

Department of Health

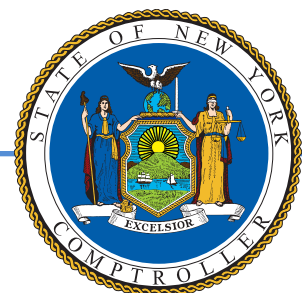
Medicaid Program: Claims Processing Activity October 1, 2021 Through March 31, 2022

Report 2021-S-28 | December 2022

OFFICE OF THE NEW YORK STATE COMPTROLLER

Thomas P. DiNapoli, State Comptroller

Division of State Government Accountability



Audit Highlights

Objective

To determine whether the Department of Health's (Department's) eMedNY system reasonably ensured that Medicaid claims were submitted by approved providers, were processed in accordance with Medicaid requirements, and resulted in correct payments to the providers. The audit covered the period from October 2021 through March 2022, and certain claims going back to June 2021.

About the Program

The Department administers the State's Medicaid program. The Department's eMedNY computer system processes claims submitted by providers for services rendered to Medicaid-eligible recipients, and it generates payments to reimburse the providers for their claims. During the 6-month period ended March 31, 2022, eMedNY processed over 294 million claims, resulting in payments to providers of nearly \$42 billion. The claims are processed and paid in weekly cycles, which averaged about 11.3 million claims and over \$1.6 billion in payments to providers.

Key Findings

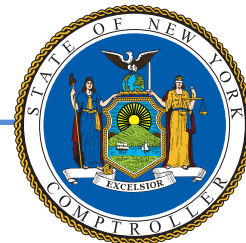
The audit identified over \$22 million in improper Medicaid payments, as follows:

- \$11.5 million was paid for managed care premiums on behalf of Medicaid recipients who also had concurrent comprehensive third-party health insurance;
- \$8.9 million was paid for clinic, practitioner, inpatient, managed care, and laboratory claims that did not comply with Medicaid policies, such as billing in excess of permitted limits;
- \$1 million was paid for claims where Medicaid was incorrectly designated as the primary payer instead of another insurer;
- \$825,875 was paid for fee-for-service inpatient claims that should have been paid by managed care or that were also reimbursed by managed care; and
- \$104,594 was paid for inpatient claims that were billed at a higher level of care than what was actually provided.

As a result of the audit, about \$9.9 million of the improper payments had been recovered by the end of the audit fieldwork. We also identified 11 providers in the Medicaid program who were charged with or found guilty of crimes that violated laws or regulations governing certain health care programs. We advised Department officials of the providers, and the Department removed them from the Medicaid program.

Key Recommendations

We made seven recommendations to the Department to recover the remaining inappropriate Medicaid payments and improve claims processing controls.



Office of the New York State Comptroller Division of State Government Accountability

December 13, 2022

Mary T. Bassett, M.D., M.P.H.
Commissioner
Department of Health
Corning Tower
Empire State Plaza
Albany, NY 12237

Dear Dr. Bassett:

The Office of the State Comptroller is committed to helping State agencies, public authorities, and local government agencies manage their resources efficiently and effectively. By so doing, it provides accountability for the tax dollars spent to support government operations. The Comptroller oversees the fiscal affairs of State agencies, public authorities, and local government agencies, as well as their compliance with relevant statutes and their observance of good business practices. This fiscal oversight is accomplished, in part, through our audits, which identify opportunities for improving operations. Audits can also identify strategies for reducing costs and strengthening controls that are intended to safeguard assets.

Following is a report of our audit of the Medicaid program entitled *Claims Processing Activity October 1, 2021 Through March 31, 2022*. This audit was performed pursuant to the State Comptroller's authority under Article V, Section 1 of the State Constitution and Article II, Section 8 of the State Finance Law.

This audit's results and recommendations are resources for you to use in effectively managing your operations and in meeting the expectations of taxpayers. If you have any questions about this report, please feel free to contact us.

Respectfully submitted,

Division of State Government Accountability

Contents

Glossary of Terms	4
Background	5
Audit Findings and Recommendations	7
Improper Managed Care Premium Payments for Recipients With Comprehensive Third-Party Health Insurance.....	7
Recommendation.....	8
Improper Payments for Clinic, Practitioner, Inpatient, Managed Care, and Laboratory Claims.....	8
Recommendation.....	9
Other Insurance on Medicaid Claims.....	10
Recommendation.....	10
Improper Fee-For-Service Payments for Inpatient Services Covered by Managed Care.....	10
Recommendation.....	11
Incorrect Billing of Alternate Level of Care.....	11
Recommendations.....	11
Status of Providers Who Violate Program Requirements.....	11
Recommendation.....	12
Audit Scope, Objective, and Methodology	13
Statutory Requirements	14
Authority.....	14
Reporting Requirements.....	14
Exhibit	15
Agency Comments	16
Contributors to Report	20

Glossary of Terms

Term	Description	Identifier
Department	Department of Health	<i>Auditee</i>
ALC	Alternate Level of Care	<i>Key Term</i>
CIN	Client Identification Number	<i>Key Term</i>
eMedNY	Department's Medicaid claims processing and payment system	<i>System</i>
FFS	Fee-for-service	<i>Key Term</i>
Local Districts	Local Departments of Social Services	<i>Agency</i>
MCO	Managed care organization	<i>Key Term</i>
NYSOH	NY State of Health	<i>System</i>
TPHI	Third-party health insurance	<i>Key Term</i>
WMS	Welfare Management System	<i>System</i>

Background

The New York State Medicaid program is a federal, state, and local government-funded program that provides a wide range of medical services to those who are economically disadvantaged and/or have special health care needs. Individuals can enroll in Medicaid through Local Departments of Social Services (Local Districts) or the NY State of Health (NYSOH), the State's online health plan marketplace. For the State fiscal year ended March 31, 2022, New York's Medicaid program had approximately 7.8 million recipients and Medicaid claim costs totaled about \$74.6 billion. The federal government funded about 57.1% of New York's Medicaid claim costs, and the State and the localities (the City of New York and counties) funded the remaining 42.9%.

The Department of Health's (Department's) Office of Health Insurance Programs administers the State's Medicaid program. The Department's eMedNY computer system processes Medicaid claims submitted by providers for services rendered to Medicaid-eligible recipients and generates payments to reimburse the providers for their claims. During the 6-month period ended March 31, 2022, eMedNY processed over 294 million claims, resulting in payments to providers of nearly \$42 billion. The claims are processed and paid in weekly cycles, which averaged about 11.3 million claims and over \$1.6 billion in payments to providers.

The Medicaid program pays health care providers through the fee-for-service (FFS) method or through managed care. Under FFS, the Department makes Medicaid payments directly to health care providers for services rendered to Medicaid recipients. Under managed care, the Department pays managed care organizations (MCOs) a monthly premium payment for each Medicaid recipient enrolled in the MCOs. The MCOs are then responsible for ensuring recipients have access to a comprehensive range of health care services. The MCOs make payments to health care providers for the services rendered to recipients and are required to submit encounter claims to inform the Department about each medical service provided.

When Medicaid claims are processed by eMedNY, they are subject to various automated edits. The purpose of the edits is to determine whether the claims are eligible for reimbursement and the amounts claimed for reimbursement are appropriate. For example, some edits verify the eligibility of the Medicaid recipient, other edits verify the eligibility of the medical service, and other edits verify the appropriateness of the amount billed for the service.

The Office of the State Comptroller performs audit steps during each weekly cycle of eMedNY processing to determine whether eMedNY reasonably ensured the Medicaid claims were processed in accordance with requirements, the providers submitting the claims were approved for participation in the Medicaid program, and the amounts paid to the providers were correct. As audit exceptions are identified during the weekly cycle, we work with Department staff to resolve the exceptions in a timely manner so payments can be made to providers. If necessary, payments to providers can be suspended until satisfactory resolution of the exceptions has been achieved.

In addition, the audit work performed during the weekly cycle may identify patterns and trends in claims and payment data that warrant follow-up and analysis as part of the Comptroller's audit responsibilities. Such follow-up and analytical audit procedures are designed to meet the Comptroller's constitutional and statutory requirements to audit all State expenditures.

Audit Findings and Recommendations

Based on the results of our audit work for the weekly cycles of Medicaid payments made during the 6 months ended March 31, 2022, we concluded eMedNY reasonably ensured Medicaid claims were submitted by approved providers, were processed in accordance with requirements, and resulted in correct payments to providers.

However, we also identified the need for improvements in the processing of certain types of claims. We found over \$22 million in improper payments pertaining to: MCO premiums for enrollees with concurrent comprehensive third-party health insurance (TPHI); clinic, practitioner, inpatient, managed care, and laboratory claims that did not comply with Medicaid policies; claims where Medicaid was incorrectly designated as the primary payer instead of another insurer; FFS claims for inpatient services that should have been covered by each recipient's MCO or that were also reimbursed by the MCO; and hospital claims billed at a higher level of care than what was actually provided.

At the time the audit fieldwork concluded, about \$9.9 million of the improper payments had been recovered. Department officials need to take additional actions to review the remaining inappropriate payments totaling about \$12.5 million and recover funds, as warranted.

We also identified 18 providers in the Medicaid program who were charged with or found guilty of crimes that violated laws or regulations governing certain health care programs. We advised Department officials of the providers, and the Department removed 11 of them from the Medicaid program.

Improper Managed Care Premium Payments for Recipients With Comprehensive Third-Party Health Insurance

Medicaid recipients may have additional sources of coverage for health care services (i.e., TPHI). The Department's policy is to exclude Medicaid recipients from enrollment in mainstream managed care when they also have concurrent comprehensive TPHI (TPHI is considered comprehensive if it covers certain types of services, among them: hospital care, physician services, pharmacy, and hospice care). These recipients should, instead, be enrolled in Medicaid FFS.

In response to the coronavirus disease 2019 state of emergency, declared under Executive Order 202 on March 7, 2020, the Department paused disenrollment of recipients with comprehensive TPHI from managed care for the period March 30, 2020 through February 27, 2021. However, we found problems with the disenrollment process after the pause ended that led to improper managed care premium payments of over \$11.5 million between September 2021 and March 2022 (see the following table).

Enrollment Type	Number of Claims	Premium Amount
NYSOH	12,991	\$5,728,767
Non-NYSOH	7,932	5,817,095
Totals	20,923	\$11,545,862

According to Department procedures, disenrolling managed care enrollees through NYSOH is an automatic process done prospectively at the end of the current month, or the end of the following month (based on when TPHI is identified). Additionally, a monthly query is used to identify non-NYSOH-enrolled members (members enrolled in Medicaid by Local Districts) for disenrollment. We found instances where the disenrollment processes were not done timely. For example, one managed care enrollee's comprehensive TPHI was updated in eMedNY via NYSOH in March 2021. Although the managed care enrollment should have been terminated beginning April 1, 2021 (after the pause was lifted), this recipient's managed care enrollment continued through the audit period. As a result, Medicaid made seven improper premium payments totaling \$3,661 on behalf of this recipient during the audit period. Department officials stated they are monitoring the current process that automatically disenrolls members with TPHI from managed care to identify and correct any problems.

Recommendation

1. Review the \$11.5 million in overpayments, make recoveries, and disenroll the members from managed care, as appropriate.

Improper Payments for Clinic, Practitioner, Inpatient, Managed Care, and Laboratory Claims

We identified \$8,915,950 in overpayments on 96 clinic claims, 45 practitioner claims, four inpatient claims, two managed care claims, and one laboratory claim that resulted from errors in billing. At the time our fieldwork concluded, six claims had been adjusted, saving Medicaid \$8,473,514. However, actions were still required to address the remaining 142 claims with overpayments totaling \$442,436.

The overpayments occurred under the following scenarios:

- Providers are responsible for submitting claims with correct information. We identified \$8,555,435 in overpayments on eight claims resulting from provider errors. One of the eight claims we identified was an inpatient claim billed with an incorrect Medicare coinsurance amount of \$8,062,021. We contacted the hospital and determined the correct Medicare coinsurance for the service should have been reported as \$806. Our review determined the provider incorrectly appended the calendar year to the end of the Medicare coinsurance amount on the claim. We worked quickly with the Department and the hospital to ensure the claim was adjusted timely, saving Medicaid \$8,061,215. In total, providers adjusted five of the eight claims we identified, saving Medicaid

\$8,350,148. However, Medicaid paid \$205,287 for the unadjusted claims, and this amount should be followed up on for recovery.

- Medicaid providers are required to maintain all records for a period of 6 years and to have them readily accessible for audit purposes. We requested records for 13 claims from six providers who did not respond to our records request or who provided insufficient documentation to support claims billed. As a result, we consider the services unsupported. Medicaid paid \$173,995 for the unsupported claims, and this amount should be followed up on for recovery.
- Individuals have several options for enrolling in Medicaid, including through NYSOH and Local Districts. Local Districts use the State's downstate Welfare Management System (WMS) to process enrollment data for individuals in New York City, and use the upstate WMS for individuals in the rest of the State. Each individual who applies for Medicaid benefits is assigned a Client Identification Number (CIN), a unique identifier. Recipients may have more than one CIN assigned during the time they are in receipt of benefits. However, only one CIN should have active eligibility at a time to prevent duplication of payments. Our audit identified two inpatient claims billed for the same service on behalf of a recipient with multiple CINs (one CIN was enrolled through NYSOH and the other was enrolled through the downstate WMS), which resulted in an overpayment of \$123,366. We notified the provider and the claim was adjusted, saving Medicaid \$123,366. Additionally, we notified the Department and officials resolved the recipient's multiple CINs.
- Providers may be entitled to reimbursement of drug administration charges for drugs obtained at no cost. For correct reimbursement of certain claims, providers should submit claims using either modifier code "FB" (for non-psychotropic medications) or an injection-only procedure code (for psychotropic medications) to inform eMedNY that the facility did not pay for the drug, which results in payment for the injection service only. We identified \$55,768 in overpayments on 93 clinic claims where Medicaid paid providers for drugs obtained at no cost. These overpayments occurred because providers failed to follow applicable Medicaid policy guidance. The 93 claims totaling \$55,768 still needed to be adjusted.
- Certain practitioner-administered drugs must be billed to Medicaid at their acquisition cost. We identified \$7,386 in overpayments on 33 claims where the providers billed more than the acquisition costs for practitioner-administered drugs. All 33 claims still needed to be adjusted.

Recommendation

2. Review the \$442,436 (\$205,287 + \$173,995 + \$55,768 + \$7,386) in overpayments and make recoveries, as appropriate.

Other Insurance on Medicaid Claims

Many Medicaid recipients also have health insurance coverage provided by Medicare and/or other insurance carriers. When submitting Medicaid claims, health care providers must verify whether recipients had other insurance coverage on the date services were provided. If a recipient had other insurance coverage, the other insurer becomes the primary insurer and must be billed first. Medicaid then becomes the secondary insurer and generally covers the recipient's normal financial obligation, including coinsurance. If the recipient or the medical service is not covered by any other insurance, Medicaid is the primary insurer.

Errors in the designation of the primary payer may result in improper Medicaid payments. We identified overpayments totaling \$1,014,593 for 10 claims in which Medicaid was incorrectly designated as the primary payer when the primary payer was actually another insurer. We contacted the providers and advised them Medicaid was incorrectly billed as the primary payer. At the conclusion of our audit fieldwork, providers had adjusted eight claims, resulting in Medicaid savings of \$793,130. However, the remaining two claims overpaid by \$221,463 still needed to be adjusted.

Recommendation

3. Review the \$221,463 in overpayments and make recoveries, as appropriate.

Improper Fee-For-Service Payments for Inpatient Services Covered by Managed Care

We identified 40 overpayments, totaling \$795,019, for inpatient claims with service dates between June 2021 and December 2021, where FFS payments were made for recipients enrolled in managed care plans that should have paid for the services. Of these overpayments, 22 were due to retroactive managed care coverage, primarily for newborns. For instance, a child born to a mother enrolled in a managed care plan should be enrolled in the mother's plan from the child's date of birth. However, the Department does not have a process in place to timely identify and recover improper FFS payments resulting from retroactive updates to a recipient's managed care plan enrollment, including retroactive enrollment of a newborn into their mother's plan back to the child's date of birth. The remaining 18 overpayments occurred due to providers incorrectly billing FFS when the recipient had managed care coverage. We contacted the providers for each of the claims we identified and 23 claims were adjusted, saving Medicaid \$553,963. However, the remaining 17 claims totaling \$241,056 still needed to be adjusted.

We also identified one overpayment, totaling \$30,856, where a provider received two payments for the same service provided in June 2021 – one FFS and one from the recipient's MCO. The duplicative payments occurred because the Department does not have sufficient controls in place to prevent providers from receiving FFS and managed care payments for the same service. FFS payments are made by the Department's eMedNY system, while MCOs make managed care payments

and report the payments to the Department through a separate system called the Encounter Intake System. A systematic crosswalk between the two systems does not currently exist; therefore, duplicate FFS and managed care payments can occur. We contacted the provider and the claim totaling \$30,856 still needed to be adjusted.

Recommendation

4. Review the \$271,912 (\$241,056 + \$30,856) in overpayments and make recoveries, as appropriate.

Incorrect Billing of Alternate Level of Care

Certain levels of care are more intensive and, therefore, more expensive than others. Hospitals are required to indicate a patient's level of care on claims to ensure accurate processing and payment. When a patient is placed in a lower Alternate Level of Care (ALC) setting, hospitals should not bill Medicaid for more intensive acute levels of care. Rather, hospitals should bill less expensive ALC per diem rates.

The Department published billing guidance in the July 2019, June 2020, October 2021, and June 2022 Medicaid Updates, reminding hospitals to accurately report the ALC status of a patient when billing Medicaid to ensure appropriate payment. Despite the Department issuing guidance, providers continue to bill claims at the incorrect level of care. We identified five overpayments, totaling \$104,594, to providers who billed for a higher (and more costly) level of care than what was actually provided to the Medicaid recipients. As a result of our review, four of the five claims were adjusted, saving Medicaid \$93,843. However, one claim that was overpaid by \$10,751 still needed to be adjusted.

Recommendations

5. Review the \$10,751 in overpayments and make recoveries, as appropriate.
6. Directly advise the providers identified in this report to bill claims at the appropriate level of care.

Status of Providers Who Violate Program Requirements

If a Medicaid provider has violated statutory or regulatory requirements related to the Medicaid or Medicare programs, or has engaged in other unacceptable insurance practices, the Department can impose sanctions against the provider. These sanctions can range from excluding the provider from the Medicaid program to imposing participation requirements, such as requiring all claims to be reviewed manually before payment. If the Department does not identify a provider who should be excluded from the Medicaid program or fails to impose proper sanctions, the provider remains active to treat Medicaid patients, perhaps placing recipients at risk of poor-quality care while the provider continues to receive Medicaid payments.

We identified 18 Medicaid providers who were charged with or found guilty of crimes that violated the laws or regulations of a health care program. Of the 18 providers, 16 had an active status in the Medicaid program and two providers had an inactive status. Inactive providers are required to seek reinstatement from Medicaid to submit new claims. We advised Department officials of the 18 providers. The Department removed 11 of them from the Medicaid program, and the Office of the Medicaid Inspector General determined no action was necessary on the remaining seven providers. Of note, in response to a recommendation made in our previous audit, *Claims Processing Activity April 1, 2021 Through September 30, 2021 (2021-S-7)*, we found officials had implemented additional resources that should help to identify problematic providers.

Recommendation

7. Ensure providers who violate Medicaid or other health insurance program provisions are subject to appropriate and timely sanctions, including removal from the Medicaid program.

Audit Scope, Objective, and Methodology

The objective of our audit was to determine whether the Department's eMedNY system reasonably ensured that Medicaid claims were submitted by approved providers, were processed in accordance with Medicaid requirements, and resulted in correct payments to the providers. The audit covered the period from October 2021 through March 2022, and certain claims going back to June 2021.

To accomplish our audit objective and assess related internal controls, we performed various analyses of claims from Medicaid payment files, verified the accuracy of certain payments, and tested the operation of certain system controls. We spoke to officials from the Department and reviewed applicable sections of federal and State laws and regulations, examined the Department's Medicaid payment policies and procedures, and tested medical records supporting provider claims for reimbursement. Based on our audit work, we believe the data obtained was sufficiently reliable for the purposes of this audit. We judgmentally sampled 2,226 claims, totaling \$162.4 million, and reviewed them for accuracy and appropriateness. We used a risk-based approach to judgmentally sample different claim types, including selecting the highest-dollar claims and claims identified as a risk area on prior audits. We also selected a random sample of 78 pharmacy claims, totaling \$1 million, and reviewed them for accuracy and appropriateness. We selected 100% of the claims that did not follow payment rules pertaining to comprehensive TPHI coverage. (A summary of the sampled claims is presented in the Exhibit.) The results of our samples cannot be projected to the population.

Statutory Requirements

Authority

The audit was performed pursuant to the State Comptroller's authority as set forth in Article V, Section 1 of the State Constitution and Article II, Section 8 of the State Finance Law.

We conducted our performance audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objective.

In addition to being the State Auditor, the Comptroller performs certain other constitutionally and statutorily mandated duties as the chief fiscal officer of New York State. These include operating the State's accounting system; preparing the State's financial statements; and approving State contracts, refunds, and other payments. These duties could be considered management functions for purposes of evaluating organizational independence under generally accepted government auditing standards. In our professional judgment, these duties do not affect our ability to conduct this independent performance audit of the Department's oversight and administration of Medicaid claims processing activity from October 1, 2021 through March 31, 2022.

Reporting Requirements

We provided a draft copy of this report to Department officials for their review and formal comment. We considered the Department's comments in preparing this report and have included them in their entirety at the end of it. In their response, Department officials agreed with the audit recommendations and indicated that certain actions have been and will be taken to address them.

Within 180 days after final release of this report, as required by Section 170 of the Executive Law, the Commissioner of Health shall report to the Governor, the State Comptroller, and the leaders of the Legislature and fiscal committees, advising what steps were taken to implement the recommendations contained herein, and where recommendations were not implemented, the reasons why.

Exhibit

Summary of Sampled Claims

Sample Category	Claims Sampled	Claims With Findings
Comprehensive TPHI	20,923	20,923
Various claim types	2,226	203
Randomly selected pharmacy claims	78	1
Totals	23,227	21,127

Agency Comments



KATHY HOCHUL
Governor

Department of Health

MARY T. BASSETT, M.D., M.P.H.
Commissioner

KRISTIN M. PROUD
Acting Executive Deputy Commissioner

December 2, 2022

Andrea Inman, Audit Director
Office of the State Comptroller
Division of State Government Accountability
110 State Street – 11th Floor
Albany, New York 12236-0001

Dear Andrea Inman:

Enclosed are the Department of Health's comments on the Office of the State Comptroller's Draft Audit Report **2021-S-28** entitled, "Claims Processing Activity October 1, 2021 Through March 31, 2022."

Thank you for the opportunity to comment.

Sincerely,

Kristin M. Proud
Acting Executive Deputy Commissioner

Enclosure

cc: Diane Christensen
Melissa Fiore
Amir Bassiri
Geza Hrazdina
Andrea Martin
James Dematteo
James Cataldo
Brian Kiernan
Timothy Brown
Amber Rohan
Michael Atwood
OHIP Audit
DOH

Empire State Plaza, Corning Tower, Albany, NY 12237 | health.ny.gov

**Department of Health Comments to
Draft Audit Report 2021-S-28 entitled, “Medicaid Program: Claims
Processing Activity October 1, 2021 through March 31, 2022” by the
Office of the State Comptroller**

The following are the responses from the New York State Department of Health (the Department) to Draft Audit Report 2021-S-28 entitled, “Medicaid Program: Claims Processing Activity October 1, 2021 through March 31, 2022” by the Office of the State Comptroller (OSC).

Recommendation #1:

Review the \$11.5 million in overpayments, make recoveries, and disenroll the members from managed care, as appropriate.

Response #1:

The Office of the Medicaid Inspector General (OMIG) continuously performs audits of Medicaid payments on behalf of recipients with third party health insurance. OMIG will perform its own extraction of data from the Medicaid Data Warehouse (MDW) which may include those OSC-identified overpayments not already adjusted or recovered, to ensure the data used by OSC is complete and to confirm the accuracy of the claims detail for use in OMIG audit activities. Providers are authorized by regulation to adjust or void any claims or encounters up to two years after submission to NYS Medicaid. OMIG takes this into account when determining the start of the audit process. Pursuant to State regulations, any identified overpayments OMIG pursues for recovery are subject to the provider’s right to due process.

Recommendation #2:

Review the \$442,436 (\$205,287 + \$173,995 + \$55,768 + \$7,386) in overpayments and make recoveries, as appropriate.

Response #2:

OMIG continuously performs audits of practitioner, clinic, and pharmacy claims. OMIG will perform its own extraction of data from the MDW which may include those OSC-identified overpayments not already adjusted or recovered, to ensure the data used by OSC is complete and to confirm the accuracy of the claims detail for use in OMIG audit activities. Providers are authorized by regulation to adjust or void any claims or encounters up to two years after submission to NYS Medicaid. OMIG takes this into account when determining the start of the audit process. Pursuant to State regulations, any identified overpayments OMIG pursues for recovery are subject to the provider’s right to due process.

Recommendation #3:

Review the \$221,463 in overpayments and make recoveries, as appropriate.

Response #3:

OMIG continuously performs audits of other insurance claims, to ensure Medicaid is the payor of last resort. OMIG will perform its own extraction of data from the MDW which may include those OSC-identified overpayments not already adjusted or recovered, to ensure the data used by OSC is complete and to confirm the accuracy of the claims detail for use in OMIG audit

activities. Providers are authorized by regulation to adjust or void any claims or encounters up to two years after submission to NYS Medicaid. OMIG takes this into account when determining the start of the audit process. Pursuant to State regulations, any identified overpayments OMIG pursues for recovery are subject to the provider's right to due process.

Recommendation #4:

Review the \$271,912 (\$241,056 + \$30,856) in overpayments and make recoveries, as appropriate.

Response #4:

OMIG is performing analysis on the OSC-identified inpatient claims. OMIG will perform its own extraction of data from the MDW which may include those OSC-identified overpayments not already adjusted or recovered, to ensure the data used by OSC is complete and to confirm the accuracy of the claims detail for use in OMIG audit activities. Providers are authorized by regulation to adjust or void any claims or encounters up to two years after submission to NYS Medicaid. OMIG takes this into account when determining the start of the audit process. Pursuant to State regulations, any identified overpayments OMIG pursues for recovery are subject to the provider's right to due process.

Recommendation #5:

Review the \$10,751 in overpayments and make recoveries, as appropriate.

Response #5:

OMIG continuously performs audits of alternate level of care claims. OMIG will perform its own extraction of data from the MDW which may include those OSC-identified overpayments not already adjusted or recovered, to ensure the data used by OSC is complete and to confirm the accuracy of the claims detail for use in OMIG audit activities. Providers are authorized by regulation to adjust or void any claims or encounters up to two years after submission to NYS Medicaid. OMIG takes this into account when determining the start of the audit process. Pursuant to State regulations, any identified overpayments OMIG pursues for recovery are subject to the provider's right to due process.

Recommendation #6:

Directly advise the providers identified in this report to bill claims at the appropriate level of care.

Response #6:

The Department published a Medicaid Update reminder in June 2022 entitled, *Attention: Inpatient Hospital Providers Billing for Alternate Level of Care Status*, which addresses the OSC recommendation. This article can be found in Volume 38-Number 7:
https://www.health.ny.gov/health_care/medicaid/program/update/2022/no07_2022-06.htm#alc.

In addition, the Department directly advised the hospitals identified by OSC in this audit to accurately report alternate levels of patient care when billing Medicaid.

Recommendation #7:

Ensure providers who violate Medicaid or other health insurance program provisions are subject to appropriate and timely sanctions, including removal from the program.

Response #7:

OMIG sanctions individuals based on findings of unacceptable practices discovered during investigations or audits of providers, as well as taking derivative actions that originate from other agencies including Office of Professional Discipline, Office of Professional Medical Conduct, US Health and Human Services - Office of Inspector General, and NYS Attorney General's Medicaid Fraud Control Unit. OMIG also performs searches of the internet to identify providers that have been arrested or convicted of health care related crimes, determines if they are participating in the Medicaid program and appropriately sanctions them. OMIG excludes providers from the Medicaid program under the provisions of 18 NYCRR § 515.3 (Sanctions for Unacceptable Practices), 18 NYCRR § 515.7 (Immediate Sanctions), and/or 18 NYCRR § 515.8 (Mandatory Exclusions). OMIG maintains an exclusion list that is updated on the OMIG website, which contains both enrolled providers and non-enrolled persons/entities.

Contributors to Report

Executive Team

Andrea C. Miller - *Executive Deputy Comptroller*

Tina Kim - *Deputy Comptroller*

Ken Shulman - *Assistant Comptroller*

Audit Team

Andrea Inman - *Audit Director*

Christopher Morris - *Audit Manager*

Thomas Sunkel, CPA - *Audit Supervisor*

Caitlin Colacino - *Examiner-in-Charge*

Francesca Greaney - *Examiner-in-Charge*

Dawn Daubney, RN - *Medical Care Representative*

Ruchika Bhardwaj - *Senior Examiner*

Kristen Garabedian - *Senior Examiner*

Jeremy Glazer - *Senior Examiner*

Rachelle Goodine - *Senior Examiner*

Michael Gouvakis - *Senior Examiner*

Melissa Heffern - *Senior Examiner*

Justine Maloy - *Senior Examiner*

Edward Reynoso - *Senior Examiner*

Fiorella Seminario - *Senior Examiner*

Reid Vogel - *Senior Examiner*

Lindsey Winter - *Senior Examiner*

Danhua Zhang - *Senior Examiner*

Eric Spence - *Program Research Specialist*

Jennifer Kirby - *Staff Examiner*

Contact Information

(518) 474-3271

StateGovernmentAccountability@osc.ny.gov

Office of the New York State Comptroller
Division of State Government Accountability
110 State Street, 11th Floor
Albany, NY 12236



Like us on Facebook at facebook.com/nyscomptroller

Follow us on Twitter @[nyscomptroller](https://twitter.com/nyscomptroller)

For more audits or information, please visit: www.osc.state.ny.us/audits/index.htm