11 of the Education Law and Article 11 of the RSSL. Upon termination of membership, such accumulated member contributions are refunded. At retirement, such accumulated member contributions can be withdrawn or are paid as a life annuity.

Employers are required to contribute at an actuarially determined rate adopted annually by the Retirement Board, pursuant to Article 11 of the New York State Education Law. The actuarially determined contribution rate applicable to 2023-24 salaries was 9.76 percent. For the fiscal year ended June 30, 2024, SUNY employer contributions were \$18 million.

Net Pension Liability and Pension-Related Amounts

SUNY's proportionate share of the collective TRS net pension liability reported at June 30, 2024 of \$11 million was measured at June 30, 2023. SUNY's proportionate share of the collective TRS net pension liability was based on the ratio of the SUNY employer contribution to the total TRS employer contributions for the year ended June 30, 2023. SUNY's proportionate share of the collective TRS net pension liability was 0.94 percent measured at June 30, 2023.

For purposes of determining net pension liability and other pension-related amounts, information about the fiduciary net position of TRS and additions to and deductions from the TRS fiduciary net position have been determined on the same basis reported by TRS. Plan benefits are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value.

For the year ended June 30, 2024, SUNY recognized pension expense of \$29 million related to TRS. At June 30, 2024, SUNY reported deferred outflows of resources and deferred inflows of resources related to TRS from the following sources (amounts in millions):

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 26	\$ -
Net difference between projected and actual investment earnings on pension plan investments.....	5	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	3
Changes in assumptions.....	24	6
Employer contributions subsequent to measurement date	19	-
Total	\$ 74	\$ 9

The employer contributions of \$19 million subsequent to the measurement date will be recognized as a reduction in the total pension liability in SUNY's fiscal year ended June 30, 2025. Remaining amounts reported as deferred outflows of resources and deferred inflows of resources related to TRS will be recognized in pension expense as follows (amounts in millions):

Fiscal Year	
2025	\$ 3
2026	(7)
2027	43
2028	3
2029	2
Thereafter.....	2
Total	\$ 46

Actuarial Assumptions

The net pension liability for the June 30, 2023 measurement date was determined by using an actuarial valuation as of June 30, 2022, with update procedures used to roll forward the total pension liability to June 30, 2023. The actuarial valuation used the following actuarial assumptions:

Inflation.....	2.4 percent
Investment rate of return, including inflation.....	6.95 percent compounded annually, net of investment expenses
Cost-of-living adjustments.....	1.3 percent compounded annually

Annuitant mortality rates are based on plan member experience, with adjustments for mortality improvement based on Society of Actuaries' Scale MP-2021. Rates of projected salary increases differ based on service. They have been calculated based on recent TRS member experience and range from 1.95 percent to 5.18 percent.

Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standards of Practice (ASOP) No. 27, *Selection of Economic Assumptions for Measuring Pension Obligations* (ASOP No. 27), which provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to the expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance. Best estimates of arithmetic real rates of return for each major asset class included in TRS's target asset allocation as of the valuation date of June 30, 2023 are as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return⁽¹⁾
Domestic equities	33 %	6.8 %
International equities	15 %	7.6 %
Global equities	4 %	7.2 %
Real estate.....	11 %	6.3 %
Private equities	9 %	10.1 %
Domestic fixed income securities.....	16 %	2.2 %
Global fixed income securities	2 %	1.6 %
Private debt.....	2 %	6.0 %
Real estate debt.....	6 %	3.2 %
High-yield fixed income securities.....	1 %	4.4 %
Cash equivalents	1 %	0.3 %
Total	100 %	

(1) Real rates of return are net of pension plan investment expenses and long-term inflation expectations.

Discount Rate

The discount rate used to measure the total pension asset was 6.95 percent at June 30, 2023. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from participating employers will be made at statutorily required rates, actuarially determined. Based on these

assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the net pension liability of SUNY, calculated using the discount rate of 6.95 percent as well as what SUNY's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (5.95 percent) and 1 percentage point higher (7.95 percent) than the current year rate (amounts in millions):

	1% Decrease (5.95%)	Current Assumption (6.95%)	1% Increase (7.95%)
Net pension liability (asset)	\$ 163	\$ 11	\$ (118)

Upstate Medical University Plan for Former Employees of Community General Hospital

SUNY administers a single-employer defined-benefit plan, the Upstate Medical University Retirement Plan for Former Employees of Community General Hospital (CGH) (Upstate Plan). This plan provides for retirement benefits for former employees of CGH and can be amended subject to applicable collective bargaining and employment agreements. For those who opted out of this plan, benefit accruals were frozen. No new participants can enter this plan. SUNY established a Pension Oversight Committee (Committee) which has the primary fiduciary responsibility for oversight of the Upstate Plan. The Committee is permitted to invest plan assets pursuant to various provisions of State law, including the RSSL.

The Upstate Plan provides retirement, disability, termination, and death benefits to plan participants and their beneficiaries. Pension benefits are generally based on the highest five-year average compensation of the final ten years of employment, and years of credited service as outlined in the plan. Covered employees with five or more years of service are entitled to a pension benefit beginning at normal retirement age (65). Participants become fully vested after five years of service. Participants with less than five years of service are not vested. The funding policy is to contribute enough to the Upstate Plan to satisfy the annual required contribution. For the fiscal year ended June 30, 2024, SUNY employer contributions were \$4 million. Employees do not contribute to the plan. At January 1, 2024, membership of the Upstate Plan totaled 1,103 members, comprising 198 active members, 114 inactive vested members, and 791 retirees and beneficiaries currently receiving benefits.

The Upstate Plan issues a stand-alone financial report on a calendar year basis that includes disclosure about the elements of the plan's basic financial statements. These financial statements are prepared on the accrual basis of accounting in accordance with GAAP, with investments reported at fair value and benefits recognized when due and payable in accordance with the terms of the Upstate Plan. The Upstate

Plan's fiduciary net position for purposes of determining net pension liability has been determined on the same basis used by the Upstate Plan. The pension plan financial statements may be requested at FOIL@upstate.edu.

Net Pension Liability and Other Pension-Related Amounts

SUNY recognized a net pension liability related to the Upstate Plan of \$13 million as of June 30, 2024, based on the net pension liability as reported by the plan in their financial statements as of December 31, 2023, as follows (amounts in millions):

Total pension liability	\$	101
Plan fiduciary net position		(88)
Net pension liability	\$	13

Pension benefit for the year was \$1 million. At June 30, 2024, SUNY reported deferred outflows of resources and deferred inflows of resources related to the Upstate Plan from the following sources (amounts in millions):

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net difference between projected and actual investment earnings on pension plan investments.....	\$ 3	\$ -
Total	\$ 3	\$ -

There were no employer contributions made subsequent to the measurement date to be recognized in SUNY's fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Upstate Plan will be recognized in pension expense as follows (amounts in millions):

<u>Fiscal Year</u>	
2025	\$ (1)
2026	2
2027	3
2028	(1)
Total.....	\$ 3

Actuarial Assumptions

The total pension liability at June 30, 2024 was determined by using an actuarial valuation as of January 1, 2024. The actuarial assumptions included an inflation factor of 3 percent, projected salary increases of 3.5 percent and an investment rate of return of 5.5 percent. Mortality rates were based on the sex-distinct Pri-2012 Mortality Tables with mortality improvements projected using Scale MP-2021 on a fully generational basis.

Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined in accordance with ASOP No. 27, which provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to the expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major class as well as historical investment data and plan performance. Best estimates of arithmetic real rates of return for each major asset class included in the Upstate Plan's target asset allocation as of December 31, 2023 is as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return
U.S. equities	30 %	4.85 %
Non-U.S. equities	15 %	4.75 %
Fixed income	40 %	1.75 %
Short-term fixed income	10 %	N/A
Alternatives (Real assets)	5 %	3.25 %
Total.....	100 %	

Discount Rate

The discount rate used to measure the net pension liability measured at December 31, 2023 was 5.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from participating employers will be made at statutorily required rates, actuarially determined. Based on these assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the net pension liability calculated using the discount rate of 5.5 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (4.5 percent) or 1 percentage point higher (6.5 percent) than the current rate (amounts in millions):

	1% Decrease (4.5%)	Current Assumption (5.5%)	1% Increase (6.5%)
Net pension liability	\$ 22	\$ 13	\$ 4

Optional Retirement Program

SUNY employees may also participate in an Optional Retirement Program (ORP) under IRS Section 401(a), which is a multiple-employer, defined contribution plan administered by separate vendors – TIAA, Fidelity, Corebridge (formerly AIG), and Voya. ORP employer and employee contributions are dictated by State law. The ORP provides benefits through annuity contracts and provides retirement and death benefits to those employees who elected to participate in an ORP. Benefits are determined by the amount of individual accumulations and the retirement income option selected. All benefits

generally vest after the completion of one year of service if the employee is retained thereafter. Employer contributions are not remitted to an ORP plan until an employee is fully vested. As such, there are no forfeitures reported by these plans if an employee is terminated prior to vesting. Employees who joined an ORP between July 27, 1976 and March 31, 2012 and have less than 10 years of service or membership are required to contribute 3 percent of their salary. Those joining on or after April 1, 2012 are required to contribute between 3 percent and 6 percent, dependent upon their salary, for their entire working career. Employer contributions range from 8 percent to 15 percent depending upon when the employee was hired. Employee contributions are deducted from their salaries and remitted on a current basis to the respective ORP. For the year ended June 30, 2024, SUNY recognized a pension expense of \$222 million for the ORP.

The Research Foundation

The Research Foundation for SUNY is a separate, private, nonprofit educational corporation that administers the majority of SUNY's sponsored programs. These programs are for the exclusive benefit of SUNY. The Research Foundation maintains a separate noncontributory plan through TIAA for substantially all nonstudent employees. Contributions are based on a percentage of earnings and range from 7 percent to 15 percent, depending on date of hire. Employees become fully vested after completing one year of service. Contributions are allocated to individual employee accounts. The Research Foundation pension contributions, which represent pension expense, were \$33 million for the year ended June 30, 2024, which is 100 percent of the required contributions.

CUNY Senior Colleges' Pension Plans

NYCERS and NYCTRS

CUNY Senior Colleges participate in the New York City Employees' Retirement System (NYCERS) and the Teachers' Retirement System of the City of New York (NYCTRS). NYCERS and NYCTRS are cost-sharing, multiple-employer, defined benefit plans administered by the City of New York. NYCERS and NYCTRS provide retirement benefits, as well as death and disability benefits.

NYCERS and NYCTRS provide benefits to members who are in different Tiers. A member's Tier is determined by the date of membership. Subject to certain conditions, members generally become fully vested as to benefits upon the completion of five years of service. Annual pension benefits are calculated as a percentage of final average salary multiplied by the number of years of service and change with the number of years of membership within the plan. Benefits for members can be amended under the RSSL.

Contribution requirements of the active employees and the participating New York City agencies are established and may be amended by the NYCERS and NYCTRS Boards. Employees' contributions are determined by their Tier and number of years of service. They may range between zero and 9.1 percent of their annual pay. Statutorily required contributions to NYCERS and NYCTRS are actuarially determined in accordance with State statutes and City laws and are funded by the employer within the appropriate fiscal year. CUNY made its contractually required contributions to both NYCERS and NYCTRS for the year ended June 30, 2024 in the amounts of \$30 million and \$98 million, respectively.

Each of these retirement plans issue publicly available financial reports that include financial statements and required supplementary information. Please refer to www.nycers.org and www.trsnyc.org for additional information about NYCERS and NYCTRS, respectively.

Net Pension Liability and Other Pension-Related Amounts

At June 30, 2024, CUNY reported liabilities of \$139 million and \$384 million for NYCERS and NYCTRS, respectively, for its proportionate share of each plan's net pension liability, measured as of June 30, 2024. CUNY's proportions of the respective net pension liabilities at June 30, 2024 were based on CUNY's actual contributions to NYCERS and NYCTRS relative to the total contributions of participating employers for each plan for fiscal year ended June 30, 2024, which were 0.8 percent and 3.1 percent for NYCERS and NYCTRS, respectively.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the respective fiduciary net positions of NYCERS and NYCTRS and additions to and deductions from NYCERS' and NYCTRS' respective fiduciary net positions have been determined on the same basis as they are reported by NYCERS and NYCTRS. Accordingly, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

CUNY's annual pension expense for NYCERS and NYCTRS for the fiscal year ended June 30, 2024 was approximately \$17 million and \$104 million, respectively. The following presents a summary of the deferred outflows of resources and deferred inflows of resources at June 30, 2024 (amounts in millions):

	NYCERS		NYCTRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 19	\$ 1	\$ 60	\$ 28
Net difference between projected and actual investment earnings on pension plan investments	2	-	-	103
Changes in proportion and differences between employer contributions and proportionate share of contributions	(41)	(9)	67	4
Changes in assumptions	-	1	-	12
Total	\$ (20)	\$ (7)	\$ 127	\$ 147

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (amounts in millions):

Fiscal Year	NYCERS	NYCTRS
2025	\$ (12)	\$ (49)
2026	10	50
2027	(7)	(32)
2028	(4)	(16)
2029	-	14
Thereafter	-	13
Total	\$ (13)	\$ (20)

Actuarial Assumptions

The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2023 and rolled forward to CUNY's measurement date of June 30, 2024 for both NYCERS and NYCTRS. The total pension liability in the June 30, 2023 actuarial valuation for both NYCERS and NYCTRS was determined using the following actuarial assumptions:

Inflation.....	2.5 percent
Salary increases	Generally 3 percent per year plus increases for merit and promotion
Investment rate of return	7 percent net of investment expenses; actual return for variable funds
Cost-of-living adjustments.....	1.5 percent and 2.5 percent for various Tiers

Mortality rates and methods used in determination of the total pension liability for both NYCERS and NYCTRS were adopted by the New York City Retirement System (NYCRS) Boards of Trustees during fiscal year 2021. Pursuant to Section 96 of the New York City Charter, studies of the actuarial assumptions used to value liabilities of the five actuarially funded NYCRS plans are conducted every two years.

Mortality tables for service and disability pensioners were developed from an experience study of NYCERS and NYCTRS. The mortality tables for beneficiaries were developed from an experience review.

Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class for both NYCERS and NYCTRS are summarized in the following tables:

Asset Class	NYCERS	
	Target Allocation	Long-Term Expected Rate of Return
U.S. public market equities	23.5 %	6.8 %
Developed public market equities	11.6 %	7.2 %
Emerging public market equities	4.9 %	8.6 %
Public markets fixed income	31.0 %	3.3 %
Private market equities	10.0 %	11.6 %
Private real estate	8.0 %	7.0 %
Infrastructure	4.5 %	6.3 %
Opportunistic fixed income	6.5 %	8.5 %
Total.....	100.0 %	

Asset Class	NYCTRS	
	Target Allocation	Long-Term Expected Rate of Return
U.S. public market equities	24.0 %	5.4 %
Developed public market equities	12.1 %	5.7 %
Emerging public market equities	4.9 %	7.1 %
Public fixed income	30.0 %	2.3 %
Private market equities	10.0 %	10.3 %
Private real estate	8.0 %	8.5 %
Infrastructure	5.0 %	7.9 %
Opportunistic fixed income	6.0 %	5.8 %
Total	100.0 %	

Discount Rate

The discount rate used to measure the total pension liability as of June 30, 2024 for both NYCERS and NYCTRS was 7 percent. The projection of cash flow used to determine the discount rate assumed that employee contributions will be made at the rates applicable to the current Tier for each member and that the employer contributions will be made based on rates determined by the New York City Office of the Actuary. Based on those assumptions, the respective fiduciary net positions of NYCERS and NYCTRS were projected to be available to make all projected future benefit payments of current active and non-active NYCERS and NYCTRS members. Therefore, the long-term expected rate of return on NYCERS and NYCTRS investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents CUNY's proportionate share of the net pension liabilities calculated using the discount rate of 7 percent, as well as what CUNY's proportionate share of the net pension liabilities would be if they were calculated using a discount rate that is 1 percentage point lower (6 percent) or 1 percentage point higher (8 percent) than the current rate (amounts in millions):

	1% Decrease (6%)	Current Assumption (7%)	1% Increase (8%)
NYCERS	\$ 237	\$ 139	\$ 57
NYCTRS	\$ 900	\$ 384	\$ 98

TIAA

CUNY also provides defined contribution pension plans for its employees through the Teachers' Insurance and Annuity Association of America (TIAA). TIAA provides retirement and death benefits for or on behalf of those full-time professional employees and faculty members electing to participate in this optional retirement program.

TIAA is a privately operated, multi-employer defined contribution retirement plan. The obligations of employers and employees to contribute to TIAA and of employees to receive benefits from TIAA are governed by the New York State Education Law and applicable New York City laws.

Employer and employee contribution requirements to TIAA are determined by the New York State Retirement and Social Security Law. Participating employees in Tiers 1 through 4 with less than 10 years of membership contribute 1.5 percent of salary. Participating employees in Tier 5 with less than 10 years of service contribute 3 percent of salary. Participating employees in Tier 6 contribute between 3 and 6 percent of salary, depending on the employee's compensation. Employer contributions range from 10.5 percent to 13.5 percent for Tiers 1 through 4, depending upon the employee's compensation, and 8 percent to 10 percent of salary for Tiers 5 and 6, depending upon the employee's years of service. Employee contributions for employees with more than 10 years of membership are made by CUNY, not by the employee. Employee contributions for fiscal year ended June 30, 2024 amounted to approximately \$78 million. The employer contributions recognized as pension expense for the fiscal year ended June 30, 2024 were \$90 million.

Primary Government Aggregate Pension Tables

Primary Government Aggregate Liabilities

The table below summarizes the aggregate pension liabilities recognized for each pension plan reported within the State, for the period stated (amounts in millions).

Plan	Governmental Activities 3/31/2025	Lottery 3/31/2025	SUNY 6/30/2024	CUNY 6/30/2024	Total by plan
ERS.....	\$ 5,624	\$ 6	\$ 916	\$ -	\$ 6,546
PFRS.....	892	-	66	-	958
VDCP ⁽¹⁾	n/a	n/a	n/a	n/a	n/a
TRS.....	-	-	11	-	11
Upstate Plan.....	-	-	13	-	13
ORP ⁽¹⁾	n/a	n/a	n/a	n/a	n/a
TIAA ⁽¹⁾	n/a	n/a	n/a	n/a	n/a
NYCERS.....	-	-	-	139	139
NYCTRS.....	-	-	-	384	384
Total.....	\$ 6,516	\$ 6	\$ 1,006	\$ 523	\$ 8,051

(1) VDCP, ORP, and TIAA are defined contribution plans and therefore do not have any long-term liabilities/assets.

Primary Government Aggregate Expenses

The table below summarizes the aggregate pension expenses recognized for each pension plan reported within the State, for the period stated (amounts in millions).

Plan	Governmental Activities 3/31/2025	Lottery 3/31/2025	SUNY 6/30/2024	CUNY 6/30/2024	Total by plan
ERS.....	\$ 2,359	\$ 3	\$ 384	\$ -	\$ 2,746
PFRS.....	301	-	22	-	323
VDCP.....	7	-	-	-	7
TRS.....	-	-	29	-	29
Upstate Plan.....	-	-	(1)	-	(1)
ORP	-	-	222	-	222
TIAA.....	-	-	33	90	123
NYCERS	-	-	-	17	17
NYCTRS	-	-	-	104	104
Total	\$ 2,667	\$ 3	\$ 689	\$ 211	\$ 3,570

Primary Government Deferred Outflows

The table below summarizes the aggregate deferred outflows of resources related to pensions recognized for each pension plan reported within the State, for the period stated (amounts in millions):

Plan	Governmental Activities 3/31/2025	Lottery 3/31/2025	SUNY 6/30/2024	CUNY 6/30/2024	Total by plan
ERS.....	\$ 5,722	\$ 6	\$ 672	\$ -	\$ 6,400
PFRS.....	860	-	46	-	906
VDCP ⁽¹⁾	n/a	n/a	n/a	n/a	n/a
TRS.....	-	-	74	-	74
Upstate Plan....	-	-	3	-	3
ORP ⁽¹⁾	n/a	n/a	n/a	n/a	n/a
TIAA ⁽¹⁾	n/a	n/a	n/a	n/a	n/a
NYCERS	-	-	-	(20)	(20)
NYCTRS	-	-	-	127	127
Total	\$ 6,582	\$ 6	\$ 795	\$ 107	\$ 7,490

(1) VDCP, ORP, and TIAA are defined contribution plans and therefore do not have any long-term deferred outflows.

Primary Government Deferred Inflows

The table below summarizes the aggregate deferred inflows of resources related to pensions recognized for each pension plan reported within the State, for the period stated (amounts in millions):

Plan	Governmental Activities 3/31/2025	Lottery 3/31/2025	SUNY 6/30/2024	CUNY 6/30/2024	Total by plan
ERS	\$ 3,070	\$ 3	\$ 522	\$ -	\$ 3,595
PFRS	272	-	21	-	293
VDCP ⁽¹⁾	n/a	n/a	n/a	n/a	n/a
TRS	-	-	9	-	9
Upstate Plan....	-	-	-	-	-
ORP ⁽¹⁾	n/a	n/a	n/a	n/a	n/a
TIAA ⁽¹⁾	n/a	n/a	n/a	n/a	n/a
NYCERS	-	-	-	(7)	(7)
NYCTRS	-	-	-	147	147
Total	\$ 3,342	\$ 3	\$ 552	\$ 140	\$ 4,037

(1) VDCP, ORP, and TIAA are defined contribution plans and therefore do not have any long-term deferred inflows.

NOTE 13 - Other Postemployment Benefits (OPEB)**New York State Health Insurance Program**

The New York State Health Insurance Program (NYSHIP) was established by the State Legislature in 1957 to provide health insurance to New York State employees, retirees and their eligible dependents. Public authorities, public benefit corporations, and other quasi-public entities that choose to participate in NYSHIP are participating employers (PEs). Local government units that choose to participate in NYSHIP are called participating agencies (PAs). At present, there are 441 New York State agencies, 97 PEs, and 802 PAs in NYSHIP. NYSHIP currently covers approximately 621,000 employees, retirees, and other inactive enrollees. Eligible covered dependents bring the total number of covered individuals to approximately 1.2 million. SUNY participates in NYSHIP; CUNY participates in NYSHIP to a limited extent. Of the State's 43 discretely presented component units, which are considered PEs, a majority participate in NYSHIP. At March 31, 2025, NYSHIP enrollment was as follows:

Enrollment	State⁽¹⁾	PEs	PAs	Total
Current active participants ⁽²⁾	172,988	37,639	100,878	311,505
Vestee participants	192	59	150	401
COBRA participants	403	408	272	1,083
Other inactive participants ⁽³⁾	176,346	24,421	106,882	307,649
Total participants.....	349,929	62,527	208,182	620,638

(1) Includes State and SUNY participants.

(2) Excludes active employees (9,675 State and 293 Roswell Park PE employees) who have opted out of NYSHIP in return for a biweekly reimbursement - for State employees, equal to \$1,000 and \$3,000 annually for opting out of individual-only coverage and family coverage, respectively.

(3) Includes retirees, dependent survivors, long-term disability enrollees, extended benefit enrollees, young adult program enrollees and preferred list enrollees.

During the fiscal year ended March 31, 2025, NYSHIP provided health insurance coverage through: the Empire Plan, an indemnity health insurance plan with managed care components; eight Health Maintenance Organizations (HMOs); and the Student Employee Health Plan (SEHP). Generally, these plans include hospital, medical, mental health and substance abuse benefits, and prescription drug benefits.

The benefit design of the Empire Plan is the result of collective bargaining between the State and the various unions representing its employees. Therefore, the benefit design is subject to periodic change. Benefits are administratively extended to nonrepresented State employees, employees of PAs and PEs, and retirees.

Substantially all of the State's employees may become eligible for postemployment benefits if they reach retirement age while working for the State. The costs of providing postemployment benefits are shared between the State and the retired employee.

Contributions

Contributions are determined in accordance with Civil Service Law – Article XI, Sections 165, 165-a and 167, which assigns the authority to NYSHIP to establish and amend the benefit provisions of the plans and to establish maximum obligations of the plan members to contribute. The costs of administering the plan are charged as part of the health insurance premium to all payors under the authority of Section 163.2 of Civil Service Law. A retiree is generally required to pay, on a monthly basis: (1) 12 percent or 16 percent of the health insurance premium for enrollee-only coverage; and, if they have dependent coverage: (2) 27 percent or 31 percent of the health insurance premium for the additional cost of the dependents. The retiree contribution is reduced by the amount of sick leave credits available at the time of retirement, factored by the employee's retirement age. Required employer contribution rates, depending upon enrollee or dependent coverage, are presented in the following table:

Employer Contributions (as Percentages of Premium Rates)

Enrollee Group	Enrollee Coverage	Dependent Coverage
Active Graduate Student Employees Union – SUNY	88 %	73 %
Active Graduate Student Employees Union – CUNY	90 %	75 %
Active (Union and Management-Confidential) – Below Grade 10	88 %	73 %
Active (Union and Management-Confidential) – Grade 10 and above	84 %	69 %
Preferred list – Below Grade 10.....	88 %	73 %
Preferred list – Grade 10 and above.....	84 %	69 %
Retired before January 1, 1983	100 %	75 %
Retired on/after January 1, 1983 but before January 1, 2012	88 %	73 %
Retired on/after January 1, 2012 – Below Grade 10.....	88 %	73 %
Retired on/after January 1, 2012 – Grade 10 and above.....	84 %	69 %
Amended dependent survivors ⁽¹⁾	75 %	75 %
Full share dependent survivors/long-term disability.....	- %	- %
Dependent survivors	90 %	75 %
Attica dependent survivors.....	100 %	100 %
Vestees	- %	- %
COBRA.....	- %	- %
Young Adult Option enrollees	- %	- %
Participating employers and participating agencies ⁽²⁾	50 %	35 %

(1) State contribution for enrollee and dependent coverage is 75 percent of dependent coverage.

(2) Values reported are minimum employer share. Employers can pay greater percentages of premiums for their retirees.

The State reimburses Medicare eligible enrollees for 100 percent of the cost of the monthly Medicare Part B premium. However, the funding of the cost of the Medicare reimbursements is not the sole responsibility of the employer. A Medicare Part B component has been incorporated into the NYSHIP

Premium Rates. It is just one component of the NYSHIP premiums in which the above listed employer contribution percentages are applicable. The premium generated from the Medicare Part B NYSHIP rate component is utilized to make the Medicare Part B reimbursement payments to Medicare Primary NYSHIP enrollees.

OPEB Plans

The State provides several other postemployment benefit (OPEB) plans to employees and retirees primarily through participation in NYSHIP, including plans which are funded by trusts as well as plans which do not have any associated trusts. The funded plans include the Retiree Health Benefit Trust Fund (the OPEB Trust), the SUNY Research Foundation and the CUNY Research Foundation. The unfunded plans cover employees and retirees of SUNY Construction Fund (SUCF), SUNY Hospitals, and CUNY.

Funded Plans

Retiree Health Benefit Trust Fund

Legislation establishing the Retiree Health Benefit Trust Fund (the OPEB Trust), a trust meeting the criteria of GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans* (GASBS 74) was enacted in 2017 in the joint custody of the Commissioner of the Department of Civil Service and the State Comptroller. The OPEB Trust provides health care and insurance benefits to participating retirees of the State (including Lottery, the New York State and Local Retirement System (NYSLRS), and SUNY excluding SUNY Hospitals, SUNY Construction Fund, and SUNY Research Foundation) and their eligible beneficiaries. The OPEB Trust is considered a single-employer, defined benefit plan in accordance with GASBS 74 because the assets of the OPEB Trust can be used to pay the benefits of any employees covered by the OPEB Trust and are not legally restricted by beneficiary.

Contributions in excess of PAYGO amounts to the OPEB Trust are to be made at the request of the Director of the Budget. Legislation does not require such contributions to be made to the OPEB Trust but limits the maximum contributions. As of March 31, 2025, in excess of PAYGO contributions were limited to 1.5 percent of the total actuarial accrued liability included in the State's Annual Comprehensive Financial Report. The OPEB Trust was initially funded in March 2022. For the year ended March 31, 2025, the State contributed \$250 million in excess of PAYGO amounts to the OPEB Trust.

The OPEB Trust is reported as a fiduciary postemployment trust fund in the accompanying financial statement. The OPEB Trust does not issue a stand-alone audited financial report.

The following presentation displays the financial statements of the OPEB Trust for the fiscal year ended March 31, 2025 (amounts in millions):

Statement of Fiduciary Financial Position	
Assets:	
Cash and investments	\$ 1,899
Total assets	1,899
Total liabilities	-
Net position restricted for other postemployment benefits.....	\$ 1,899
Statement of Changes in Fiduciary Net Position	
Contributions – employers	\$ 3,162
Net investment income	81
Deductions – other benefits	(2,912)
Net increase in net position.....	331
Net Position restricted for other postemployment benefits at April 1, 2024	1,568
Net Position restricted for other postemployment benefits at March 31, 2025.....	\$ 1,899

As of the April 1, 2024 actuarial valuation, plan membership consisted of the following:

Health care Participants	State⁽¹⁾	SUNY⁽²⁾
Active Employees.....	126,519	34,593
Inactive participants entitled to but not yet receiving benefits	137	51
Retirees and beneficiaries receiving benefit payments.....	142,400	26,330
Total Participants	269,056	60,974

(1) Includes State, New York State and Local Retirement System, and Lottery participants.

(2) Does not cover employees and retirees of SUNY Hospitals, SUNY Construction Fund, or SUNY Research Foundation.

The Commissioner of the Department of Civil Service is the trustee of the OPEB Trust, and the responsibility for management of the OPEB Trust's investments has been delegated to the State Comptroller. Investments must be consistent with State Finance Law Section 98. Additional information related to the OPEB Trust's investments for the year ended March 31, 2025, including the money-weighted return on investments, is presented in Note 2.

Net OPEB Liability of the OPEB Trust Required Under GASBS 74

Components of the net OPEB liability as of March 31, 2025 are as follows (amounts in millions):

Total OPEB Liability, Ending Balance	\$ 62,476
Plan fiduciary net position.....	(1,899)
Net OPEB Liability.....	\$ 60,577

Plan fiduciary net position as a percentage of the total OPEB liability **3.0 %**

Sensitivity of net OPEB liability to changes in discount rate. The following presents the net OPEB liability of the OPEB Trust as of March 31, 2025 using the current year's discount rate, as well as what the net OPEB liability would be if it were calculated using rates that are 1 percentage point higher and 1 percentage point lower than the current year's rate (amounts in millions):

	1% Decrease (3.34%)	Current Rate (4.34%)	1% Increase (5.34%)
Net OPEB Liability	<u>\$ 71,220</u>	<u>\$ 60,577</u>	<u>\$ 52,135</u>

Sensitivity of net OPEB liability to changes in health care cost trend rates. The following presents the net OPEB liability of the State as of March 31, 2025 using the current year's health care cost trend rate, as well as what the net OPEB liability would be if it were calculated using rates that are 1 percentage point higher and 1 percentage point lower than the current year's rate (amounts in millions):

	1% Decrease	Current Trend Rates	1% Increase
Net OPEB Liability	<u>\$ 51,442</u>	<u>\$ 60,577</u>	<u>\$ 72,262</u>

Actuarial Methods and Assumptions

The net OPEB liability as of March 31, 2025 was determined using an actuarial valuation as of April 1, 2024, with update procedures used to roll forward the net OPEB liability to March 31, 2025. The net OPEB liability was calculated using the Entry Age Normal cost method. The actuarial valuations included the following actuarial assumptions:

Assumptions	March 31, 2025
Inflation	2.50 %
Discount Rate	4.34 %
Expected Return on Assets	3.58 %

The discount rate is based on the Bond Buyer 20-year General Obligation Municipal Bond Index rate at March 31, 2025.

The salary increase rates for Police and Military employees (Military and Naval, State Police, and Corrections) starts at 9 percent and decreases to 2.5 percent after 30 years of service. The salary increase rates for SUNY starts at 4 percent and decreases to 2 percent after 32 years of service. The salary increase rates for all other New York State employees start at 7.25 percent and decrease to 2.5 percent after 31 years.

Health care trend rates were split to reflect separate trends for pre-65 and post-65 claims. The pre-65 trend assumption begins at 7 percent and decreases to 4.5 percent long-term trend rate for all health care benefits after seven years. The trend assumption for post-65 begins at 5.5 percent and decreases to a 4.5 percent long-term trend rate for all health care benefits after seven years. The drug assumption begins at 12.5 percent and decreases to a 4.5 percent long-term trend rate after seven years. Additionally, a trend of 22.4 percent for the first year, decreasing to 3 percent per year thereafter has been assumed for the employer group waiver plan benefits.

Mortality rates used in the valuation assume different pre-retirement and post-retirement mortality assumptions based on the Society of Actuaries public sector specific mortality experience tables, PUB 2016. This is an update from prior years, which utilized base mortality tables from PUB 2010, following the publishing of new public sector specific mortality experience tables in 2025 by the Society of Actuaries. In order to reflect future mortality improvement, the mortality was projected generationally using the Society of Actuaries MP-2021 projection scale modified to consider both near-term and long-term adjustments for the impact of COVID-19, which resulted in a 0.6 percent decrease in liability.

Changes in assumptions and other inputs include a change in the discount rate from 3.58 percent in fiscal year 2024 to 4.34 percent in fiscal year 2025. The discount rate is based on the Bond Buyer 20-Year General Obligation Municipal Bond Index rate in effect at March 31, 2024 for fiscal year 2024 and March 31, 2025 for fiscal year 2025. The medical trend assumption was updated based on current anticipation of future costs, and projected claim costs were updated based on the recent claims experience for the Preferred Provider Organization (PPO) plan and premium rates for the Health Maintenance Organization (HMO) plan. There were no other significant changes in assumptions that will have an effect on the total OPEB liability as of March 31, 2025.

Net OPEB Liability Related to the OPEB Trust Recognized Under GASBS 75

The changes in the OPEB Trust's net OPEB liability recognized by the State under GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions* (GASB 75) as of March 31, 2025, measured as of March 31, 2024, are as follows (amounts in millions):

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (c) = (a) - (b)
Beginning Balances.....	\$ 57,927	\$ 1,250	\$ 56,677
Service cost	1,485	-	1,485
Interest.....	2,033	-	2,033
Difference between expected and actual experience.....	1,217	-	1,217
Changes in assumptions	(134)	-	(134)
Benefit payments.....	(2,696)	(2,696)	-
Employer contributions	-	2,946	(2,946)
Net investment income.....	-	68	(68)
Net changes	1,905	318	1,587
Ending Balances	\$ 59,832	\$ 1,568	\$ 58,264

Sensitivity of net OPEB liability to changes in discount rate. The following presents the net OPEB liability of the OPEB Trust recognized by the State as of March 31, 2025 using the current year's discount rate, as well as what the net OPEB liability would be if it were calculated using rates that are 1 percentage point higher and 1 percentage point lower than the current year's rate (amounts in millions):

	1% Decrease (2.58%)	Current Rate (3.58%)	1% Increase (4.58%)
Net OPEB Liability	<u>\$ 69,222</u>	<u>\$ 58,264</u>	<u>\$ 49,676</u>

Sensitivity of net OPEB liability to changes in health care cost trend rates. The following presents the net OPEB liability of the OPEB Trust recognized by the State as of March 31, 2025 using the current year's health care cost trend rate, as well as what the net OPEB liability would be if it were calculated using rates that are 1 percentage point higher and 1 percentage point lower than the current year's rate (amounts in millions):

	1% Decrease	Current Trend Rates	1% Increase
Net OPEB Liability	<u>\$ 48,994</u>	<u>\$ 58,264</u>	<u>\$ 70,280</u>

OPEB Expense and Deferred Outflows and Inflows of Resources Related to the OPEB Trust

The State recognized \$1 billion in OPEB expenses related to the OPEB Trust for the year ended March 31, 2025. As of March 31, 2025, the State reported deferred outflows and deferred inflows of resources related to OPEB from the following sources (amounts in millions):

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 1,636	\$ 536
Net Difference between expected and actual earnings on OPEB plan investments	-	19
Changes in assumptions.....	1,101	7,714
Employer contributions made subsequent to the measurement date.....	2,764	-
Total	<u>\$ 5,501</u>	<u>\$ 8,269</u>

The amount of deferred outflows of resources resulting from employer contributions made subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended March 31, 2026. The net of deferred outflows and inflows of resources related to the OPEB Trust as of

measurement date will be recognized in future OPEB expense for the fiscal years ending March 31 as follows (amounts in millions):

Fiscal Year:	
2026.....	\$ (2,656)
2027.....	(2,109)
2028.....	(875)
2029.....	95
Thereafter	13
Total	\$ (5,532)

Actuarial Methods and Assumptions

The total OPEB liability related to the OPEB Trust as reported by the State as of March 31, 2025 was measured as of March 31, 2024 and was determined using an actuarial valuation as of April 1, 2023, with update procedures used to roll forward the total OPEB liability to the March 31, 2024 measurement date. The total OPEB liabilities were calculated using the Entry Age Normal cost method. The actuarial valuations included the following actuarial assumptions:

Assumptions	March 31, 2024
Inflation	2.50 %
Discount Rate	3.58 %

The discount rate of 3.58 percent was based on the Bond Buyer 20-year General Obligation Municipal Bond Index rate at March 31, 2024 and was applied to all periods of projected benefit payments to determine the OPEB Trust's total OPEB liability as of March 31, 2024.

The salary increase rate varies by population and grades based on years of service. The salary increase rates for Police and Military employees (Military and Naval, State Police, and Corrections) starts at 9 percent and decreases to 2.5 percent after 30 years of service. The salary increase rates for SUNY starts at 4 percent and decreases to 2 percent after 32 years of service. The salary increase rates for all other New York State employees starts at 7.25 percent and decreases to 2.5 percent after 31 years.

Health care trend rates were split to reflect separate trends for pre-65 and post-65 claims. The pre-65 trend assumption begins at 6.5 percent and decreases to 4.5 percent long-term trend rate for all health care benefits after seven years. The trend assumption for post-65 begins at 5.5 percent and decreases to a 4.5 percent long-term trend rate for all health care benefits after seven years. The drug assumption begins at 8.5 percent and decreases to a 4.5 percent long-term trend rate after seven years. Additionally, a trend of 14 percent for the first year, decreasing to 3 percent per year thereafter has been assumed for the employer group waiver plan benefits.

Mortality rates used in the valuation assume different pre-retirement and post-retirement mortality assumptions based on the Society of Actuaries public sector specific mortality experience tables, PUB 2010. In order to reflect future mortality improvement, the mortality is projected generationally using the Society of Actuaries MP-2021 projection scale.

Changes in assumptions and other inputs include a change in the discount rate from 3.5 percent in measured as of March 31, 2023 to 3.58 percent measured as of March 31, 2024. The medical trend assumption was updated based on current anticipation of future costs, and projected claim costs were updated based on the recent claims experience for the Preferred Provider Organization (PPO) plan and premium rates for the Health Maintenance Organization (HMO) plan. There were no other significant changes in assumptions that had an effect on the total OPEB liability as of March 31, 2025.

In accordance with GASBS 75, the actuarial valuation of OPEB also includes the value of sick leave that will be converted to reduce the retiree's share of health insurance premiums.

As noted previously, the OPEB Trust includes the State, the NYSLRS, the Lottery, and certain SUNY participants. Accordingly, a portion of the OPEB Trust's OPEB liability and related OPEB expenses, deferred outflows and inflows is proportionally allocated to those entities. See aggregate OPEB tables that follow for detailed allocations.

The proportionate allocations of the OPEB Trust recognized by NYSLRS include a net OPEB liability of \$242 million and expense related to OPEB of \$10 million as of March 31, 2025. As of March 31, 2025, NYSLRS reported deferred outflows of resources of \$21 million and deferred inflows of resources of \$34 million.

SUNY Research Foundation

SUNY Research Foundation, a blended component unit of SUNY, sponsors a separate single employer defined benefits post-retirement plan that covers substantially all nonstudent employees. The plan provides post-retirement medical benefits and is contributory for employees hired after 1985. SUNY Research Foundation had a net OPEB asset of \$76 million, deferred outflows of resources of \$3 million and deferred inflows of resources of \$6 million as of June 30, 2024. SUNY Research Foundation recognized a benefit related to OPEB of \$16 million at June 30, 2024.

CUNY Research Foundation

CUNY Research Foundation, a blended component unit of the CUNY Senior Colleges, provides postemployment benefits, including salary continuance, to certain employees. The cost of these benefits is accrued over the employees' years of service. CUNY Research Foundation also provides certain health care benefits to retired employees (including eligible dependents): hired prior to July 1, 2012 who have a combination of age and years of service equal to 70 with a minimum age of 55 and at least 10 years of continuous service; hired on or after July 1, 2012 who have a minimum age of 62 and at least 10 years of continuous service. CUNY Research Foundation accounts for post-retirement benefits provided to retirees on an accrual basis during the period of their employment.

As of June 30, 2024, CUNY Research Foundation's post-retirement plan consisted of (amounts in millions):

Benefit obligations	\$ (136)
Fair value of plan assets	215
Funding status	\$ 79

Unfunded Plans

SUNY Unfunded

The OPEB Trust covers SUNY employees and retirees excluding those who are employees and retirees of SUNY Construction Fund (SUCF), SUNY Hospitals, and SUNY Research Foundation. Employees and retirees of SUNY Hospitals and SUNY Construction Fund are referred to herein as SUNY Unfunded. SUNY Research Foundation employees and retirees were addressed previously, as a trust exists for such employees and retirees separate from the Retiree Health Benefit Trust Fund.

As of the April 1, 2023 actuarial valuation, plan membership consisted of the following:

Health care Participants	SUNY Unfunded⁽¹⁾
Active Employees	12,688
Inactive participants entitled to but not yet receiving benefits.....	36
Retirees and beneficiaries receiving benefit payments	4,800
Total Participants	17,524

(1) Includes those employees and retirees of SUNY Hospitals, SUNY Construction Fund.

At June 30, 2024, SUNY reported an OPEB liability related to SUNY Unfunded measured as of March 31, 2024. SUNY Unfunded's total OPEB liability was determined using an actuarial valuation as of April 1, 2023, with update procedures used to roll forward the total OPEB liability to the March 31, 2024 measurement date. Actuarial methods and assumptions for SUNY Unfunded are the same as those of the OPEB Trust recognized by the State under GASBS 75 and are discussed in further detail previously in this note.

SUNY Unfunded changes in the total OPEB liability as of June 30, 2024 were as follows (amounts in millions):

	Total OPEB Liability
Total OPEB Liability, Beginning Balance	\$ 2,553
Service cost.....	88
Interest	91
Difference between expected and actual experience	32
Changes in assumptions	(8)
Benefit payments	(78)
Net changes	125
Total OPEB Liability, Ending Balance	\$ 2,678

Sensitivity of total OPEB liability to changes in discount rate. The following presents the total OPEB liability of SUNY Unfunded as of June 30, 2024 using the current year's discount rate, as well as what the total OPEB liability would be if it were calculated using rates that are 1 percentage point higher and 1 percentage point lower than the current year's rate (amounts in millions):

	1% Decrease (2.58%)	Current Rate (3.58%)	1% Increase (4.58%)
Total OPEB Liability	<u>\$ 3,248</u>	<u>\$ 2,678</u>	<u>\$ 2,242</u>

Sensitivity of total OPEB liability to changes in health care cost trend rates. The following presents the total OPEB liability of SUNY Unfunded as of June 30, 2024 using the current year's health care cost trend rates, as well as what the total OPEB liability would be if it were calculated using rates that are 1 percentage point higher and 1 percentage point lower than the current year's rate (amounts in millions):

	1% Decrease	Current Trend Rates	1% Increase
Total OPEB Liability	<u>\$ 2,211</u>	<u>\$ 2,678</u>	<u>\$ 3,296</u>

SUNY Unfunded recognized \$10 million in expenses related to OPEB at June 30, 2024. As of June 30, 2024, SUNY Unfunded reported deferred outflows and deferred inflows of resources related to OPEB from the following sources (amounts in millions):

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 87	\$ 66
Change in assumptions	96	552
Employer contributions subsequent to the measurement date....	21	-
Total	<u>\$ 204</u>	<u>\$ 618</u>

The amount of deferred outflows of resources resulting from employer contributions made subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in SUNY's fiscal year ended June 30, 2025. The remaining amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in future OPEB expense for the fiscal years ending June 30 as follows (amounts in millions):

Fiscal Year:	
2025	\$ (149)
2026	(137)
2027	(97)
2028	(47)
2029	(6)
Thereafter	1
Total	<u>\$ (435)</u>

CUNY

CUNY retirees receive retiree health care benefits through the New York City Health Benefits Program, which is a single-employer defined benefit health care plan. There are no assets accumulated in a trust that meet the criteria in paragraph 4 of GASBS 75. The plan covers individuals who were originally employed by CUNY Senior Colleges and who receive pensions from one of the following three pension plans within the New York City Retirement System (NYCRS): New York City Employees’ Retirement System (NYCERS); New York City Teachers’ Retirement System (NYCTRS); and New York City Board of Education Retirement System (BERS). The program also covers individuals under alternate retirement arrangements. The most significant alternate arrangement is under Teachers Insurance and Annuity Association (TIAA) rather than through NYCRS.

Employees covered by benefit terms, as of the June 30, 2023 actuarial valuation date:

Health care Participants	
Active Employees	14,605
Inactive participants entitled to but not yet receiving benefits	940
Inactive participants and beneficiaries receiving benefit payments.....	5,799
Total Participants.....	21,344

Actuarial Methods and Assumptions

At June 30, 2024, CUNY recognized a total OPEB liability of \$1.6 billion measured as of June 30, 2024. The total OPEB liability was determined using an actuarial valuation as of June 30, 2023 with update procedures used to roll forward the total OPEB liability to the June 30, 2024 measurement date. The actuarial valuations included the following actuarial assumptions:

- Inflation: 2.50 percent per annum.
- Actuarial cost method: Entry Age Normal, level percent of pay.
- The discount rate used to measure liabilities was updated to reflect the S&P Municipal Bond 20-Year High Grade Index yield of 4.21 percent as of June 30, 2024 as per New York City Office of Actuary.
- The salary increase rates vary by experience and vary from 12.31 percent decreasing to 1.84 percent for those with 40 years of service.
- Health care cost trend rates were split into three categories: pre-Medicare plan rates trended from 7 percent to 6.25 percent from 2024 to 2028 and beyond; medical post-Medicare rates trended from 5 percent to 4.8 percent from 2024 to 2028 and beyond; and welfare fund contributions used health care trend rates which trended from 3.2 percent to 3.5 percent from 2024 to 2028 and beyond.
- Mortality rates used in the CUNY valuation assume different pre-retirement and post-retirement mortality. Pre-retirement and post-retirement mortality is based on the experience under NYCTRS. In order to reflect future mortality improvement, the mortality is projected generationally using the Society of Actuaries scale MP-2020.

CUNY's changes in the total OPEB liability as of June 30, 2024 were as follows (amounts in millions):

Total OPEB Liability, Beginning Balance	\$	1,556
Service cost		79
Interest		67
Difference between expected and actual experience		(41)
Changes in assumptions		(2)
Benefit payments		(37)
Net changes		66
Total OPEB Liability, Ending Balance	\$	1,622

Sensitivity of total OPEB liability to changes in discount rate. The following presents the total OPEB liability of CUNY as of June 30, 2024, using the current year's discount rate, as well as what the total OPEB liability would be if it were calculated using rates that are 1 percentage point higher and 1 percentage point lower than the current year's rate (amounts in millions):

	1% Decrease (3.21%)	Current Rate (4.21%)	1% Increase (5.21%)
Total OPEB Liability	\$ 1,859	\$ 1,622	\$ 1,426

Sensitivity of total OPEB liability to changes in health care cost trend rates. The following presents the total OPEB liability of CUNY as of June 30, 2024 using the current year's health care cost trend rates, as well as what the total OPEB liability would be if calculated using rates that are 1 percentage point higher and 1 percentage point lower than the current year's rate (amounts in millions):

	1% Decrease	Current Trend Rates	1% Increase
Total OPEB Liability	\$ 1,356	\$ 1,622	\$ 1,972

CUNY recognized \$50 million in expenses related to OPEB at June 30, 2024. As of June 30, 2024, CUNY reported deferred outflows and deferred inflows of resources related to OPEB from the following sources (amounts in millions):

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 114	\$ 316
Change in assumptions	42	405
Total	\$ 156	\$ 721

The amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in future OPEB expense for the fiscal years ending June 30 as follows (amounts in millions):

<u>Fiscal Year:</u>	
2025	\$ (82)
2026	(82)
2027	(88)
2028	(105)
2029	(90)
Thereafter.....	<u>(118)</u>
Total	<u>\$ (565)</u>

Aggregate OPEB Tables

Aggregate Liabilities

The table below summarizes the aggregate OPEB liabilities recognized for each OPEB plan reported within the State, in the accompanying financial statements (amounts in millions):

Plan	<u>Governmental Activities 3/31/2025</u>	<u>Lottery 3/31/2025</u>	<u>SUNY 6/30/2024</u>	<u>CUNY 6/30/2024</u>	<u>Primary Government Total</u>	<u>NYSLRS 3/31/2025</u>	<u>Total By Plan</u>
Retiree Health Benefit Trust (Net)	\$ 48,840	\$ 63	\$ 9,119	\$ -	\$ 58,022	\$ 242	\$ 58,264
SUNY Hospitals and SUCF (Total).....	-	-	2,678	-	2,678	-	2,678
SUNY Research Foundation (Net)	-	-	-	-	-	-	-
CUNY (Total)	-	-	-	1,622	1,622	-	1,622
CUNY Research Foundation (Net)	-	-	-	-	-	-	-
Total.....	<u>\$ 48,840</u>	<u>\$ 63</u>	<u>\$ 11,797</u>	<u>\$ 1,622</u>	<u>\$ 62,322</u>	<u>\$ 242</u>	<u>\$ 62,564</u>

Aggregate Assets

The table below summarizes the aggregate OPEB assets recognized for each OPEB plan reported within the State, in the accompanying financial statements (amounts in millions):

Plan	Governmental Activities 3/31/2025	Lottery 3/31/2025	SUNY 6/30/2024	CUNY 6/30/2024	Primary Government Total	NYSLRS 3/31/2025	Total By Plan
Retiree Health Benefit Trust (Net).....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
SUNY Hospitals and SUCF (Total)	-	-	-	-	-	-	-
SUNY Research Foundation (Net).....	-	-	76	-	76	-	76
CUNY (Total)	-	-	-	-	-	-	-
CUNY Research Foundation (Net).....	-	-	-	79	79	-	79
Total	\$ -	\$ -	\$ 76	\$ 79	\$ 155	\$ -	\$ 155

Aggregate Expenses

The table below summarizes the aggregate OPEB expenses recognized for each OPEB plan reported within the State, in the accompanying financial statements (amounts in millions):

Plan	Governmental Activities 3/31/2025	Lottery 3/31/2025	SUNY 6/30/2024	CUNY 6/30/2024	Primary Government Total	NYSLRS 3/31/2025	Total By Plan
Retiree Health Benefit Trust	\$ 1,252	\$ 5	\$ (228)	\$ -	\$ 1,029	\$ 10	\$ 1,039
SUNY Hospitals and SUCF	-	-	10	-	10	-	10
SUNY Research Foundation	-	-	(16)	-	(16)	-	(16)
CUNY	-	-	-	50	50	-	50
CUNY Research Foundation	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Total	\$ 1,252	\$ 5	\$ (234)	\$ 50	\$ 1,073	\$ 10	\$ 1,083

Deferred Outflows

The table below summarizes the aggregate deferred outflows of resources related to OPEB recognized for each OPEB plan reported within the State, in the accompanying financial statements (amounts in millions):

Plan	Governmental Activities 3/31/2025	Lottery 3/31/2025	SUNY 6/30/2024	CUNY 6/30/2024	Primary Government Total	NYSLRS 3/31/2025	Total By Plan
Retiree Health							
Benefit Trust ⁽¹⁾ ..	\$ 4,450	\$ 6	\$ 1,024	\$ -	\$ 5,480	\$ 21	\$ 5,501
SUNY Hospitals and SUCF	-	-	204	-	204	-	204
SUNY Research Foundation.....	-	-	3	-	3	-	3
CUNY	-	-	-	156	156	-	156
CUNY Research Foundation.....	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Total.....	\$ 4,450	\$ 6	\$ 1,231	\$ 156	\$ 5,843	\$ 21	\$ 5,864

(1) Does not tie to the Statement of Net Position nor to Note 1.j due to changes in proportionate shares between SUNY and the State reflected in amounts included in the Statement of Net Position.

Deferred Inflows

The table below summarizes the aggregate deferred inflows of resources related to OPEB recognized for each OPEB plan reported within the State, in the accompanying financial statements (amounts in millions):

Plan	Governmental Activities 3/31/2025	Lottery 3/31/2025	SUNY 6/30/2024	CUNY 6/30/2024	Primary Government Total	NYSLRS 3/31/2025	Total By Plan
Retiree Health							
Benefit Trust ⁽¹⁾ ..	\$ 6,748	\$ 9	\$ 1,478	\$ -	\$ 8,235	\$ 34	\$ 8,269
SUNY Hospitals and SUCF	-	-	618	-	618	-	618
SUNY Research Foundation.....	-	-	6	-	6	-	6
CUNY	-	-	-	721	721	-	721
CUNY Research Foundation.....	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Total.....	\$ 6,748	\$ 9	\$ 2,102	\$ 721	\$ 9,580	\$ 34	\$ 9,614

(1) Does not tie to the Statement of Net Position nor to Note 1.j due to changes in proportionate shares between SUNY and the State reflected in amounts included in the Statement of Net Position.

NOTE 14 - Discretely Presented Component Units - Public Benefit Corporations

Discretely presented component units, public benefit corporations (Corporations), as defined in Note 1, are legally separate entities that are not operating departments of the State. The Corporations are managed independently, outside the appropriated budget process, and their powers generally are vested in a governing board. Corporations are established for the benefit of the State's citizenry for a variety of purposes such as economic development, financing, and public transportation. They are not subject to State constitutional restrictions on the incurrence of debt, which apply to the State itself, and may issue bonds and notes within legislatively authorized amounts.

Corporations are generally supported by revenues derived from their activities, although the State has provided financial assistance, in some cases of a recurring nature, to certain Corporations for operating and other expenses. Financial assistance in the form of appropriated loans, contributed capital or operating subsidies for certain Corporations, principally the Metropolitan Transportation Authority, the Roswell Park Cancer Institute, and the Urban Development Corporation, was provided in the fiscal year ended March 31, 2025, and such assistance is expected to be required in future years. Accordingly, the fiscal condition of the State is related to the fiscal stability of the Corporations.

Thirty-six of the 43 entities listed below are discretely presented component units of the State because the Governor, with the approval of the State Senate, appoints the voting majority of the boards of directors of these Corporations, and the State is able to impose its will on the Corporations and/or has a financial benefit or burden relationship with the Corporations. The Governor does not have substantive appointment authority over the board of directors of the Rochester-Genesee Regional Transportation Authority. However, it is a discretely presented component unit because it is fiscally dependent upon, and has a financial benefit or burden relationship with the State. Health Research, Inc., Metropolitan Transportation Authority, New York Racing Association, Research Foundation for Mental Hygiene, Inc., State University of New York Foundations and Auxiliary Corporations, and City University of New York–Senior College Supporting Organizations are included as component units of the State because the nature and significance of their relationships with the State are such that it would be misleading to exclude them.

The amounts presented in the accompanying basic financial statements for the Corporations include the following entities for the fiscal years indicated:

Entities Audited by KPMG LLP:

<u>Entities Audited by KPMG LLP:</u>	<u>Fiscal Year-End</u>
Dormitory Authority of the State of New York	March 31, 2025 ⁽¹⁾
Long Island Power Authority	December 31, 2024 ⁽¹⁾
New York Power Authority	December 31, 2024 ⁽¹⁾
New York Racing Association, Inc.	December 31, 2024 ⁽¹⁾
New York State Energy Research and Development Authority	March 31, 2025 ⁽¹⁾
New York State Environmental Facilities Corporation	March 31, 2025 ⁽¹⁾
New York State Higher Education Services Corporation	March 31, 2025 ⁽¹⁾
State University of New York Foundations and Auxiliary Corporations.	June 30, 2024 ⁽²⁾

Entities Audited by Other Auditors:

<u>Fiscal Year-End</u>	
December 31, 2024	Aggregate Trust Fund.....
	Agriculture and New York State Horse Breeding Development Fund Corporation
December 31, 2024 ⁽¹⁾	Albany Convention Center Authority
December 31, 2024 ⁽¹⁾	Capital District Transportation Authority
March 31, 2025 ⁽¹⁾	Central New York Regional Transportation Authority
March 31, 2025 ⁽¹⁾	City University of New York–Senior College Supporting Organizations.....
June 30, 2024	Greenway Conservancy for the Hudson River Valley, Inc
March 31, 2025	Health Research, Inc.....
March 31, 2025	Homeless Housing and Assistance Corporation
March 31, 2025 ⁽¹⁾	Housing Trust Fund Corporation
March 31, 2025 ⁽¹⁾	Hudson River-Black River Regulating District.....
June 30, 2024 ⁽¹⁾	Hugh L. Carey Battery Park City Authority.....
October 31, 2024 ⁽¹⁾	Metropolitan Transportation Authority
December 31, 2024 ⁽¹⁾	The Long Island Rail Road Company
December 31, 2024	Metro-North Commuter Railroad Company
December 31, 2024	Staten Island Rapid Transit Operating Authority.....
December 31, 2024	First Mutual Transportation Assurance Company
December 31, 2024	MTA Construction and Development
December 31, 2024	MTA Bus Company
December 31, 2024	MTA Grand Central Madison Concourse Operating Company.....
December 31, 2024	New York City Transit Authority
December 31, 2024	Triborough Bridge and Tunnel Authority
October 31, 2024 ⁽¹⁾	Municipal Bond Bank Agency
March 31, 2025 ⁽¹⁾	Natural Heritage Trust.....
	Governor Nelson A. Rockefeller Empire State Plaza Performing Arts Center Corporation
March 31, 2025 ⁽¹⁾	New York Convention Center Operating Corporation.....
March 31, 2025 ⁽¹⁾	New York State Affordable Housing Corporation.....
December 31, 2024 ⁽¹⁾	New York State Bridge Authority.....
December 31, 2024	New York State Health Foundation
October 31, 2024 ⁽¹⁾	New York State Housing Finance Agency.....
March 31, 2025 ⁽¹⁾	New York Job Development Authority.....
March 31, 2025 ⁽¹⁾	New York State Olympic Regional Development Authority.....
	New York State Thoroughbred Breeding and Development Fund Corporation
December 31, 2024 ⁽¹⁾	New York State Thruway Authority
December 31, 2024 ⁽¹⁾	Niagara Frontier Transportation Authority
March 31, 2025 ⁽¹⁾	Ogdensburg Bridge and Port Authority
March 31, 2025 ⁽¹⁾	Port of Oswego Authority
March 31, 2025 ⁽¹⁾	Research Foundation for Mental Hygiene, Inc.
March 31, 2025 ⁽¹⁾	Rochester-Genesee Regional Transportation Authority.....
March 31, 2025 ⁽¹⁾	Roosevelt Island Operating Corporation.....
March 31, 2025 ⁽¹⁾	Roswell Park Cancer Institute
December 31, 2024	State Insurance Fund
October 31, 2024 ⁽¹⁾	State of New York Mortgage Agency.....
March 31, 2025 ⁽¹⁾	Urban Development Corporation

- (1) Audit conducted in accordance with Government Auditing Standards as promulgated by the Comptroller General of the United States.
- (2) KPMG LLP audited 27 percent of the total assets and 14 percent of the total revenues of the State University of New York Foundations and Auxiliary Corporations. The remaining balances were audited by other auditors.

Financial Information

Substantially all the financial data for the Corporations was derived from audited annual financial statements and summarized into the combining statement format in the basic financial statements. Ten of the 43 discrete entities are presented as major and comprise 92 percent of the combined assets and 79 percent of the combined program revenues of the Corporations (before eliminations). The remaining portion of this note contains a brief description of the operations of the ten major discretely presented component units. A presentation of their accounts is included in the Combining Statement of Net Position and the Combining Statement of Activities. Additional information about each of the Corporations can be obtained by contacting the Corporations directly and requesting a copy of their annual financial reports, or by visiting their websites.

Certain Corporations issue revenue bonds for independent third-party entities to provide funding for the projects of those third parties. These bonds are considered conduit debt and are secured by payments made by third-party entities and in some cases certain other pledged funds. These bonds do not constitute a debt or pledge of the faith and credit of the Corporations or the State. The Dormitory Authority of the State of New York (DASNY), the New York State Housing Finance Agency (HFA), the Environmental Facilities Corporation (EFC), the New York State Energy Research and Development Authority (NYSERDA) and the New York Job Development Authority (JDA) have issued conduit debt and have elected different, but permissible, methods of accounting for it under GAAP. DASNY has elected not to report conduit debt and related assets on its Statement of Net Position. As of March 31, 2025, the liability reported in DASNY's footnotes for such debt was approximately \$24.3 billion. HFA elected to report conduit debt and related assets on its Statement of Net Position. As of October 31, 2024, the liability HFA reported for such debt was approximately \$11.4 billion. As of March 31, 2025, EFC's Statement of Net Position did not include \$140 million in bonds it issued for certain private companies. NYSERDA has issued conduit debt for participating gas and electric utility companies and other private purpose users, the principal of which totaled approximately \$1.4 billion as of March 31, 2025, which is not included on NYSERDA's Statement of Net Position. Local Development Corporations that are blended component units of JDA have issued conduit debt which is not included on JDA's combined Statement of Net Position. As of March 31, 2025, the principal on these bonds totaled approximately \$16.3 billion.

Power Authority

The New York Power Authority (NYPA) was created in 1931 to help provide a continuous adequate supply of dependable electric power and energy to the people of the State. NYPA's mission is to lead the transition to a carbon-free, economically vibrant New York through customer partnerships, innovative energy solutions, and the responsible supply of affordable, clean, and reliable electricity. NYPA generates, transmits, purchases, and sells electric power and energy as authorized by law. NYPA is a transmission-owning member of the New York Independent System Operator, Inc. (NYISO) which operates the State's bulk electricity grid, administers the State's wholesale electricity markets, and provides comprehensive reliability planning for the State's bulk electricity system. In addition, NYPA sells and purchases capacity, energy and ancillary services in the NYISO wholesale energy markets.

NYPA owns and operates five major generating facilities, seven small natural gas power plants including four dual units, four small hydroelectric facilities, and approximately 1,550 circuit miles of transmission lines. Three of NYPA's largest facilities are the Niagara Power Project at Lewiston, the Blenheim-Gilboa Pumped Storage Power Project at Blenheim and Gilboa and the St. Lawrence-Franklin D. Roosevelt Power Project at Massena. These hydroelectric facilities have a net dependable capability of producing 2,675, 1,169.6 and 828 megawatts, respectively. In addition, NYPA owns and operates one utility scale 20 megawatts battery energy storage system.

The financial statements of NYPA can be obtained at www.nypa.gov.

Housing Finance Agency

Housing Finance Agency (HFA) was created as a public benefit corporation in 1960 under Article III of the Private Housing Finance Law. HFA is empowered to finance or contract for the financing of the construction, acquisition, or refinancing of loans for: housing units for sale or rent to low- and moderate-income persons, families, and senior citizens; municipal health facilities; non-profit health care facilities; community related facilities; and to provide funds to repay the State for amounts advanced to finance the cost of various housing assistance programs. HFA, through its Capital Grant Low Rent Assistance Program, provides rental housing to low- and middle-income persons and families. HFA also participates in federal housing assistance programs which provide interest reduction and rental assistance subsidies to eligible projects and tenants. HFA administers the State's Housing Project Repair and Infrastructure Trust Fund Programs.

To finance low- and moderate-income housing, HFA raises funds through the issuance of municipal securities and the making of mortgage loans to eligible borrowers. HFA is authorized to issue bonds in the amount of approximately \$31.3 billion to finance housing projects, and approximately \$14.5 billion in Service Contract Obligation Revenue Bonds, Service Contract Revenue Bonds and Personal Income Tax Revenue Bonds. As of October 31, 2024, the total bond indebtedness reported was approximately \$18.7 billion.

The financial statements can be obtained by contacting HFA at www.hcr.ny.gov.

Thruway Authority

The New York State Thruway Authority (NYSTA) was created as a public benefit corporation by the State Legislature in 1950 with powers to build, operate and maintain a Thruway system. NYSTA is responsible for a 570-mile system of highways crossing New York State, the longest toll highway system in the United States. NYSTA's 426-mile Thruway mainline connects New York City and Buffalo, the State's two largest cities. Other Thruway sections provide for connections with Connecticut, Massachusetts, Pennsylvania, New Jersey, and to highways that lead to the Midwest and Canada.

In 1991, the Legislature empowered NYSTA to issue Local Highway and Bridge Service Contract (LHB) Bonds to provide funds to municipalities throughout the State for qualifying capital expenditures under State programs. In 1993, the Legislature authorized NYSTA to issue Highway and Bridge Trust Fund (HBTF) Bonds to reimburse the State for expenditures made by the State's Department of Transportation in connection with the State's multi-year Highway and Bridge Capital Program. In 2001, the Legislature authorized NYSTA to issue Personal Income Tax (PIT) Revenue Bonds to provide funds to municipalities and other project sponsors throughout the State for qualifying local highway, bridge

and multi-modal capital project expenditures under established State programs. In 2013, the Legislature authorized NYSTA to issue Sales Tax Revenue Bonds to fund transportation capital project expenditures under established State programs. There are currently no NYSTA LHB or Sales Tax Revenue Bonds outstanding.

The financial position of and activities relating to the special bond programs (LHB, HBTF, PIT, and Sales Tax Revenue Bonds) are reported within the funds of the State, rather than under the NYSTA, because these special bond programs are not separate legal entities but are considered funds of the State.

In 2021, NYSTA entered into a 33-year public-private partnership agreement with Empire State Thruway Partners, LLC (Empire) for the design, construction, finance, operation, and maintenance of NYSTA's 27 Service Areas. Under the agreement, Empire will rebuild 23 of the 27 service area restaurant buildings and perform significant renovations to the remaining four.

The financial statements can be obtained by contacting NYSTA at www.thruway.ny.gov.

Metropolitan Transportation Authority

The Metropolitan Transportation Authority (MTA) was created in 1965 to continue, develop and improve public transportation and to develop and implement a unified public transportation policy in the New York metropolitan area. The accounts presented as the MTA are the combined accounts of its headquarters and nine affiliates and subsidiaries. The MTA is North America's largest transportation network, serving a population of 15.3 million people across a 5,000-square-mile travel area surrounding New York City, Long Island, southeastern New York State, and Connecticut. The MTA network comprises the nation's largest bus fleet and more subway and commuter rail cars than all other U.S. transit systems combined. The MTA is dependent upon the State for a portion of its revenues. During the MTA fiscal year ended December 31, 2024, the MTA reported \$8 billion in payments from the State. A portion of that aid was in payments from the State's Mass Transportation Operating Assistance Fund, a Special Revenue Fund, which derives a major portion of its receipts from taxes imposed in the Metropolitan Transportation District for this purpose. A significant portion of that aid came from the Metropolitan Commuter Transportation Mobility Tax enacted in 2009, which is a tax imposed on certain employers and self-employed individuals engaging in business within the Metropolitan Transportation District.

Capital assets acquired prior to April 1982 for the New York City Transit Authority (NYCTA) were funded primarily by New York City through capital grants. New York City has title to a substantial portion of such assets, which are not included among the assets reported under MTA. In certain instances, title to MTA Bridges and Tunnels' real property may revert to New York City in the event the MTA determines it is unnecessary for corporate purposes. The federal government has a contingent equity interest in assets acquired by the MTA with federal funds, and upon disposal of such assets, the federal government may have a right to its share of the proceeds from the sale.

The financial statements of MTA can be obtained at www.mta.info.

Dormitory Authority

The Dormitory Authority of the State of New York (DASNY) is a public benefit corporation established in 1944. DASNY's purpose is to finance, design, construct, purchase, reconstruct and/or rehabilitate buildings for use by public and private educational, healthcare, and other not-for-profit institutions located within the State; certain State agencies; local school districts; and cities and counties with respect to certain court and municipal facilities.

As of March 31, 2025, DASNY's outstanding bonds and notes of \$35.8 billion consist of debt issued for New York State agency projects of \$21.4 billion, SUNY projects of \$10.1 billion, and CUNY projects of \$4.3 billion.

The financial statements of DASNY can be obtained at www.dasny.org.

Long Island Power Authority

The Long Island Power Authority (LIPA) was established in 1985 as a corporate municipal instrumentality of the State. On May 28, 1998, the LIPA Acquisition Corporation, a wholly owned subsidiary of LIPA, was merged with and into the Long Island Lighting Company (LILCO) pursuant to an Agreement and Plan of Merger dated as of June 26, 1997. LIPA financed the cost of the merger and the refinancing of certain LILCO's outstanding debt through the issuance of Electric System General Revenue Bonds and Electric System Subordinated Revenue Bonds. The excess of the acquisition costs over the fair value of net position acquired has been reported as an intangible asset, which is being amortized through 2026.

Chapter 173 of the Laws of 2013 codified LIPA Reform Act which created the Securitization Law that established the Utility Debt Securitization Authority (UDSA) to permit the issuance of restructuring bonds to allow LIPA to retire a portion of its outstanding indebtedness in order to provide debt service savings to LIPA's customers. UDSA is considered a blended component unit of LIPA. On August 2, 2021, the Securitization Law was amended to allow UDSA to issue additional securitized bonds for refinancing, storm hardening and resiliency purposes with a total issuance of up to \$8 billion, inclusive of the bonds already issued.

LIPA, as owner of the transmission and distribution (T&D) system located in Nassau, Suffolk and a small portion of Queens counties, is responsible for supplying electricity to customers in the service area. Under a contract starting January 1, 2014, responsibility for major operational and policy-making services for the T&D system effectively shifted from LIPA to Public Service Enterprise Group (PSEG) Long Island LLC for a period of twelve years expiring in 2025.

The financial statements can be obtained by contacting LIPA at www.lipower.org.

Urban Development Corporation

The New York State Urban Development Corporation (UDC) was established by legislative act in 1968 as a corporate governmental agency of the State. UDC, together with its subsidiaries, conducts business as Empire State Development and is the State's primary agent for economic development. Its mission is to promote a vigorous, inclusive and growing State economy, encourage business investment and job creation, and support diverse, prosperous local economies across the State through efficient use of loans, grants, tax credits, real estate development, marketing, and other forms of assistance. Financial assistance is provided primarily through State appropriated funds received by UDC and State supported bonds issued by UDC which are disbursed to projects.

UDC invests strategically in infrastructure, innovation, place-making and revitalization, tradable sectors and workforce development, with a focus on sustainability and historically disadvantaged populations across the State; responsive to the needs of diverse communities and businesses; supports the retention and growth of existing businesses, and the development of new businesses and industries; promotes equality of economic opportunities; assists in the development of underutilized property to

spur revitalization, housing, and commercial activity; provides early-stage support for new ventures; and strengthens New York State's innovation-based economy through partnerships with acclaimed universities, promoting entrepreneurialism through the development of incubators and next generation manufacturing and technology hubs across the State.

UDC continues to administer and manage a robust marketing program to help drive the State economy. The program has multiple components, which are broadly focused on two areas: increasing the State's tourism through consumer and trade programs that heighten the visibility of New York's world class tourism attractions as ideal vacation destinations and attracting companies looking to expand, move or begin their operations in New York. UDC is also the administrative agency for the New York State Film Tax Credit Program, which is designed to increase the film production and post-production industry presence in the State and provide overall economic benefits to New York.

The financial statements of UDC can be obtained at www.esd.ny.gov.

State Insurance Fund

The State Insurance Fund (SIF) was created in 1914 and comprises the Workers' Compensation Fund and the Disability Benefits Fund. SIF is primarily engaged in providing workers' compensation insurance, disability benefit insurance, and mandatory New York State Paid Family Leave for employers in the State of New York.

During previous fiscal years, SIF transferred approximately \$1.3 billion to the State's General Fund and Other Governmental Funds. The statutes authorizing these transfers required that the State appropriate amounts annually for the potential repayment of the transfers. Such repayment is required only to maintain the solvency, as defined, of the Workers' Compensation Fund. The entire receivable and equity related to these transfers were eliminated from the financial statement presentation of SIF. Further, after recognizing the total OPEB liability noted below, the resulting fund balance is approximately \$8 billion.

SIF's financial statements are prepared in conformity with the accounting practices prescribed by the New York State Department of Financial Services, which is a comprehensive basis of accounting other than the accounting principles generally accepted in the United States of America. The State has adjusted SIF's financial statements to recognize a total OPEB liability of \$697 million in accordance with GASB Statement No. 75 for its respective proportionate share in the State's total OPEB liability.

A complete list of departures from GAAP is disclosed in SIF's financial statements, which may be obtained from ww3.nysif.com.

State of New York Mortgage Agency

The State of New York Mortgage Agency (SONYMA) was established in 1970 and makes mortgages available to low- and moderate-income first-time and other qualifying home buyers through its Achieving the Dream Program, Low Interest Rate Program, and other specialized home ownership programs. To accomplish this purpose, SONYMA issues tax-exempt and taxable mortgage revenue bonds for direct issuance of forward commitments for new mortgage loans through participating financial institutions. SONYMA also provides mortgage insurance for qualifying real property loans through its Mortgage Insurance Fund. By statute, all costs of providing mortgage insurance are recovered from a State mortgage recording tax surcharge, which is a dedicated tax revenue stream received directly by SONYMA.

In 2016, legislation was adopted authorizing the creation of the New York State Community Restoration Fund, a program to assist homeowners affected by the national mortgage crisis. The fund is held by SONYMA and managed by its subsidiary known as the SONYMA Community Restoration Fund. SONYMA is a partner in a joint venture with New Jersey Community Capital and currently owns approximately 640 defaulted mortgage loans.

The financial statements can be obtained by contacting SONYMA at www.hcr.ny.gov.

Environmental Facilities Corporation

The New York State Environmental Facilities Corporation (EFC) is a public benefit corporation, formed in 1970 pursuant to the New York State Environmental Facilities Corporation Act. The mission of EFC is to assist communities throughout New York State to undertake critical water quality infrastructure projects by providing access to low-cost capital, grants, and expert technical assistance. A primary goal is to ensure that these projects remain affordable while safeguarding essential water resources. EFC supports this mission by consistently using an innovative approach to developing and advancing new financing strategies to maximize the funding that can be made available to clients, aiding compliance with Federal and State requirements, and promoting green infrastructure practices. EFC assesses and collects fees charged to clients for various services.

EFC is empowered by State law to: administer the Clean Water and Drinking Water State Revolving Funds (SRFs), established by the State as set forth in the EFC Act pursuant to the federal Water Quality Act of 1987 and the federal Safe Drinking Water Act Amendments of 1996; finance, through the issuance of special obligation revenue bonds under its Industrial Finance Program, water management, solid waste disposal, sewage treatment and pollution control projects undertaken by or on behalf of private entities; and to provide technical advice and assistance to private entities, state agencies and local government units on sewage treatment and collection, pollution control, recycling, hazardous waste abatement, solid waste disposal, and other related subjects. Total bond indebtedness reported as of March 31, 2025 was approximately \$5.8 billion, and total bonds receivable was approximately \$6.8 billion.

The financial statements of EFC can be obtained at www.efc.ny.gov.

Eliminations

Eliminations are made primarily to avoid duplicate reporting of assets and liabilities. Eliminations related to bonds payable are explained in Note 7, where the State services a significant portion of the bonds and notes payable of certain Corporations. An elimination is also made regarding the contingent receivable report by SIF.

NOTE 15 - Joint Ventures

A joint venture is an entity that results from a contractual arrangement and is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain an ongoing financial interest or an ongoing financial responsibility. The State has an interest in two material joint ventures; the Gateway Development Commission (GDC), and the Port Authority of New York and New Jersey (Port Authority).

Gateway Development Commission

The GDC was created by the Gateway Development Commission Act, Chapter 108 of the Laws of 2019, as a bi-state commission between the States of New York and New Jersey, which shall be deemed to be acting in the public interest and exercising essential government functions. The GDC is a government sponsored authority consisting of seven Commissioners, three each from the states of New York and New Jersey and one Commissioner appointed by Amtrak.

The GDC will facilitate the Gateway Program, which consists of several critical rail infrastructure projects between Newark, New Jersey and Penn Station in New York City. Completion of these projects is critical to improving reliability and increasing capacity in the Northeast Corridor. Projects will include the Gateway Hudson Tunnel Project, which will serve hundreds of thousands of passengers traveling across the Hudson River each day, as well as rehabilitation of existing infrastructure and additional safety and security measures to continue the efficiency and reliability of the rail system.

New York State and the GDC have entered into a service contract whereby the State pledged to fund contract payments to be made by GDC to the Federal Department of Transportation in order for the GDC to secure project funding through a Railroad Rehabilitation and Improvement Financing (RRIF) loan. The contract payments equate to the required loan payments, including total principal not to exceed \$2.85 billion plus any interest, including capitalized interest, and related expenses and fees. The State has also entered into an agreement to annually provide one-third, approximately \$20 million, of the GDC operational costs. As of March 31, 2025, New York State recorded a long-term liability of approximately \$14 million, equal to the amount of funding drawn through the RRIF loan including interest.

The GDC follows accounting principles that are generally accepted in the United States of America as prescribed by the GASB.

The financial statements of the GDC can be obtained at www.gatewayprogram.org.

Consolidated financial statements of the GDC for the fiscal year ended December 31, 2024 disclosed the following (amounts in millions):

Financial Position	
Total assets	\$ 496,933
Total liabilities.....	(261,917)
Net position	\$ 235,016
Operating Results	
Operating revenues.....	\$ 58,174
Operating expenses.....	(33,922)
Income from operations	24,252
Financial income (expense), net.....	3,874
Contribution in aid of construction and grants....	135,840
Increase in net position	\$ 163,966
Changes in Net Position	
Balance at January 1, 2024.....	\$ 71,050
Increase in net position.....	163,966
Balance at December 31, 2024.....	\$ 235,016

Port Authority of New York and New Jersey

The Port Authority is a municipal corporate instrumentality of the states of New York and New Jersey created by compact between the two states in 1921 with the consent of the Congress of the United States. The Port Authority is authorized and directed to plan, develop, and operate terminals and other facilities of transportation and commerce, and to advance projects in the general fields of transportation, economic development, and world trade that contribute to promoting and protecting the commerce and economy of the Port District, defined in the compact, which comprises an area of about 1,500 square miles in both states, centering around New York Harbor.

The Governor of each state appoints six of the twelve members of the governing Board of Commissioners, subject to confirmation by the respective state senate. Governors have from time to time exercised their statutory power to veto the actions of the commissioners from their states.

The commissioners serve six-year overlapping terms as public officials without compensation. They establish Port Authority policy, appoint an Executive Director to implement it, and appoint a General Counsel to act as legal advisor to the Board and to the Executive Director.

The compact envisions the Port Authority as being financially self-sustaining and, as such, it must obtain the funds necessary for the construction or acquisition of facilities upon the basis of its own credit. The Port Authority does not have the power to pledge the credit of either state or any municipality, or the authority to levy taxes or assessments.

The liabilities of the Port Authority include \$26.6 billion of consolidated bonds. Consolidated bonds and notes are equally and ratably secured by a pledge of the net revenues of all existing facilities and any additional facilities, which may be financed in whole or in part through the medium of consolidated bonds and notes.

The Port Authority follows accounting principles that are generally accepted in the United States of America as prescribed by the GASB. Certain schedules have been prepared in accordance with Port Authority bond resolutions, which differ in some respects from these accounting principles.

The financial statements of the Port Authority can be obtained at www.panynj.gov.

Consolidated financial statements of the Port Authority for the fiscal year ended December 31, 2024 disclosed the following (amounts in millions):

Financial Position	
Total assets	\$ 63,577
Total deferred outflows of resources	1,785
Total liabilities	(42,157)
Total deferred inflows of resources	(5,674)
Net position	\$ 17,531
Operating Results	
Operating revenues	\$ 6,936
Operating expenses	(3,970)
Depreciation and amortization	(1,959)
Income from operations	1,007
Passenger facility charges	293
Financial income (expense), net	(964)
Contribution in aid of construction and grants	533
Increase in net position	\$ 869
Changes in Net Position	
Balance at January 1, 2024	\$ 16,662
Increase in net position	869
Balance at December 31, 2024	\$ 17,531

NOTE 16 - Subsequent Events**Financing Arrangements Issued**

The Statement of Net Position presents bonds and other financing arrangements outstanding as of the statement date of March 31, 2025 (except for business-type activities related to the SUNY and CUNY Enterprise Funds, which are reported as of June 30, 2024). Subsequent to those dates, the following bonds and other financing arrangements were issued (amounts in millions):

Bonds and Other Financing Arrangements Issued Subsequent to Date of the Statement of Net Position				
Issuer	Purpose	Date	Series	Amount
Dormitory Authority.....	CUNY Senior Colleges	12/17/2024	Sales Tax, Series 2024B	\$ 213
Dormitory Authority.....	SUNY Educational Facilities	12/17/2024	Sales Tax, Series 2024B	\$ 646
Dormitory Authority.....	CUNY Senior Colleges, Refunding	12/17/2024	Sales Tax, Series 2024B	\$ 143
Dormitory Authority.....	SUNY Educational Facilities, Refunding	12/17/2024	Sales Tax, Series 2024B	\$ 553
Dormitory Authority.....	SUNY Educational Facilities	12/17/2024	Sales Tax, Series 2024C	\$ 1
Dormitory Authority.....	SUNY NYPA	12/17/2024	Sales Tax, Series 2024C	\$ 2
Collateralized Borrowings Subsequent to Date of the Statement of Net Position				
Issuer	Purpose	Date	Series	Amount
Dormitory Authority.....	SUNY Dormitory Facilities	6/27/2025	Revenue Bonds, Series 2025AB	\$ 372

On September 16, 2024, the Dormitory Authority and the Urban Development Corporation defeased bonds on behalf of SUNY totaling \$416 million and CUNY Senior totaling \$99 million.

In June 2025, a \$6 billion payment was made to the Federal Unemployment Insurance Trust Fund towards an outstanding loan from the Federal Government related to disbursements incurred during the COVID pandemic. The outstanding balance at March 31, 2025 was \$6.3 billion. The State anticipates it will repay the Federal Government the remaining outstanding balance during the 2025-26 fiscal year.

*Required
Supplementary
Information
(unaudited)*

For the Year Ended March 31, 2025
(Amounts in millions) (Unaudited)

	General			Federal Special Revenue			
	Budgetary Amounts		Actual (Budgetary Basis)	Budgetary Amounts		Actual (Budgetary Basis)	Variance with Final Budget
	Original	Final		Original	Final		
RECEIPTS:							
Taxes.....	\$ 26,922	\$ 29,028	\$ 29,152	\$ -	\$ -	\$ -	\$ -
Personal income.....	10,091	10,108	10,057	-	-	-	-
Consumption and use.....	18,038	17,978	19,059	-	-	-	-
Business.....	1,397	1,398	1,322	-	-	-	-
Other.....	4,460	4,633	5,168	962	792	883	91
Miscellaneous.....	3,645	3,645	3,650	87,282	91,585	90,245	(1,340)
Federal grants.....							
Total receipts.....	64,553	66,790	68,408	88,244	92,377	91,128	(1,249)
DISBURSEMENTS:							
Local assistance grants.....	185,151	183,290	74,833	391,603	378,333	86,818	291,515
Personal service	499	14,233	10,784	4,011	4,074	794	
Non-personal	1,346	6,756	2,932	10,249	12,520	2,812	9,708
General State charges.....	13,830	12,420	9,297	1,955	2,150	419	1,731
Debt Service.....	2,052	2,052	-	-	-	-	-
Total disbursements.....	202,878	218,751	97,846	407,818	397,077	90,843	302,954
Excess (deficiency) of receipts over disbursements....	(138,325)	(151,961)	(29,438)	(319,574)	(304,700)	285	301,705
OTHER FINANCING SOURCES (USES):							
Transfers from other funds.....	45,403	48,724	50,853	-	-	1	1
Transfers to other funds.....	(9,258)	(9,186)	(10,830)	(2,398)	(3,285)	(3,609)	(324)
Net other financing sources (uses).....	36,145	39,538	40,023	(2,398)	(3,285)	(3,608)	(323)
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses.....	\$ (102,180)	\$ (112,423)	\$ 10,585	\$ (321,972)	\$ (307,985)	\$ (3,323)	\$ 301,382

See notes to required supplementary information.

See independent auditors' report.

NOTES TO BUDGETARY BASIS REPORTING (unaudited)

Budgetary Basis Reporting

The State Constitution requires the Governor to submit annually to the Legislature an Executive Budget, which contains plans for all expenditures and disbursements for the ensuing fiscal year, as well as all monies and revenues estimated to be available. Bills containing all recommended appropriations or reappropriations and any proposed legislation necessary to provide monies and revenues sufficient to meet such proposed expenditures and disbursements accompany the Executive Budget. Reappropriations are commonly used for federally funded programs and capital projects, where the funding amount is intended to support activities that may span several fiscal years. Budgets are prepared for all funds. Included in the proposed appropriation bills is a provision for spending authority for unanticipated revenues or unforeseen emergencies in accordance with statutory requirements. The Executive Budget also includes a cash basis financial plan that must be in balance, i.e., disbursements must not exceed available receipts.

The Legislature enacts appropriation bills and revenue measures containing those parts of the Executive Budget it has approved or modified. If the budget is not enacted by April 1st, the Legislature typically enacts special emergency appropriations to continue government functions, as was last done in April 2025. The Legislature may also enact supplemental appropriation or special appropriation bills after it completes action on the Executive Budget. Further, when the Legislature convenes in January, it may enact deficiency appropriations to meet actual or anticipated obligations not foreseen when the annual budget and any supplemental budgets were enacted and for which the costs would exceed available spending authorizations. The Legislature might add to a previously authorized appropriation anticipated to be inadequate or provide a new appropriation to finance an existing or anticipated liability for which no appropriation exists. A deficiency appropriation usually applies to the fiscal year during which it is made.

Pursuant to State law, once the Legislature has completed action on the appropriation and revenue bills and they are approved by the Governor, the accompanying cash basis financial plan must be revised by the Governor to reflect the impact resulting from changes in appropriations and revenue bills. The cash basis financial plan, which serves as the basis for the administration of the State's finances during the fiscal year, provides a summary of projected receipts available to meet anticipated disbursements and fiscal year-end balances. Such plans are updated quarterly throughout the fiscal year by the Governor and include a comparison of the actual year-to-date results with the latest revised plans, providing an explanation of any major deviations and any significant changes to the cash basis financial plans.

Appropriations provide the statutory authorization for the purposes designated, up to the stated amount of the appropriation establishing the budgetary control for spending. Generally, appropriations are available for liabilities incurred during the fiscal year. Following the end of the fiscal year, a "lapse period" is provided to liquidate prior year liabilities. Unless reappropriated, most appropriations for State operations cease on June 30th and local assistance, debt service, capital projects and federal fund appropriations cease on September 15th following the end of the fiscal year. Disbursements made during the lapse period from prior year appropriations are included, together with disbursements from new year appropriations, in the subsequent fiscal year's cash basis financial plan. Most capital projects, federal funds and many State operations appropriations are reappropriated each year by the Legislature and therefore the life of such appropriations may be many years. In contrast, the cash basis financial plans are intended to project monies received and disbursed over the 12-month fiscal year (April 1 – March 31). Projected disbursements are based on agency staffing levels, program caseloads, levels of service needs, formulas contained in State and federal law, inflation and other factors. All projections account

for the timing of payments, since not all the amounts appropriated in the Enacted Budget are disbursed in the same fiscal year. In addition, many appropriations enacted are not intended to be used, although they are required by law. These types of appropriations, coupled with the timing of disbursements, will generally cause total appropriation authorizations to exceed actual disbursement amounts.

The legal level of budgetary control for spending is established within each agency by fund at the major account level in accordance with the appropriation purpose for each budgetary budget reference (fiscal year of enacted appropriation). The Statewide Financial System includes controls over expenditures to ensure that the maximum spending authority is not exceeded during the life of the appropriation. The cash basis financial plan provides a comprehensive outline of a government's financial resources and spending plans that is managed by fund and appropriation purpose for each State agency. The State routinely executes cash management actions to manage the State's large and complex budget. These actions are intended to adhere to spending targets, and better position the State to address unanticipated costs, including economic downturns, revenue deterioration, and unplanned expenses to maintain a balanced budget in accordance with the State Constitution, which may or may not align with projections. A detailed supplementary report is available by emailing FinRep@osc.ny.gov. This supplementary report compares budget amounts to actual disbursements reported for March 31, 2025. Necessary adjustments are taken in recognition of timing and perspective differences as they relate to budget and cash reporting classifications.

The following presents a reconciliation of the budgetary cash basis operating results as shown in the preceding Budgetary Basis – Budget and Actual Combined Schedule of Cash Receipts and Disbursements (Schedule) with the GAAP-basis operating results reported in the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds (Statement) (amounts in millions):

	<u>General</u>	<u>Federal Special Revenue</u>
Receipts and other financing sources over/(under)		
disbursements and other financing uses per Schedule	\$ 10,585	\$ (3,323)
Entity differences:		
Receipts and other financing sources over/(under)		
disbursements and other financing uses for funds and		
accounts not included on a budgetary cash basis	(3,986)	3,835
Perspective differences:		
Receipts and other financing sources over/(under) disbursements		
and other financing uses for funds treated as Special		
Revenue Funds on a budgetary cash basis and as part of the		
General Fund for GAAP reporting	621	-
Receipts and other financing sources over/(under) disbursements		
and other financing uses for funds treated as Fiduciary Funds		
on a budgetary cash basis and as part of the General Fund for		
GAAP reporting	(1)	-
Temporary interfund cash loans	(128)	(86)
Basis of accounting differences:		
Revenue accrual adjustments	4,501	(583)
Expenditure accrual adjustments	(1,970)	158
Net Change in Fund Balances	<u>\$ 9,622</u>	<u>\$ 1</u>

The entity differences relate to the inclusion of certain funds considered to be Proprietary Funds on the budgetary cash basis. Perspective differences relate to variations in the presentation of the budgetary cash basis fund structure versus GAAP fund structure. A perspective difference for temporary interfund loans occurs when a fund temporarily overdraws its share of the pooled investment funds. These temporary loans are covered by the General Fund's share of the pool. A perspective difference relating to the Charter School Stimulus and Miscellaneous Special Revenue Accounts occurs because these funds are included in the Special Revenue Funds on a budgetary cash basis while the GAAP basis presentation includes them in the General Fund. A perspective difference exists between certain Fiduciary Funds on a budgetary cash basis, which are presented in the General Fund on a GAAP basis.

Infrastructure Assets Using the Modified Approach (unaudited)

In accordance with GAAP, the State has adopted an alternative method for recording depreciation expense for the State's network of roads and bridges maintained by the Department of Transportation (DOT). Under this method, referred to as the modified approach, the State will not report depreciation expense for roads and bridges, but will capitalize all costs that add to the capacity and efficiency of State-owned roads and bridges. Generally, all maintenance and preservation costs will be expensed and not capitalized.

In order to adopt the modified approach, the State is required to meet the following criteria:

1. Maintain an asset management system that includes a current inventory of eligible infrastructure assets.
2. Conduct condition assessments of eligible assets and summarize the results using a measurement scale.
3. Estimate each year the annual amount necessary to maintain and preserve the eligible assets at the condition level established and disclosed by the State.
4. Document that the assets are being preserved approximately at, or above, the established condition level.

Roads

The DOT maintains the Pavement Management System (PMS), which supports a construction program that preserves the State's investment in its roads. The PMS contains locational, operational and historical condition data. The PMS is used to determine the appropriate program for improving the condition of the roads and to determine future funding levels necessary to meet condition goals. The overall goal is for the State to provide a management system for the State's infrastructure assets in order to provide long-term benefits to the State's citizens.

The State annually conducts an assessment of the pavement condition of the State's road network. Trained technicians rate the condition of the pavement based on surface condition and dominant distress (e.g., cracking, faulting) using a scale of 1 (very poor) to 10 (excellent) based on the prevalence of a surface-related pavement distress. A pavement condition rating (PCR) is assigned to each surface section. The State currently has 42,755 lane miles of roads.

It is the State's intention to maintain the roads at an average PCR between 6.7 and 7.2.

Bridges

The DOT maintains the Bridge Management System (BMS), which supports a construction program that preserves the State's investment in its bridges. The BMS is used in planning construction programs and estimating construction costs. The overall goal is for the State to provide a management system for the State's infrastructure assets in order to provide long-term benefits to the State's citizens. The State has 7,953 bridges in the inventory, of which 7,745 are highway bridges. The remainder include railroad and pedestrian structures.

The State conducts biennial inspections of all bridges in the State. During each general inspection, various components or elements of each bridge span are rated by the inspector as to the extent of deterioration, as well as the component's ability to function structurally relative to when it was newly designed and constructed. The State previously used a numerical inspection condition rating (CR) scale ranging from 1 (minimum) to 7 (maximum). Bridges with CR greater than 5.8 are in good condition, and generally require preventive and corrective maintenance actions such as bridge washing, deck sealing and bearing lubrication. Bridges with CR between 4.9 (inclusive) and 5.8 (inclusive) are in fair-protective condition, and generally require relatively minor preventive and corrective maintenance actions, such as bearing repairs, joint repairs, zone and spot painting and girder end repairs. Bridges with CR between 4.4 (inclusive) and 4.9 are in fair-corrective condition, and generally require moderate preventive and corrective maintenance actions, such as bearing replacement, deck replacement, and major substructure repairs. Bridges with CR less than 4.4 are considered to be in poor condition, and generally require major rehabilitation or replacement.

Through 2015, using this rating scale, it was the State's intention to maintain the bridges at an average condition rating level between 5.3 and 5.6.

In 2016, the State transitioned to the AASHTO element-based rating system that utilizes a 1 (good) through 4 (severe) scale as mandated by the Federal Highway Administration (FHWA). The bridge goal is based on the percentage of Structurally Deficient (SD) bridges as defined by FHWA. The SD calculations are based on the National Bridge Inventory (NBI) inspection data that has been collected by the DOT for more than 15 years and reported to FHWA on an annual basis. Using this new criteria to identify Structurally Deficient bridges, it is the State's intention to maintain the share of bridges classified as SD at or below 15 percent of the State highway bridge population.

**Pavement and Bridge Assessment Summary
as of December 31:**

Year	Pavement - Average Condition Rating	Bridges - Average Condition Rating	Percentage of Highway Bridges Assessed Structurally Deficient
2024	7.16	N/A	8.2
2023	7.10	N/A	7.7
2022	7.06	N/A	6.8
2021	7.04	N/A	7.0
2020	6.95	N/A	7.3
2019	6.86	N/A	7.3
2018	6.88	N/A	7.1
2017	6.91	N/A	7.9
2016	6.93	N/A	7.9
2015	6.92	5.30	N/A
2014	6.99	5.32	N/A

Comparison of Estimated-to-Actual Maintenance and Preservation Costs

Preservation of the roads and bridges is accomplished through various construction programs which are tracked by the PMS and the BMS. The following presents the State's estimate of costs necessary to preserve and maintain the network of roads and bridges at, or above, the established condition level, compared to the actual costs incurred for the past five fiscal years ending March 31 (amounts in millions):

Maintenance and Preservation Costs

Year	2025	2024	2023	2022	2021
Roads:					
Estimated	\$ 684	\$ 672	\$ 764	\$ 1,503	\$ 1,173
Actual	715	658	1,200	1,201	1,250
Bridges:					
Estimated	161	259	492	1,458	1,461
Actual	155	246	272	192	237
Total roads and bridges:					
Estimated	845	931	1,256	2,961	2,634
Actual	870	904	1,472	1,393	1,487

The 2025 decrease in bridge figures reflects the completion of a large project in 2024 not reported in 2025 as well as a smaller proportion of bridge projects as compared to road projects undertaken during the 2024-2025 fiscal year.

See independent auditors' report.

Other Postemployment Benefits (unaudited)

Schedule of Changes in Net OPEB Liability and Related Ratios

New York State Retiree Health Benefit Trust ⁽¹⁾

Measured as of March 31

(Amounts in millions)

	2025	2024	2023	2022
Total OPEB liability:				
Service cost.....	\$ 1,547	\$ 1,485	\$ 1,823	\$ 2,347
Interest.....	2,146	2,033	1,730	1,509
Difference between expected and actual experience.....	1,108	1,217	860	291
Changes in assumptions.....	755	(134)	(6,788)	(2,349)
Benefit payments.....	(2,912)	(2,696)	(2,495)	(2,270)
Net change in total OPEB liability.....	2,644	1,905	(4,870)	(472)
Total OPEB liability, beginning.....	59,832	57,927	62,797	63,269
Total OPEB liability, ending (a).....	62,476	59,832	57,927	62,797
Plan fiduciary net position:				
Contributions – employer.....	3,162	2,946	3,415	2,590
Net investment income.....	81	68	10	-
Benefit payments.....	(2,912)	(2,696)	(2,495)	(2,270)
Net change in plan fiduciary net position.....	331	318	930	320
Plan fiduciary net position, beginning.....	1,568	1,250	320	-
Plan fiduciary net position, ending (b).....	1,899	1,568	1,250	320
State's net OPEB liability, ending (a)-(b).....	\$ 60,577	\$ 58,264	\$ 56,677	\$ 62,477
Plan's fiduciary net position as a percentage of the total OPEB liability....	3.0 %	2.6 %	2.2 %	0.5 %
Covered employee payroll.....	\$ 13,017	\$ 12,233	\$ 11,860	\$ 11,834
State's net OPEB liability as a percentage of covered employee payroll.....	465.4 %	476.3 %	477.9 %	527.9 %
Changes in assumptions: Discount rate, at measurement date.....	4.34 %	3.58 %	3.50 %	2.73 %
As of fiscal year ended March 31.....	2025	2024	2023	2022

Schedule of Changes in Net OPEB Liability and Related Ratios (cont'd)

New York State Retiree Health Benefit Trust ⁽¹⁾

Measured as of March 31

See independent auditors' report.

(1) Inclusive of the State, Lottery, SUNY (excluding SUNY hospitals, SUNY Construction Fund, SUNY Research Foundation), and NYSLRS.

Changes in benefit terms: There were no significant legislative changes in benefits.

Changes in assumptions: The discount rate was updated as detailed in the table above. The medical trend assumptions were updated based on current anticipation of future costs and projected claim costs were updated based on the recent claims experience for the PPO plan and premium rates for the HMO plans. Mortality assumptions are updated each year based on available mortality experience tables and projection scales published by the Society of Actuaries. Base mortality tables were updated from PUB 2010 to PUB 2016 during the fiscal year 2025, measured as of March 31, 2025.

Schedule is intended to display ten years of information. Additional years will be displayed as they become available.

In fiscal year 2022, the Retiree Health Benefit Trust was created when the State first funded the trust. The Retiree Health Benefit Trust covers previously unfunded State employees and retirees and certain members of SUNY. Prior to fiscal year 2022, employees and retirees of the State were included in the RSI table on page 184 and employees and retirees of SUNY (excluding SUNY hospitals and SUNY Construction Fund) were included in the RSI table on page 185.

Schedule of Investment Returns

New York State Retiree Health Benefit Trust ⁽¹⁾

Fiscal Years Ended March 31

Fiscal Year	Annual Money-Weighted Rate of Return, Net of Investment Expense
2022	0.22 %
2023	2.90 %
2024	5.43 %
2025	5.10 %

See independent auditors' report.

(1) Inclusive of the State, Lottery, SUNY (excluding SUNY Hospitals, SUNY Construction Fund, SUNY Research Foundation), and NYSLRS.

Schedule is intended to display ten years of information. Additional years will be displayed as they become available.

Schedule of Changes in Total OPEB Liability and Related Ratios
SUNY Unfunded – SUNY Hospitals and Construction Fund
Measured as of March 31

(Amounts in millions)

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Total OPEB liability:					
Service cost.....	\$ 88	\$ 109	\$ 119	\$ 121	\$ 90
Interest.....	91	77	69	95	102
Difference between expected and actual experience.....	32	12	68	(94)	17
Changes in assumptions.....	(8)	(329)	(300)	(452)	479
Benefit payments.....	(78)	(70)	(59)	(53)	(48)
Net change in total OPEB liability.....	125	(201)	(103)	(383)	640
Total OPEB liability, beginning.....	2,553	2,754	2,857	3,240	2,600
Total OPEB liability, ending.....	\$ 2,678	\$ 2,553	\$ 2,754	\$ 2,857	\$ 3,240
Covered employee payroll.....	\$ 988	\$ 924	\$ 914	\$ 900	\$ 873
Total OPEB liability as a percentage of covered employee payroll.....	271.0 %	276.3 %	301.2 %	317.5 %	371.2 %
Changes in assumptions:					
Discount rate, at measurement date.....	3.58 %	3.50 %	2.73 %	2.34 %	2.84 %
As of fiscal year ended June 30.....	2024	2023	2022	2021	2020

See independent auditors' report.

Changes in assumptions: The discount rate was changed as detailed in the table above. The medical trend assumptions were updated based on current anticipation of future costs and projected claim costs were updated based on the recent claims experience for the PPO plans and premium rates for the HMO plans.

The liabilities in this schedule have no associated assets accumulated in a trust meeting the criteria of GASBS 74.

Schedule is intended to display ten years of information. Additional years will be displayed as they become available.

(Continued)

Schedule of Changes in Total OPEB Liability and Related Ratios (cont'd)
SUNY Unfunded – SUNY Hospitals and Construction Fund
Measured as of March 31

(Amounts in millions)

	2019	2018	2017
Total OPEB liability:			
Service cost.....	\$ 91	\$ 95	\$ 107
Interest.....	103	105	96
Difference between expected and actual experience.....	46	(236)	-
Changes in assumptions.....	(159)	(11)	(280)
Benefit payments.....	(45)	(40)	(35)
Net change in total OPEB liability.....	36	(87)	(112)
Total OPEB liability, beginning.....	2,564	2,651	2,763
Total OPEB liability, ending.....	\$ 2,600	\$ 2,564	\$ 2,651
Covered employee payroll.....	\$ 843	\$ 806	\$ 768
Total OPEB liability as a percentage of covered employee payroll.....	308.3 %	317.9 %	345.3 %
Changes in assumptions:			
Discount rate, at measurement date.....	3.79 %	3.89 %	3.86 %
As of fiscal year ended June 30.....	2019	2018	2017

Schedule of Changes in Total OPEB Liability and Related Ratios
CUNY Senior Colleges
Measured as of June 30

(Amounts in millions)

	2024	2023	2022	2021	2020
Total OPEB liability:					
Service cost.....	\$ 79	\$ 73	\$ 117	\$ 115	\$ 108
Interest.....	67	65	47	55	58
Difference between expected and actual experience.....	(41)	(106)	(148)	(28)	(178)
Changes in assumptions.....	(2)	17	(486)	(29)	41
Benefit payments.....	(37)	(35)	(35)	(37)	(36)
Net change in total OPEB liability.....	66	14	(505)	76	(7)
Total OPEB liability, beginning.....	1,556	1,542	2,047	1,971	1,978
Total OPEB liability, ending.....	\$ 1,622	\$ 1,556	\$ 1,542	\$ 2,047	\$ 1,971
Covered employee payroll.....	\$ 1,380	\$ 1,316	\$ 1,281	\$ 1,293	\$ 1,218
Total OPEB liability as a percentage of covered employee payroll.....	117.6 %	118.3 %	120.4 %	158.3 %	161.7 %
Changes in assumptions:					
Discount rate, at measurement date.....	4.21 %	4.13 %	4.09 %	2.18 %	2.66 %
As reported in fiscal year June 30.....	2024	2023	2022	2021	2020

See independent auditors' report.

Changes of assumptions: Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The discount rate used to determine the total OPEB liability was updated as detailed in the table above.

The liabilities in this schedule have no associated assets accumulated in a trust meeting the criteria of GASBS 74.

Schedule is intended to display ten years of information. Additional years will be displayed as they become available.

(Continued)

Schedule of Changes in Total OPEB Liability and Related Ratios (cont'd)
CUNY Senior Colleges
Measured as of June 30

(Amounts in millions)

	2019	2018
Total OPEB liability:		
Service cost.....	\$ 126	\$ 107
Interest.....	53	50
Difference between expected and actual experience.....	354	(4)
Changes in assumptions.....	(187)	40
Benefit payments.....	(35)	(32)
Net change in total OPEB liability.....	311	161
Total OPEB liability, beginning.....	1,667	1,506
Total OPEB liability, ending.....	\$ 1,978	\$ 1,667
 Covered employee payroll.....	 \$ 1,169	 \$ 1,151
 Total OPEB liability as a percentage of covered employee payroll.....	 169.1 %	 144.8 %
 Changes in assumptions:		
Discount rate, at measurement date.....	2.79 %	2.98 %
 As reported in fiscal year June 30.....	 2019	 2018

Schedule of Changes in Total OPEB Liability and Related Ratios**New York State⁽¹⁾****Measured as of March 31**

(Amounts in millions)

	2021	2020	2019	2018
Total OPEB liability:				
Service cost.....	\$ 2,095	\$ 1,584	\$ 1,593	\$ 1,691
Interest.....	1,762	1,984	2,019	2,111
Difference between expected and actual experience.....	(1,695)	391	353	(4,631)
Changes in assumptions.....	(8,619)	7,011	(1,796)	(228)
Benefit payments.....	(1,817)	(1,743)	(1,688)	(1,576)
Net change in total OPEB liability.....	(8,274)	9,227	481	(2,633)
Total OPEB liability, beginning.....	60,846	51,619	51,138	53,771
Total OPEB liability, ending (a).....	\$ 52,572	\$ 60,846	\$ 51,619	\$ 51,138
Covered employee payroll	\$ 9,448	\$ 9,214	\$ 9,064	\$ 8,849
Total OPEB liability as a percentage of covered employee payroll	556.4 %	660.4 %	569.5 %	577.9 %
Changes in assumptions: Discount rate, at measurement date	2.34 %	2.84 %	3.79 %	3.89 %
As reported in fiscal year March 31	2022	2021	2020	2019

See independent auditors' report.

(1) Inclusive of the State, NYSLRS, and Lottery.

Changes in benefit terms: There were no significant legislative changes in benefits.

Changes in assumptions: The discount rate was updated as detailed in the table above. The medical trend assumptions were updated based on current anticipation of future costs and projected claim costs were updated based on the recent claims experience for the PPO plan and premium rates for the HMO plans. The excise tax assumptions were updated in 2019 and 2020 based on anticipation of future costs; the excise tax impact has been removed in 2021 as a result of the SECURE Act.

In fiscal year 2022, the Retiree Health Benefit Trust was created when the State first funded the trust meeting the criteria of GASBS 74. The Retiree Health Benefit Trust covers previously unfunded State and retirees and certain members of SUNY. For fiscal year 2022 and forward, employees and retirees of the State previously represented in this schedule are included in RSI table on page 179. The liabilities in this schedule represent the period of time for which there were no associated accumulated assets in a GASBS 74 qualifying trust.

Schedule of Changes in Total OPEB Liability and Related Ratios

SUNY ⁽¹⁾

Measured as of March 31

(Amounts in millions)

	2021	2020	2019	2018	2017
Total OPEB liability:					
Service cost.....	\$ 393	\$ 413	\$ 412	\$ 436	\$ 483
Interest.....	355	395	397	411	373
Difference between expected and actual experience.....	(150)	(91)	92	(915)	-
Changes in assumptions.....	(1,844)	1,705	(350)	(44)	(915)
Benefit payments.....	(338)	(322)	(311)	(290)	(267)
Net change in total OPEB liability.....	(1,584)	2,100	240	(402)	(326)
Total OPEB liability, beginning.....	12,281	10,181	9,941	10,343	10,669
Total OPEB liability, ending (a).....	\$ 10,697	\$ 12,281	\$ 10,181	\$ 9,941	\$ 10,343
Covered employee payroll.....	\$ 2,714	\$ 2,562	\$ 2,519	\$ 2,523	\$ 2,432
Net OPEB liability as a percentage of covered employee payroll.....	394.2 %	479.4 %	404.2 %	425.2 %	425.2 %
Changes in assumptions:					
Discount rate, at measurement date.....	2.34 %	2.84 %	3.79 %	3.89 %	3.86 %
As reported in fiscal year June 30.....	2021	2020	2019	2018	2017

See independent auditors' report.

(1) Amounts presented are for the portions of SUNY and do not include SUNY Hospitals, SUNY Construction Fund, nor SUNY Research Foundation.

Changes in assumptions: The discount rate was changed as detailed in the table above. The medical trend and excise tax assumptions were updated based on current anticipation of future costs and projected claim costs were updated based on the recent claims experience for the PPO plans and premium rates for the HMO plans.

In fiscal year 2022, the Retiree Health Benefit Trust was created when the State first funded the trust meeting the criteria of GASBS 74. The Retiree Health Benefit Trust covers previously unfunded State and retirees and certain members of SUNY. For fiscal year 2022 and forward, employees and retirees of the State previously represented in this schedule are included in RSI table on page 179. The liabilities in this schedule represent the period of time for which there were no associated accumulated assets in a GASBS 74 qualifying trust.

Pension Plans (unaudited)

**Schedule of Proportionate Share of the Net Pension Liability (Asset) for the
New York State and Local Employees' Retirement System
Fiscal Years Ended March 31**

(Amounts in millions)

	2025	2024	2023	2022	2021
State's proportion of the net pension liability (asset)	44.5 %	45.4 %	46.0 %	46.3 %	45.5 %
State's proportionate share of the net pension liability (asset)	\$ 6,546	\$ 9,744	\$ (3,762)	\$ 46	\$ 12,052
Covered payroll	\$ 13,347	\$ 12,846	\$ 12,507	\$ 11,931	\$ 12,115
State's proportionate share of the net pension liability (asset) as a percentage of covered payroll	49.0 %	75.8 %	(30.1 %)	0.4 %	99.5 %
Plan's fiduciary net position as a percentage of the total pension liability (asset)	93.9 %	90.8 %	103.7 %	100.0 %	86.4 %
	2020	2019	2018	2017	2016
State's proportion of the net pension liability (asset)	45.8 %	45.4 %	45.8 %	45.1 %	44.5 %
State's proportionate share of the net pension liability (asset)	\$ 3,243	\$ 1,465	\$ 4,297	\$ 7,217	\$ 1,501
Covered payroll	\$ 11,684	\$ 11,511	\$ 11,112	\$ 10,188	\$ 10,236
State's proportionate share of the net pension liability (asset) as a percentage of covered payroll	27.8 %	12.7 %	38.7 %	70.8 %	14.7 %
Plan's fiduciary net position as a percentage of the total pension liability (asset)	96.3 %	98.2 %	94.7 %	90.7 %	98.0 %

See independent auditors' report.

Schedule of Proportionate Share of the Net Pension Liability for the New York State and Local Police and Fire Retirement System Fiscal Years Ended March 31

(Amounts in millions)

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
State's proportion of the net pension liability.....	20.2 %	20.1 %	21.0 %	21.3 %	21.1 %
State's proportionate share of the net pension liability.....	\$ 958	\$ 1,105	\$ 119	\$ 369	\$ 1,127
Covered payroll.....	\$ 881	\$ 877	\$ 858	\$ 814	\$ 859
State's proportionate share of the net pension liability as a percentage of covered payroll.....	108.7 %	126.1 %	13.9 %	45.3 %	131.2 %
Plan's fiduciary net position as a percentage of the total pension liability.....	89.7 %	87.4 %	98.7 %	95.8 %	84.9 %
	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
State's proportion of the net pension liability.....	21.4 %	20.8 %	21.1 %	19.1 %	19.0 %
State's proportionate share of the net pension liability.....	\$ 359	\$ 210	\$ 437	\$ 566	\$ 52
Covered payroll.....	\$ 775	\$ 777	\$ 695	\$ 615	\$ 620
State's proportionate share of the net pension liability as a percentage of covered payroll.....	46.2 %	27.0 %	62.9 %	92.1 %	8.5 %
Plan's fiduciary net position as a percentage of the total pension liability.....	95.1 %	96.9 %	93.5 %	90.2 %	99.0 %

See independent auditors' report.

**Schedule of Employer Contributions for the New York State and Local
Employees' Retirement System ⁽¹⁾
Fiscal Years Ended March 31**

(Amounts in millions)

	2025	2024	2023	2022	2021
Contractually determined contribution.....	\$ 1,905	\$ 1,579	\$ 1,603	\$ 1,911	\$ 1,692
Contributions in relation to the					
contractually determined contribution.....	1,905	1,579	1,615	1,911	1,692
Contribution deficiency (excess).....	\$ -	\$ -	\$ (12)	\$ -	\$ -
Covered payroll.....	\$ 13,943	\$ 13,347	\$ 12,846	\$ 12,507	\$ 11,931
Contributions as a percentage of					
covered payroll.....	13.7 %	11.8 %	12.6 %	15.3 %	14.2 %
	2020	2019	2018	2017	2016
Contractually determined contribution.....	\$ 1,596	\$ 1,603	\$ 1,636	\$ 1,585	\$ 1,816
Contributions in relation to the					
contractually determined contribution.....	1,596	1,603	1,636	1,585	1,478
Contribution deficiency (excess).....	\$ -	\$ -	\$ -	\$ -	\$ 338
Covered payroll.....	\$ 12,115	\$ 11,684	\$ 11,511	\$ 11,112	\$ 10,188
Contributions as a percentage of					
covered payroll.....	13.2 %	13.7 %	14.2 %	14.2 %	14.5 %

(1) Inclusive of SUNY and Lottery.

See independent auditors' report.

**Schedule of Employer Contributions for the New York State and Local Police
and Fire Retirement System ⁽¹⁾**
Fiscal Years Ended March 31

(Amounts in millions)

	2025	2024	2023	2022	2021
Contractually determined contribution.....	\$ 262	\$ 236	\$ 210	\$ 225	\$ 178
Contributions in relation to the					
contractually determined contribution.....	262	236	210	225	178
Contribution deficiency.....	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll.....	\$ 903	\$ 881	\$ 877	\$ 858	\$ 813
Contributions as a percentage of					
covered payroll.....	29.0 %	26.8 %	23.9 %	26.2 %	21.9 %
	2020	2019	2018	2017	2016
Contractually determined contribution.....	\$ 164	\$ 168	\$ 166	\$ 152	\$ 142
Contributions in relation to the					
contractually determined contribution.....	164	168	166	152	124
Contribution deficiency.....	\$ -	\$ -	\$ -	\$ -	\$ 18
Covered payroll.....	\$ 859	\$ 775	\$ 777	\$ 695	\$ 615
Contributions as a percentage of					
covered payroll.....	19.1 %	21.7 %	21.4 %	21.9 %	20.2 %

(1) Inclusive of SUNY and Lottery.

See independent auditors' report.

Other SUNY-Related Pension Plans**New York State Teachers' Retirement System (TRS)****Schedule of the Proportionate Share of the TRS Net Pension Liability (Asset)
Fiscal Years Ended June 30**

(Amounts in millions)

	2024	2023	2022	2021	2020
SUNY's proportion of the net pension liability (asset).....	0.9 %	0.9 %	0.9 %	0.9 %	0.9 %
SUNY's proportionate share of the net pension liability (asset).....	\$ 11	\$ 18	\$ (154)	\$ 25	\$ (23)
Covered payroll.....	\$ 173	\$ 165	\$ 150	\$ 152	\$ 145
SUNY's proportionate share of the net pension liability (asset) as a percentage of covered payroll.....	6.2 %	10.8 %	(102.1 %)	16.3 %	(15.6 %)
Plan's fiduciary net position as a percentage of the total pension liability.....	99.2 %	98.6 %	113.2 %	97.8 %	102.2 %
	2019	2018	2017	2016	2015
SUNY's proportion of the net pension liability (asset).....	0.8 %	0.8 %	0.8 %	0.7 %	0.7 %
SUNY's proportionate share of the net pension liability (asset)	\$ (15)	\$ (6)	\$ 9	\$ (77)	\$ (80)
Covered payroll.....	\$ 132	\$ 128	\$ 126	\$ 112	\$ 106
SUNY's proportionate share of the net pension liability (asset) as a percentage of covered payroll.....	(11.1 %)	(4.8 %)	6.9 %	(69.2 %)	(75.5 %)
Plan's fiduciary net position as a percentage of the total pension liability.....	101.5 %	100.7 %	99.0 %	110.5 %	111.5 %

See independent auditors' report .

Schedule of Employer Contributions for the TRS Plan

Fiscal Years Ended June 30

(Amounts in millions)

	2024	2023	2022	2021	2020
Actuarially determined contribution...	\$ 18	\$ 16	\$ 14	\$ 14	\$ 15
Contributions in relation to the					
actuarial determined contribution.....	18	16	14	14	15
Contribution deficiency.....	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll.....	\$ 199	\$ 173	\$ 161	\$ 150	\$ 152
Contributions as a percentage of					
covered payroll.....	8.9 %	9.3 %	8.9 %	9.0 %	10.1 %
	2019	2018	2017	2016	2015
Actuarially determined contribution...	\$ 13	\$ 15	\$ 17	\$ 20	\$ 17
Contributions in relation to the					
actuarial determined contribution.....	13	15	17	20	17
Contribution deficiency.....	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll.....	\$ 145	\$ 132	\$ 128	\$ 126	\$ 112
Contributions as a percentage of					
covered payroll.....	8.9 %	11.4 %	13.0 %	15.6 %	15.4 %

See independent auditors' report .

Upstate Plan**Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios
Fiscal Years Ended June 30**

(Amounts in millions)

	2024	2023	2022	2021	2020
Total pension liability:					
Service cost.....	\$ -	\$ 1	\$ 1	\$ 1	\$ 1
Interest.....	5	5	6	7	6
Changes of assumptions.....	-	-	9	(1)	-
Difference between expected and actual experience.....	1	1	8	-	1
Benefit payments	(7)	(7)	(28)	(6)	(10)
Net change in total pension liability.....	(1)	-	(4)	1	(2)
Total pension liability, beginning.....	102	102	106	105	107
Total pension liability, ending (a).....	101	102	102	106	105
Plan fiduciary net position:					
Employer contributions.....	4	-	-	-	2
Net investment income (loss).....	10	(17)	15	17	21
Benefit payments.....	(7)	(7)	(28)	(6)	(10)
Net change in fiduciary net position.....	7	(24)	(13)	11	13
Fiduciary net position, beginning.....	81	105	118	107	94
Fiduciary net position, ending (b).....	88	81	105	118	107
Net pension liability (asset), ending (a)-(b)	\$ 13	\$ 21	\$ (3)	\$ (12)	\$ (2)
Ratio of fiduciary net position to total pension liability.....	87.4 %	79.3 %	103.0 %	111.8 %	101.9 %
Covered payroll	\$ 17	\$ 19	\$ 19	\$ 23	\$ 23
Net pension liability as a percentage of covered payroll	75.9 %	111.0 %	(16.3 %)	(54.4 %)	(8.8 %)

(Continued)

Upstate Plan
Schedule of Changes in the Net Pension Liability (Asset) and
Related Ratios (cont'd)
Fiscal Years Ended June 30

(Amounts in millions)

	2019	2018	2017	2016	2015
Total pension liability:					
Service cost.....	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Interest.....	7	6	6	7	6
Changes of assumptions.....	-	(1)	(1)	-	6
Difference between expected and actual experience.....	-	2	-	1	-
Benefit payments	(6)	(9)	(5)	(7)	(4)
Net change in total pension liability.....	2	(1)	1	2	9
Total pension liability, beginning.....	105	106	105	103	94
Total pension liability, ending (a).....	107	105	106	105	103
Plan fiduciary net position:					
Employer contributions.....	1	2	3	2	3
Net investment income (loss).....	(5)	16	7	(1)	6
Benefit payments.....	(6)	(9)	(5)	(7)	(4)
Net change in fiduciary net position.....	(10)	9	5	(6)	5
Fiduciary net position, beginning.....	104	95	90	96	91
Fiduciary net position, ending (b).....	94	104	95	90	96
Net pension liability (asset), ending (a)-(b)	\$ 13	\$ 1	\$ 11	\$ 15	\$ 7
Ratio of fiduciary net position to total pension liability.....	87.6 %	98.6 %	90.1 %	86.3 %	93.0 %
Covered payroll	\$ 24	\$ 26	\$ 27	\$ 30	\$ 34
Net pension liability as a percentage of covered payroll	54.7 %	5.7 %	38.4 %	48.0 %	21.3 %

See independent auditors' report .

Upstate Plan
Schedule of Employer Contributions
Fiscal Years Ended December 31

(Amounts in millions)

	2024	2023	2022	2021	2020
Actuarially determined contribution.....	\$ 4	\$ -	\$ -	\$ 1	\$ 2
Contributions in relation to the					
actuarially determined contribution.....	4	-	-	1	2
Contribution deficiency (excess).....	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll ⁽¹⁾	\$ 17	\$ 19	\$ 19	\$ 23	\$ 23
Contribution as a percentage					
of covered payroll ⁽¹⁾	22.7 %	- %	- %	2.4 %	10.5 %
	2019	2018	2017	2016	2015
Actuarially determined contribution.....	\$ 1	\$ 2	\$ 3	\$ 2	\$ 2
Contributions in relation to the					
actuarially determined contribution.....	1	2	3	2	4
Contribution deficiency (excess).....	\$ -	\$ -	\$ -	\$ -	\$ (2)
Covered payroll ⁽¹⁾	\$ 24	\$ 26	\$ 27	\$ 30	\$ 34
Contribution as a percentage					
of covered payroll ⁽¹⁾	4.7 %	7.7 %	10.4 %	6.8 %	8.8 %

(1) Covered payroll represents pensionable payroll at the end of each Plan year. It is not practicable to obtain covered payroll amounts at the end of each fiscal year.

See independent auditors' report .

Upstate Plan

Notes for the Plan

Methods and assumptions used in calculations of actuarially determined contributions

The January 1, 2023 actuarial valuation determines the employer rates for contributions payable in 2023, for reporting for the fiscal year ended June 30, 2024. The following actuarial methods and assumptions were used:

Investment rate of return	5.5 percent
Amortization method	Level dollar, 20 year closed
Remaining amortization period	8.5 years
Asset valuation method	Market value
Inflation	3 percent
Compensation	3.5 percent increases, limited to a maximum of \$330,000
Termination	1992 Vaughn Select and Ultimate Table

See independent auditors' report .

CUNY Senior College Plans**Schedule of Proportionate Share of the Net Pension Liabilities for the New York City Employees' Retirement System (NYCERS)****Fiscal Years Ended June 30**

(Amounts in millions)

	2024	2023	2022	2021	2020
CUNY's proportion of the net pension liability.....	0.8 %	0.9 %	1.1 %	1.1 %	1.2 %
CUNY's proportionate share of the net pension liability.....	\$ 139	\$ 163	\$ 191	\$ 71	\$ 261
Covered payroll.....	\$ 259	\$ 260	\$ 261	\$ 272	\$ 269
CUNY's proportionate share of the net pension liability as a percentage of the covered payroll.....	53.9 %	62.6 %	73.1 %	25.9 %	97.3 %
Plan fiduciary net position as a percentage of the total pension liability.....	84.3 %	82.2 %	81.3 %	93.1 %	76.9 %
	2019	2018	2017	2016	2015
CUNY's proportion of the net pension liability.....	1.2 %	1.3 %	1.2 %	1.3 %	1.2 %
CUNY's proportionate share of the net pension liability.....	\$ 227	\$ 234	\$ 242	\$ 303	\$ 247
Covered payroll.....	\$ 264	\$ 238	\$ 223	\$ 217	\$ 214
CUNY's proportionate share of the net pension liability as a percentage of the covered payroll.....	86.1 %	98.2 %	108.7 %	139.6 %	115.4 %
Plan fiduciary net position as a percentage of the total pension liability.....	73.8 %	78.8 %	74.8 %	69.6 %	73.1 %

See independent auditors' report.

Schedule of Proportionate Share of the Net Pension Liabilities for the New York City Teachers' Retirement System (NYCTRS)
Fiscal Years Ended June 30

(Amounts in millions)

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
CUNY's proportion of the net pension liability.....	3.1 %	3.1 %	2.9 %	2.9 %	2.7 %
CUNY's proportionate share of the net pension liability.....	\$ 384	\$ 428	\$ 429	\$ 2	\$ 422
Covered payroll.....	\$ 375	\$ 320	\$ 296	\$ 291	\$ 283
CUNY's proportionate share of the net pension liability as a percentage of the covered payroll.....	102.2 %	133.7 %	145.2 %	0.7 %	149.1 %
Plan fiduciary net position as a percentage of the total pension liability.....	85.7 %	83.2 %	81.3 %	99.9 %	79.0 %
	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
CUNY's proportion of the net pension liability.....	2.6 %	2.6 %	2.2 %	2.8 %	2.5 %
CUNY's proportionate share of the net pension liability.....	\$ 395	\$ 491	\$ 505	\$ 733	\$ 528
Covered payroll.....	\$ 250	\$ 211	\$ 180	\$ 190	\$ 175
CUNY's proportionate share of the net pension liability as a percentage of the covered payroll.....	157.9 %	232.4 %	281.0 %	386.2 %	301.7 %
Plan fiduciary net position as a percentage of the total pension liability.....	74.5 %	74.5 %	68.3 %	62.3 %	68.0 %

See independent auditors' report.

Schedule of Employer Contributions for NYCERS

Fiscal Years Ended June 30

(Amounts in millions)

	2024	2023	2022	2021	2020
Contractually required contribution.....	\$ 30	\$ 31	\$ 40	\$ 41	\$ 46
Contributions in relation to the contractually required contribution.....	30	31	40	41	46
Contribution deficiency	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll.....	\$ 259	\$ 260	\$ 261	\$ 272	\$ 269
Contributions as a percentage of covered payroll.....	11.7 %	12.1 %	15.5 %	15.2 %	17.2 %
	2019	2018	2017	2016	2015
Contractually required contribution.....	\$ 45	\$ 45	\$ 39	\$ 42	\$ 39
Contributions in relation to the contractually required contribution.....	45	45	39	42	39
Contribution deficiency	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll.....	\$ 264	\$ 238	\$ 223	\$ 217	\$ 214
Contributions as a percentage of covered payroll.....	17.2 %	18.8 %	17.4 %	19.3 %	18.0 %

See independent auditors' report.

Schedule of Employer Contributions for NYCTRS

Fiscal Years Ended June 30

(Amounts in millions)

	2024	2023	2022	2021	2020
Contractually required contribution.....	\$ 98	\$ 97	\$ 96	\$ 89	\$ 96
Contributions in relation to the					
contractually required contribution.....	98	97	96	89	96
Contribution deficiency.....	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll.....	\$ 375	\$ 320	\$ 296	\$ 291	\$ 283
Contributions as a percentage of					
covered payroll.....	26.0 %	30.2 %	32.6 %	30.8 %	33.9 %
	2019	2018	2017	2016	2015
Contractually required contribution.....	\$ 95	\$ 102	\$ 85	\$ 103	\$ 84
Contributions in relation to the					
contractually required contribution.....	95	102	85	103	84
Contribution deficiency.....	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll.....	\$ 250	\$ 211	\$ 180	\$ 190	\$ 175
Contributions as a percentage of					
covered payroll.....	38.0 %	48.3 %	47.0 %	54.2 %	48.3 %

See independent auditors' report .



*Other
Supplementary
Information*

**Combining Schedule of
Balance Sheet Accounts
General Fund**

March 31, 2025

(Amounts in millions)

	Local Assistance	State Purposes	Tax Stabilization Reserve	Community Projects	Rainy Day	Refund Reserve
ASSETS:						
Cash and investments.....	\$ 72	\$ -	\$ 1,618	\$ 25	\$ 7,138	\$ 47,606
Receivables, net of allowance for uncollectibles:						
Taxes.....	-	13,165	-	-	-	-
Leases.....	-	3	-	-	-	-
Other.....	2,770	587	-	3	-	-
Due from other funds.....	1,300	3,533	-	-	-	509
Other assets.....	76	2,805	-	-	-	-
Total assets.....	\$ 4,218	\$ 20,093	\$ 1,618	\$ 28	\$ 7,138	\$ 48,115
LIABILITIES:						
Tax refunds payable.....	\$ -	\$ 11,915	\$ -	\$ -	\$ -	-
Accounts payable.....	-	292	-	-	-	-
Accrued liabilities.....	6,102	1,961	-	-	-	-
Payable to local governments.....	3,815	-	-	-	-	-
Due to other funds.....	537	1,639	-	-	-	-
Pension contributions payable.....	-	1	-	-	-	-
Unearned revenues.....	-	61	-	-	-	-
Total liabilities.....	10,454	15,869	-	-	-	-
DEFERRED INFLOWS OF RESOURCES.....	1,636	1,015	-	3	-	-
FUND BALANCES (DEFICITS):						
Restricted.....	-	-	-	-	-	-
Committed.....	-	-	-	-	7,138	44,607
Assigned.....	447	3,209	-	25	-	-
Unassigned.....	(8,319)	-	1,618	-	-	3,508
Total fund balances (deficits).....	(7,872)	3,209	1,618	25	7,138	48,115
Total liabilities, deferred inflows of resources and fund balances (deficits).....	\$ 4,218	\$ 20,093	\$ 1,618	\$ 28	\$ 7,138	\$ 48,115

See independent auditors' report.

**Combining Schedule of
Balance Sheet Accounts (cont'd)
General Fund**

March 31, 2025
(Amounts in millions)

	Abandoned Property	Miscellaneous Special	MMIS Escrow	Employee Withholding	Health Insurance Program	Workers' Compensation
ASSETS:						
Cash and investments.....	\$ 1,593	\$ 3,132	\$ 262	\$ 216	\$ 30	\$ 312
Receivables, net of allowance for uncollectibles:						
Taxes.....	-	-	-	-	-	-
Leases.....	-	27	-	-	-	-
Other.....	287	240	49	56	914	-
Due from other funds.....	1,383	28	-	-	-	-
Other assets.....	-	-	-	-	79	-
Total assets.....	\$ 3,263	\$ 3,427	\$ 311	\$ 272	\$ 1,023	\$ 312
LIABILITIES:						
Tax refunds payable.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Accounts payable.....	-	11	-	52	319	-
Accrued liabilities.....	-	69	50	220	130	167
Payable to local governments.....	-	44	67	-	676	-
Due to other funds.....	-	59	56	-	-	-
Pension contributions payable.....	-	-	-	-	-	-
Unearned revenues.....	-	126	-	-	-	-
Total liabilities.....	-	309	173	272	1,125	167
DEFERRED INFLOWS OF RESOURCES.....	-	77	-	-	-	-
FUND BALANCES (DEFICITS):						
Restricted.....	-	-	138	-	-	145
Committed.....	-	-	-	-	-	-
Assigned.....	-	3,041	-	-	-	-
Unassigned.....	3,263	-	-	-	(102)	-
Total fund balances (deficits).....	3,263	3,041	138	-	(102)	145
Total liabilities, deferred inflows of resources and fund balances (deficits).....	\$ 3,263	\$ 3,427	\$ 311	\$ 272	\$ 1,023	\$ 312

See independent auditors' report.

**Combining Schedule of
Balance Sheet Accounts (cont'd)
General Fund**

March 31, 2025
(Amounts in millions)

	Sole Custody	Miscellaneous	Eliminations	Total
ASSETS:				
Cash and investments.....	\$ 572	\$ 969	\$ -	\$ 63,545
Receivables, net of allowance for uncollectibles:				
Taxes.....	-	-	-	13,165
Leases.....	-	-	-	30
Other.....	-	80	-	4,986
Due from other funds.....	-	94	(1,791)	5,056
Other assets.....	-	-	-	2,960
Total assets.....	\$ 572	\$ 1,143	\$ (1,791)	\$ 89,742
LIABILITIES:				
Tax refunds payable.....	\$ -	\$ -	\$ -	\$ 11,915
Accounts payable.....	-	38	-	712
Accrued liabilities.....	-	21	-	8,720
Payable to local governments.....	-	23	-	4,625
Due to other funds.....	-	309	(1,791)	809
Pension contributions payable.....	-	-	-	1
Unearned revenues.....	-	-	-	187
Total liabilities.....	-	391	(1,791)	26,969
DEFERRED INFLOWS OF RESOURCES.....	-	39	-	2,770
FUND BALANCES (DEFICITS):				
Restricted.....	-	-	-	283
Committed.....	-	-	-	51,745
Assigned.....	572	675	-	7,969
Unassigned.....	-	38	-	6
Total fund balances (deficits).....	572	713	-	60,003
Total liabilities, deferred inflows of resources and fund balances (deficits).....	\$ 572	\$ 1,143	\$ (1,791)	\$ 89,742

See independent auditors' report.

**Combining Schedule of
Revenues, Expenditures and Changes
in Fund Balance (Deficit) Accounts
General Fund**

Year Ended March 31, 2025

(Amounts in millions)

	Local Assistance	State Purposes	Tax		Rainy Day	Refund Reserve
			Stabilization Reserve	Community Projects		
REVENUES:						
Taxes:						
Personal income.....	\$ -	\$ 38,116	\$ -	\$ -	\$ -	-
Consumption and use.....	-	9,634	-	-	-	-
Business.....	-	10,286	-	-	-	-
Other.....	-	1,244	-	-	-	-
Federal grants.....	-	3,643	-	-	-	-
Miscellaneous.....	6	3,655	-	-	-	-
Total revenues.....	6	66,578	-	-	-	-
EXPENDITURES:						
Local assistance grants:						
Education.....	34,311	-	-	-	-	-
Public health.....	33,869	-	-	-	-	-
Public welfare.....	5,212	-	-	-	-	-
Public safety.....	561	-	-	-	-	-
Transportation.....	250	-	-	-	-	-
Environment and recreation.....	4	-	-	-	-	-
Support and regulate business.....	214	-	-	-	-	-
General government.....	1,190	-	-	-	-	-
State operations:						
Personal service.....	-	10,978	-	-	-	-
Non-personal service.....	-	2,637	-	-	-	-
Pension contributions.....	-	2,053	-	-	-	-
Other fringe benefits.....	-	4,027	-	-	-	-
Total expenditures.....	75,611	19,695	-	-	-	-
Excess (deficiency) of revenues over expenditures.....	(75,605)	46,883	-	-	-	-
OTHER FINANCING SOURCES (USES):						
Transfers from other funds.....	78,199	94,903	-	-	2,500	48,115
Transfers to other funds.....	(5,257)	(141,124)	-	-	-	(40,030)
Financing arrangements issued.....	2	115	-	-	-	-
Net other financing sources (uses).....	72,944	(46,106)	-	-	2,500	8,085
Net change in fund balances.....	(2,661)	777	-	-	2,500	8,085
Fund balances (deficits), as previously reported.....	(5,211)	2,432	1,618	25	4,638	40,030
Error correction.....	-	-	-	-	-	-
Fund balances (deficits) at April 1, 2024, as restated.....	(5,211)	2,432	1,618	25	4,638	40,030
Fund balances (deficits) at March 31, 2025.....	\$ (7,872)	\$ 3,209	\$ 1,618	\$ 25	\$ 7,138	\$ 48,115

See independent auditors' report.

**Combining Schedule of
Revenues, Expenditures and Changes
in Fund Balance (Deficit) Accounts (cont'd)
General Fund**

Year Ended March 31, 2025

(Amounts in millions)

REVENUES:	Abandoned Property	Miscellaneous Special	MMIS Escrow	Employee Withholding	Health Insurance Program	Workers' Compensation
Taxes:						
Personal income.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Consumption and use.....	-	-	-	-	-	-
Business.....	-	-	-	-	-	-
Other.....	-	-	-	-	-	-
Federal grants.....	-	-	-	-	-	-
Miscellaneous.....	1,046	3,436	113,597	6,732	15,877	55
Total revenues.....	1,046	3,436	113,597	6,732	15,877	55
EXPENDITURES:						
Local assistance grants:						
Education.....	-	-	-	-	-	-
Public health.....	-	1,249	798	-	-	-
Public welfare.....	-	1	-	-	-	-
Public safety.....	-	121	-	-	-	-
Transportation.....	-	-	-	-	-	-
Environment and recreation.....	-	6	-	-	-	-
Support and regulate business.....	-	72	-	-	-	-
General government.....	-	111	97	-	-	-
State operations:						
Personal service.....	-	875	-	-	-	-
Non-personal service.....	622	570	112,644	5,492	10,169	51
Pension contributions.....	-	2	-	70	-	-
Other fringe benefits.....	-	438	-	1,287	5,885	10
Total expenditures.....	622	3,445	113,539	6,849	16,054	61
Excess (deficiency) of revenues over expenditures.....	424	(9)	58	(117)	(177)	(6)
OTHER FINANCING SOURCES (USES):						
Transfers from other funds.....	-	637	-	-	-	-
Transfers to other funds.....	-	(123)	-	-	-	-
Financing arrangements issued.....	-	51	-	-	-	-
Net other financing sources (uses).....	-	565	-	-	-	-
Net change in fund balances.....	424	556	58	(117)	(177)	(6)
Fund balances (deficits), as previously reported.....	2,839	2,567	80	-	75	151
Error correction.....	-	(82)	-	117	-	-
Fund balances (deficits) at April 1, 2024, as restated.....	2,839	2,485	80	117	75	151
Fund balances (deficits) at March 31, 2025.....	\$ 3,263	\$ 3,041	\$ 138	\$ -	\$ (102)	\$ 145

See independent auditors' report.

**Combining Schedule of
Revenues, Expenditures and Changes
in Fund Balance (Deficit) Accounts (cont'd)
General Fund**

Year Ended March 31, 2025
(Amounts in millions)

	Sole Custody	Miscellaneous	Eliminations	Total
REVENUES:				
Taxes:				
Personal income.....	\$ -	\$ -	-	\$ 38,116
Consumption and use.....	-	-	-	9,634
Business.....	-	-	-	10,286
Other.....	-	-	-	1,244
Federal grants.....	-	-	-	3,643
Miscellaneous.....	6,274	7,426	(120,472)	37,632
Total revenues.....	6,274	7,426	(120,472)	100,555
EXPENDITURES:				
Local assistance grants:				
Education.....	-	-	-	34,311
Public health.....	-	4,300	(97)	40,119
Public welfare.....	-	1	-	5,214
Public safety.....	-	1	-	683
Transportation.....	-	-	-	250
Environment and recreation.....	-	-	-	10
Support and regulate business.....	-	-	-	286
General government.....	-	76	-	1,474
State operations:				
Personal service.....	-	161	-	12,014
Non-personal service.....	6,159	2,762	(113,230)	27,876
Pension contributions.....	-	-	-	2,125
Other fringe benefits.....	-	156	(7,145)	4,658
Total expenditures.....	6,159	7,457	(120,472)	129,020
Excess (deficiency) of revenues over expenditures.....	115	(31)	-	(28,465)
OTHER FINANCING SOURCES (USES):				
Transfers from other funds.....	-	(21,213)	(150,556)	52,585
Transfers to other funds.....	-	21,311	150,556	(14,667)
Financing arrangements issued.....	-	1	-	169
Net other financing sources (uses).....	-	99	-	38,087
Net change in fund balances.....	115	68	-	9,622
Fund balances (deficits), as previously reported.....	457	645	-	50,346
Error correction.....	-	-	-	35
Fund balances (deficits) at April 1, 2024, as restated.....	457	645	-	50,381
Fund balances (deficits) at March 31, 2025.....	\$ 572	\$ 713	\$ -	\$ 60,003

See independent auditors' report.

**Combining Schedule of
Balance Sheet Accounts
Federal Special Revenue Fund**

March 31, 2025

(Amounts in millions)

	Federal USDA-FNS	Federal DHHS	Federal Education	Federal Operating Grants	Unemployment Insurance Administration	Federal Employment and Training Grants	Total
ASSETS:							
Cash and investments.....	\$ 14	\$ 9,323	\$ -	\$ 288	\$ 116	\$ -	\$ 9,741
Receivables, net of allowance for uncollectibles:							
Due from Federal government.....	275	9,460	629	5,701	18	18	16,101
Other.....	19	1,623	-	1	56	-	1,699
Due from other funds.....	-	171	1	-	-	-	172
Other assets.....	1	-	-	-	-	-	1
Total assets.....	\$ 309	\$ 20,577	\$ 630	\$ 5,990	\$ 190	\$ 18	\$ 27,714
LIABILITIES:							
Accounts payable.....	12	38	1	10	4	6	71
Accrued liabilities.....	2	6,682	8	6	16	6	6,720
Payable to local governments.....	257	2,670	562	5,395	-	-	8,884
Due to other funds.....	37	1,591	59	3	1	6	1,697
Unearned revenues.....	-	8,837	-	101	120	-	9,058
Total liabilities.....	308	19,818	630	5,515	141	18	26,430
DEFERRED INFLOWS OF RESOURCES.....	-	759	-	475	49	-	1,283
FUND BALANCES:							
Restricted.....	1	-	-	-	-	-	1
Total fund balances.....	1	-	-	-	-	-	1
Total liabilities, deferred inflows of resources and fund balances.....	\$ 309	\$ 20,577	\$ 630	\$ 5,990	\$ 190	\$ 18	\$ 27,714

See independent auditors' report.

**Combining Schedule of
Revenues, Expenditures and Changes
in Fund Balance Accounts
Federal Special Revenue Fund**

Year Ended March 31, 2025
(Amounts in millions)

	Federal USDA-FNS	Federal DHHS	Federal Education	Federal Operating Grants	Unemployment Insurance Administration	Federal Employment and Training Grants	Total
REVENUES:							
Federal grants.....	\$ 11,133	\$ 77,351	\$ 7,422	\$ 4,698	\$ 352	\$ 233	\$ 101,189
Miscellaneous.....	-	456	-	10	112	-	578
Total revenues.....	11,133	77,807	7,422	4,708	464	233	101,767
EXPENDITURES:							
Local assistance grants:							
Education.....	1,646	-	7,111	1	-	-	8,758
Public health.....	820	67,545	9	5	-	-	68,379
Public welfare.....	8,524	4,842	-	73	1	171	13,611
Public safety.....	-	-	-	3,403	-	-	3,403
Transportation.....	-	-	-	92	-	-	92
Environment and recreation.....	-	-	-	3	-	-	3
Support and regulate business.....	-	-	-	9	-	-	9
General government.....	-	64	-	1	-	-	65
State operations:							
Personal service.....	42	300	108	132	188	20	790
Non-personal service.....	51	1,502	132	652	142	26	2,505
Pension contributions.....	4	23	10	10	20	2	69
Other fringe benefits.....	22	116	52	48	98	11	347
Total expenditures.....	11,109	74,392	7,422	4,429	449	230	98,031
Excess of revenues over expenditures.....	24	3,415	-	279	15	3	3,736
OTHER FINANCING USES:							
Transfers from other funds.....	1	-	-	-	-	-	1
Transfers to other funds.....	(24)	(3,419)	(12)	(281)	(30)	(3)	(3,769)
Financing arrangements issued.....	-	4	12	2	15	-	33
Other financing uses.....	(23)	(3,415)	-	(279)	(15)	(3)	(3,735)
Net change in fund balances.....	1	-	-	-	-	-	1
Fund balances (deficits) at April 1, 2024.....	-	-	-	-	-	-	-
Fund balances (deficits) at March 31, 2025.....	1	-	-	-	-	-	1
\$	1	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1

See independent auditors' report.

Schedule of Cash Receipts and Disbursements
Budgetary Basis - Final Budget and Actual
General Debt Service Fund

Year Ended March 31, 2025

(Amounts in millions)

	Final Budget	Actual	Variance
RECEIPTS:			
Taxes.....	\$ 48,039	\$ 49,013	\$ 974
Federal grants.....	62	45	(17)
Total receipts.....	48,101	49,058	957
DISBURSEMENTS:			
Non-personal	225	38	187
Debt service.....	18,320	3,758	14,562
Total disbursements.....	18,545	3,796	14,749
Excess of receipts over disbursements.....	29,556	45,262	15,706
OTHER FINANCING SOURCES (USES):			
Transfers from other funds.....	349	347	(2)
Transfers to other funds.....	(45,269)	(45,610)	(341)
Net other financing sources (uses).....	(44,920)	(45,263)	(343)
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses.....	\$ (15,364)	\$ (1)	\$ 15,363

See independent auditors' report.

Combining Balance Sheet
Other Governmental Funds

March 31, 2025

(Amounts in millions)

	Special Revenue	Debt Service	Capital Projects	Total
ASSETS:				
Cash and investments.....	\$ 10,678	\$ 346	\$ 8,781	\$ 19,805
Receivables, net of allowance for uncollectibles:				
Taxes.....	766	44	73	883
Leases.....	-	-	3	3
Due from Federal government.....	-	-	495	495
Other.....	2,422	124	73	2,619
Due from other funds.....	769	436	1,769	2,974
Other assets.....	1	-	120	121
Total assets.....	\$ 14,636	\$ 950	\$ 11,314	\$ 26,900
LIABILITIES:				
Tax refunds payable.....	\$ 1,114	\$ -	\$ 21	\$ 1,135
Accounts payable.....	7	8	355	370
Accrued liabilities.....	54	17	136	207
Payable to local governments.....	241	-	53	294
Due to other funds.....	106	45	2,254	2,405
Unearned revenues.....	-	1	-	1
Total liabilities.....	1,522	71	2,819	4,412
DEFERRED INFLOWS OF RESOURCES.....	1,228	18	36	1,282
FUND BALANCES:				
Restricted.....	1,218	114	36	1,368
Committed.....	5,928	747	9,996	16,671
Assigned.....	4,829	-	221	5,050
Unassigned.....	(89)	-	(1,794)	(1,883)
Total fund balances	11,886	861	8,459	21,206
Total liabilities, deferred inflows of resources and fund balances	\$ 14,636	\$ 950	\$ 11,314	\$ 26,900

See independent auditors' report.

**Combining Statement of Revenues,
Expenditures and Changes in Fund Balances
Other Governmental Funds**

Year Ended March 31, 2025

(Amounts in millions)

	Special Revenue	Debt Service	Capital Projects	Total
REVENUES:				
Taxes:				
Personal income	\$ 1,470	\$ -	\$ -	\$ 1,470
Consumption and use	2,231	-	623	2,854
Business	2,685	-	605	3,290
Other	3,576	1,046	257	4,879
Federal grants	-	-	2,627	2,627
Public health/patient fees	6,969	749	-	7,718
Tobacco settlement	462	-	-	462
Miscellaneous	5,457	23	1,529	7,009
Total revenues	22,850	1,818	5,641	30,309
EXPENDITURES:				
Local assistance grants:				
Education	6,566	-	373	6,939
Public health	7,567	-	442	8,009
Public welfare	25	-	1,690	1,715
Public safety	341	-	16	357
Transportation	9,134	-	1,909	11,043
Environment and recreation	-	-	854	854
Support and regulate business	-	-	1,426	1,426
General government	169	-	670	839
State operations:				
Personal service	258	-	-	258
Non-personal service	2,059	23	-	2,082
Pension contributions	31	-	-	31
Other fringe benefits	117	-	-	117
Capital construction	-	-	8,063	8,063
Debt service, including payments on financing arrangements	-	94	-	94
Total expenditures	26,267	117	15,443	41,827
Excess (deficiency) of revenues over expenditures	(3,417)	1,701	(9,802)	(11,518)
OTHER FINANCING SOURCES (USES):				
Transfers from other funds	4,392	2,724	6,858	13,974
Transfers to other funds	(640)	(4,073)	(709)	(5,422)
General obligation bonds issued	-	-	345	345
Financing arrangements issued	6	-	4,073	4,079
Premiums/discounts on bonds issued	-	-	383	383
Net other financing sources (uses)	3,758	(1,349)	10,950	13,359
Net change in fund balances	341	352	1,148	1,841
Fund balances (deficits) at April 1, 2024	11,545	509	7,311	19,365
Fund balances (deficits) at March 31, 2025	\$ 11,886	\$ 861	\$ 8,459	\$ 21,206

See independent auditors' report.

Combining Schedule of Cash Receipts and Disbursements
 Budgetary Basis - Final Budget and Actual
 Other Governmental Funds

Year Ended March 31, 2025
 (Amounts in millions)

	Special Revenue			Debt Service			Capital Projects		
	Final Budget	Actual	Variance	Final Budget	Actual	Variance	Final Budget	Actual	Variance
RECEIPTS:									
Taxes.....	\$ 6,447	\$ 6,421	\$ (26)	\$ 935	\$ 1,001	\$ 66	\$ 1,487	\$ 1,486	\$ (1)
Miscellaneous.....	19,540	22,921	3,381	507	506	(1)	7,283	5,283	(2,000)
Federal grants.....	(11)	(12)	(1)	-	-	-	3,221	2,785	(436)
Total receipts.....	25,976	29,330	3,354	1,442	1,507	65	11,991	9,554	(2,437)
DISBURSEMENTS:									
Local assistance grants.....	39,692	21,026	18,666	-	-	-	167	2	165
Personal service	9,554	6,131	3,423	-	-	-	-	-	-
Non-personal	6,967	3,689	3,278	10	2	8	-	-	-
General State charges.....	1,870	1,146	724	-	-	-	-	-	-
Debt service.....	-	-	-	1,044	17	1,027	-	-	-
Capital projects.....	2	-	2	-	-	-	130,485	16,974	113,511
Total disbursements.....	58,085	31,992	26,093	1,054	19	1,035	130,652	16,976	113,676
Excess (deficiency) of receipts over disbursements.....	(32,109)	(2,662)	29,447	388	1,488	1,100	(118,661)	(7,422)	111,239
OTHER FINANCING SOURCES (USES):									
Bond and note proceeds, net.....	-	-	-	-	-	-	269	387	118
Transfers from other funds.....	5,290	4,246	(1,044)	2,474	2,555	81	5,325	7,336	2,011
Transfers to other funds.....	(343)	(937)	(594)	(3,892)	(4,029)	(137)	(431)	(439)	(8)
Net other financing sources (uses).....	4,947	3,309	(1,638)	(1,418)	(1,474)	(56)	5,163	7,284	2,121
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses.....	\$ (27,162)	\$ 647	\$ 27,809	\$ (1,030)	\$ 14	\$ 1,044	\$ (113,498)	\$ (138)	\$ 113,360

See independent auditors' report.

Combining Balance Sheet
Other Governmental Funds - Special Revenue Funds

March 31, 2025

(Amounts in millions)

	School Tax Relief (STAR)	Health Care Reform Act Resources	Dedicated Mass Transportation Trust	Health Care Transformation	Mass Transportation Operating Assistance	MTA Financial Assistance	Indigent Legal Services
ASSETS:							
Cash and investments.....	\$ 8	\$ 1,664	\$ 98	\$ 272	\$ 1,235	\$ 525	\$ 906
Receivables, net of allowance for uncollectibles:							
Taxes.....	373	25	16	-	128	224	-
Other.....	-	884	-	-	-	29	-
Due from other funds.....	-	-	13	-	-	-	17
Other assets.....	-	-	-	-	-	-	-
Total assets.....	\$ 381	\$ 2,573	\$ 127	\$ 272	\$ 1,363	\$ 778	\$ 923
LIABILITIES:							
Tax refunds payable.....	298	\$ 1	\$ 9	\$ -	\$ 311	\$ 494	\$ -
Accounts payable.....	-	1	2	-	-	-	-
Accrued liabilities.....	1	5	-	-	-	29	-
Payable to local governments.....	21	84	-	-	-	-	48
Due to other funds.....	-	1	-	-	-	-	-
Total liabilities.....	\$ 320	\$ 92	\$ 11	\$ -	\$ 311	\$ 523	\$ 48
DEFERRED INFLOWS OF RESOURCES.....	15	2	2	-	1	-	-
FUND BALANCES (DEFICITS):							
Restricted.....	-	-	-	272	-	255	-
Committed.....	46	2,479	114	-	1,051	-	875
Assigned.....	-	-	-	-	-	-	-
Unassigned.....	-	-	-	-	-	-	-
Total fund balances.....	\$ 46	\$ 2,479	\$ 114	\$ 272	\$ 1,051	\$ 255	\$ 875
Total liabilities, deferred inflows of resources and fund balances.....	\$ 381	\$ 2,573	\$ 127	\$ 272	\$ 1,363	\$ 778	\$ 923

See independent auditors' report.

Combining Balance Sheet (cont'd)
Other Governmental Funds - Special Revenue Funds

March 31, 2025

(Amounts in millions)

	Dedicated Miscellaneous State Special Revenue	Sole Custody	Miscellaneous Funds	Eliminations	Total
ASSETS:					
Cash and investments.....	\$ 336	\$ 4,064	\$ 1,570	\$ -	\$ 10,678
Receivables, net of allowance for uncollectibles:					
Taxes.....	-	-	-	-	766
Other.....	896	150	463	-	2,422
Due from other funds.....	1	623	116	(1)	769
Other assets.....	-	-	1	-	1
Total assets.....	\$ 1,233	\$ 4,837	\$ 2,150	\$ (1)	\$ 14,636
LIABILITIES:					
Tax refunds payable.....	\$ -	\$ -	1	\$ -	1,114
Accounts payable.....	-	-	4	-	7
Accrued liabilities.....	-	-	19	-	54
Payable to local governments.....	1	-	87	-	241
Due to other funds.....	-	-	106	(1)	106
Total liabilities.....	1	-	217	(1)	1,522
DEFERRED INFLOWS OF RESOURCES.....	828	-	380	-	1,228
FUND BALANCES (DEFICITS):					
Restricted.....	404	-	287	-	1,218
Committed.....	-	11	1,352	-	5,928
Assigned.....	-	4,826	3	-	4,829
Unassigned.....	-	-	(89)	-	(89)
Total fund balances.....	404	4,837	1,553	-	11,886
Total liabilities, deferred inflows of resources and fund balances.....	\$ 1,233	\$ 4,837	\$ 2,150	\$ (1)	\$ 14,636

See independent auditors' report.

Combining Statement of
Revenues, Expenditures and Changes in
Fund Balances
Other Governmental Funds - Special Revenue Funds

Year Ended March 31, 2025
(Amounts in millions)

REVENUES:	School Tax Relief (STAR)	Health Care Reform Act Resources	Dedicated Mass Transportation Trust	Health Care Transformation	Mass Transportation Operating Assistance	MTA Financial Assistance	Indigent Legal Services
Taxes:							
Personal income	\$ 1,470	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Consumption and use	-	564	104	-	1,345	87	-
Business	-	-	343	-	2,342	-	-
Other	-	-	-	-	-	3,576	-
Public health/patient fees	-	6,969	-	-	-	-	-
Tobacco settlement	-	462	-	-	-	-	-
Miscellaneous	-	97	142	19	62	556	353
Total revenues	1,470	8,092	589	19	3,749	4,219	353
EXPENDITURES:							
Local assistance grants:							
Education	1,449	-	-	-	-	-	-
Public health	-	7,488	-	-	-	-	-
Public welfare	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	293
Transportation	-	-	647	-	3,826	4,661	-
General government	-	-	-	-	-	-	-
State operations:							
Personal service	-	14	-	-	3	-	5
Non-personal service	-	60	-	-	-	-	26
Pension contributions	-	2	-	-	-	-	1
Other fringe benefits	-	7	-	-	2	-	2
Total expenditures	1,449	7,571	647	-	3,831	4,661	327
Excess (deficiency) of revenues over expenditures	21	521	(58)	19	(82)	(442)	26
OTHER FINANCING SOURCES (USES):							
Transfers from other funds	-	-	66	125	45	400	-
Transfers to other funds	-	(202)	-	(250)	-	-	(80)
Financing arrangements issued	-	-	-	-	-	-	-
Net other financing sources (uses)	-	(202)	66	(125)	45	400	(80)
Net change in fund balances	21	319	8	(106)	(37)	(42)	(54)
Fund balances (deficits) at April 1, 2024	25	2,160	106	378	1,088	297	929
Fund balances (deficits) at March 31, 2025	\$ 46	\$ 2,479	\$ 114	\$ 272	\$ 1,051	\$ 255	\$ 875

See independent auditors' report.

Combining Statement of
Revenues, Expenditures and Changes in
Fund Balances (cont'd)
Other Governmental Funds - Special Revenue Funds

Year Ended March 31, 2025
(Amounts in millions)

	Dedicated Miscellaneous State Special Revenue	Sole Custody	Miscellaneous Funds	Eliminations	Total
REVENUES:					
Taxes:					
Personal income	\$ -	\$ -	-	\$ -	1,470
Consumption and use	2	-	129	-	2,231
Business	-	-	-	-	2,685
Other	-	-	-	-	3,576
Public health/patient fees	-	-	-	-	6,969
Tobacco settlement	-	-	-	-	462
Miscellaneous	70	2,007	2,183	(32)	5,457
Total revenues	72	2,007	2,312	(32)	22,850
EXPENDITURES:					
Local assistance grants:					
Education	-	3,903	1,214	-	6,566
Public health	71	-	8	-	7,567
Public welfare	-	-	25	-	25
Public safety	-	-	48	-	341
Transportation	-	-	-	-	9,134
General government	-	-	169	-	169
State operations:					
Personal service	1	-	235	-	258
Non-personal service	1	1,846	158	(32)	2,059
Pension contributions	-	-	28	-	31
Other fringe benefits	1	-	105	-	117
Total expenditures	74	5,749	1,990	(32)	26,267
Excess (deficiency) of revenues over expenditures	(2)	(3,742)	322	-	(3,417)
OTHER FINANCING SOURCES (USES):					
Transfers from other funds	-	3,584	178	(6)	4,392
Transfers to other funds	-	-	(114)	6	(640)
Financing arrangements issued	-	-	6	-	6
Net other financing sources (uses)	-	3,584	70	-	3,758
Net change in fund balances	(2)	(158)	392	-	341
Fund balances (deficits) at April 1, 2024	406	4,995	1,161	-	11,545
Fund balances (deficits) at March 31, 2025	\$ 404	\$ 4,837	\$ 1,553	\$ -	\$ 11,886

See independent auditors' report.

Combining Schedule of Cash Receipts and Disbursements
Budgetary Basis - Final Budget and Actual
Other Governmental Funds - Special Revenue Funds

Year Ended March 31, 2025
(Amounts in millions)

	School Tax Relief (STAR)			Health Care Reform Act Resources			Dedicated Mass Transportation Trust		
	Final Budget	Actual	Variance	Final Budget	Actual	Variance	Final Budget	Actual	Variance
RECEIPTS:									
Taxes.....	\$ 1,453	\$ 1,448	\$ (5)	\$ 579	\$ 574	\$ (5)	\$ 447	\$ 447	\$ -
Miscellaneous.....	-	-	-	6,996	7,078	82	141	141	-
Total receipts.....	1,453	1,448	(5)	7,575	7,652	77	588	588	-
DISBURSEMENTS:									
Local assistance grants.....	1,684	1,448	236	18,193	7,507	10,686	1,996	647	1,349
Personal service	-	-	-	35	14	21	-	-	-
Non-personal	-	-	-	127	58	69	-	-	-
General State charges.....	-	-	-	13	9	4	-	-	-
Capital projects.....	-	-	-	-	-	-	-	-	-
Total disbursements.....	1,684	1,448	236	18,368	7,588	10,780	1,996	647	1,349
Excess (deficiency) of receipts over disbursements.....	(231)	-	231	(10,793)	64	10,857	(1,408)	(59)	1,349
OTHER FINANCING SOURCES (USES):									
Transfers from other funds.....	-	-	-	-	-	-	66	66	-
Transfers to other funds.....	-	-	-	(105)	(105)	-	-	-	-
Net other financing sources (uses).....	-	-	-	(105)	(105)	-	66	66	-
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses.....	\$ (231)	\$ -	\$ 231	\$ (10,898)	\$ (41)	\$ 10,857	\$ (1,342)	\$ 7	\$ 1,349

See independent auditors' report.

Combining Schedule of Cash Receipts and Disbursements
Budgetary Basis - Final Budget and Actual (cont'd)
Other Governmental Funds - Special Revenue Funds

Year Ended March 31, 2025
(Amounts in millions)

	Health Care Transformation			Mass Transportation Operating Assistance			MTA Financial Assistance		
	Final Budget	Actual	Variance	Final Budget	Actual	Variance	Final Budget	Actual	Variance
RECEIPTS:									
Taxes.....	\$ -	\$ -	\$ -	\$ 3,804	\$ 3,821	\$ 17	\$ -	\$ -	\$ -
Miscellaneous.....	-	20	20	17	63	46	-	7	7
Federal grants.....	-	-	-	-	-	-	-	-	-
Total receipts.....	-	20	20	3,821	3,884	63	-	7	7
DISBURSEMENTS:									
Local assistance grants.....	-	-	-	3,932	3,825	107	889	400	489
Personal service	-	-	-	12	3	9	-	-	-
Non-personal	-	-	-	4	1	3	-	-	-
General State charges.....	-	-	-	7	2	5	-	-	-
Capital projects.....	-	-	-	-	-	-	-	-	-
Total disbursements.....	-	-	-	3,955	3,831	124	889	400	489
Excess (deficiency) of receipts over disbursements.....	-	20	20	(134)	53	187	(889)	(393)	496
OTHER FINANCING SOURCES (USES):									
Transfers from other funds.....	125	125	-	38	45	7	400	400	-
Transfers to other funds.....	(250)	(250)	-	-	(1)	(1)	-	-	-
Net other financing sources (uses).....	(125)	(125)	-	38	44	6	400	400	-
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses.....	\$ (125)	\$ (105)	\$ 20	\$ (96)	\$ 97	\$ 193	\$ (489)	\$ 7	\$ 496

See independent auditors' report.

Combining Schedule of Cash Receipts and Disbursements
Budgetary Basis - Final Budget and Actual (cont'd)
Other Governmental Funds - Special Revenue Funds

Year Ended March 31, 2025
(Amounts in millions)

	Indigent Legal Services			Dedicated Miscellaneous State Special Revenue Account			Miscellaneous Funds		
	Final Budget	Actual	Variance	Final Budget	Actual	Variance	Final Budget	Actual	Variance
RECEIPTS:									
Taxes.....	\$ -	\$ -	\$ -	\$ 1	\$ 2	\$ 1	\$ 163	\$ 129	\$ (34)
Miscellaneous.....	213	349	136	198	106	(92)	11,975	15,157	3,182
Federal grants.....	-	-	-	-	-	-	(11)	(12)	(1)
Total receipts.....	213	349	136	199	108	(91)	12,127	15,274	3,147
DISBURSEMENTS:									
Local assistance grants.....	1,474	273	1,201	360	71	289	11,164	6,855	4,309
Personal service.....	7	5	2	5	1	4	9,495	6,108	3,387
Non-personal.....	26	26	-	23	1	22	6,787	3,603	3,184
General State charges.....	5	3	2	3	1	2	1,842	1,131	711
Capital projects.....	-	-	-	-	-	-	2	-	2
Total disbursements.....	1,512	307	1,205	391	74	317	29,290	17,697	11,593
Excess (deficiency) of receipts over disbursements.....	(1,299)	42	1,341	(192)	34	226	(17,163)	(2,423)	14,740
OTHER FINANCING SOURCES (USES):									
Transfers from other funds.....	28	-	(28)	-	-	-	4,313	3,930	(383)
Transfers to other funds.....	(234)	(80)	154	-	-	-	566	(821)	(1,387)
Net other financing sources (uses).....	(206)	(80)	126	-	-	-	4,879	3,109	(1,770)
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses.....	\$ (1,505)	\$ (38)	\$ 1,467	\$ (192)	\$ 34	\$ 226	\$ (12,284)	\$ 686	\$ 12,970

See independent auditors' report.

Combining Schedule of Cash Receipts and Disbursements
 Budgetary Basis - Final Budget and Actual (cont'd)
 Other Governmental Funds - Special Revenue Funds

Year Ended March 31, 2025
 (Amounts in millions)

	Eliminations		Total		
	Final Budget	Actual	Final Budget	Actual	Variance
RECEIPTS:					
Taxes.....	\$ -	\$ -	\$ 6,447	\$ 6,421	\$ (26)
Miscellaneous.....	-	-	19,540	22,921	3,381
Federal grants.....	-	-	(11)	(12)	(1)
Total receipts.....	-	-	25,976	29,330	3,354
DISBURSEMENTS:					
Local assistance grants.....	-	-	39,692	21,026	18,666
Personal service	-	-	9,554	6,131	3,423
Non-personal	-	-	6,967	3,689	3,278
General State charges.....	-	-	1,870	1,146	724
Capital projects.....	-	-	2	-	2
Total disbursements.....	-	-	58,085	31,992	26,093
Excess (deficiency) of receipts over disbursements.....	-	-	(32,109)	(2,662)	29,447
OTHER FINANCING SOURCES (USES):					
Transfers from other funds.....	(320)	(320)	5,290	4,246	(1,044)
Transfers to other funds.....	320	320	(343)	(937)	(594)
Net other financing sources (uses).....	-	-	4,947	3,309	(1,638)
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses.....	\$ -	\$ -	\$ (27,162)	\$ 647	\$ 27,809

See independent auditors' report.

Combining Balance Sheet
Other Governmental Funds - Debt Service Funds

March 31, 2025
(Amounts in millions)

	Mental Health Services	State Housing Debt	Department of Health Income	Clean Water/ Clean Air	Total
ASSETS:					
Cash and investments.....	\$ 267	\$ -	\$ 78	\$ 1	\$ 346
Receivables, net of allowance for uncollectibles:					
Taxes.....	-	-	-	44	44
Other.....	92	9	23	-	124
Due from other funds.....	433	-	3	-	436
Total assets.....	\$ 792	\$ 9	\$ 104	\$ 45	\$ 950
LIABILITIES:					
Accounts payable.....	-	-	8	-	8
Accrued liabilities.....	-	-	17	-	17
Due to other funds.....	-	-	-	45	45
Unearned revenues.....	-	1	-	-	1
Total liabilities.....	-	1	25	45	71
DEFERRED INFLOWS OF RESOURCES.....	11	-	7	-	18
FUND BALANCES (DEFICITS):					
Restricted.....	85	8	21	-	114
Committed.....	696	-	51	-	747
Total fund balances.....	781	8	72	-	861
Total liabilities, deferred inflows of resources and fund balances.....	\$ 792	\$ 9	\$ 104	\$ 45	\$ 950

See independent auditors' report.

**Combining Statement of
Revenues, Expenditures and Changes in
Fund Balances
Other Governmental Funds - Debt Service Funds**

Year Ended March 31, 2025
(Amounts in millions)

	Mental Health Services	State Housing Debt	Department of Health Income	Clean Water/ Clean Air	Total
REVENUES:					
Taxes:					
Other.....	\$ -	\$ -	\$ -	1,046	\$ 1,046
Patient fees.....	637	-	112	-	749
Miscellaneous.....	20	1	2	-	23
Total revenues.....	657	1	114	1,046	1,818
EXPENDITURES:					
Non-personal service.....	21	-	2	-	23
Debt service, including payments on financing arrangements.....	74	-	20	-	94
Total expenditures.....	95	-	22	-	117
Excess (deficiency) of revenues over expenditures.....	562	1	92	1,046	1,701
OTHER FINANCING SOURCES (USES):					
Transfers from other funds.....	2,656	(1)	69	-	2,724
Transfers to other funds.....	(2,872)	-	(155)	(1,046)	(4,073)
Net other financing sources (uses).....	(216)	(1)	(86)	(1,046)	(1,349)
Net change in fund balances.....	346	-	6	-	352
Fund balances (deficits) at April 1, 2024.....	435	8	66	-	509
Fund balances (deficits) at March 31, 2025.....	\$ 781	\$ 8	\$ 72	\$ -	\$ 861

See independent auditors' report.

Combining Schedule of Cash Receipts and Disbursements
Budgetary Basis - Final Budget and Actual
Other Governmental Funds - Debt Service Funds

Year Ended March 31, 2025
(Amounts in millions)

	Mental Health Services			State Housing Debt			Department of Health Income		
	Final Budget	Actual	Variance	Final Budget	Actual	Variance	Final Budget	Actual	Variance
RECEIPTS:									
Taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Miscellaneous.....	375	412	37	1	1	-	131	93	(38)
Total receipts.....	375	412	37	1	1	-	131	93	(38)
DISBURSEMENTS:									
Non-personal	-	-	-	-	-	-	10	2	8
Debt service.....	-	-	-	5	-	5	39	17	22
Total disbursements.....	-	-	-	5	-	5	49	19	30
Excess (deficiency) of receipts over disbursements.....	375	412	37	(4)	1	5	82	74	(8)
OTHER FINANCING SOURCES (USES):									
Transfers from other funds.....	2,432	2,486	54	-	-	-	42	69	27
Transfers to other funds.....	(2,811)	(2,872)	(61)	-	(1)	(1)	(147)	(155)	(8)
Net other financing sources (uses).....	(379)	(386)	(7)	-	(1)	(1)	(105)	(86)	19
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses.....	\$ (4)	\$ 26	\$ 30	\$ (4)	\$ -	\$ 4	\$ (23)	\$ (12)	\$ 11

See independent auditors' report.

**Combining Schedule of Cash Receipts and Disbursements
Budgetary Basis - Final Budget and Actual (cont'd)
Other Governmental Funds - Debt Service Funds**

Combining Balance Sheet
Other Governmental Funds - Capital Projects Funds

March 31, 2025

(Amounts in millions)

	State Capital Projects	Dedicated Highway and Bridge Trust	Environmental Protection	Hazardous Waste Remedial	Federal Capital Projects	Housing Program
ASSETS:						
Cash and investments.....	\$ 8,007	\$ -	\$ 516	\$ -	\$ -	\$ -
Receivables, net of allowance for uncollectibles:						
Taxes.....	-	73	-	-	-	-
Leases.....	2	-	1	-	-	-
Due from Federal government.....	-	-	-	-	495	-
Other.....	24	38	2	9	-	-
Due from other funds.....	1,659	77	-	-	49	-
Other assets.....	16	-	-	-	-	-
Total assets.....	\$ 9,708	\$ 188	\$ 519	\$ 9	\$ 544	\$ -
LIABILITIES:						
Tax refunds payable.....	\$ -	21	\$ -	\$ -	\$ -	\$ -
Accounts payable.....	123	34	2	-	134	-
Accrued liabilities.....	73	47	-	1	13	-
Payable to local governments.....	38	1	1	-	4	-
Due to other funds.....	85	287	-	21	393	705
Total liabilities.....	319	390	3	22	544	705
DEFERRED INFLOWS OF RESOURCES.....	6	25	1	4	-	-
FUND BALANCES (DEFICITS):						
Restricted.....	10	-	-	-	-	-
Committed.....	9,373	-	515	-	-	-
Assigned.....	-	-	-	-	-	-
Unassigned.....	-	(227)	-	(17)	-	(705)
Total fund balances (deficits).....	9,383	(227)	515	(17)	-	(705)
Total liabilities, deferred inflows of resources and fund balances (deficits).....	\$ 9,708	\$ 188	\$ 519	\$ 9	\$ 544	\$ -

See independent auditors' report.

Combining Balance Sheet (cont'd)
Other Governmental Funds - Capital Projects Funds

March 31, 2025

(Amounts in millions)

	Mental Hygiene Facilities Capital Improvement	Correctional Facilities Capital Improvement	Miscellaneous Bond funds	Miscellaneous Funds	Eliminations	Total
ASSETS:						
Cash and investments.....	\$ -	\$ -	\$ 25	\$ 233	\$ -	\$ 8,781
Receivables, net of allowance for uncollectibles:						
Taxes.....	-	-	-	-	-	73
Leases.....	-	-	-	-	-	3
Due from Federal government.....	-	-	-	-	-	495
Other.....	-	-	-	-	-	73
Due from other funds.....	-	-	-	6	(22)	1,769
Other assets.....	-	-	-	104	-	120
Total assets.....	\$ -	\$ -	\$ 25	\$ 343	\$ (22)	\$ 11,314
LIABILITIES:						
Tax refunds payable.....	\$ -	\$ -	\$ -	\$ -	\$ -	21
Accounts payable.....	10	35	-	17	-	355
Accrued liabilities.....	-	-	-	2	-	136
Payable to local governments.....	2	-	-	7	-	53
Due to other funds.....	428	195	-	162	(22)	2,254
Total liabilities.....	440	230	-	188	(22)	2,819
DEFERRED INFLOWS OF RESOURCES.....	-	-	-	-	-	36
FUND BALANCES (DEFICITS):						
Restricted.....	-	-	25	1	-	36
Committed.....	-	-	-	108	-	9,996
Assigned.....	-	-	-	221	-	221
Unassigned.....	(440)	(230)	-	(175)	-	(1,794)
Total fund balances (deficits).....	(440)	(230)	25	155	-	8,459
Total liabilities, deferred inflows of resources and fund balances (deficits).....	\$ -	\$ -	\$ 25	\$ 343	\$ (22)	\$ 11,314

See independent auditors' report.

Combining Statement of
Revenues, Expenditures and Changes in
Fund Balances (Deficits)
Other Governmental Funds - Capital Projects Funds

Year Ended March 31, 2025

(Amounts in millions)

	State Capital Projects	Dedicated Highway and Bridge Trust	Environmental Protection	Hazardous Waste Remedial	Federal Capital Projects	Housing Program
REVENUES:						
Taxes:						
Consumption and use.....	\$ -	\$ 623	\$ -	\$ -	\$ -	\$ -
Business.....	-	605	-	-	-	-
Other.....	-	-	257	-	-	-
Federal grants.....	-	2	-	-	2,625	-
Miscellaneous.....	464	859	72	33	1	4
Total revenues.....	464	2,089	329	33	2,626	4
EXPENDITURES:						
Local assistance grants:						
Education.....	373	-	-	-	-	-
Public health.....	325	-	-	-	22	-
Public welfare.....	3	-	-	-	-	1,687
Public safety.....	16	-	-	-	-	-
Transportation.....	1,547	3	-	-	357	-
Environment and recreation.....	281	-	111	2	460	-
Support and regulate business.....	949	-	-	-	5	-
General government.....	576	-	-	-	-	-
Capital construction.....	2,834	2,087	223	113	1,805	-
Total expenditures.....	6,904	2,090	334	115	2,649	1,687
Excess (deficiency) of revenues over expenditures.....	(6,440)	(1)	(5)	(82)	(23)	(1,683)
OTHER FINANCING SOURCES (USES):						
Transfers from other funds.....	5,195	71	121	47	22	816
Transfers to other funds.....	(268)	(418)	(2)	(20)	1	-
General obligation bonds issued.....	-	-	-	-	-	-
Financing arrangements issued.....	2,612	9	21	114	-	576
Premiums/discounts on bonds issued.....	260	-	2	8	-	29
Net other financing sources (uses).....	7,799	(338)	142	149	23	1,421
Net change in fund balances.....	1,359	(339)	137	67	-	(262)
Fund balances (deficits) at April 1, 2024.....	8,024	112	378	(84)	-	(443)
Fund balances (deficits) at March 31, 2025.....	\$ 9,383	\$ (227)	\$ 515	\$ (17)	\$ -	\$ (705)

See independent auditors' report.

**Combining Statement of
Revenues, Expenditures and Changes in
Fund Balances (Deficits) (cont'd)
Other Governmental Funds - Capital Projects Funds**

Year Ended March 31, 2025

(Amounts in millions)

	Mental Hygiene Facilities Capital Improvement	Correctional Facilities Capital Improvement	Miscellaneous Bond Funds	Miscellaneous Funds	Eliminations	Total
REVENUES:						
Taxes:						
Consumption and use.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 623
Business.....	-	-	-	-	-	605
Other.....	-	-	-	-	-	257
Federal grants.....	-	-	-	-	-	2,627
Miscellaneous.....	6	-	-	90	-	1,529
Total revenues.....	6	-	-	90	-	5,641
EXPENDITURES:						
Local assistance grants:						
Education.....	-	-	-	-	-	373
Public health.....	95	-	-	-	-	442
Public welfare.....	-	-	-	-	-	1,690
Public safety.....	-	-	-	-	-	16
Transportation.....	-	-	-	2	-	1,909
Environment and recreation.....	-	-	-	-	-	854
Support and regulate business.....	-	-	-	472	-	1,426
General government.....	-	-	-	94	-	670
Capital construction.....	297	418	1	285	-	8,063
Total expenditures.....	392	418	1	853	-	15,443
Excess (deficiency) of revenues over expenditures.....	(386)	(418)	(1)	(763)	-	(9,802)
OTHER FINANCING SOURCES (USES):						
Transfers from other funds.....	110	114	-	750	(388)	6,858
Transfers to other funds.....	(2)	-	(382)	(6)	388	(709)
General obligation bonds issued.....	-	-	341	4	-	345
Financing arrangements issued.....	315	256	-	170	-	4,073
Premiums/discounts on bonds issued.....	15	17	42	10	-	383
Net other financing sources (uses).....	438	387	1	928	-	10,950
Net change in fund balances.....	52	(31)	-	165	-	1,148
Fund balances (deficits) at April 1, 2024.....	(492)	(199)	25	(10)	-	7,311
Fund balances (deficits) at March 31, 2025.....	\$ (440)	\$ (230)	\$ 25	\$ 155	\$ -	\$ 8,459

See independent auditors' report.

Combining Schedule of Cash Receipts and Disbursements
Budgetary Basis - Final Budget and Actual
Other Governmental Funds - Capital Projects Funds

Year Ended March 31, 2025
(Amounts in millions)

	State Capital Projects			Dedicated Highway and Bridge Trust			Environmental Protection		
	Final Budget	Actual	Variance	Final Budget	Actual	Variance	Final Budget	Actual	Variance
RECEIPTS:									
Taxes.....	\$ -	\$ -	\$ -	\$ 1,230	\$ 1,229	\$ (1)	\$ 257	\$ 257	\$ -
Miscellaneous.....	3,581	2,758	(823)	1,227	856	(371)	50	94	44
Federal grants.....	-	-	-	5	2	(3)	-	-	-
Total receipts.....	3,581	2,758	(823)	2,462	2,087	(375)	307	351	44
DISBURSEMENTS:									
Local assistance grants.....	-	-	-	167	2	165	-	-	-
Capital projects.....	72,303	8,318	63,985	6,637	2,055	4,582	1,862	338	1,524
Total disbursements.....	72,303	8,318	63,985	6,804	2,057	4,747	1,862	338	1,524
Excess (deficiency) of receipts over disbursements.....	(68,722)	(5,560)	63,162	(4,342)	30	4,372	(1,555)	13	1,568
OTHER FINANCING SOURCES (USES):									
Bond and note proceeds, net.....	-	-	-	-	-	-	-	-	-
Transfers from other funds.....	3,659	5,562	1,903	5	71	66	121	121	-
Transfers to other funds.....	(3)	(2)	1	(406)	(418)	(12)	-	-	-
Net other financing sources (uses).....	3,656	5,560	1,904	(401)	(347)	54	121	121	-
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses.....	\$ (65,066)	\$ -	\$ 65,066	\$ (4,743)	\$ (317)	\$ 4,426	\$ (1,434)	\$ 134	\$ 1,568

See independent auditors' report.

Combining Schedule of Cash Receipts and Disbursements
Budgetary Basis - Final Budget and Actual (cont'd)
Other Governmental Funds - Capital Projects Funds

Year Ended March 31, 2025
(Amounts in millions)

	Hazardous Waste Remedial			Federal Capital Projects			Housing Program		
	Final Budget	Actual	Variance	Final Budget	Actual	Variance	Final Budget	Actual	Variance
RECEIPTS:									
Taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Miscellaneous.....	136	153	17	244	-	(244)	968	543	(425)
Federal grants.....	-	-	-	3,216	2,783	(433)	-	-	-
Total receipts.....	136	153	17	3,460	2,783	(677)	968	543	(425)
DISBURSEMENTS:									
Local assistance grants.....	-	-	-	-	-	-	-	-	-
Capital projects.....	449	117	332	21,661	2,613	19,048	7,844	1,661	6,183
Total disbursements.....	449	117	332	21,661	2,613	19,048	7,844	1,661	6,183
Excess (deficiency) of receipts over disbursements.....	(313)	36	349	(18,201)	170	18,371	(6,876)	(1,118)	5,758
OTHER FINANCING SOURCES (USES):									
Bond and note proceeds, net.....	-	-	-	-	-	-	-	-	-
Transfers from other funds.....	51	47	(4)	23	25	2	836	816	(20)
Transfers to other funds.....	(25)	(20)	5	-	(1)	(1)	-	-	-
Net other financing sources (uses).....	26	27	1	23	24	1	836	816	(20)
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses.....	\$ (287)	\$ 63	\$ 350	\$ (18,178)	\$ 194	\$ 18,372	\$ (6,040)	\$ (302)	\$ 5,738

See independent auditors' report.

Combining Schedule of Cash Receipts and Disbursements
Budgetary Basis - Final Budget and Actual (cont'd)
Other Governmental Funds - Capital Projects Funds

Year Ended March 31, 2025
(Amounts in millions)

	Mental Hygiene Facilities Capital Improvement			Correctional Facilities Capital Improvement			Miscellaneous Bond Funds		
	Final Budget	Actual	Variance	Final Budget	Actual	Variance	Final Budget	Actual	Variance
RECEIPTS:									
Taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Miscellaneous.....	361	317	(44)	255	271	16	-	-	-
Federal grants.....	-	-	-	-	-	-	-	-	-
Total receipts.....	361	317	(44)	255	271	16	-	-	-
DISBURSEMENTS:									
Local assistance grants.....	-	-	-	-	-	-	-	-	-
Capital projects.....	6,022	395	5,627	1,563	418	1,145	5,967	-	5,967
Total disbursements.....	6,022	395	5,627	1,563	418	1,145	5,967	-	5,967
Excess (deficiency) of receipts over disbursements.....	(5,661)	(78)	5,583	(1,308)	(147)	1,161	(5,967)	-	5,967
OTHER FINANCING SOURCES (USES):									
Bond and note proceeds, net.....	-	-	-	-	-	-	269	387	118
Transfers from other funds.....	97	110	13	107	114	7	-	-	-
Transfers to other funds.....	-	-	-	-	-	-	(368)	(387)	(19)
Net other financing sources (uses).....	97	110	13	107	114	7	(99)	-	99
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses.....	\$ (5,564)	\$ 32	\$ 5,596	\$ (1,201)	\$ (33)	\$ 1,168	\$ (6,066)	\$ -	\$ 6,066

See independent auditors' report.

Combining Schedule of Cash Receipts and Disbursements
Budgetary Basis - Final Budget and Actual (cont'd)
Other Governmental Funds - Capital Projects Funds

Year Ended March 31, 2025
(Amounts in millions)

	Miscellaneous Funds			Eliminations		Total
	Final Budget	Actual	Variance	Final Budget	Actual	Variance
RECEIPTS:						
Taxes.....	\$ -	\$ -	\$ -	\$ -	\$ 1,486	\$ (1)
Miscellaneous.....	461	291	(170)	-	5,283	(2,000)
Federal grants.....	-	-	-	-	2,785	(436)
Total receipts.....	461	291	(170)	-	9,554	(2,437)
DISBURSEMENTS:						
Local assistance grants.....	-	-	-	-	2	165
Capital projects.....	6,344	1,059	5,285	-	16,974	113,511
Total disbursements.....	6,344	1,059	5,285	-	16,976	113,676
Excess (deficiency) of receipts over disbursements.....	(5,883)	(768)	5,115	-	(7,422)	111,239
OTHER FINANCING SOURCES (USES):						
Bond and note proceeds, net.....	-	-	-	-	387	118
Transfers from other funds.....	797	470	(327)	(371)	7,336	2,011
Transfers to other funds.....	-	389	389	371	(439)	(8)
Net other financing sources (uses).....	797	859	62	-	7,284	2,121
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses.....	\$ (5,086)	\$ 91	\$ 5,177	\$ -	\$ (138)	\$ 113,360

See independent auditors' report.

Combining Statement of Fiduciary Net Position Pension (and Other Employee Benefit) Trusts

March 31, 2025

(Amounts in millions)

	Pension Trust Fund		OPEB Trust Fund	
	Employees' Retirement System	Police and Fire Retirement System	Retiree Health Benefit Trust Fund	Total
ASSETS:				
Cash and investments.....	\$ -	\$ -	\$ 1,899	\$ 1,899
Retirement system investments:				
Short-term investments.....	6,003	1,109	-	7,112
Domestic equities.....	57,905	10,702	-	68,607
Global fixed income.....	46,067	8,514	-	54,581
International equities.....	31,753	5,868	-	37,621
Private equities.....	34,460	6,368	-	40,828
Real estate and mortgage loans.....	24,664	4,558	-	29,222
Opportunistic/ARS investments.....	8,666	1,601	-	10,267
Real assets.....	9,419	1,741	-	11,160
Credit assets.....	11,724	2,167	-	13,891
Securities lending collateral, invested.....	26,177	4,838	-	31,015
Forward foreign exchange contracts.....	22	4	-	26
Receivables, net of allowances for uncollectibles:				
Employer contributions.....	115	107	-	222
Member contributions.....	11	3	-	14
Member loans.....	1,016	19	-	1,035
Accrued interest and dividends.....	433	80	-	513
Investment sales.....	360	66	-	426
Other.....	433	78	-	511
Other assets.....	489	91	-	580
Total assets.....	259,717	47,914	1,899	309,530
LIABILITIES:				
Securities lending obligations.....	26,181	4,839	-	31,020
Forward foreign exchange contracts.....	22	4	-	26
Employer Reserve and Prepayments.....	1,839	255	-	2,094
Accounts payable - investments.....	548	101	-	649
Accounts payable - benefits.....	257	26	-	283
Other liabilities.....	415	47	-	462
Total liabilities.....	29,262	5,272	-	34,534
NET POSITION:				
Restricted for:				
Pension benefits.....	230,455	42,642	-	273,097
Other postemployment benefits.....	-	-	1,899	1,899
Total net position.....	\$ 230,455	\$ 42,642	\$ 1,899	\$ 274,996

See independent auditors' report.

Combining Statement of Changes in Fiduciary Net Position**Pension (and Other Employee Benefit) Trusts****Year Ended March 31, 2025**

(Amounts in millions)

	Pension Trust Fund		OPEB Trust Fund	
	Employees' Retirement System	Police and Fire Retirement System	Retiree Health Benefit Trust Fund	Total
Additions:				
Investment earnings:				
Interest income.....	\$ 1,812	\$ 332	\$ 81	\$ 2,225
Dividend income.....	1,183	217	-	1,400
Securities lending income.....	1,322	242	-	1,564
Other income.....	1,457	267	-	1,724
Net increase in the fair value of investments.....	9,478	1,736	-	11,214
Total investment earnings.....	15,252	2,794	81	18,127
Less:				
Securities lending expenses.....	(1,291)	(237)	-	(1,528)
Investment expenses.....	(729)	(133)	-	(862)
Net investment earnings.....	13,232	2,424	81	15,737
Contributions:				
Employers.....	4,816	1,390	3,162	9,368
Members.....	833	131	-	964
Interest on accounts receivable.....	3	4	-	7
Other.....	64	25	-	89
Total contributions.....	5,716	1,550	3,162	10,428
Total additions.....	18,948	3,974	3,243	26,165
Deductions:				
Benefits paid:				
Retirement allowances.....	13,756	2,669	-	16,425
Death benefits.....	321	18	-	339
Other benefits.....	119	7	-	126
Administrative expenses.....	270	33	-	303
Other postemployment benefits.....	-	-	2,912	2,912
Total deductions.....	14,466	2,727	2,912	20,105
Net increase (decrease) in net position.....	4,482	1,247	331	6,060
Net position restricted for pension and other postemployment benefits at April 1, 2024.....	225,973	41,395	1,568	268,936
Net position restricted for pension and other postemployment benefits at March 31, 2025.....	\$ 230,455	\$ 42,642	\$ 1,899	\$ 274,996

See independent auditors' report.

Combining Statement of Fiduciary Net Position
Private Purpose Trusts

March 31, 2025
(Amounts in millions)

	Agriculture Producers' Security	Milk Producers' Security	Tuition Savings Program	NY ABLE Savings Program	Total
ASSETS:					
Cash and investments.....	\$ 4	\$ 14	\$ 53,312	\$ 45	\$ 53,375
Receivables, net of allowance for uncollectibles.....	-	-	160	-	160
Total assets.....	4	14	53,472	45	53,535
LIABILITIES:					
Accrued liabilities.....	-	-	201	-	201
Total liabilities.....	-	-	201	-	201
NET POSITION:					
Restricted for:					
Other specified purposes.....	4	14	53,271	45	53,334
Total net position.....	4	14	53,271	45	53,334

See independent auditors' report.

Combining Statement of Changes in Fiduciary Net Position Private Purpose Trusts

Year Ended March 31, 2025
(Amounts in millions)

	Agriculture Producers' Security	Milk Producers' Security	Tuition Savings Program	NY ABLE Savings Program	Total
Additions:					
Dividend income.....	\$ -	\$ -	\$ 1,438	\$ 1	\$ 1,439
Other income.....	-	2	9	-	11
Net increase (decrease) in the fair value of investments.....	-	-	4,425	2	4,427
Total investment and other losses.....	-	2	5,872	3	5,877
Less:					
Investment expenses.....	-	-	(80)	-	(80)
Net investment and other losses.....	-	2	5,792	3	5,797
Contributions:					
College savings.....	-	-	4,705	-	4,705
NY ABLE savings.....	-	-	-	17	17
Total contributions.....	-	-	4,705	17	4,722
Total additions.....	-	2	10,497	20	10,519
Deductions:					
College aid redemptions.....	-	-	4,152	-	4,152
NY ABLE savings.....	-	-	-	8	8
Total deductions.....	-	-	4,152	8	4,160
Net increase (decrease).....	-	2	6,345	12	6,359
Net position restricted at April 1, 2024.....	4	12	46,926	33	46,975
Net position restricted at March 31, 2025.....	\$ 4	\$ 14	\$ 53,271	\$ 45	\$ 53,334

See independent auditors' report.

Combining Statement of Fiduciary Net Position
Custodial Funds
March 31, 2025

(Amounts in millions)

	Sole Custody	Miscellaneous	Total
ASSETS:			
Cash and investments.....	\$ 2,005	\$ 100	\$ 2,105
Receivables, net of allowance for uncollectibles.....	6	-	6
Total assets.....	2,011	100	2,111
LIABILITIES:			
Accounts payable.....	-	1	1
Payable to local governments.....	1,416	-	1,416
Total liabilities.....	1,416	1	1,417
NET POSITION:			
Restricted for individuals, organizations, and other governments.....	595	99	694
Total net position.....	\$ 595	\$ 99	\$ 694

See independent auditors' report.

Combining Statement of Changes in Fiduciary Net Position Custodial Funds

Year Ended March 31, 2025

(Amounts in millions)

	<u>Sole Custody</u>	<u>Miscellaneous</u>	<u>Total</u>
Additions:			
Collection of sales tax for other governments.....	\$ 23,760	\$ -	\$ 23,760
Collection of income tax for other governments.....	15,511	-	15,511
Collection of real estate tax for other governments.....	4,426	-	4,426
Miscellaneous.....	2,750	47	2,797
Total additions.....	46,447	47	46,494
Deductions:			
Payments of sales tax to other governments.....	23,819	-	23,819
Payments of income tax to other governments.....	15,511	-	15,511
Payments of obligations on behalf of other governments...	4,426	-	4,426
Payments to beneficiaries.....	228	-	228
Other expenses.....	2,504	31	2,535
Total deductions.....	46,488	31	46,519
Net increase (decrease).....	(41)	16	(25)
Net position at April 1, 2024.....	636	83	719
Net position at March 31, 2025.....	\$ 595	\$ 99	\$ 694

See independent auditors' report.

Combining Statement of Net Position
Discretely Presented Non-Major Component Units

March 31, 2025

(Amounts in millions)

	Health Research Incorporated	Housing Trust Fund Corporation	Hugh L. Carey Battery Park City Authority	Municipal Bond Bank Agency	NYS Energy Research & Development Authority	NYS Higher Education Services Corporation	Niagara Frontier Transportation Authority	Roswell Park Cancer Institute Corporation	SUNY Foundations and Auxiliary Corporations	CUNY Supporting Organizations	Miscellaneous	Total
ASSETS:												
Cash and investments.....	\$ 710	\$ 658	\$ 766	\$ 2	\$ 2,242	\$ 67	\$ 343	\$ 659	\$ 4,483	\$ 1,431	\$ 1,954	\$ 13,315
Receivables, net of allowances for uncollectibles:												
Loans and notes.....	-	1	-	26	965	-	-	-	-	-	17	1,009
Leases.....	-	-	1,764	-	4	-	32	-	-	-	521	2,321
Other.....	116	44	-	1	110	-	55	319	593	144	173	1,555
Net pension asset.....	-	-	-	-	-	-	-	-	-	-	42	42
Other assets.....	5	3	7	-	22	1	8	49	133	42	96	366
Capital assets:												
Land, infrastructure and construction in progress.....	5	-	300	-	1	-	151	21	70	11	395	954
Buildings, equipment, land improvement and infrastructure, net of depreciation.....	-	-	436	-	6	-	637	369	459	106	1,355	3,368
Leases.....	9	-	8	-	5	-	1	13	-	2	20	58
Intangible assets, net of amortization.....	-	-	-	-	1	-	-	31	-	-	18	50
Total assets.....	845	706	3,281	29	3,356	68	1,227	1,461	5,738	1,736	4,591	23,038
DEFERRED OUTFLOWS OF RESOURCES:												
Pension activities.....	-	6	5	-	19	-	28	119	-	-	52	229
Other postemployment benefits activities.....	-	9	4	-	16	-	66	31	-	-	39	165
Deferred loss on refunding.....	-	-	-	-	-	-	-	-	-	3	-	3
Total deferred outflows of resources.....	-	15	9	-	35	-	94	150	-	3	91	397
LIABILITIES:												
Accounts payable.....	108	-	13	-	24	9	-	-	-	-	69	223
Accrued liabilities.....	33	53	271	2	236	-	52	317	503	52	469	1,988
Notes payable.....	-	-	-	-	-	-	-	-	-	6	26	32
Bonds payable.....	-	-	29	9	9	-	9	13	15	4	5	93
Unearned revenues.....	-	22	52	-	277	-	-	-	9	3	88	451
Long-term liabilities due within one year.....	-	-	1	-	11	-	39	11	-	-	49	111
Long-term liabilities due in more than one year:												
Accrued liabilities.....	-	3	32	-	1	-	-	-	-	-	63	99
Net pension liability.....	-	6	5	-	17	-	34	115	-	-	60	237
Net other postemployment benefits liability.....	-	24	38	-	4	-	377	339	-	-	587	1,369
Pollution remediation.....	-	-	-	-	-	-	-	-	-	-	1	1
Lease liability.....	9	-	8	-	4	-	-	12	-	2	20	55
Subscription-based IT arrangements.....	-	-	-	-	-	-	-	-	-	-	8	18
Notes payable.....	-	-	-	-	-	-	-	19	-	12	45	76
Bonds payable.....	-	-	1,165	17	111	-	74	12	259	113	137	1,888
Other long-term liabilities.....	4	-	-	-	9	-	37	1	-	-	25	77
Unearned revenues.....	26	-	20	-	-	-	-	-	-	-	-	46
Total liabilities.....	180	108	1,634	28	703	9	622	849	786	193	1,652	6,764

(Continued)

See independent auditors' report.

Combining Statement of Activities
Discretely Presented Non-Major Component Units

Year Ended March 31, 2025

(Amounts in millions)

	Health Research Incorporated	Housing Trust Fund Corporation	Hugh L. Carey Battery Park City Authority	Municipal Bond Bank Agency	NYS Energy Research & Development Authority	NYS Higher Education Services Corporation	Niagara Frontier Transportation Authority	Roswell Park Cancer Institute Corporation	SUNY Foundations and Auxiliary Corporations	CUNY Supporting Organizations	Miscellaneous	Total
EXPENSES:												
Program operations.....	\$ 1,017	\$ 3,422	\$ 433	\$ -	\$ 1,706	\$ 36	\$ 217	\$ 1,265	\$ 973	\$ 235	\$ 1,685	\$ 10,989
Interest on long-term debt.....	-	-	7	2	5	-	-	5	-	-	3	22
Other interest.....	-	-	-	-	-	-	-	-	-	5	2	7
Depreciation and amortization.....	-	-	12	-	5	-	64	70	-	5	134	290
Other expenses.....	41	-	2	1	14	4	-	26	184	9	9	290
Total expenses.....	1,058	3,422	454	3	1,730	40	281	1,366	1,157	254	1,833	11,598
PROGRAM REVENUES:												
Charges for services.....	1	-	426	2	59	-	75	1,138	793	43	825	3,362
Operating grants and contributions.....	1,051	3,382	-	-	226	-	107	60	621	6	758	6,211
Capital grants and contributions.....	-	-	-	-	-	-	113	26	-	-	201	340
Total program revenues.....	1,052	3,382	426	2	285	-	295	1,224	1,414	49	1,784	9,913
Net program revenue (expenses).....	(6)	(40)	(28)	(1)	(1,445)	(40)	14	(142)	257	(205)	(49)	(1,685)
GENERAL REVENUES:												
Non-State grants and contributions	-	-	-	1	-	4	44	-	-	139	157	345
Not restricted to specific programs.....	-	-	-	-	-	-	-	-	-	-	-	-
Investment earnings:												
Restricted.....	-	-	-	-	-	-	-	-	248	-	17	265
Unrestricted.....	34	23	-	-	82	4	-	-	131	32	92	398
Miscellaneous.....	-	-	-	2	1,854	-	64	118	12	207	33	2,290
Total general revenues.....	34	23	-	3	1,936	8	108	118	391	378	299	3,298
Change in net position.....	28	(17)	(28)	2	491	(32)	122	(24)	648	173	250	1,613
Net position - beginning of year, as previously reported.....	637	622	(95)	(1)	2,169	91	273	444	4,304	1,373	1,921	11,738
Change in accounting principle.....	-	-	-	-	-	-	-	-	-	-	(2)	(2)
Net position - beginning of year, as restated.....	637	622	(95)	(1)	2,169	91	273	444	4,304	1,373	1,919	11,736
Net position - end of year.....	\$ 665	\$ 605	\$ (123)	\$ 1	\$ 2,660	\$ 59	\$ 395	\$ 420	\$ 4,952	\$ 1,546	\$ 2,169	\$ 13,349

See independent auditors' report.

Office of the New York State Comptroller

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