

THOMAS P. DINAPOLI COMPTROLLER

## STATE OF NEW YORK OFFICE OF THE STATE COMPTROLLER 110 STATE STREET ALBANY, NEW YORK 12236

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April 12, 2019

David Gill, Superintendent Members of the Board of Education Chenango Valley Central School District 221 Chenango Bridge Road Binghamton, NY 13901

Report Number: B19-4-2

Dear Superintendent Gill and Members of the Board of Education:

Chapter 260 of the Laws of 2008 authorizes the Chenango Valley School District (District) to issue debt in an aggregate principal amount not to exceed \$3.5 million to liquidate the accumulated deficit in the District's general fund and food service fund as of June 30, 2008. New York State Local Finance Law Section 10.10(d) requires municipalities and school districts that have been authorized to issue obligations to fund operating deficits to submit to the State Comptroller each year, starting with the fiscal year during which the municipality or school district is authorized to issue obligations and for each subsequent fiscal year during which the deficit obligations are outstanding, their proposed budget for the next succeeding fiscal year.

The budget must be submitted no later than 30 days before the date scheduled for the Board's vote on its adoption or the last date on which the budget may be finally adopted, whichever is earlier. The State Comptroller must examine the proposed budget and make recommendations on the proposed budget as deemed appropriate. Recommendations, if any, are made after the examination into the estimates of revenues and expenditures.

Our Office has recently completed a review of the District's budget for the 2019-20 fiscal year. The objective of the review was to provide an independent evaluation of the proposed budget. Our review addressed the following question related to the District's budget for the 2019-20 fiscal year:

• Are the significant revenue and expenditure projections in the District's proposed budget reasonable?

To accomplish our objective in this review, we requested your proposed budget, salary schedules, debt payment schedules and other pertinent information. We identified and examined significant

estimated revenues and expenditures for reasonableness with emphasis on significant and/or unrealistic increases or decreases. We analyzed, verified and/or corroborated trend data and estimates, where appropriate. We identified any significant new or unusually high revenue or expenditure estimates, made appropriate inquiries and reviewed supporting documentation to determine the nature of the items and to assess whether the estimates were realistic and reasonable. We also evaluated the amount of fund balance appropriated in the proposed budget to be used as a financing source and determined if the amount of fund balance was available and sufficient for that purpose.

The scope of our review does not constitute an audit under generally accepted government auditing standards (GAGAS). We do not offer comments or make specific recommendations on public policy decisions, such as the type and level of services under consideration to be provided.

The proposed budget package submitted for review for the fiscal year ended June 30, 2020 consisted of the following:

- 2019-20 Proposed General and Food Service Fund Budget
- Supplementary Information

The proposed budget submitted to our Office is summarized as follows:

| Fund         | Appropriations<br>and Provisions<br>for Other Uses | Estimated<br>Revenue | Appropriated Use of Fund Balance and Reserves | Real Property<br>Taxes |
|--------------|--|----------------------|---|------------------------|
| General      | \$39,727,755                                       | \$19,328,688         | \$550,000                                     | \$19,849,067           |
| Food Service | \$1,077,479  | \$1,077,479          | \$0   | \$0                    |

Based on the results of our review, we found that the significant revenue and expenditure projections and appropriations of fund balance and reserves in the proposed budget are reasonable.

## **Tax Cap Compliance**

General Municipal Law Section 3-c establishes a tax levy limit on local governments and school districts, which was effective beginning with the 2012-13 fiscal year. The law generally precludes a school district from adopting a budget that requires a tax levy that exceeds the prior year's tax levy by more than 2 percent or the rate of inflation, whichever is less, unless at least 60 percent of District voters approve a budget that requires a tax levy that exceeds the statutory limit.

The District's proposed budget complies with the tax levy limit because it includes a tax levy of \$19,849,067, which is within the limits established by law. In adopting the 2019-20 budget, the Board should be mindful of the legal requirement to maintain the tax levy increase to no more than the tax levy limit as permitted by law, unless it obtains the proper approval to override the tax levy limit.

We request that you provide us with a copy of the adopted budget.

We hope that this information is useful as you adopt the upcoming budget for the District. If you have any questions on the scope of our work, please feel free to contact Ann C. Singer, Chief Examiner of the Binghamton Regional Office, at (607) 721-8306.

Sincerely,

Andrew A. SanFilippo Executive Deputy Comptroller

cc: Elizabeth Donahue, School Business Executive

Allen D. Buyck, District Superintendent, Broome-Tioga BOCES

Susan Cirba, Clerk of the Board

Hon. Liz Krueger, Chair, NYS Senate Finance Committee

Hon. Helene E. Weinstein, Chair, NYS Assembly Ways and Means Committee

Hon. Clifford W. Crouch, NYS Assembly

Hon. Fred Akshar, NYS Senate

Robert F. Mujica, Jr., Director, Division of the Budget

MaryEllen Elia, Commissioner, State Education Department

David Sears, Director, Office of Audit Services, State Education Department

Ann C. Singer, Chief Examiner